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LEGEND:

Red font - Amendments.

South Australia

Local Government Act 1999

Marked-up with *Statutes Amendment (Local Government Review) Act 2021*

An Act to provide for local government; and for other purposes.

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Legislative history

The Parliament of South Australia enacts as follows:

Chapter 1—Preliminary

1—Short title

This Act may be cited as the *Local Government Act 1999*.

3—Objects

The objects of this Act are—

- (a) to promote the continuance of a system of local government in South Australia under which elected local government bodies are constituted for the better governance of the State in a manner that is consistent with the provisions of Part 2A of the *Constitution Act 1934*; and
- (b) to encourage the participation of local communities in the affairs of local government and to provide local communities, through their councils, with sufficient autonomy to manage the local affairs of their area; and
- (c) to provide a legislative framework for an effective, efficient and accountable system of local government in South Australia; and
- (d) to ensure the accountability of councils to the community; and
- (e) to improve the capacity of the local government system to plan for, develop and manage local areas and to enhance the capacity of councils to act within their local areas as participants in the Australian system of representative government; and
- (f) to encourage local government to provide appropriate services and facilities to meet the present and future needs of local communities **and to provide for appropriate financial contributions by ratepayers to those services and facilities**; and
- (g) to encourage local government to manage the natural and built environment in an ecologically sustainable manner; and
- (h) to define the powers of local government and the roles of council members and officials.

4—Interpretation

- (1) In this Act, unless the contrary intention appears—

absolute majority of the members of a council means a majority of the whole number of the members;

accounting records means all records and documents relevant to any receipt or payment of money and includes the working papers and other documents necessary to explain the methods and calculations by which statements and accounts are made up;

Adelaide City Council means The Corporation of the City of Adelaide;

agenda means a list of items of business to be considered at a meeting;

annual value means annual value as defined in the *Valuation of Land Act 1971*;

area means the area for which a council is constituted;

Australian Parliament means the Parliament of the State, the Commonwealth or another State, or a Legislative Assembly of a Territory of the Commonwealth;

authorised person means a person appointed by a council as an authorised person under Chapter 12 Part 3;

behavioural management policy—see section 262B(1);

behavioural standards means the standards of behaviour to be observed by members of councils published under Chapter 5 Part 4 Division 2;

Behavioural Standards Panel* or *Panel means the Behavioural Standards Panel established under Chapter 13 Part A1 Division 2;

behavioural support policy—see section 75F(1);

board member means, according to the context—

- (a) a member of the board of management of a subsidiary established by a single council under this Act; or
- (b) a member of the board of management of a regional subsidiary established by two or more councils under this Act;

building upgrade agreement—see Schedule 1B clause 2;

building upgrade charge—see Schedule 1B clause 2;

business day means a day that is not a Saturday, Sunday or public holiday;

capital value means capital value as defined in the *Valuation of Land Act 1971*;

cash advance debenture rate, for a particular financial year, means the cash advance debenture rate used by the Local Government Finance Authority of South Australia at the commencement of that financial year;

chief executive officer means the chief executive officer of a council and includes a deputy or other person acting in the office of chief executive officer;

commercial project means a commercial activity or enterprise;

~~***Commission*** means the South Australian Local Government Grants Commission established under the *South Australian Local Government Grants Commission Act 1992*;~~

Commission* or *South Australian Local Government Boundaries Commission means the South Australian Local Government Grants Commission established under the *South Australian Local Government Grants Commission Act 1992*;

community engagement charter—see Chapter 4 Part 5;

community engagement policy—see Chapter 4 Part 5;

community land means local government land classified as community land under Chapter 11;

company means a company incorporated under the *Corporations Act 2001* of the Commonwealth;

constituent council of a regional subsidiary means a council that has participated in the establishment of the subsidiary under this Act, or that has become a constituent council under Schedule 2;

council means a council constituted under this Act;

council committee means a committee of a council established under this Act and includes a subcommittee;

councillor means a person appointed or elected as a councillor of a council under this Act;

council subsidiary means a subsidiary established under Schedule 2;

CPI means the Consumer Price Index (All Groups Index for Adelaide) published by the Australian Bureau of Statistics;

day therapy centre means a place that provides day therapy to older persons to enable them to maintain or regain a level of independence and to continue to live in their own homes, or to enable carers to have some respite;

district council means a council constituted as a district council;

domestic partner means a person who is a domestic partner within the meaning of the *Family Relationships Act 1975*, whether declared as such under that Act or not;

elector—see *Local Government (Elections) Act 1999*;

Electoral Commissioner means the person for the time being holding, or acting in, the office of the Electoral Commissioner under the *Electoral Act 1985*;

farm land means land used wholly or mainly for the business of primary production;

general election, in relation to a council, means a general election of members of the council (whether held under section 5 of the *Local Government (Elections) Act 1999* or pursuant to a proclamation or notice under this Act);

highway means—

- (a) a main road or a controlled-access road within the meaning of the *Highways Act 1926*; or
- (b) a road vested in the name of the Commissioner of Highways or the Minister to whom the administration of the *Highways Act 1926* is committed; or
- (c) a road that is subject to a notice under section 26 of the *Highways Act 1926*; or
- (d) land (other than land vested in a council) declared to be a public road under Part 3A of the *Highways Act 1926*;

independent living units means—

- (a) units in a complex of residential units that are primarily occupied by retired persons and their spouses or domestic partners; or
- (b) units in a retirement village under the *Retirement Villages Act 1987* where a note of the use of the land as a retirement village is endorsed on the relevant certificates of title;

integrity provision means—

- (a) in relation to members of councils—a provision of Chapter 5 Part 4 Division 1; or

- (b) in relation to employees of councils—a provision of Chapter 7 Part 4 Division 1;

land means, according to the context—

- (a) land as a physical entity, including—
- (i) any building or structure on, or improvement to, land; or
 - (ii) land covered by water and, in such a case, the overlying water; or
 - (iii) a strata lot under the *Community Titles Act 1996* or a unit under the *Strata Titles Act 1988*; or
- (b) a legal estate or interest in, or right in respect of, land;

Land and Valuation Court means the Land and Valuation Court constituted under the *Supreme Court Act 1935*;

lease includes a tenancy agreement;

lessee includes a tenant;

LGA means the Local Government Association of South Australia;

litter includes bottles, cans, cartons, packages, paper, glass and food stuffs;

local government land means land owned by a council or under a council's care, control and management;

member of a council means the principal member or a councillor of the council;

mobile food vending business means a business involving the sale of food or beverages from a vehicle (within the meaning of the *Road Traffic Act 1961*);

moveable sign means a moveable advertisement or sign;

municipal council means a council constituted as a municipal council;

occupier means a person who is, either jointly or alone, in possession of land (to the substantial exclusion of others);

officer of a body corporate means a director, manager, secretary or public officer of the body corporate and includes any other person who takes part in the management of the affairs of the body corporate;

owner of land means—

- (a) if the land is unalienated Crown land—the Crown; or
- (b) if the land has been granted in fee simple (and is not unalienated Crown land)—
- (i) the holder of an estate in fee simple, or a life estate, in the land; or
 - (ii) the holder of a leasehold estate in the land who is not in occupation of the land; or
 - (iii) a mortgagee in possession of the land (or a receiver appointed by such a mortgagee); or
- (c) if the land is held from the Crown under a lease, licence or agreement to purchase—the lessee, licensee or purchaser; or
- (d) a person who holds native title in the land; or

- (e) a person who has arrogated to himself or herself (lawfully or unlawfully) the rights of an owner of the land,

and includes the executor of the will, or administrator of the estate, of any such person;

owner, in relation to a motor vehicle, means—

- (a) a person registered or recorded as the owner or an owner of the vehicle under the *Motor Vehicles Act 1959*, or a similar law of the Commonwealth or another State or a Territory of the Commonwealth; or
- (b) if the vehicle is registered in the name of a business under the *Motor Vehicles Act 1959*, or a similar law of the Commonwealth or another State or a Territory of the Commonwealth—any person carrying on that business; or
- (c) a person to whom a trade plate, a permit or other authority has been issued under the *Motor Vehicles Act 1959*, or a similar law of the Commonwealth or another State or a Territory of the Commonwealth, by virtue of which the vehicle is permitted to be driven on roads,

and includes—

- (d) if the ownership of the vehicle has been transferred but the transferee has not yet been registered or recorded as the owner of the vehicle—a person to whom ownership of the vehicle has been transferred; or
- (e) if a person has possession of the vehicle by virtue of the hire or bailment of the vehicle—that person;

park means community land reserved or delineated as a park or designated by a council as a park;

periodic election means an election to fill offices of a council held pursuant to section 5 of the *Local Government (Elections) Act 1999*;

principal member, of a council—see Chapter 5 Part 1;

private road means a road in private ownership;

project includes—

- (a) any form of activity or enterprise;
- (b) the provision of facilities or services;
- (c) any form of scheme, work or undertaking;

~~**public consultation policies**—see Chapter 4 Part 5;~~

public notice—see subsection (1aa);

public place means a place (including a place on private land) to which the public has access, but does not include any part of a community parcel divided by a plan of community division under the *Community Titles Act 1996*;

public road means—

- (a) any road or land that was, immediately before the commencement of this Act, a public street or road under the repealed Act; or
- (b) any road—

- (i) that is vested in a council under this or another Act; or
- (ii) that is placed under a council's care, control and management as a public road after the commencement of this Act,

but not including an alley, laneway, walkway or other similar thoroughfare vested in a council; or

- (c) any road or land owned by a council, or transferred or surrendered to a council, and which, subject to this Act, is declared by the council to be a public road; or
- (d) any land shown as a street or road on a plan of division deposited in the Lands Titles Registration Office or the General Registry Office and which is declared by the council to be a public road; or
- (e) any land transferred or surrendered to the Crown for use as a public road that was, immediately before the transfer, held by a person in fee simple or under a lease granted by the Crown,

(and includes any such road that is within the boundaries of a public square);

quarter means any period of three months commencing on 1 January, 1 April, 1 July or 1 October;

rateable land or **rateable property** means land that is rateable under Chapter 10;

ratepayer means a person who appears in the assessment record as the owner or occupier of rateable property;

regional subsidiary means a subsidiary of two or more councils;

registered industrial association means an industrial association or organisation registered under a law of the State or of the Commonwealth;

regulatory activity means an activity which involves the making or enforcement of by-laws, orders, standards or other controls under this or another Act;

~~**relative of a person means —**~~

- ~~—(a) — the spouse or domestic partner; or~~
- ~~—(b) — a parent or remoter lineal ancestor; or~~
- ~~—(c) — a son, daughter or remoter descendant; or~~
- ~~—(d) — a brother or sister; or~~
- ~~—(e) — a stepfather, stepmother, stepson or stepdaughter; or~~
- ~~—(f) — any member of the person's family who resides in the member's household;~~

relative of a person means—

- (a) the spouse or domestic partner; or
- (b) a parent, step parent or remoter lineal ancestor; or
- (c) a child, step child or remoter descendant; or
- (d) a sibling or step sibling; or
- (e) any member of the person's family who resides in the person's household;

relevant audit and risk committee means—

- (a) in relation to a council that has, with 1 or more other councils, established a regional audit and risk committee—the regional audit and risk committee; or
- (b) in relation to any other council—the council audit and risk committee;

remuneration means salary, allowances and other monetary benefits paid or payable to an employee of a council;

repealed Act means the *Local Government Act 1934*;

reserve means community land reserved or dedicated as a reserve or designated by the council as a reserve;

road means a public or private street, road or thoroughfare to which public access is available on a continuous or substantially continuous basis to vehicles or pedestrians or both and includes—

- (a) a bridge, viaduct or subway; or
- (b) an alley, laneway or walkway;

roadwork means—

- (a) the construction of a road; or
- (b) the maintenance or repair of a road; or
- (c) the alteration of a road; or
- (d) the construction of drains and other structures for the drainage of water from a road; or
- (e) the installation of fences, railings, barriers or gates; or
- (f) the installation of traffic control devices, traffic islands or parking bays; or
- (g) the improvement of a road including (for example)—
 - (i) landscaping and beautification; or
 - (ii) installation of road lighting; or
- (h) the installation of amenities or equipment on or adjacent to a road for the use, enjoyment or protection of the public; or
- (i) the installation of signs on or adjacent to a road for the use or benefit of the public;

rubbish includes litter and waste matter;

SACAT means the *South Australian Civil and Administrative Tribunal* established under the *South Australian Civil and Administrative Tribunal Act 2013*;

senior executive officer means an employee of a council—

- (a) who reports directly to the chief executive officer; and
- (b) —
 - (i) whose total remuneration equals or exceeds \$100 000 per annum; or

- (ii) whose position is identified in the organisational structure of the staff of the council as a senior executive officer's position for the purposes of this Act;

~~*site value* means site value as defined in the *Valuation of Land Act 1971*;~~

spouse—a person is the spouse of another if they are legally married;

strategic management plans—see Chapter 8 Part 1;

structural reform proposal means a proposal to—

- (a) constitute a council; or
- (b) amalgamate two or more councils; or
- (c) abolish a council and incorporate its area into the areas of two or more councils; or
- (d) alter the boundaries of a council area;

subsidiary of a council means—

- (a) a subsidiary of the council; or
- (b) a regional subsidiary for which the council is a constituent council;

supported accommodation means—

- (a) residential care facilities that are approved for Commonwealth funding under the *Aged Care Act 1997* (Cwlth); or
- (b) accommodation for persons with mental health difficulties, intellectual or physical difficulties, or other difficulties, who require support in order to live an independent life; or
- (c) without limiting paragraph (b), accommodation provided by a community housing provider registered under the *Community Housing Providers National Law* that is incorporated on a not-for-profit basis for the benefit of the public, other than accommodation provided by such a body—
 - (i) that has as a principal object of the body the provision of housing for members of the body; or
 - (ii) that is excluded from the ambit of this paragraph by the Minister by notice published in the Gazette;

township means—

- (a) any government township and any land laid out as a township where plans of the township have been deposited in the Lands Titles Registration Office, the General Registry Office or the Surveyor-General's Office; or
- (b) any part of the area of a council that contains at least 20 residences and that is defined as a township by the council by notice in the Gazette;

unalienated Crown land means all land of the Crown except—

- (a) land held in fee simple by an agency or instrumentality (other than a Minister) of the Crown;
- (b) land subject to a lease or licence (other than a lease or licence relating to exploration for, or recovery of, minerals or petroleum);

(c) land subject to an agreement to purchase;

valuation means a determination or assessment of value;

vehicle includes motor cycle and bicycle;

waste matter includes any discarded object or material (whether or not it has any apparent value).

(1aaa) For the purposes of this Act, *public consultation* is undertaken if consultation is conducted in accordance with the relevant provisions of the community engagement charter and community engagement policy (if applicable).

(1aa) For the purposes of this Act, *public notice* is given if—

(a) notice is published—

(i) in the Gazette; and

(ii) —

(A) in the case of a notice to be published by a council—on a website determined by the chief executive officer; or

(B) in the case of a notice to be published by another person or body—on a website determined by the person or body; ~~and ;~~
or

~~—(b) notification of the fact of publication of the notice and the website address at which the notice is available for inspection is published in a newspaper circulating within the area of the relevant council.~~

(b) if the community engagement charter provides for the giving of public notice under this Act—notice is published in accordance with the community engagement charter.

(1a) For the purposes of paragraph (c) of the definition of *supported accommodation* in subsection (1)—

(a) a body will not be regarded as incorporated on a not-for-profit basis—

(i) if a principal or subsidiary object of the body is—

(A) to secure a pecuniary profit for the members of the body or any of them; or

(B) to engage in trade or commerce; or

(ii) if the constitution or rules of the body provide that the surplus assets of the body on a winding-up are to be distributed to its members or to another body that does not have identical or similar aims or objects; and

(b) the Minister may, by notice in the Gazette, vary or revoke a notice that has been previously published in the Gazette under that paragraph.

(2) For the purposes of this Act, a reference to the conclusion of council elections is a reference—

(a) in the case of periodic elections—

- (i) if the number of candidates nominated to contest each of the elections for the council does not exceed the number of persons required to be elected—to the last business day before the second Saturday of November of the year of the elections; or
 - (ii) in any other case—to the time at which the last result of the periodic elections is certified by the returning officer under the *Local Government (Elections) Act 1999*;
 - (b) in the case of elections held on a day appointed by proclamation or notice—
 - (i) if the number of candidates nominated to contest each of the elections for the council does not exceed the number of persons required to be elected—to the day fixed as polling day for the elections; or
 - (ii) in any other case—to the time at which the last result of the elections is certified by the returning officer under the *Local Government (Elections) Act 1999*;
 - (c) in the case of a supplementary election—
 - (i) if the number of candidates nominated to contest the election does not exceed the number of persons required to be elected—to the time at which the nominated candidate or candidates are declared elected by the returning officer under the *Local Government (Elections) Act 1999*; or
 - (ii) in any other case—to the time at which the result of the election is certified by the returning officer under the *Local Government (Elections) Act 1999*.
- (3) If—
 - (a) a person is authorised or required by a provision of this Act to act in a particular office or position while the holder of the office or position is absent; or
 - (b) a provision of this Act provides for the appointment of a person to act in a particular office or position while the holder of the office or position is absent,

the provision authorises or requires that person to act in the office or position while the holder of the office or position is absent from the duties of the office or position or while the office or position is temporarily vacant.
- (4) Subsection (3) operates subject to any other section that makes express provision for another person to act in the relevant office or position.

5—Business purposes

For the purposes of this Act, land may be used for a business purpose even if it is not intended to make a profit.

Chapter 2—The system of local government

Note—

Schedule 1 contains provisions relating to organisations that provide services to the local government sector.

6—Principal role of a council

A council is, under the system of local government established by this Act, established to provide for the government and management of its area at the local level and, in particular—

- (a) to act as a representative, informed and responsible decision-maker in the interests of its community; and
- (b) to provide and co-ordinate various public services and facilities and to develop its community and resources in a socially just and ecologically sustainable manner; and
- (c) to encourage and develop initiatives within its community for improving the quality of life of the community; and
- (d) to represent the interests of its community to the wider community; and
- (e) to exercise, perform and discharge the powers, functions and duties of local government under this and other Acts in relation to the area for which it is constituted.

7—Functions of a council

The functions of a council include—

- (a) to plan at the local and regional level for the development and future requirements of its area;
- (b) to provide services and facilities that benefit its area, its ratepayers and residents, and visitors to its area (~~including general public services or facilities (including electricity, gas and water services, and waste collection, control or disposal services or facilities), health, welfare or community services or facilities, and cultural or recreational services or facilities~~);
- (ba) to determine the appropriate financial contribution to be made by ratepayers to the resources of the council;
- (c) to provide for the welfare, well-being and interests of individuals and groups within its community;
- (d) to take measures to protect its area from natural and other hazards and to mitigate the effects of such hazards;
- (e) to manage, develop, protect, restore, enhance and conserve the environment in an ecologically sustainable manner, and to improve amenity;
- (f) to provide infrastructure for its community and for development within its area (including infrastructure that helps to protect any part of the local or broader community from any hazard or other event, or that assists in the management of any area);

- (g) to promote its area and to provide an attractive climate and locations for the development of business, commerce, industry and tourism;
- (h) to establish or support organisations or programs that benefit people in its area or local government generally;
- (i) to manage and, if appropriate, develop, public areas vested in, or occupied by, the council;
- (j) to manage, improve and develop resources available to the council;
- (k) to undertake other functions and activities conferred by or under an Act.

8—Principles to be observed by a council

A council must act to uphold and promote observance of the following principles in the performance of its roles and functions—

- (a) provide open, responsive and accountable government;
- (b) be responsive to the needs, interests and aspirations of individuals and groups within its community;
- (c) participate with other councils, and with State and national governments, in setting public policy and achieving regional, State and national objectives;
- (d) give due weight, in all its plans, policies and activities, to regional, State and national objectives and strategies concerning the economic, social, physical and environmental development and management of the community;
- (e) seek to co-ordinate with State and national government in the planning and delivery of services in which those governments have an interest;
- (ea) seek to collaborate ~~and form partnerships~~, **form partnerships and share resources** with other councils and regional bodies for the purposes of delivering cost-effective services (while avoiding cost-shifting among councils), integrated planning, maintaining local representation of communities and facilitating community benefit;
- (f) seek to facilitate sustainable development and the protection of the environment and to ensure a proper balance within its community between economic, social, environmental and cultural considerations;
- (g) manage its operations and affairs in a manner that emphasises the importance of service to the community;
- (h) seek to ensure that council resources are used fairly, effectively and efficiently **and council services, facilities and programs are provided effectively and efficiently**;
- (i) seek to provide services, facilities and programs that are adequate and appropriate and seek to ensure equitable access to its services, facilities and programs;
- (ia) **seek to balance the provision of services, facilities and programs with the financial impact of the provision of those services, facilities and programs on ratepayers**;
- (j) achieve and maintain standards of good public administration;

- (k) ensure the sustainability of the council's long-term financial performance and position.

Chapter 3—Constitution of councils

Part 1—Creation, structuring and restructuring of councils

Division 1—Powers of the Governor

9—Governor may act by proclamation

The Governor may, by proclamation, do one or more of the following:

- (a) constitute a new council;
- (b) amalgamate two or more councils to form a single council or two or more councils (being a lesser number than the number of councils subject to amalgamation);
- (c) define the area of a council;
- (d) alter the boundaries of a council;
- (e) give a name to, or alter the name of—
 - (i) a council;
 - (ii) the area of a council;
- (f) constitute a council as a municipal council or a district council, or change a municipal council to a district council or a district council to a municipal council;
- (g) divide, or redivide, the area of a council into wards, alter the division of the area of a council into wards, or abolish the division of the area of a council into wards;
- (h) give a name to, or alter the name of, a ward;
- (i) determine the composition of a council (for example, by making provision about the principal member of a council and about the number of councillors for a council and, if a council has wards, the number of councillors to represent each ward), or alter the composition of a council;
- (j) abolish a council.

10—Matters that may be included in a proclamation

- (1) If the Governor by proclamation under this Part constitutes a new council, or amalgamates two or more councils to form a single council or two or more councils, the Governor may, by the same or a subsequent proclamation or proclamations, in respect of a council that is being formed—
 - (a) —
 - (i) appoint the first members of the council and, if so determined, make provision for the first election of members of the council; or
 - (ii) make provision for the election of the first members of the council;
 - (b) provide for an alteration to the composition of the council from a date specified in the proclamation;

- (c) determine the method or methods of assessing rateable property within the area of the council;
 - (d) if some or all of the area of the council has previously been within the area of a council—provide for differential rates within the area on a specified basis for a specified period in order to allow rating relativities within the area of the council to be gradually realigned;
 - (e) make provision for the by-laws that are to apply in the area (or part of the area) of the council;
 - (f) make provision for the appointment or selection of the first chief executive officer of the council and, as appropriate, of other officers of the council;
 - (g) make, subject to the provisions of a relevant Act, award or industrial agreement, provision to protect the various rights and interests of staff.
- (2) If the Governor by proclamation under subsection (1) makes provision for the appointment or election of the members of a council, the Governor may also, by proclamation, cancel (for a particular year) the holding of periodic elections for the council.
- (3) If two or more councils are being amalgamated, the Governor may also, by proclamation, make provision for the preparation of final financial statements for the councils that are being amalgamated, and for other matters that should be finalised or resolved in connection with the amalgamation.
- (4) If two or more councils are amalgamated under this Part so as to form a single council, the assets, rights and liabilities of the councils subject to the amalgamation are, subject to any other provision made by proclamation, on the amalgamation, vested in or attached to the council formed by the amalgamation.
- (5) If three or more councils are amalgamated under this Part so as to form more than one council, the assets, rights and liabilities of the councils subject to the amalgamation are, on the amalgamation, apportioned between the councils formed by the amalgamation in such manner as is specified by proclamation.
- (6) If the Governor by proclamation under this Part alters the boundaries of two or more councils, the Governor may, by the same or a subsequent proclamation or proclamations—
- (a) provide for differential rates within the area of a council affected by the alteration of boundaries on a specified basis in order to allow rating relativities to be gradually realigned on account of the alteration;
 - (b) make any special provision that may be necessary or desirable about the by-laws that are to apply in parts of the areas affected by the alteration of the boundaries;
 - (c) make provision for the transfer, apportionment, settlement or adjustment of property, assets, income, rights, liabilities or expenses as between the relevant councils.
- (7) If the Governor by proclamation under this Part provides for new or additional offices in the membership of a council, the Governor may, by the same or a subsequent proclamation or proclamations, appoint the first persons to fill those offices.

- (8) If the Governor by proclamation under this Part abolishes a council, the Governor may, by the same or a subsequent proclamation or proclamations—
- (a) declare that the property, assets, rights and liabilities of the council, as at the date of abolition, vest in, or attach to, another council or councils named in the proclamation;
 - (b) make, subject to the provisions of a relevant Act, award or enterprise agreement, provision to protect the various rights and interests of staff of the council being abolished.
- (9) If the Governor does not make a declaration under subsection (8)(a) on or before the day on which the council is abolished, the assets, rights and liabilities of the council vest in, or attach to, the Crown on the abolition of the council.

11—General provisions relating to proclamations

- (1) The Governor cannot make a proclamation under a preceding section of this Division except—
- (a) in pursuance of an address from both Houses of Parliament; or
 - (c) in pursuance of a proposal recommended by the Minister under Part 2.
- (2) The Governor may also, by proclamation—
- (a) make provision for related or ancillary matters necessary, desirable or expedient in view of the circumstances of a particular case;
 - (b) provide that during a transitional period specified in the proclamation (being a period not exceeding five years from the date of operation of the proclamation), a provision of this Act applies as varied or modified in a manner set out in the proclamation to or in respect of—
 - (i) a council affected (or to be affected) by a proclamation under this Part; or
 - (ii) a council constituted or formed by a proclamation under this Part;
 - (c) include other provisions of a transitional nature consequent on changes being made by proclamation under this Part (including for the construction of references in instruments or documents).
- (3) The provisions of a proclamation under this Part have effect according to their terms as from the day or days fixed in the proclamation or, if no day or days are so fixed, as from the day of the publication of the proclamation.

11A—Number of members

- (1) Despite any other provision of this Chapter, a council must not be comprised of more than 13 members, unless the council is granted an exemption certificate under section 12(11b) in connection with its most recent representation review.
- (2) Subsection (1) applies to a council from—
- (a) in the case of a council that commences a representation review in accordance with section 12 after the commencement of subsection (1) and completes the review before 1 January 2022—polling day for the periodic election next due to be held after the commencement of subsection (1); or

- (b) in any other case—polling day for the second periodic election due to be held after the commencement of subsection (1).
- (3) A reference to completing a review under subsection (2)(a) includes (if relevant) publishing any notice or notices in the Gazette under section 12(15)(b) in relation to the review.

Division 2—Powers of councils and representation reviews

12—Composition and wards

- (1) A council may, by notice in the Gazette after complying with the requirements of this section—
 - (a) alter the composition of the council;
 - (b) divide, or redivide, the area of the council into wards, alter the division of the area of the council into wards, or abolish the division of the area of a council into wards.
- (2) A notice under this section may also—
 - (a) change the council from a municipal council to a district council, or change the council from a district council to a municipal council;
 - (b) alter the name of—
 - (i) the council;
 - (ii) the area of the council;
 - (c) give a name to, or alter the name of, a ward,
(without the need to comply with section 13).
- (3) A council must, before it publishes a notice, conduct and complete a review under this section for the purpose of determining whether its community would benefit from an alteration to its composition or ward structure.
- (4) A review may relate to a specific aspect of the composition of the council, or of the wards of the council, or may relate to those matters generally—but a council must ensure that all aspects of the composition of the council, and the issue of the division, or potential division, of the area of the council into wards, are comprehensively reviewed under this section at least once in each relevant period that is prescribed by the regulations.
- ~~(5) A council must, in order to commence a review, initiate the preparation of a paper (a **representation options paper**) by a person who, in the opinion of the council, is qualified to address the representation and governance issues that may arise with respect to the matters under review.~~
- ~~(6) The representation options paper must examine the advantages and disadvantages of the various options that are available to the council under subsection (1) (insofar as the various features of the composition and structure of the council are under review) and, in particular (to the extent that may be relevant)—
 - ~~(a) if the council is constituted of more than 12 members—examine the question of whether the number of members should be reduced; and~~~~

- ~~—(b) if the area of the council is divided into wards—examine the question of whether the division of the area into wards should be abolished,~~
~~(and may examine such other relevant issues as the council or the person preparing the paper thinks fit).~~
- ~~—(7) The council must—~~
- ~~—(a) by public notice—~~
- ~~—(i) inform the public of the preparation of the representation options paper; and~~
- ~~—(ii) invite interested persons to make written submissions to the council on the subject of the review within a period specified by the council (being a period of at least 6 weeks); and~~
- ~~—(b) publish a copy of the notice in a newspaper circulating within its area.~~
- ~~(8) The council must ensure that copies of the representation options paper are available for inspection (without charge) and purchase (on payment of a fee fixed by the council) at the principal office of the council during the period that applies under subsection (7)(a)(ii).~~
- ~~—(8a) The council must, at the conclusion of the public consultation undertaken under subsection (7)(a), prepare a report that—~~
- ~~—(a) provides information on the public consultation and the council's response to the issues arising from the submissions made as part of that process; and~~
- ~~—(b) sets out—~~
- ~~—(i) any proposal that the council considers should be carried into effect under this section; and~~
- ~~—(ii) in respect of any such proposal—an analysis of how the proposal relates to the principles under section 26(1)(c) and the matters referred to in section 33 (to the extent that may be relevant); and~~
- ~~—(c) insofar as a decision of the council is not to adopt any change under consideration as part of the representation options paper or the public consultation process—sets out the reasons for the council's decision.~~
- ~~—(9) The council must—~~
- ~~—(a) make copies of its report available for public inspection at the principal office of the council; and~~
- ~~—(b) by public notice—~~
- ~~—(i) inform the public of the preparation of the report and its availability; and~~
- ~~—(ii) invite interested persons to make written submissions to the council on the report within a period specified by the council (being a period of at least 3 weeks); and~~
- ~~—(c) publish a copy of the notice in a newspaper circulating within its area.~~

- ~~(10) The council must give any person who makes written submissions in response to an invitation under subsection (9) an opportunity to appear personally or by representative before the council or a council committee and to be heard on those submissions.~~
- (5) A council must, in order to commence a review, initiate the preparation of a report (a **representation report**) by a person who, in the opinion of the council, is qualified to address the representation and governance issues that may arise with respect to the matters under review.
- (6) The representation report must—
- (a) examine the advantages and disadvantages of various options that are available to the council under subsection (1) (insofar as the various features of the composition and structure of the council are under review) and, in particular (to the extent that may be relevant)—
 - (i) examine the question of whether the number of members should be reduced; and
 - (ii) if the area of the council is divided into wards, examine the question of whether the division of the area into wards should be abolished; and
 - (b) set out any proposal that the council considers should be carried into effect under this section; and
 - (c) in respect of any such proposal—include an analysis of how the proposal relates to the principles under section 26(1)(c) and the matters referred to in section 33 (to the extent that may be relevant); and
 - (d) examine such other relevant issues as the council or the person preparing the report thinks fit.
- (7) The council must undertake public consultation on the representation report.
- (11) The council must then finalise its report (including in its report recommendations with respect to such related or ancillary matters as it thinks fit).
- ~~(11a) If the report proposes that the composition of the council be altered so that—~~
- ~~—(a) the council will have a chairperson rather than a mayor; or~~
 - ~~—(b) the council will have a mayor rather than a chairperson;~~
- ~~then the proposal cannot proceed unless or until a poll has been conducted on the matter and the requirements of subsection (11c) have been satisfied.~~
- ~~(11b) The council may, with respect to a proposal within the ambit of subsection (11a)—~~
- ~~—(a) insofar as may be relevant in the particular circumstances, separate the proposal (and any related proposal) from any other proposal contained in the report (and then it will be taken that the council is reporting separately on this proposal (and any related proposal));~~
 - ~~—(b) determine to conduct the relevant poll—~~

- ~~—(i)— in conjunction with the next general election for the council (so that the proposal (and any related proposal) will then, if approved at the poll, take effect from polling day for the following general election);~~
~~or~~
 - ~~—(ii)— at some other time (so that the proposal (and any related proposal) will then, if approved at the poll, take effect in the manner contemplated by subsection (18)).~~
- ~~—(11c)— The following provisions apply to a poll required under subsection (11a):~~
- ~~—(a)— the *Local Government (Elections) Act 1999* will apply to the poll subject to modifications, exclusions or additions prescribed by regulation;~~
 - ~~—(b)— the council must —~~
 - ~~—(i)— prepare a summary of the issues surrounding the proposal to assist persons who may vote at the poll; and~~
 - ~~—(ii)— obtain a certificate from the Electoral Commissioner that he or she is satisfied that the council has taken reasonable steps to ensure that the summary presents the arguments for and against the proposal in a fair and comprehensive manner; and~~
 - ~~—(iii)— after obtaining the certificate of the Electoral Commissioner, ensure that copies of the summary are made available for public inspection at the principal office of the council, are available for inspection on a website determined by the chief executive officer, and are published or distributed in any other way that the Electoral Commissioner may direct;~~
 - ~~—(c)— the proposal cannot proceed unless —~~
 - ~~—(i)— the number of persons who return ballot papers at the poll is at least equal to the prescribed level of voter participation; and~~
 - ~~—(ii)— the majority of those persons who validly cast a vote at the poll vote in favour of the proposal.~~
- ~~—(11d)— For the purposes of subsection (11c)(c), the ***prescribed level of voter participation*** is a number represented by multiplying the total number of persons entitled to cast a vote at the poll by half of the turnout percentage for the council, where the ***turnout percentage*** is —~~
- ~~—(a)— the number of persons who returned ballot papers in the contested elections for the council held at the last periodic elections, expressed as a percentage of the total number of persons entitled to vote at those elections (viewing all elections for the council as being the one election for the purposes of this provision), as determined by the Electoral Commissioner and published in such manner as the Electoral Commissioner thinks fit; or~~
 - ~~—(b)— if no contested elections for the council were held at the last periodic elections, a percentage determined by the Electoral Commissioner for the purposes of the application of this section to the relevant council, after taking into account the turnout percentages of other councils of a similar size and type, as published in such manner as the Electoral Commissioner thinks fit.~~

- (11a) If—
- (a) the report proposes that the composition of the council be altered so that it is constituted of more than the number of members that a council may be comprised of under section 11A(1) (the *member cap*); or
 - (b) the council is constituted of a number of members that exceeds the member cap and the report does not propose an alteration in the composition of the council so that it is constituted of a number of members equal to or less than the member cap,
- the report must be referred to the Electoral Commissioner.
- (11b) On receipt of a report, the Electoral Commissioner must give the council a certificate authorising the referral of the report under subsection (12) (an *exemption certificate*), unless the Electoral Commissioner considers that exceptional circumstances exist that justify a refusal to give an exemption certificate to the council.
- (11c) In subsection (11b)—
- exceptional circumstances* means circumstances where the report does not—
- (a) examine the matters referred to in subsection (6)(a); or
 - (b) set out the reasons for the council being constituted in a manner referred to in subsection (11a)(a) or (b).
- (11d) If the Electoral Commissioner refuses to give an exemption certificate under subsection (11b), the Electoral Commissioner must refer the matter back to the council and must provide written reasons to the council for the refusal.
- (11e) If the matter is referred back to the council under subsection (11d), the council—
- (a) must take such action as is necessary (including by altering the report) so that the report proposes an alteration in the composition of the council so that it is constituted of a number of members equal to or less than the member cap; and
 - (b) must comply with the requirements of subsection (7) in relation to the report (as if the report (as altered) constitutes a new report); and
 - (c) must then refer the report to the Electoral Commissioner under subsection (12).
- (12) The council must then, ~~taking into account the operation of the preceding subsection,~~ refer the report to the Electoral Commissioner (and, if relevant, provide with the report a copy of an exemption certificate given to the council).
- ~~(12a) The report must be accompanied by copies of any written submissions received under subsection (9) that relate to the subject matter of the proposal.~~
- (12a) The report must, if written submissions are received as part of public consultation undertaken under subsection (7), include copies of any written submissions that relate to the subject-matter of the proposal.

- (13) On receipt of a report, the Electoral Commissioner must determine whether the requirements of this section have been satisfied and then—
- (a) if of the opinion that the requirements have been satisfied—give an appropriate certificate; or
 - (b) if of the opinion that the requirements have not been satisfied—refer the matter back to the council together with a written explanation of the reasons for not giving a certificate under this subsection.
- (14) The validity of a determination of the Electoral Commissioner under subsection (13) cannot be called into question.
- (15) If a certificate is given by the Electoral Commissioner under subsection (13)(a)—
- (a) the Electoral Commissioner must specify in the certificate a day by which an appropriate notice (or notices) for the purposes of this section must be published by the council in the Gazette; and
 - (b) the council may then, by notice (or notices) in the Gazette, provide for the operation of any proposal under this section that it has recommended in its report.
- (16) If the matter is referred back to the council under subsection (13)(b), the council—
- (a) must take such action as is appropriate in the circumstances (and may, as it thinks fit, alter its report); and
 - (b) may then refer the report back to the Electoral Commissioner.
- (17) However, a council must, if it makes an alteration to its report under subsection (16)(a), comply with the requirements of ~~subsections (9) and (10)~~ **subsection (7)** (as if the report (as altered) constituted a new report), unless the council determines that the alteration is of a minor nature only.
- (18) A proposal under this section takes effect as follows:
- (a) if the day of publication of the relevant notice under subsection (15) occurs before 1 January of the year in which a periodic election is next due to be held then, unless paragraph (c) applies, the proposal will take effect as from polling day for that periodic election;
 - (b) if the day of publication of the relevant notice under subsection (15) occurs on or after 1 January of a year in which a periodic election is due to be held (and before polling day for that periodic election) then, unless paragraph (c) applies, the proposal will take effect as from polling day for the periodic election next following the periodic election held in the year of publication;
 - (c) if a general election (not being a periodic election) is held after the expiration of 7 months from the day of publication of the relevant notice under subsection (15) (and before polling day for the next periodic election after publication) then the proposal will take effect from polling day for that general election.

~~—(18a) Subsection (18) has effect subject to the operation of subsection (11b)(b)(i).~~

- (19) If a council—
- (a) subject to subsection (22), fails to undertake a review in accordance with the requirements of this section; or

- (b) fails to take appropriate action if a matter is referred back to the council ~~by the Electoral Commissioner under subsection (13)(b)~~ under subsection (11d) or (13)(b); or
- (c) fails to publish an appropriate notice in the Gazette by the day specified by the Electoral Commissioner in a certificate under this section,

the chief executive officer must refer the matter to the Electoral Commissioner.

Maximum penalty: \$2 500.

- (20) On the referral of a matter under subsection (19), the Electoral Commissioner may take such action as, in the circumstances of the particular case, appears appropriate to the Electoral Commissioner and may then, by notice in the Gazette, give effect to a proposal that could have been carried into effect by the council under this section.
- (21) The Electoral Commissioner may recover from councils costs reasonably incurred by the Electoral Commissioner in performing his or her functions under this section.
- (22) The Minister may exempt a council from the requirement to hold a review under this section on the basis that relevant issues have already been addressed by a proposal under this Chapter.
- (23) An exemption under subsection (22) may be granted on conditions determined by the Minister, including a condition that the council carry out a review under this section by a date specified by the Minister.
- (24) If—
 - (a) the area of a council is divided into wards; and
 - (b) the Electoral Commissioner notifies the council in writing that the number of electors represented by a councillor for a ward varies from the ward quota by more than 20 per cent,

then the council must undertake a review under this section within a period specified by the Electoral Commissioner.

- (25) For the purposes of subsection (24)—
 - (a) if two or more councillors represent a ward, the number of electors represented by each councillor will be taken to be the number of electors for the ward (as at a date determined by the Electoral Commissioner) divided by the number of councillors who represent the ward (ignoring any fractions resulting from the division); and
 - (b) the ward quota is the number of electors for the area (as at a date determined by the Electoral Commissioner) divided by the number of councillors for the area of the council who represent wards (ignoring any fractions resulting from the division).

13—Status of council or change of various names

- (1) A council may, by notice in the Gazette, after complying with the requirements of this section—
 - (a) change the council from a municipal council to a district council, or change the council from a district council to a municipal council;
 - (b) alter the name of—

- (i) the council;
 - (ii) the area of the council;
- (c) alter the name of a ward.
- (2) A council must, before it publishes a notice, comply with the following requirements:
 - (a) the council must give public notice of the proposal;
 - (b) the notice must contain an invitation to interested persons to make written submissions to the council on the matter within a period specified by the council (being a period of at least 6 weeks);
 - ~~(ba) publish a copy of the notice in a newspaper circulating within its area;~~
 - (c) the council must give any person who makes written submissions in response to an invitation under this section an opportunity to appear personally or by representative before the council or a council committee and to be heard on those submissions.
- (3) A notice published by a council under this section has effect from the date or dates fixed in the notice or, if no date or dates are so fixed, as from the date of the publication of the notice.

Part 2—Reform proposals

Division 3—Principles

26—Principles

- (1) The **South Australian Local Government Boundaries** Commission should, in arriving at recommendations for the purposes of this Chapter (but taking into account the nature of the proposal under consideration), have regard to—
 - (a) the objects of this Act; and
 - (b) the roles, functions and objectives of councils under this Act; and
 - (c) the following principles:
 - (i) the resources available to local communities should be used as economically as possible while recognising the desirability of avoiding significant divisions within a community;
 - (ii) proposed changes should, wherever practicable, benefit ratepayers;
 - (iii) a council should have a sufficient resource base to fulfil its functions fairly, effectively and efficiently;
 - (iv) a council should offer its community a reasonable range of services delivered on an efficient, flexible, equitable and responsive basis;
 - (v) a council should facilitate effective planning and development within an area, and be constituted with respect to an area that can be promoted on a coherent basis;
 - (vi) a council should be in a position to facilitate sustainable development, the protection of the environment and the integration of land use schemes;

- (vii) a council should reflect communities of interest of an economic, recreational, social, regional or other kind, and be consistent with community structures, values, expectations and aspirations;
 - (viii) a council area should incorporate or promote an accessible centre (or centres) for local administration and services;
 - (ix) the importance within the scheme of local government to ensure that local communities within large council areas can participate effectively in decisions about local matters;
 - (xi) residents should receive adequate and fair representation within the local government system, while over-representation in comparison with councils of a similar size and type should be avoided (at least in the longer term);
 - (xii) a scheme that provides for the performance of functions and delivery of services in relation to 2 or more councils (for example, a scheme for regional governance) may improve councils' capacity to deliver services on a regional basis and therefore offer a viable and appropriate alternative to structural change; and
- (d) the extent and frequency of previous changes affecting the council or councils under this Chapter or the repealed Act.
- (2) The Commission should, so far as is relevant, give preference to structural changes that enhance the capacity of local government to play a significant role in the future of an area or region from a strategic perspective.

Division 4—Procedures for proposals

27—Preliminary

- (1) In this Division—

administrative proposal—see section 30(7);

eligible elector, in relation to a proposal, is—

- (a) in the case of a proposal to alter the boundaries of 2 or more councils to incorporate land within the area of a council into the area of another council (a *receiving council*)—an elector in respect of a place of residence or rateable property within the area of a receiving council, or within the area that would be so incorporated; or
- (b) in the case of a proposal that relates to the composition of a council or the issue of wards within the area of a council—an elector in respect of a place of residence or rateable property within the area of the council; or
- (c) in the case of a proposal to incorporate within the area of a council a part of the State that is not within the area of a council (the *outside area*)—a person, body corporate or group within the outside area who or which would, if the proposal were to proceed, be an elector in respect of a place of residence or rateable property within the area that would be so incorporated;

general proposal means a proposal for the making of a proclamation under this Chapter, other than an administrative proposal;

proposal includes an administrative proposal or a general proposal;

proposal guidelines—see subsection (2).

- (2) The Commission must prepare and publish on a website determined by the Commission guidelines (*proposal guidelines*) for the purposes of this Division.
- (3) Without limiting subsection (2), the proposal guidelines—
 - (a) must set out procedures for inquiries under this Division; and
 - (b) must specify requirements relating to consultation that must be undertaken for the purposes of inquiries under this Division, including consultation with the community, councils affected by proposals and entities that represent the interests of council employees affected by proposals; and
 - (c) must set out procedures relating to the determination by the Commission of the reasonable costs of an inquiry for the purposes of section 32B; and
 - (d) may provide for any other matter the Commission thinks appropriate.
- (4) A provision of the proposal guidelines may be of general, limited or varied application according to—
 - (a) the kind of proposal or inquiry; or
 - (b) any other specified factor,to which the provision is expressed to apply.

28—Commission to receive proposals

- (1) Subject to this section, a proposal for the making of a proclamation under this Chapter may be referred to the Commission—
 - (a) by resolution of either House of Parliament; or
 - (b) by the Minister; or
 - (c) by a council or councils; or
 - (d) by the prescribed percentage or number of eligible electors.
- (2) A proposal referred under subsection (1)(d) by the prescribed percentage or number of eligible electors may only relate to—
 - (a) the alteration of council boundaries to incorporate land within the area of a council into the area of another council; or
 - (b) the composition of a council or its representative structure; or
 - (c) the incorporation within the area of a council a part of the State that is not within the area of a council.
- (3) A proposal under this section must—
 - (a) set out in general terms the nature of the proposal; and
 - (b) comply with any requirements of the proposal guidelines.

29—Commission to deal with proposals

- (1) The Commission must, in accordance with the proposal guidelines, assess a proposal and determine whether—
 - (a) to inquire into the proposal in accordance with subsection (2); or
 - (b) to refuse to inquire into the proposal in accordance with subsection (3).
- (2) If the Commission determines to inquire into a proposal, the following provisions apply:
 - (a) if the proposal is an administrative proposal, the Commission must inquire into the administrative proposal in accordance with section 30;
 - (b) if the proposal is a general proposal, the Commission must inquire into the general proposal in accordance with section 31.
- (3) The Commission may refuse to inquire into a proposal if the Commission considers that—
 - (a) the proposal is vexatious, frivolous or trivial; or
 - (b) it is not in the public interest to inquire into the proposal; or
 - (c) the proposal is the same as or substantially similar to a proposal that has already been inquired into; or
 - (d) there is some other good reason to refuse to inquire into the proposal.
- (4) For the purposes of this Division—
 - (a) an inquiry may relate to 1 or more proposals before the Commission; and
 - (b) a proposal received by the Commission after the commencement of an inquiry may be dealt with at the inquiry, if the Commission determines it appropriate to do so.

30—Inquiries—administrative proposals

- (1) An inquiry under this section into an administrative proposal will be conducted by the Commission according to such procedures as the Commission thinks fit, provided that a reasonable amount of community consultation is conducted in accordance with the proposal guidelines.
- (2) Despite subsection (1), the Commission may determine not to conduct community consultation in relation to a particular administrative proposal if the Commission considers it unnecessary to do so.
- (3) After conducting an inquiry into an administrative proposal, the Commission must consult with the Minister on the matter (including on any recommendations that the Commission proposes to make in relation to the administrative proposal).
- (4) After consulting with the Minister under subsection (3), the Commission must—
 - (a) prepare and publish on a website determined by the Commission a report on the administrative proposal that includes the Commission's recommendations as to the administrative proposal (subject to any redactions or limitations that the Commission considers necessary to prevent the disclosure of confidential or commercially sensitive information); and

- (b) provide a copy of the report to the Minister.
- (5) To avoid doubt, if the Commission determines to recommend an administrative proposal in a report under subsection (4), the administrative proposal recommended may involve such variations as the Commission thinks fit to the administrative proposal referred to the Commission under this Division.
- (6) The Minister may, in relation to an administrative proposal set out in a report under subsection (4), determine that—
 - (a) the administrative proposal proceed and forward it to the Governor with a recommendation that a proclamation be made under this Chapter in relation to the administrative proposal; or
 - (b) the administrative proposal not proceed.
- (7) In this section—

administrative proposal means a proposal—

 - (a) relating to the alteration of a boundary that is shared by 2 or more councils—
 - (i) to facilitate a development that has been granted a development authorisation (within the meaning of the *Planning, Development and Infrastructure Act 2016*); or
 - (ii) to correct an anomaly that is, in the opinion of the Commission, generally recognised; or
 - (b) in the case of a boundary shared by 2 or more councils that falls along a road—relating to the alteration of the boundary following the realignment of the road; or
 - (c) relating to the alteration of a boundary to incorporate within the area of a council vacant land in a part of the State that is not within the area of a council; or
 - (d) of a kind prescribed by the regulations.

31—Inquiries—general proposals

- (1) The Commission—
 - (a) in the case of an inquiry under this section into a general proposal—
 - (i) referred by resolution of either House of Parliament or by the Minister; or
 - (ii) of a prescribed kind,
must appoint 1 or more investigators to conduct the inquiry; or
 - (b) in any other case—may appoint 1 or more investigators to conduct the inquiry.
- (2) In appointing investigators to conduct inquiries under this section, the Commission must seek to ensure, as far as is reasonably practicable, that—
 - (a) the qualifications, knowledge, expertise and experience of a particular investigator are relevant to the inquiry for which the investigator is being appointed; and

- (b) councils affected by a proposal the subject of an inquiry are consulted on proposed appointments.
- (3) An inquiry into a general proposal under this section—
 - (a) must be conducted in accordance with the proposal guidelines; and
 - (b) must consider (in addition to the principles set out in section 26)—
 - (i) the financial implications and impact on resources that the general proposal is likely to have on any council affected by the general proposal; and
 - (ii) the extent of support for the general proposal (in particular) and boundary reform in the area (in a general sense) within the community affected by the general proposal; and
 - (iii) the extent of support for the general proposal of any council affected by the general proposal; and
 - (iv) the impact on the various rights and interests of any council employees affected by the general proposal; and
 - (v) any other principles prescribed by the regulations.
- (4) An investigator appointed to conduct an inquiry under this section must—
 - (a) comply with any directions or requirements of the Commission relating to the inquiry; and
 - (b) at the conclusion of the inquiry, provide a report on the inquiry to the Commission.
- (5) The Commission must—
 - (a) after conducting an inquiry to which this section applies; or
 - (b) receiving a report under subsection (4),

prepare and publish on a website determined by the Commission a report on the matter that includes the Commission's recommendations as to the general proposal (subject to any redactions or limitations that the Commission considers necessary to prevent the disclosure of confidential or commercially sensitive information) and provide a copy of the report to the Minister.
- (6) To avoid doubt, if the Commission determines to recommend a general proposal in a report under this section, the general proposal recommended may involve such variations as the Commission thinks fit to the general proposal referred to the Commission under this Division.
- (7) The Commission may include in a report published under this section recommendations relating to the delivery of services on a regional basis by councils as an alternative to structural change, or any other recommendation the Commission considers appropriate.
- (8) The Minister may, on receipt of a report, request that the Commission make specified amendments to the report (including to recommendations in the report).

- (9) On receipt of a request under subsection (8)—
- (a) the Commission may make such amendments (if any) as the Commission considers appropriate; and
 - (b) if the Commission makes amendments, the Commission must—
 - (i) publish an amended report on a website determined by the Commission; and
 - (ii) provide a copy of the amended report to the Minister.
- (10) The Minister may, in relation to a general proposal set out in a report of the Commission under subsection (5) or subsection (9)—
- (a) determine that the general proposal proceed and forward it to the Governor with a recommendation that a proclamation be made under this Chapter in relation to the general proposal; or
 - (b) determine that the general proposal not proceed; or
 - (c) in the case of a general proposal referred to the Commission by a council that the Commission has recommended in the report not proceed—at the request of 1 or more councils, consult with the relevant councils about the matter.
- (11) After consultation in accordance with subsection (10)(c), the Minister may—
- (a) if the Minister determines that it is appropriate to make a recommendation to the Governor in the circumstances of the particular case, forward the general proposal to the Governor with a recommendation that a proclamation be made under this Chapter in relation to the general proposal; or
 - (b) in any other case—determine that the general proposal not proceed.

32—Notification of outcome of inquiries

- (1) After completion of all relevant procedures in relation to an inquiry under section 30 or 31, the Commission must give public notice of, and notify the following persons or bodies of, the Minister's determination in relation to the proposal:
- (a) the person or body who referred the proposal to the Commission;
 - (b) any council affected by the proposal;
 - (c) any registered industrial association (within the meaning of section 108) that represents the interests of employees of councils.
- (2) In addition, if a general proposal recommended by the Commission under section 31 does not proceed to a proclamation after completion of all relevant procedures under that section, the Minister must prepare a report on the matter and cause copies of that report to be laid before both Houses of Parliament.

32A—Powers relating to inquiries

- (1) The Commission or an investigator conducting an inquiry under this Division may, in connection with the inquiry—
- (a) by summons signed by the Commission or investigator (as the case requires), require a person's attendance; and

- (b) require a person to answer, orally or in writing, questions to the best of his or her knowledge, information and belief; and
 - (c) require a person to verify an answer under paragraph (b) by declaration; and
 - (d) require a council or person to produce any relevant documents or other records; and
 - (e) retain documents or other records produced under paragraph (d) for reasonable periods and make copies of them or their contents; and
 - (f) call for or receive submissions or representations.
- (2) Subject to subsection (3), a person or council must not refuse or fail to comply with a requirement under subsection (1).
Maximum penalty: \$10 000.
- (3) A person is not obliged to comply with a requirement under subsection (1) if to do so might incriminate the person of an offence, and a person or a council is not required to provide information under subsection (1) that is privileged on the ground of legal professional privilege.

32B—Costs

The Commission may recover reasonable costs incurred in respect of an inquiry in relation to a general proposal referred to the Commission by a council or councils under this Division as a debt due from the council or councils.

32C—Inquiries—independence of Commission etc

- (1) Except as provided by this Division, the Commission or an investigator appointed by the Commission is not subject to Ministerial direction in relation to an inquiry or a recommendation or report under this Division.
- (2) Sections 16 to 18 of the *South Australian Local Government Grants Commission Act 1992* do not apply to or in relation to an inquiry conducted or recommendation made under this Division.

Part 3—General provisions

33—Ward quotas

- (1) In addition to the other requirements of this Chapter, the following matters must be taken into account, as far as practicable, in the formulation of a proposal that relates to the boundaries of a ward or wards:
 - (a) the desirability of reflecting communities of interest of an economic, social, regional or other kind;
 - (b) the population of the area, and of each ward affected or envisaged by the proposal;
 - (c) the topography of the area, and of each ward affected or envisaged by the proposal;
 - (d) the feasibility of communication between electors affected by the proposal and their elected representatives;

- (e) the nature of substantial demographic changes that may occur in the foreseeable future;
 - (f) the need to ensure adequate and fair representation while at the same time avoiding over-representation in comparison to other councils of a similar size and type (at least in the longer term).
- (2) A proposal that relates to the formation or alteration of wards of a council must also observe the principle that the number of electors represented by a councillor must not, as at the relevant date (assuming that the proposal were in operation), vary from the ward quota by more than 10 per cent.
- (2a) For the purposes of subsection (2)—
- (a) if it is proposed that two or more councillors represent a particular ward, the number of electors represented by each councillor will be taken to be the number of electors for the ward (as at the relevant date) divided by the number of proposed councillors for the ward (ignoring any fractions resulting from the division); and
 - (b) the ward quota will be taken to be the number of electors for the area (as at the relevant date) divided by the number of councillors for the area who represent wards (assuming that the proposal were in operation and ignoring any fractions resulting from the division); and
 - (c) the relevant date, in relation to a proposal that relates to the formation or alteration of wards of the council, will be taken to be the date on which the proposal is finalised for the purposes of this Chapter.
- (3) The 10 per cent tolerance referred to in subsection (2) may be exceeded if, on the basis of demographic changes predicted by a Commonwealth or State government agency, it appears that the ward quota will not, as at the next periodic elections, be exceeded by more than 10 per cent (the relevant date in this case being the date of the next periodic elections).
- (4) If under the repealed Act a proposal relating to the formation or alteration of wards did not comply with the corresponding provisions to subsections (2) and (3) and the relevant proposal proceeded (either in its original or an amended form) then, unless otherwise determined by proclamation, the relevant council (or each relevant council) must conduct (and complete) a review of its composition and wards under Part 1 so as to enable appropriate changes in the composition and wards of the council to take effect on or before the date of the second general election of the council after the proposal took effect or, if an earlier date has been fixed by proclamation, on or before that date.

34—Error or deficiency in address, recommendation, notice or proclamation

- (1) If, in the opinion of the Governor, there is an error or deficiency in an address from both Houses of Parliament, in a recommendation of the Minister, or in a report of the Commission, the Governor may, by proclamation, correct the error or supply the deficiency.
- (2) The power conferred by subsection (1) may be exercised notwithstanding that a proclamation has been made under this Chapter on the basis of the address or report.

- (3) If, in the opinion of the Governor, there is an error or deficiency in a proclamation under this Chapter, the Governor may, by subsequent proclamation, correct the error or supply the deficiency.
- (4) The Governor may, by proclamation, correct an error or deficiency in a notice of a council under this Chapter if requested to do so by the council.
- (5) A proclamation under this section will, if it so provides, be taken to have had effect as from the making of the address, report, proclamation or notice to which it relates.

Chapter 4—The council as a body corporate

Part 1—Fundamental features

Division 1—Council to be a body corporate

35—Corporate status

- (1) A council is a body corporate with perpetual succession and a common seal.
- (2) A council bears the name assigned to it under this Act.
- (3) A council consists of the members appointed or elected to the council in accordance with this Act or the *Local Government (Elections) Act 1999*.

36—General powers and capacities

- (1) A council—
 - (a) has the legal capacity of a natural person and, in particular—
 - (i) may enter into any kind of contract or arrangement; and
 - (ii) may sue and be sued; and
 - (iii) may act in conjunction with another council or authority, or a person; and
 - (b) has the other powers and capacities conferred by or under this or another Act; and
 - (c) has the power to do anything necessary, expedient or incidental to performing or discharging its functions or duties or to achieving its objectives.
- (2) A council may act outside its area—
 - (a) to the extent considered by the council to be necessary or expedient to the performance of its functions; or
 - (b) in order to provide services to an unincorporated area of the State.
- (3) A council should, in the arrangement of its affairs, take reasonable steps to separate its regulatory activities from its other activities.
- (4) A council must not do anything inconsistent with a law of the State or Commonwealth.

37—Provision relating to contracts and transactions

A council contracts as follows—

- (a) a contract may be entered into under the common seal of the council; or
- (b) a contract may be entered into by an officer, employee or agent authorised by the council to enter into the contract on its behalf.

38—The common seal

- (1) The common seal of a council must not be affixed to a document except to give effect to a resolution of the council.

- (2) The affixation of the common seal must be attested by the principal member of the council and the chief executive officer.
- (3) An apparently genuine document purporting to bear the common seal of a council and the signatures of the principal member of the council and the chief executive officer attesting the affixation of the seal will, in the absence of proof to the contrary, be taken to have been duly executed by the council.

39—Protection of members

- (1) No civil liability attaches to a member of a council for an honest act or omission in the exercise, performance or discharge, or purported exercise, performance or discharge, of the member's or council's powers, functions or duties under this or other Acts.
- (2) A liability that would, but for this section, attach to a member of a council attaches instead to the council.

40—Saving provision

No act or proceeding of a council is invalid by reason of—

- (a) a vacancy or vacancies in the membership of the council; or
- (b) a defect in the election or appointment of a member or members of the council; or
- (c) the fact that the election of a member or members of the council is subsequently declared void by a court of competent jurisdiction. Division 2—Committees

41—Committees

- (1) A council may establish committees.
- (2) A committee may, according to a determination of the council (and subject to the operation of this Act), be established—
 - (a) to assist the council in the performance of its functions;
Examples—
 - 1 To carry out a project on behalf of the council.
 - 2 To manage or administer property, facilities or activities on behalf of the council.
 - 3 To oversee works on behalf of the council.
 - (b) to inquire into and report to the council on matters within the ambit of the council's responsibilities;
 - (c) to provide advice to the council;
 - (d) to exercise, perform or discharge delegated powers, functions or duties.
- (3) The membership of a committee will be determined by the council and may consist of, or include, persons who are not members of the council.
- (4) The council must appoint a person as the presiding member of a committee, or make provision for the appointment of a presiding member.
- (5) A member of a committee holds office at the pleasure of the council.

- (6) The council may appoint the principal member of the council as an *ex officio* member of a committee (but in such a case the principal member will not be taken to be included in the membership of the committee unless actually present at a meeting of the committee).
- (7) A committee may establish a subcommittee to assist it in a matter.
- (8) A council must, when establishing a committee, determine the reporting and other accountability requirements that are to apply in relation to the committee.
- (9) A committee that is performing a regulatory activity of the council must report to the council on its activities at least quarterly.
- (10) The establishment of a committee does not derogate from the power of the council to act in a matter.
- (11) No act or proceeding of a council committee is invalid by reason of—
 - (a) a vacancy or vacancies in the membership of the committee; or
 - (b) a defect in the election or appointment of a member or members of the committee; or
 - (c) the fact that the election of a member or members of the committee is subsequently declared void by a court of competent jurisdiction.
- (12) No civil liability attaches to a member of a committee for an honest act or omission in the exercise, performance or discharge, or purported exercise, performance or discharge, of the member's or committee's powers, functions or duties.
- (13) A liability that would, but for subsection (12), attach to a member of a committee attaches instead to the council.

Division 3—Subsidiaries

42—Ability of council to establish a subsidiary

- (1) A council may establish a subsidiary—
 - (a) to provide a specified service or services; or
 - (b) to manage or administer property, facilities or activities on behalf of the council; or
 - (c) to perform a function of the council under this or another Act.
- (2) A council cannot establish a subsidiary under this section if the primary purpose of the subsidiary would be to perform a regulatory activity of the council.
- (3) The establishment of a subsidiary under this section is subject to obtaining the approval of the Minister to the conferral of corporate status under this Act.
- (4) The establishment of a subsidiary does not derogate from the power of the council to act in a matter.

Note—

Schedule 2 contains other provisions relevant to a subsidiary established by a council under this section.

43—Ability of councils to establish a regional subsidiary

- (1) Two or more councils (the *constituent councils*) may establish a regional subsidiary—
 - (a) to provide a specified service or services or to carry out a specified activity or activities; or
 - (b) to perform a function of the councils under this or another Act.
- (2) If a regional subsidiary is established to perform a regulatory activity of the constituent councils, the subsidiary cannot also perform a significant and related service activity.

Note—

A service activity is related to a regulatory activity if the service is one that is regulated under the regulatory activity.

- (3) The establishment of a regional subsidiary under this section is subject to obtaining the approval of the Minister to the conferral of corporate status under this Act.
- (4) The establishment of a regional subsidiary does not derogate from the power of a constituent council to act in a matter.

Note—

Schedule 2 contains other provisions relevant to a regional subsidiary established by two or more councils under this section.

Division 4—Delegations

44—Delegations

- (1) A council may delegate a power or function vested or conferred under this or another Act.
- (2) A delegation may be made—
 - (a) to a council committee; or
 - (b) to a subsidiary of the council; or
 - (ba) to a joint planning board established under a planning agreement to which the council is a party; or
 - (c) to an employee of the council; or
 - (d) to the employee of the council for the time being occupying a particular office or position; or
 - (e) to an authorised person.
- (3) However, a council may not delegate—
 - (a) power to make a by-law or to determine that a by-law applies only within a part or parts of the area of the council;
 - (b) power to declare rates or a charge with the character of a rate;
 - (c) power to borrow money or to obtain other forms of financial accommodation;
 - (d) power to adopt or revise a strategic management plan of the council;
 - (da) power to adopt or revise an annual business plan or budget of the council;

- (e) power to approve expenditure of money on works, services or operations of the council not contained in a budget adopted by the council;
 - (g) power to approve payment or reimbursement of expenses that may be paid at the discretion of the council and for which the council has not adopted a formal policy or made specific financial provision;
 - (h) power to establish a subsidiary, or to participate in the establishment of a regional subsidiary;
 - (i) power to make an application or recommendation, or to report or to give a notice, to the Governor or the Minister, being an application, recommendation, report or notice for which provision is made by or under this or another Act;
 - (j) power to fix, vary or revoke a fee under section 188(1)(d) to (h);
 - (ja) the power to revoke the classification of land as community land under section 194;
 - (k) a power or function excluded from delegation by the regulations.
- (3a) A council must not delegate—
- (a) the power to enter into, or to vary or terminate, a building upgrade agreement on behalf of the council; or
 - (b) the power to declare and levy a building upgrade charge under a building upgrade agreement,
- except to the chief executive officer and, despite subsection (4)(b), the chief executive officer cannot subdelegate these powers.
- (4) A delegation—
- (a) is subject to conditions and limitations determined by the council or specified by the regulations; and
 - (b) if made to the chief executive officer authorises the subdelegation of the delegated power or function unless the council directs otherwise and if made to anyone else authorises the subdelegation of the delegated power or function with the approval of the council; and
 - (c) is revocable at will and does not prevent the council from acting in a matter.
- (5) If a power or function is delegated to an employee of the council, the employee is responsible to the chief executive officer for the efficient and effective exercise or performance of that power or function.
- (6) The council must cause a separate record to be kept of all delegations under this section.
- (6a) The council may at any time, and must within 12 months after the conclusion of each periodic election, review the delegations for the time being in force under this section.
- ~~(7) A person is entitled to inspect (without charge) the record of delegations under subsection (6) at the principal office of the council during ordinary office hours.~~
- ~~(8) A person is entitled, on payment of a fee fixed by the council, to an extract from the record of delegations under subsection (6).~~

- (9) This section does not limit or affect a power of delegation under another Act.

Division 5—Principal office

45—Principal office

- (1) A council must nominate a place as its principal office for the purposes of this Act.
- (2) Subject to subsection (3), the principal office of a council must be open to the public for the transaction of business during hours determined by the council.
- (3) A council should ~~consult with its local community in accordance with its public consultation policy~~ undertake public consultation about the manner, places and times at which its offices will be open to the public for the transaction of business, and about any significant changes to these arrangements.

Part 2—Commercial activities and restrictions

46—Commercial activities

- (1) A council may in the performance of its functions and subject to this Act engage in a commercial activity or enterprise (a *commercial project*).
- (2) A council may, in connection with a commercial project—
 - (a) establish a business;
 - (b) participate in a joint venture, trust, partnership or other similar body.

47—Interests in companies

- (1) A council must not—
 - (a) participate in the formation of a company; or
 - (b) acquire shares in a company.
- (2) However, subsection (1) does not—
 - (a) limit the investment of money under this Act; or
 - (b) limit the ability of a council to participate in the formation of, or to become a member of, a company limited by guarantee established as a national association to promote and advance the interests of an industry in which local government has an interest.

Part 3—Prudential requirements for certain activities

48—Prudential requirements for certain activities

- (aa1) A council must develop and maintain prudential management policies, practices and procedures for the assessment of projects to ensure that the council—
 - (a) acts with due care, diligence and foresight; and
 - (b) identifies and manages risks associated with a project; and
 - (c) makes informed decisions; and
 - (d) is accountable for the use of council and other public resources.

- (a1) The prudential management policies, practices and procedures developed by the council for the purposes of subsection (aa1) must be consistent with any regulations made for the purposes of this section.
- (1) Without limiting subsection (aa1), a council must obtain and consider a report that addresses the prudential issues set out in subsection (2) before the council—
- (b) engages in any project (whether commercial or otherwise and including through a subsidiary or participation in a joint venture, trust, partnership or other similar body)—
 - (i) where the expected operating expenses calculated on an accrual basis of the council over the ensuing five years is likely to exceed 20 per cent of the council's average annual operating expenses over the previous five financial years (as shown in the council's financial statements); or
 - (ii) where the expected capital cost of the project over the ensuing five years is likely to exceed \$4 000 000 (indexed); or
 - (iii) where the council considers that it is necessary or appropriate.
- (2) The following are prudential issues for the purposes of subsection (1):
- (a) the relationship between the project and relevant strategic management plans;
 - (b) the objectives of the Development Plan in the area where the project is to occur;
 - (c) the expected contribution of the project to the economic development of the local area, the impact that the project may have on businesses carried on in the proximity and, if appropriate, how the project should be established in a way that ensures fair competition in the market place;
 - (d) the level of consultation with the local community, including contact with persons who may be affected by the project and the representations that have been made by them, and the means by which the community can influence or contribute to the project or its outcomes;
 - (e) if the project is intended to produce revenue, revenue projections and potential financial risks;
 - (f) the recurrent and whole-of-life costs associated with the project including any costs arising out of proposed financial arrangements;
 - (g) the financial viability of the project, and the short and longer term estimated net effect of the project on the financial position of the council;
 - (h) any risks associated with the project, and the steps that can be taken to manage, reduce or eliminate those risks (including by the provision of periodic reports to the chief executive officer and to the council);
 - (i) the most appropriate mechanisms or arrangements for carrying out the project;
 - (j) if the project involves the sale or disposition of land, the valuation of the land by a qualified valuer under the *Land Valuers Act 1994*.
- (2a) The fact that a project is to be undertaken in stages does not limit the operation of subsection (1)(b) in relation to the project as a whole.

- (3) A report is not required under subsection (1) in relation to—
- (a) road construction or maintenance; or
 - (b) drainage works.
- (4) A report under subsection (1) must be prepared by a person whom the council reasonably believes to be qualified to address the prudential issues set out in subsection (2).
- (4a) A report under subsection (1) must not be prepared by a person who has an interest in the relevant project (but may be prepared by a person who is an employee of the council).
- (4b) A council must give reasonable consideration to a report under subsection (1) (and must not delegate the requirement to do so under this subsection).
- ~~(5) A report under subsection (1) must be available for public inspection at the principal office of the council once the council has made a decision on the relevant project (and may be available at an earlier time unless the council orders that the report be kept confidential until that time).~~
- (6) ~~However, a council may take steps to prevent the disclosure of specific information~~ A council may take steps to prevent the disclosure of specific information in a report under subsection (1) in order to protect its commercial value or to avoid disclosing the financial affairs of a person (other than the council).
- (6a) For the purposes of subsection (4a), a person has an interest in a project if the person, or a person with whom the person is closely associated, would receive or have a reasonable expectation of receiving a direct or indirect pecuniary benefit or a non-pecuniary benefit or suffer or have a reasonable expectation of suffering a direct or indirect detriment or a non-pecuniary detriment if the project were to proceed.
- (6b) A person is closely associated with another person (the *relevant person*)—
- (a) if that person is a body corporate of which the relevant person is a director or a member of the governing body; or
 - (b) if that person is a proprietary company in which the relevant person is a shareholder; or
 - (c) if that person is a beneficiary under a trust or an object of a discretionary trust of which the relevant person is a trustee; or
 - (d) if that person is a partner of the relevant person; or
 - (e) if that person is the employer or an employee of the relevant person; or
 - (f) if that person is a person from whom the relevant person has received or might reasonably be expected to receive a fee, commission or other reward for providing professional or other services; or
 - (g) if that person is a relative of the relevant person.
- (6c) However, a person, or a person closely associated with another person, will not be regarded as having an interest in a matter—
- (a) by virtue only of the fact that the person—
 - (i) is a ratepayer, elector or resident in the area of the council; or

- (ii) is a member of a non-profit association, other than where the person is a member of the governing body of the association or organisation;
or
 - (b) in a prescribed circumstance.
- (6d) In this section, \$4 000 000 (indexed) means that that amount is to be adjusted for the purposes of this section on 1 January of each year, starting on 1 January 2011, by multiplying the amount by a proportion obtained by dividing the CPI for the September quarter of the immediately preceding year by the CPI for the September quarter, 2009.
- (6e) In this section—
employee of a council includes a person working for the council on a temporary basis;
non-profit association means a body (whether corporate or unincorporate)—
 - (a) that does not have as its principal object or 1 of its principal objects the carrying on of a trade or the making of a profit; and
 - (b) that is so constituted that its profits (if any) must be applied towards the purposes for which it is established and may not be distributed to its members.
- (7) The provisions of this section extend to subsidiaries as if a subsidiary were a council subject to any modifications, exclusions or additions prescribed by the regulations.

Part 4—Contracts and tenders policies

49—Contracts and tenders policies

- (a1) A council must develop and maintain procurement policies, practices and procedures directed towards—
 - (a) obtaining value in the expenditure of public money; and
 - (b) providing for ethical and fair treatment of participants; and
 - (c) ensuring probity, accountability and transparency in procurement operations.
- (1) Without limiting subsection (a1), a council must prepare and adopt policies on contracts and tenders, including policies on the following:
 - (a) the contracting out of services; and
 - (b) competitive tendering and the use of other measures to ensure that services are delivered cost-effectively; and
 - (c) the use of local goods and services; and
 - (d) the sale or disposal of land or other assets.
- (2) The policies must—
 - (a) identify circumstances where the council will call for tenders for the supply of goods, the provision of services or the carrying out of works, or the sale or disposal of land or other assets; and
 - (b) provide a fair and transparent process for calling tenders and entering into contracts in those circumstances; and

- (c) provide for the recording of reasons for entering into contracts other than those resulting from a tender process; and
 - (d) be consistent with any requirement prescribed by the regulations.
- (3) A council may at any time alter a policy under this section, or substitute a new policy or policies (but not so as to affect any process that has already commenced).
- ~~(4) A person is entitled to inspect (without charge) a policy of a council under this section at the principal office of the council during ordinary office hours.~~
- ~~(5) A person is entitled, on payment of a fee fixed by the council, to a copy of a policy under this section.~~

~~Part 5 — Public consultation policies~~

~~50 — Public consultation policies~~

- ~~(1) For the purposes of this Act, a council must prepare and adopt a public consultation policy.~~
- ~~(2) A public consultation policy —~~
- ~~(a) must set out steps that the council will follow in cases where this Act requires that a council must follow its public consultation policy; and~~
 - ~~(b) may set out steps that the council will follow in other cases involving council decision-making.~~
- ~~(3) The steps referred to in subsection (2) —~~
- ~~(a) in a case referred to in subsection (2)(a) must provide interested persons with a reasonable opportunity to make submissions in the relevant circumstances; and~~
 - ~~(b) may vary according to the classes of decisions that are within the scope of the policy.~~
- ~~(4) However, a public consultation policy for a case referred to in subsection (2)(a) must at least provide for —~~
- ~~(a) the publication of a notice —~~
 - ~~(i) in a newspaper circulating within the area of the council; and~~
 - ~~(ii) on a website determined by the chief executive officer,~~~~describing the matter under consideration and inviting interested persons to make submissions in relation to the matter within a period (which must be at least 21 days) stated in the notice; and~~
 - ~~(b) the consideration by the council of any submissions made in response to an invitation under paragraph (a).~~
- ~~(5) A council may from time to time alter its public consultation policy, or substitute a new policy.~~
- ~~(6) However, before a council —~~
- ~~(a) adopts a public consultation policy; or~~
 - ~~(b) alters, or substitutes, a public consultation policy;~~

~~the council must—~~

- ~~—(c) prepare a document that sets out its proposal in relation to the matter; and~~
 - ~~—(d) publish in a newspaper circulating within the area of the council a notice of the proposal inviting interested persons to make submissions on the proposal within a period (which must be at least one month) stated in the notice; and~~
 - ~~—(e) consider any submissions made in response to an invitation under paragraph (d).~~
- ~~—(7) A council is not required to comply with subsection (6) in relation to the alteration of a public consultation policy if the council determines that the alteration is of only minor significance that would attract little (or no) community interest.~~
- ~~—(8) A person is entitled to inspect (without charge) a public consultation policy of a council at the principal office of the council during ordinary office hours.~~
- ~~—(9) A person is entitled, on payment of a fee fixed by the council, to a copy of a public consultation policy.~~

Part 5—Community engagement

50—Community engagement charter

- (1) The Minister may, by notice published in the Gazette and on a website determined by the Minister, establish a community engagement charter for the purposes of this Act.
- (2) The following principles must be taken into account in relation to the charter:
 - (a) members of the community should have reasonable, timely, meaningful and ongoing opportunities to gain access to information about proposed decisions, activities and processes of councils and to participate in relevant processes;
 - (b) information about issues should be in plain language, readily accessible and in a form that facilitates community participation;
 - (c) participation methods should seek to foster and encourage constructive dialogue, discussion and debate in relation to proposed decisions, activities and processes of councils;
 - (d) participation methods should be appropriate having regard to the significance and likely impact of proposed decisions, activities and processes;
 - (e) insofar as is reasonable, communities should be provided with information about how community views have been taken into account and reasons for decisions or actions of councils.
- (3) The charter—
 - (a) will relate to—
 - (i) community consultation and participation with respect to any decision, activity or process where compliance with the charter is required by this Act; and
 - (ii) any other circumstance where compliance with the charter is required by this Act; and

- (b) may relate to any other circumstances, or provide for any other matter, determined by the Minister.
- (4) The charter may—
 - (a) establish categories of statutory processes to which various parts of the charter will apply; and
 - (b) in relation to each category established under paragraph (a)—
 - (i) specify mandatory requirements; and
 - (ii) set out principles and performance outcomes that are to apply to the extent that mandatory requirements are not imposed; and
 - (c) in relation to performance outcomes under paragraph (b)(ii)—
 - (i) provide guidance on specific measures or techniques by which the outcomes may be achieved; and
 - (ii) set out measures to help evaluate whether, and to what degree, the outcomes have been achieved.
- (5) The charter may—
 - (a) be of general or limited application; and
 - (b) vary in operation according to factors stated in the charter; and
 - (c) provide for, or for the granting by the Minister of, exemptions (conditional or unconditional) from specified provisions of the charter.
- (6) The Minister may, by further notice published in the Gazette and on the website referred to in subsection (1), vary or substitute the charter.
- (7) The Minister must, before establishing, varying or substituting the charter—
 - (a) consult with the LGA; and
 - (b) undertake such other consultation as the Minister thinks fit,on the charter, variation or substitute charter (as the case may be).
- (8) An entity to which the charter applies must—
 - (a) comply with any mandatory requirement that applies in a relevant case; and
 - (b) to the extent that paragraph (a) does not apply, have regard to, and seek to achieve, any principles or performance outcomes that apply in a relevant case.
- (9) A notice published under subsection (1) or (6) may come into operation on the day on which it is published or on a later day or days specified in the notice.
- (10) Sections 10 (other than subsection (1)) and 10A of the *Subordinate Legislation Act 1978* apply to a notice published under subsection (1) or (6) (and a reference in those provisions to a regulation will be taken to be a reference to a notice published under subsection (1) or (6) (as the case requires)).

50A—Council community engagement policy

- (1) A council must prepare and adopt a policy relating to community engagement for the purposes of this Act (a *community engagement policy*).
- (2) The policy may—

- (a) in relation to any decision, activity or process in respect of which the community engagement charter prescribes requirements, principles or performance outcomes applying to community consultation and participation (relating to the decision, activity or process), make additional provision (not inconsistent with the charter) specifying how the council will—
 - (i) comply with the requirements in a relevant case; or
 - (ii) seek to achieve the principles or performance outcomes in a relevant case; and
 - (b) in relation to any other decision, activity or process of the council, provide for community consultation and participation in relation to the decision, activity or process.
- (3) The policy must be consistent with, and comply with any requirements specified by, the community engagement charter.
- (4) The policy may—
 - (a) be of general or limited application; and
 - (b) vary in operation according to factors stated in the policy; and
 - (c) provide for, or for the granting by the council of, exemptions (conditional or unconditional) from specified provisions of the policy.
- (5) A council may from time to time alter a community engagement policy, or substitute a new policy.
- (6) Before a council—
 - (a) adopts a community engagement policy; or
 - (b) alters, or substitutes, a community engagement policy,the council must undertake public consultation on the community engagement policy, alteration or substituted policy (as the case may be).

Chapter 5—Members of council

Part 1—Membership

51—Principal member of council

- ~~(1) A council may be constituted—~~
- ~~(a) on the basis that the principal member is to be appointed¹ or elected as a representative of the area as a whole (in which case the principal member is to be called a mayor); or~~
 - ~~(b) on the basis that the principal member is to be chosen by the members of the council from amongst their own number (in which case the principal member may be called chairperson (the title used in this Act), or have another title, as the council decides).~~
- ~~(2) The term of office of a chairperson must not exceed 4 years.~~
- (1) A council must be constituted on the basis that the principal member is to be appointed¹ or elected as a representative of the area as a whole (in which case the principal member is to be called a mayor).
- ~~(3) If a council has a mayor, there may also be, if the council so resolves, a deputy mayor and if a council has a chairperson, there may also be, if the council so resolves, a deputy chairperson.~~
- (3) If the council so resolves, there may also be a deputy mayor.
- (4) If there is to be a deputy mayor ~~or deputy chairperson~~, he or she will be chosen by the members of the council from amongst their own number and will hold office for a term determined by the council.
- The term must not exceed 4 years.
- (5) On the expiration of a term of office, a ~~chairperson, deputy mayor or deputy chairperson~~ deputy mayor is eligible to be chosen for a further term.
- ~~(6) In the absence of the mayor or chairperson, a deputy mayor or deputy chairperson may act in the office of mayor or chairperson.~~
- ~~(7) If the mayor or chairperson is absent from official duties and there is no deputy mayor or deputy chairperson, or the deputy mayor or deputy chairperson is not available to act in the office of mayor or chairperson, a member chosen by the council may act in the office of mayor or chairperson during the relevant period.~~
- (6) In the absence of the mayor, a deputy mayor may act in the office of mayor.
- (7) If the mayor is absent from official duties and there is no deputy mayor, or the deputy mayor is not available to act in the office of mayor, a member chosen by the council may act in the office of mayor during the relevant period.
- (8) If a person is to be chosen by the members of the council to fill an office under this section and the votes for two or more candidates for the office are equal, lots must be drawn to determine which candidate or candidates will be excluded.
- (9) The mayor of the City of Adelaide is entitled to the rank and title of Lord Mayor.

- (10) In the event of a casual vacancy in the office of mayor, subsections (6) and (7) operate subject to any appointment made by the council under section 54(8).

Note—

- 1 An appointment may occur under section 10 of this Act or section 8 of the *Local Government (Elections) Act 1999*.

52—Councillors

- (1) The members of a council, other than the principal member, will be known as councillors.
- (2) A councillor will (depending on how the council is constituted)—
- (a) be appointed¹, or elected by the electors for the area, as a representative of the area as a whole (whether or not the area is divided into wards); or
 - (b) if the area is divided into wards—be appointed¹, or elected by the electors of a particular ward, as a representative of the ward.

Note—

- 1 An appointment may occur under section 10 of this Act or section 8 of the *Local Government (Elections) Act 1999*.

Part 2—Term of office and related issues

Division 1—General issues

53—Term of office

Subject to this Act, the term of office of a member of a council is a term expiring at the conclusion of the next general election held after his or her appointment or election as a member of the council.

54—Casual vacancies

- (1) Subject to this section, the office of a member of a council becomes vacant if the member—
- (a) dies; or
 - (b) resigns by notice in writing to the chief executive officer; or
 - (c) is removed from office by the Governor on the ground of incapacity to carry out official duties satisfactorily; or
 - (d) is removed from office by the council on the ground that he or she has been absent, without leave of the council, from three or more consecutive ordinary meetings of the council; or
 - (e) becomes a member of an Australian Parliament; or
 - (f) is declared bankrupt or applies for the benefit of a law for the relief of insolvent debtors; or
 - ~~(g) fails to submit a return under Division 2 of Part 4 of this Chapter before the expiration of one month from the end of the period allowed under that Division for the submission of the return; or~~

- (h) fails to submit a return under Part 14 of the *Local Government (Elections) Act 1999* before the expiration of one month from the end of the period allowed under that Act for the submission of the return; or
 - (i) is convicted of an indictable offence punishable by imprisonment; or
 - (j) becomes an employee of the council; or
 - (k) is disqualified from office by ~~a court order~~ **an order of a court or SACAT** under this Act.
- (2) If a member of a council stands for election to an office in the council other than the one presently held by the member, the latter office becomes vacant at the conclusion of the election.
- (2a) Subsection (2) does not apply if—
- (a) the member is standing for election to a casual vacancy in the office of mayor but is unsuccessful; or
 - (b) —
 - (i) the member is standing for election to a casual vacancy in another office but is unsuccessful; and
 - ~~(ii) the conclusion of the election falls—~~
 - ~~—(A) on or after 1 January of the year in which a periodic election is due to be held (and before polling day for that periodic election); or~~
 - ~~—(B) within 7 months before polling day for a general election (other than a periodic election) (the date of that polling day being known at that time).~~
 - (ii) the conclusion of the election falls within 12 months before polling day for—
 - (A) a periodic election; or
 - (B) a general election (other than a periodic election) if the date of that polling day is known at the time of the occurrence of the vacancy.
- (3) The resignation of a member takes effect on receipt by the chief executive officer of the notice of resignation or on a later date, not more than 14 days in advance, specified in the notice of resignation (but once the notice is received by the chief executive officer the resignation cannot be withdrawn).
- (4) If a member's office becomes vacant because of the member's failure to submit a return under ~~Division 2 of Part 4 of this Chapter or~~ Part 14 of the *Local Government (Elections) Act 1999*—
- (a) SACAT may, on application made within one month after the vacation of office, restore the member to office if satisfied that the failure arose from circumstances beyond the member's control; and
 - (b) proceedings for a supplementary election to fill the vacancy must not be commenced until the period for making an application under paragraph (a) has expired or, if there is an application, until the application is determined; and

- (c) the member cannot be nominated as a candidate for the election to fill the vacancy unless he or she has submitted to the chief executive officer the return that was required to be submitted.
- (5) If a member's office becomes vacant because the member has been convicted of an offence under subsection (1)(i), proceedings for a supplementary election to fill the vacancy (if required) must not be commenced until the period for appealing against the conviction has expired or, if there is an appeal, until the appeal is determined.
- (6) If the office of a member of a council becomes vacant under subsection (1), the chief executive officer must notify the members of the council at the next meeting of the council and give notice of the occurrence of the vacancy in the Gazette (but the members of the council need not be notified if the member is removed from office by the council).
- (7) A member's office does not become vacant by reason only of the fact that the member, after an election or appointment, ceases to be an elector for the area.
- (8) If a casual vacancy occurs in the office of mayor—
- (a) on or after 1 January of a year in which a periodic election is due to be held (and before polling day for that periodic election); or
 - (b) within 7 months before polling day for a general election (other than a periodic election) (the date of that polling day being known at that time),
- a member chosen by the council may act in the office of mayor until the conclusion of the election.
- (9) The member chosen under subsection (8) may, but need not, be the deputy mayor (if any).
- (10) If a person is to be chosen under subsection (8) and the votes for 2 or more candidates are equal, lots must be drawn to determine which candidate or candidates will be excluded.

55—Specific requirements if member disqualified

If a person—

- (a) at the time of election or appointment to the office of a member of a council is disqualified to hold that office (see section ~~62-67~~ 267 of this Act or section 17 of the *Local Government (Elections) Act 1999*); or
- (b) holds office as a member of a council and becomes disqualified to hold that office (see section 54, ~~62 68, 80A, 80B~~ or 267 of this Act),

the person—

- (c) must immediately on becoming aware of the election or appointment, or of the existence of the disqualification (whichever is the later), deliver to the chief executive officer of the council a notice stating the fact of the disqualification (stating the grounds of disqualification); and
- (d) must not act in the office after becoming aware of the disqualification.

Maximum penalty: ~~\$5 000~~ \$ 15 000.

55A—Leave of absence—council member contesting election

- (1) If a person holding office as a member of a council stands as a candidate for election as a member of the Parliament of the State, the member will be taken to have been granted leave of absence from the office of member of the council from the date on which nominations for the election close until the result of the election is publicly declared.
- (2) Leave of absence under subsection (1) extends to all other offices held in the person's capacity as a member of the council or by virtue of being a member of the council.
- (3) Subsection (1) does not apply if the nomination of a member of a council as a candidate for election is revoked (as a result of the member's withdrawal of their consent to stand as a candidate).
- (4) Despite any other Act or law, or any determination of the Remuneration Tribunal, a member of a council who is taken to have been granted leave of absence in accordance with this section is not entitled to receive any allowance in respect of the member's office, or reimbursement of expenses that the member would otherwise be entitled to under this Act, for the period of leave.
- (5) A person who is taken to have been granted leave of absence from the office of member of a council under this section must not, during the period of leave—
 - (a) use any facility, service or other form of support provided by the council to its members to assist the members in performing or discharging official functions and duties (not being a facility, service or form of support generally provided to members of the public by the council); or
 - (b) carry out any function or duty of the office of member of the council.

Maximum penalty: \$15 000.

- (6) The following provisions apply during the period of the leave of absence of a member of a council to whom this clause applies:
 - (a) the member is not required—
 - (i) to submit a return for the purposes of the Register of Interests in accordance with Chapter 5 Part 4 Division 1 Subdivision 2; or
 - (ii) if relevant, to notify the chief executive officer of a change or variation of a kind referred to in section 67(1),
provided that, on the cessation of the suspension, the member—
 - (iii) submits any return for the purposes of the Register of Interests that the member would, but for the suspension, have been required to submit in accordance with Chapter 5 Part 4 Division 1 Subdivision 2 during the period of suspension; and
 - (iv) notifies the chief executive officer of a change or variation of a kind referred to in section 67(1) of which the member would, but for the suspension, have been required to notify the chief executive officer under section 67(1) during the period of suspension;
 - (b) to avoid doubt, section 54(1)(d) does not apply to the member.

Division 2—Special provisions if majority of members resign on specified grounds

56—General election to be held in special case

- (1) If—
- (a) the membership of a council falls below the prescribed number (a *prescribed occurrence*); and
 - (b) the prescribed occurrence occurs—
 - (i) before 1 January of the year in which a periodic election is next due to be held; or
 - (ii) more than 7 months before polling day for a general election (other than a periodic election) (the date of that polling day being known at the time of the occurrence); and
 - (c) the reason for the prescribed occurrence is that a number of members of the council equal to, or exceeding, the prescribed number have resigned on the express ground (stated in the notice or notices of resignation to the chief executive officer) that they consider that relations within the membership of the council are such that the council can no longer continue to conduct its affairs in an appropriate manner and that accordingly action should be taken under this Division,

the chief executive officer of the council must, by notice in the Gazette, declare that the council is a council to which this Division applies.

- (2) If a declaration is made under subsection (1), a general election must be held for the council as soon as practicable after the date of the declaration on a day fixed as polling day by the chief executive officer in the notice under subsection (1).¹
- (3) In this section—
- prescribed number* of members of a council is a number ascertained by dividing the total number of members that constitute the council (assuming no vacancies) by two, ignoring any fraction resulting from the division, and adding one.

Note—

- 1 The term of office of any remaining members of the council will expire at the conclusion of this general election—see Division 1.

57—Restriction on activities during the relevant period

- (1) In this section—
- asset* means anything that must be treated as an asset for the purposes of the financial statements of a council;
- lease* includes an agreement for lease, but does not include a lease entered into as a result of the exercise of a right or option to renew a lease entered into before the commencement of the relevant period;
- relevant period* in relation to a council means a period commencing on the date of a declaration under this section that relates to the council and ending on the day on which general elections for the council held pursuant to that section conclude.

- (2) This section applies to a council that is the subject of a declaration under section 56.
- (3) Subject to this section, if during a relevant period the council to which the period relates—
- (a) enters into a contract for the appointment of a chief executive officer; or
 - (b) enters into a contract—
 - (i) the terms of which require (either unconditionally or subject to conditions) the council to make a payment exceeding \$100 000, or payments exceeding \$100 000 in total; or
 - (ii) the terms of which entitle the council to receive a payment exceeding \$100 000, or payments exceeding \$100 000, on account of the disposal by the council of an asset of the council; or
 - (c) enters into a lease under which the rent payable by the lessee in any period exceeds \$100 000,
- without the approval of the Minister, the contract or lease is liable to be voided by the Minister.
- (4) However, subsection (3) does not apply to—
- (a) a contract or lease entered into by the council to give effect to any expenditure or revenue measure contained in a budget adopted by the council before the commencement of the relevant period; or
 - (b) a contract or lease of a kind excluded from the operation of that subsection by the Minister (on conditions, if any, determined by the Minister).
- (5) An approval granted by the Minister for the purposes of this section has no effect unless the council had, before submitting the relevant contract or lease to the Minister for approval, resolved that it would, subject to the approval of the Minister, enter into the contract or lease.
- (6) If—
- (a) the Minister voids a contract or lease under this section; and
 - (b) the Minister or the council incurs a liability by reason of or in relation to the contract or lease,

the Minister or the council (as the case may be) may recover the whole of the amount of the liability as a debt from the persons who were members of the council at the time that the contract was made or lease was entered into or made, or from any of them, or from any one of them.

Part 3—Role of members

58—Specific roles of principal member

- ~~(1) The role of the principal member of a council is—~~
- ~~—(a) to preside at meetings of the council;~~
 - ~~—(b) if requested, to provide advice to the chief executive officer between council meetings on the implementation of a decision of the council;~~
 - ~~—(c) to act as the principal spokesperson of the council;~~

- ~~—(d)— to exercise other functions of the council as the council determines;~~
- ~~—(e)— to carry out the civic and ceremonial duties of the office of principal member.~~
- (1) Subject to this Act, the role of the principal member of a council as leader of the council is—
- (a) to provide leadership and guidance to the council; and
 - (b) to lead the promotion of positive and constructive working relationships among members of the council; and
 - (c) to provide guidance to council members on the performance of their role, including on the exercise and performance of their official functions and duties; and
 - (d) to support council members' understanding of the separation of responsibilities between elected representatives and employees of the council; and
 - (e) to preside at meetings of the council; and
 - (f) to liaise with the chief executive officer between council meetings on the implementation of a decision of the council; and
 - (g) to act as the principal spokesperson of the council; and
 - (h) to exercise other functions of the council as the council determines; and
 - (i) to carry out the civic and ceremonial duties of the office of principal member.
- (2) ~~Subsection (1)(e)~~ Subsection (1)(g) does not apply in circumstances where a council has appointed another member to act as its principal spokesperson.

59—Roles of members of councils

- (1) The role of a member of a council is—
- ~~(a) as a member of the governing body of the council—~~
 - ~~—(i)— to participate in the deliberations and civic activities of the council;~~
 - ~~—(ii)— to keep the council's objectives and policies under review to ensure that they are appropriate and effective;~~
 - ~~—(iii)— to keep the council's resource allocation, expenditure and activities, and the efficiency and effectiveness of its service delivery, under review;~~
 - ~~—(iv)— to ensure, as far as is practicable, that the principles set out in section 8 are observed;~~
 - (a) as a member of the governing body of the council—
 - (i) to act with integrity; and
 - (ii) to ensure positive and constructive working relationships within the council; and
 - (iii) to recognise and support the role of the principal member under the Act; and

- (iv) to develop skills relevant to the role of a member of the council and the functions of the council as a body; and
 - (v) to participate in the deliberations and activities of the council; and
 - (vi) to keep the council's objectives and policies under review to ensure that they are appropriate and effective; and
 - (vii) to keep the council's resource allocation, expenditure and activities, and the efficiency and effectiveness of its service delivery, under review; and
 - (viii) to ensure, as far as is practicable, that the principles set out in section 8 are observed; and
 - (ix) to participate in the oversight of the chief executive officer's performance under the council's contract with the chief executive officer; and
 - (x) to serve the overall public interest; and
- (b) as a person elected to the council—to represent the interests of residents and ratepayers **of the council**, to provide community leadership and guidance, and to facilitate communication between the community and the council.
- (2) A member of a council may, with the principal member's authorisation, act in place of, or represent, the principal member.
- (3) A member of a council has no direct authority over an employee of the council with respect to the way in which the employee performs his or her duties.

60—Declaration to be made by members of councils

A member of a council must, at or before the first meeting to be attended by the member, make an undertaking in accordance with the regulations.

61—Access to information by members of councils

- (1) A member of a council is entitled at any reasonable time, in connection with the performance or discharge of the functions or duties of the member (whether under this or another Act), without charge, to have access to any relevant council document, including (but not limited to)—
- (a) a copy of a written contract entered into by the council, or a copy of a document relating to a contract that is proposed to be entered into by the council;
 - (b) accounting records kept by the council;
 - (c) financial statements and other documents prepared by the council under Chapter 8.
- (2) A request for access to a document under subsection (1) should be directed to the chief executive officer, or another officer specified by the chief executive officer for the purposes of this section.
- (3) The chief executive officer or another officer providing access to a document under subsection (1) may indicate to the member that information contained in the document is, or should be considered as, confidential.

~~Part 4—Conduct and disclosure of interests~~

Part 4—Member integrity and behaviour

~~Division 1—General duties and code of conduct~~

Division 1—Member integrity

Subdivision 1—General

62—General duties

- (1) A member of a council must at all times act honestly in the performance and discharge of official functions and duties.
- (2) A member of a council must at all times act with reasonable care and diligence in the performance and discharge of official functions and duties.
- (3) A member or former member of a council must not, whether within or outside the State, make improper use of information acquired by virtue of his or her position as a member of the council to gain, directly or indirectly, an advantage for himself or herself or for another person or to cause detriment to the council.

~~Maximum penalty: \$10 000 or imprisonment for two years.~~

- (4) A member of a council must not, whether within or outside the State, make improper use of his or her position as a member of the council to gain, directly or indirectly, an advantage for himself or herself or for another person or to cause detriment to the council.

~~Maximum penalty: \$10 000 or imprisonment for two years.~~

- ~~—(4a) A member or former member of a council must not disclose information or a document in relation to which there is an order of a council or council committee in effect under section 90 requiring the information or document to be treated confidentially.~~

~~Maximum penalty: \$10 000 or 2 years imprisonment.~~

- (4a) A member or former member of a council must not disclose information or a document—
 - (a) in relation to which there is an order of a council or council committee in effect under section 90 or 91(7) requiring the information or document to be treated confidentially; or
 - (b) that the member or former member knows, or ought reasonably to know, is information or a document that is otherwise required to be treated confidentially.
- (4b) Nothing in subsection (4a) prohibits the disclosure of information or a document that is required or authorised by law.
- (4c) A member of a council must not direct or seek to influence an employee of the council in the exercise or performance of a power or function delegated to or performed by the employee.

- (4d) Without limiting subsection (4c), a member of a council must—
- (a) ensure that a request for information or a document from a person engaged in the administration of the council is made in accordance with the requirements of the chief executive officer of the council; and
 - (b) ensure that a request for the performance of work or the taking of action by an employee of the council is made in accordance with the requirements of the chief executive officer of the council.
- (4e) A member of a council must comply with any requirements prescribed by the regulations relating to the conduct of members that are expressed to be integrity provisions.
- ~~(5) If a person is convicted of an offence against this section, the court by which the person is convicted may, if it thinks that action under this subsection is warranted, in addition to (or in substitution of) any penalty that may be imposed under a preceding subsection, by order do one or more of the following:~~
- ~~—(a) require the person to attend a specified course of training or instruction, or to take other steps;~~
 - ~~—(b) suspend the person from any office under this Act for a period not exceeding two months;~~
 - ~~—(c) disqualify the person from any office under this Act;~~
 - ~~—(d) disqualify the person from becoming a member of a council, a committee of a council or a subsidiary of a council for a period not exceeding five years.~~
- ~~(6) If a person is disqualified under subsection (5)(c), the office immediately becomes vacant but proceedings for a supplementary election to fill the vacancy (if required) must not be commenced until the period for appealing against the conviction of an offence against this section has expired or, if there is an appeal, until the appeal has been determined.~~
- (7) ~~The Subject to the regulations, the provisions of this section extend—~~
- (a) to committees and to members of committees established by councils as if—
 - (i) a committee were a council; and
 - (ii) a member of a committee were a member of a council; and
 - (b) to subsidiaries and to board members of subsidiaries as if—
 - (i) a subsidiary were a council; and
 - (ii) a board member of a subsidiary were a member of a council.

63—Code of conduct for members

- ~~(1) The Governor may, by regulation, prescribe a code of conduct to be observed by the members of all councils.~~
- ~~(2) Council members must observe the code of conduct.~~

Division 2—Register of interests

Subdivision 2—Register of interests

64—Interpretation

In ~~this Division~~ this Subdivision—

Register means a Register of Interests kept for the purposes of ~~this Division~~ this Subdivision;

~~**return period**, in relation to an ordinary return of a member of a council, means—~~

- ~~—(a) in the case of a member whose last return was a primary return—the period between the date of the primary return and 30 June next following; and~~
- ~~—(b) in the case of any other member—the period of 12 months expiring on 30 June on or within 60 days after which the ordinary return is required to be submitted.~~

65—Lodging of primary returns

Each person who is elected as a member of a council (other than a person who was a member of that council immediately before the conclusion of that election) or is appointed as a member of a council must, within six weeks after election or appointment, submit to the chief executive officer a primary return in accordance with Schedule 3.

66—Lodging of ordinary returns

Each member of a council must, on or within 60 days after 30 June in each year, submit to the chief executive officer an ordinary return in accordance with Schedule 3.

67—Form and content of returns

- (1) A member of a council who has submitted a return under ~~this Division~~ this Subdivision must notify the chief executive officer of a change or variation in the information appearing on the Register in respect of the member or a ~~person related to the member~~ designated person or entity (within the meaning of Schedule 3) within 1 month of the change or variation.
~~Maximum penalty: \$10 000.~~
- (2) It is ~~a defence to a prosecution for an offence against subsection (1) to prove not a breach of subsection (1) if a member proves~~ that the member did not know, and could not reasonably be expected to have known, of the relevant change or variation.

68—Register of Interests

- (1) The chief executive officer must maintain a Register of Interests and must cause to be entered in the Register all information furnished pursuant to ~~this Division~~ this Subdivision and Schedule 3.
 - (1a) ~~If a member of a council fails to submit a return to the chief executive officer before the expiration of 1 month from the end of the period allowed under this Subdivision for the submission of the return, the member is suspended from the office of member of the council.~~

- (1b) Despite any other Act or law, or any determination of the Remuneration Tribunal, a member of a council suspended under subsection (1a) is not entitled to an allowance under section 76 during the period of suspension.
- (2) If a member of a council fails to submit a return to the chief executive officer within the time allowed under this Division, the chief executive officer must as soon as practicable notify the member of that fact and include specific information about the consequences ~~under Division 1 of Part 2 of this Chapter~~ for the member if a return is not submitted in accordance with the requirements of this Division.
- (3) A notification under subsection (2) must be given by letter sent to the member by registered mail.
- (3a) If a member of a council suspended under subsection (1a) for a failure to submit a return submits (after the commencement of the suspension) to the chief executive officer of the council the return that was required to be submitted—
- (a) the chief executive officer must immediately publish a notice on a website determined by the chief executive officer specifying the date on which the member submitted the return; and
 - (b) the suspension is taken to be revoked on the date of publication of the notice.
- (3b) If a member of a council is suspended under subsection (1a) for a continuous period of more than the prescribed period, the council must apply to SACAT for an order disqualifying the member of the council from the office of member under this Act.
- (3c) If a member is disqualified under subsection (3b), the disqualification extends to all other offices held in the member's capacity as a member of the council or by virtue of being a member of the council.
- (3d) Despite section 72, subsections (1a) and (3a) to (3c) do not apply to a member of a council subsidiary or regional subsidiary.
- (4) Despite ~~this Division~~ this Subdivision and Schedule 3, if the chief executive officer is satisfied that—
- (a) the inclusion in the Register of the address of a person would place at risk the personal safety of that person, a member of that person's family or any other person, the chief executive officer may suppress the address from the Register; or
 - (b) a person's address is suppressed from the roll under the *Electoral Act 1985*, the chief executive officer must suppress the person's residential address from the Register.

69—Provision of false information

A member of a council who submits a return under ~~this Division~~ this Subdivision and Schedule 3 that is to the knowledge of the member false or misleading in a material particular (whether by reason of information included in or omitted from the return) is guilty of an offence.

~~Maximum penalty: \$10 000.~~

70—~~Publication Inspection~~ of Register

- ~~(a1) A council must publish, in accordance with the regulations, the following details in relation to each member of the council contained in the Register on a website determined by the chief executive officer (and cause the details on the website to be updated at regular intervals):~~
- ~~(a) the member's income sources (within the meaning of Schedule 3) or employer;~~
 - ~~(b) the name of any political party, any body or association formed for political purposes or any trade or professional organisation (within the meaning of Schedule 3) of which the member is a member;~~
 - ~~(c) any gifts received by the member that are required to be included in the information entered in the Register in relation to the member.~~
- (a1) The chief executive officer must publish the Register on a website determined by the chief executive officer.
- (a2) However, the chief executive officer must ensure that the following details are not published under subsection (a1):
- (a) a person's residential address;
 - (b) any other address suppressed from the Register under section 68(4)(a).
- ~~(1) A person is entitled to inspect (without charge) the Register at the principal office of the council during ordinary office hours.~~
- ~~(2) A person is entitled, on payment of a fee fixed by the council, to a copy of the Register.~~

71—Restrictions on publication

- (1) A person must not—
- (a) publish information derived from a Register unless the information constitutes a fair and accurate summary of the information contained in the Register and is published in the public interest; or
 - (b) comment on the facts set forth in a Register unless the comment is fair and published in the public interest and without malice.
- (2) If information or comment is published by a person in contravention of subsection (1), the person, and any person who authorised the publication of the information or comment, is guilty of an offence.
- Maximum penalty: ~~\$10 000~~ \$15 000.

72—Application of ~~Division~~ **Subdivision** to members of committees and subsidiaries

- (1) The provisions of ~~this Division~~ **this Subdivision** extend to members of a council committee if the council so resolves.
- (2) The charter of a subsidiary may provide that the provisions of ~~this Division~~ **this Subdivision** extend to board members of a subsidiary established by a council or councils as if—
- (a) the subsidiary were a council; and

- (b) a board member of the subsidiary were a member of a council.
- (3) If the provisions of ~~this Division~~ **this Subdivision** apply in relation to a regional subsidiary—
- (a) a board member must submit a primary return, and ordinary returns, to the chief executive officer of each constituent council; and
- (b) the subsidiary must, in consultation with the chief executive officers of the constituent councils, ensure that a Register of Interests relating to its board members (made up of the information required to be included in returns under ~~this Division~~ **this Subdivision**) is maintained at the principal office of the subsidiary, or at a council office nominated by the subsidiary, and is available for public inspection during ordinary office hours.
- (4) A person is entitled, on payment of a fee fixed by the subsidiary's constituent councils, to a copy of the Register maintained under subsection (3)-
- (5) A member of a council who has submitted the appropriate returns under a preceding provision of ~~this Division~~ **this Subdivision** is not required to submit additional returns under this section.

Subdivision 3—Gifts and benefits

72A—Register of gifts and benefits

- (1) A member of a council must not seek out or receive a gift or benefit that is, or could reasonably be taken to be, intended or likely to create a sense of obligation to a person on the part of the member or influence the member in the performance or discharge of their functions or duties.
- (2) If a member of a council receives a gift or benefit of an amount greater than the amount determined by the Minister (from time to time), by notice in the Gazette, the member must provide details of the gift or benefit to the chief executive officer of the council in accordance with any requirements of the chief executive officer.
- (3) The Minister must consult with the LGA before publishing a notice under subsection (2).
- (4) The chief executive officer of a council must maintain a register of gifts and benefits received by members of the council and must ensure that the details of each gift provided under this section are included in the register.
- (5) For the purposes of this section, a gift or benefit received by a designated person or entity in relation to a member of a council will be treated as a gift received by the member.
- (6) For the purposes of this section—
- (a) 2 or more separate gifts received by a member or a designated person or entity in relation to the member from the same person during a financial year are to be treated as 1 gift or benefit (as the case requires) received by the member; and

- (b) 2 or more separate transactions to which a member or a designated person or entity in relation to the member is a party with the same person during a financial year under which the member or a designated person had the use of property of the other person (whether or not being the same property) during a financial year are to be treated as 1 transaction under which the member has had the use of property of the other person during the financial year.
- (7) Unless the contrary intention appears, terms and expressions used in this section and in Schedule 3 have the same respective meanings in this section as they have in that Schedule.

Division 3—Conflicts of interest

Subdivision 1—Material conflicts of interest

73—Material conflicts of interest

- ~~(1) Subject to this section, for the purposes of this Subdivision, a member of a council has a **material conflict of interest** in a matter to be discussed at a meeting of the council if any of the following persons would gain a benefit, or suffer a loss, (whether directly or indirectly and whether of a personal or pecuniary nature) depending on the outcome of the consideration of the matter at the meeting:~~
- ~~—(a) the member;~~
 - ~~—(b) a relative of the member;~~
 - ~~—(c) a body corporate of which the member is a director or a member of the governing body;~~
 - ~~—(d) a proprietary company in which the member is a shareholder;~~
 - ~~—(e) a beneficiary under a trust or an object of a discretionary trust of which the member is a trustee;~~
 - ~~—(f) a partner of the member;~~
 - ~~—(g) the employer or an employee of the member;~~
 - ~~—(h) a person from whom the member has received or might reasonably be expected to receive a fee, commission or other reward for providing professional or other services;~~
 - ~~—(i) a person of a prescribed class.~~
- ~~(2) A member of a council will not be taken to have a material conflict of interest in a matter to be discussed at a meeting of the council—~~
- ~~—(a) if the relevant benefit or loss would be enjoyed or suffered in common with all or a substantial proportion of the ratepayers, electors or residents of the council area; or~~
 - ~~—(b) on account of an interest under subsection (1) of a relative of the member, other than the member's spouse or domestic partner, if the member does not know, and could not reasonably be expected to know, of the interest.~~

- ~~—(3)— A member of a council who is a member, officer or employee of an agency or instrumentality of the Crown, will be regarded as having a material conflict of interest in a matter before the council if the matter directly concerns that agency or instrumentality but otherwise will not be regarded as having an interest in a matter by virtue of being a member, officer or employee of the agency or instrumentality.~~
- ~~—(4)— In this section—~~
- ~~*agency or instrumentality of the Crown* includes—~~
- ~~—(a)— an administrative unit of the Public Service;~~
 - ~~—(b)— a body corporate comprised of, or including or having a governing body comprised of or including, a Minister or Ministers of the Crown or a person or persons appointed by the Governor or a Minister or other agency or instrumentality of the Crown.~~

74—Dealing with material conflicts of interest

- ~~—(1)— If a member of a council has a material conflict of interest in a matter to be discussed at a meeting of the council, the member must—~~
- ~~—(a)— inform the meeting of the member's material conflict of interest in the matter; and~~
 - ~~—(b)— leave the meeting room (including any area set aside for the public) such that the member cannot view or hear any discussion or voting at the meeting, and stay out of the meeting room while the matter is being discussed and voted on.~~
- ~~Maximum penalty:~~
- ~~—(a)— if the member votes on the matter with an intention to gain a benefit, or avoid a loss, for the member or another person—\$15 000 or 4 years imprisonment; or~~
 - ~~—(b)— in any other case—\$5 000.~~
- ~~(2)— However, a member of the council does not contravene subsection (1) by taking part in the meeting, or being in the chamber where the meeting is being conducted, if the member—~~
- ~~—(a)— has been granted an approval under subsection (3); and~~
 - ~~—(b)— is complying with the conditions of the approval.~~
- ~~—(3)— The Minister may grant an approval in writing to a member of the council to take part in the meeting, or to be in the chamber where the meeting is being conducted, if—~~
- ~~—(a)— because of the number of members subject to the obligation under this section, conduct of the meeting would be obstructed if the approval were not given; or~~
 - ~~—(b)— it appears to the Minister to be in the interests of the council's community and area.~~
- ~~—(4)— The Minister may grant an approval under subsection (3) subject to any conditions determined by the Minister.~~

- ~~—(5) If a member of a council discloses a material conflict of interest in a matter to be discussed at a meeting of the council, the following details must be recorded in the minutes of the meeting and on a website determined by the chief executive officer:

 - ~~—(a) the member's name;~~
 - ~~—(b) the nature of the interest, as described by the member;~~
 - ~~—(c) if the member took part in the meeting, or was in the chamber during the meeting, under an approval under subsection (3), the fact that the member took part in the meeting, or was in the chamber during the meeting (as the case requires).~~~~
- ~~—(6) This section does not apply to a matter of ordinary business of the council of a kind prescribed by regulation for the purposes of this section.~~

~~Subdivision 2—Actual and perceived conflicts of interest~~

~~75—Actual and perceived conflicts of interest~~

- ~~—(1) In this Subdivision—

 - ~~*actual conflict of interest*—see section 75A(1)(a);~~
 - ~~*conflict of interest*—see subsections (2) and (3);~~
 - ~~*perceived conflict of interest*—see section 75A(1)(b).~~~~
- ~~—(2) For the purposes of this Subdivision but subject to this section, a *conflict of interest* is a conflict between—

 - ~~—(a) a member of a council's interests (whether direct or indirect personal or pecuniary); and~~
 - ~~—(b) the public interest,~~

that might lead to a decision that is contrary to the public interest.~~
- ~~—(3) A member of a council will not be regarded as having a conflict of interest in a matter to be discussed at a meeting of the council—

 - ~~—(a) by reason only of—

 - ~~—(i) an engagement with a community group, sporting club or similar organisation undertaken by the member in his or her capacity as a member; or~~
 - ~~—(ii) membership of a political party; or~~
 - ~~—(iii) membership of a community group, sporting club or similar organisation (if the member is not an office holder for the group, club or organisation); or~~
 - ~~—(iv) the member having been a student of a particular school or his or her involvement with a school as parent of a student at the school; or~~
 - ~~—(v) a nomination or appointment as a member of a board of a corporation or other association, if the member was nominated for appointment by a council; or~~~~
 - ~~—(b) in prescribed circumstances.~~~~

- ~~—(4)— A member of a council will not be taken, for the purposes of this Subdivision, to have a conflict of interest in a matter to be discussed at a meeting of the council if the relevant member's interest in the matter is held in common with all or a substantial proportion of the ratepayers, electors or residents of the council area.~~

~~75A— Dealing with actual and perceived conflicts of interest~~

- ~~—(1)— If, in relation to a matter to be discussed at a meeting of a council, a member of the council—~~
- ~~—(a)— has a conflict of interest in the matter (an *actual conflict of interest*); or~~
 - ~~—(b)— could reasonably be taken, from the perspective of an impartial, fair minded person, to have a conflict of interest in the matter (a *perceived conflict of interest*);~~
- ~~the member must deal with the actual or perceived conflict of interest in a transparent and accountable way.~~
- ~~—(2)— Without limiting subsection (1), the member must inform the meeting of—~~
- ~~—(a)— the member's interest in the matter; and~~
 - ~~—(b)— if the member proposes to participate in the meeting in relation to the matter, how the member intends to deal with the actual or perceived conflict of interest.~~
- ~~—(3)— If a quorum at a meeting cannot be formed because a member of a council proposes to exclude himself or herself from the meeting in order to comply with subsection (1), the member will not be taken to have contravened subsection (1) by participating (including by voting, for example) in the meeting in relation to the matter if the attendance of the member, together with any other required number of members, forms a quorum for the meeting.~~
- ~~(4)— If a member of a council discloses an actual or perceived conflict of interest in a matter to be discussed at a meeting of the council, the following details must be recorded in the minutes of the meeting and on a website determined by the chief executive officer:~~
- ~~—(a)— the member's name;~~
 - ~~—(b)— the nature of the interest, as described by the member;~~
 - ~~—(c)— the manner in which the member dealt with the actual or perceived conflict of interest;~~
 - ~~—(d)— if the member voted on the matter, the manner in which he or she voted;~~
 - ~~—(e)— the manner in which the majority of persons who were entitled to vote at the meeting voted on the matter.~~
- ~~—(5)— To avoid doubt, it is declared that non participation in a meeting of a council is not the only way in which a member of the council may appropriately deal in a transparent and accountable way with an actual or perceived conflict of interest of the member in a matter to be discussed at the meeting.~~
- ~~—(6)— This section does not apply to a matter of ordinary business of the council of a kind prescribed by regulation for the purposes of this section.~~

Subdivision 3—Other matters**75B—Application of Division to members and meetings of committees and subsidiaries**

- ~~—(1) The provisions of this Division extend to committees and to members of committees established by councils as if—~~
- ~~—(a) a committee were a council; and~~
 - ~~—(b) a member of a committee were a member of a council.~~
- ~~—(2) The provisions of this Division extend to subsidiaries and to board members of subsidiaries as if—~~
- ~~—(a) a subsidiary were a council; and~~
 - ~~—(b) a board member of a subsidiary were a member of a council.~~

Subdivision 4—Conflicts of interest**73—Preliminary**

In this Subdivision—

agency or instrumentality of the Crown includes—

- (a) an administrative unit of the Public Service; and
- (b) a body corporate comprised of, or including or having a governing body comprised of or including, a Minister or Ministers of the Crown or a person or persons appointed by the Governor or a Minister or other agency or instrumentality of the Crown;

conflict of interest means—

- (a) a general conflict of interest; or
- (b) a material conflict of interest;

general conflict of interest—see section 74;

material conflict of interest—see section 75.

74—General conflicts of interest

- (1) Subject to section 75A, for the purposes of this Subdivision, a member of a council has a *general conflict of interest* in a matter to be discussed at a meeting of the council if an impartial, fair-minded person might consider that the member's private interests might result in the member acting in a manner that is contrary to their public duty.
- (2) For the purposes of subsection (1)—

private interests means any direct or indirect interest of a member that does not derive from their public duty and does not include an interest that is only a matter of personal opinion or belief;

public duty means the responsibilities and obligations that a member has to members of the public in their role as a member.

75—Material conflicts of interest

- (1) Subject to section 75A, for the purposes of this Subdivision, a member of a council has a *material conflict of interest* in a matter to be discussed at a meeting of the council if any of the following persons would gain a benefit, or suffer a loss, (whether directly or indirectly and whether of a personal or pecuniary nature) depending on the outcome of the consideration of the matter at the meeting:
- (a) the member;
 - (b) a relative of the member;
 - (c) a body corporate of which the member is a director or a member of the governing body;
 - (d) a proprietary company in which the member is a shareholder;
 - (e) a family company of the member (within the meaning of Schedule 3);
 - (f) a family trust of the member (within the meaning of Schedule 3);
 - (g) a beneficiary under a trust or an object of a discretionary trust of which the member is a trustee;
 - (h) a partner of the member;
 - (i) the employer or an employee of the member;
 - (j) a person with whom the member has entered into, is seeking to enter into, or is otherwise involved in a negotiation or tendering process in connection with entering into, an agreement for the provision of professional or other services for which the member would be entitled to receive a fee, commission or other reward;
 - (k) a person or body from whom the member has received a designated gift;
 - (l) a person of a prescribed class.
- (2) In this section—
- designated gift* means—
- (a) a gift of a kind required to be disclosed in a large gifts return under Part 14 of the *Local Government (Elections) Act 1999* relating to the last election at which the member was elected; or
 - (b) a gift or benefit of an amount greater than the prescribed amount under section 81A(1)(b) of the *Local Government (Elections) Act 1999* received by the member after the last election at which the member was elected (whether or not the gift or benefit is required to be disclosed in a return under Part 14 of the *Local Government (Elections) Act 1999*).

75A—Exemptions and other matters

- (1) A member of a council will not be regarded as having a conflict of interest in a matter to be discussed at a meeting of the council—
- (a) if the interest is held in common with a substantial proportion of the ratepayers, electors or residents of the council area and does not materially exceed the interest held by the other ratepayers, electors or residents; or

- (b) if the interest in the matter is that of an employer or employee of the member, and the member does not know, and could not reasonably be expected to know, of that interest; or
 - (c) if the interest in the matter is that of a relative of the member, other than the member's spouse or domestic partner, and the member does not know, and could not reasonably be expected to know, of that interest; or
 - (d) if—
 - (i) the interest arises in relation to a prescribed matter or in prescribed circumstances; and
 - (ii) the member complies with the requirements of the regulations (if any) relating to dealing with the matter.
- (2) Without limiting subsection (1), a member of a council will not be regarded as having a general conflict of interest in a matter to be discussed at a meeting of the council by reason only of—
- (a) an engagement with a community group, sporting club or similar organisation undertaken by the member in their capacity as a member; or
 - (b) membership of a political party; or
 - (c) membership of a community group, sporting club or similar organisation (if the member is not an office holder for the group, club or organisation); or
 - (d) the member having been a student of a particular school or their involvement with a school as parent of a student at the school; or
 - (e) a nomination or appointment as a member of a board of a corporation or other association, if the member was nominated for appointment by a council.
- (3) A member of a council who is a member, officer or employee of an agency or instrumentality of the Crown, will be regarded as having a conflict of interest in a matter before the council if the matter directly concerns that agency or instrumentality but otherwise will not be regarded as having an interest in a matter by virtue of being a member, officer or employee of the agency or instrumentality.
- (4) Regulations under subsection (1)(d)—
- (a) may be limited to material conflicts of interest or general conflicts of interest, or may relate to conflicts of interest generally; and
 - (b) may make different provision according to the matter or circumstances to which they are expressed to apply.

75B—Dealing with general conflicts of interest

- (1) If a member of a council has a general conflict of interest in relation to a matter to be discussed at a meeting of the council, the member must deal with the interest in a transparent and accountable way and, in particular, must inform the meeting of—
- (a) the member's interest in the matter; and
 - (b) whether or not the member proposes to participate in the meeting in relation to the matter; and

- (c) if the member proposes to participate in the meeting in relation to the matter—
 - (i) how the member intends to deal with the general conflict of interest, including whether the member intends to vote on the matter; and
 - (ii) the member's reasons for participating (and, if relevant, voting) in relation to the matter.
- (2) If a quorum at a meeting cannot be formed because a member of a council proposes to exclude themselves from the meeting in order to comply with subsection (1), the member will not be taken to have contravened subsection (1) by participating (including by voting, for example) in the meeting in relation to the matter if the attendance of the member, together with any other required number of members, forms a quorum for the meeting.
- (3) If a member of a council discloses a general conflict of interest in a matter to be discussed at a meeting of the council, the following details must be recorded in the minutes of the meeting:
 - (a) the member's name;
 - (b) the nature of the interest, as described by the member;
 - (c) the manner in which the member dealt with the general conflict of interest;
 - (d) if the member voted on the matter, the manner in which the member voted;
 - (e) the manner in which the majority of persons who were entitled to vote at the meeting voted on the matter.
- (4) To avoid doubt, it is declared that non-participation in a meeting of a council is not the only way in which a member of the council may appropriately deal in a transparent and accountable way with a general conflict of interest of the member in a matter to be discussed at the meeting.

75C—Dealing with material conflicts of interest

- (1) If a member of a council has a material conflict of interest in a matter to be discussed at a meeting of the council, the member must—
 - (a) inform the meeting of the member's material conflict of interest in the matter; and
 - (b) leave the meeting room (including any area set aside for the public) such that the member cannot view or hear any discussion or voting at the meeting, and stay out of the meeting room while the matter is being discussed and voted on.
- (2) However, a member of the council does not contravene subsection (1) by taking part in the meeting if the member—
 - (a) has been granted an approval under subsection (3); and
 - (b) complies with the conditions of the approval.

- (3) The Minister may grant an approval in writing to a member of the council to take part in the meeting if—
 - (a) because of the number of members subject to the obligation under this section, conduct of the meeting would be obstructed if the approval were not given; and
 - (b) it appears to the Minister to be in the interests of the council's community and area.
- (4) The Minister may grant an approval under subsection (3) subject to any conditions determined by the Minister.
- (5) If a member of a council discloses a material conflict of interest in a matter to be discussed at a meeting of the council, the following details must be recorded in the minutes of the meeting:
 - (a) the member's name;
 - (b) the nature of the interest, as described by the member;
 - (c) if the member took part in the meeting under an approval under subsection (3), the fact that the member took part in the meeting.

75D—Application of Subdivision to members and meetings of committees and subsidiaries

- (1) The provisions of this Subdivision extend to committees and to members of committees established by councils as if—
 - (a) a committee were a council; and
 - (b) a member of a committee were a member of a council.
- (2) The provisions of this Subdivision extend to subsidiaries and to board members of subsidiaries as if—
 - (a) a subsidiary were a council; and
 - (b) a board member of a subsidiary were a member of a council.
- (3) However—
 - (a) a member of a council committee, or a board member of a council subsidiary, who is also a member or employee of the council will not be regarded as having a conflict of interest in a matter to be discussed at a meeting of the committee or subsidiary (as the case requires) by reason only of the fact that the member is a member or employee of the council or constituent council; or
 - (b) a board member of a regional subsidiary who is also a member or employee of a constituent council will not be regarded as having a conflict of interest in a matter to be discussed at a meeting of the regional subsidiary if the relevant benefit or loss would be enjoyed or suffered in common with all or a substantial proportion of the constituent councils.

Division 2—Member behaviour

75E—Behavioural standards

- (1) The Minister may, by notice published in the Gazette and on a website determined by the Minister, establish standards (the *behavioural standards*) that—
 - (a) specify standards of behaviour to be observed by members of councils; and
 - (b) provide for any other matter relating to behaviour of members of councils.
- (2) The behavioural standards may also specify requirements applying to behavioural support policies and behavioural management policies of councils.
- (3) A member of a council must comply with the behavioural standards.
- (4) The Minister may, by further notice published in the Gazette and on the website referred to in subsection (1), vary or substitute the behavioural standards.
- (5) The Minister must, before establishing, varying or substituting the behavioural standards—
 - (a) consult with the LGA; and
 - (b) undertake such other consultation as the Minister thinks fit,on the behavioural standards, variation or substitute behavioural standards (as the case may be).
- (6) A notice published under subsection (1) or (4) may come into operation on the day on which it is published in the Gazette or on a later day or days specified in the notice.
- (7) Sections 10 (other than subsection (1)) and 10A of the *Subordinate Legislation Act 1978* apply to a notice published under subsection (1) or (4) (and a reference in those provisions to a regulation will be taken to be a reference to a notice published under subsection (1) or (4) (as the case requires)).

75F—Council behavioural support policies

- (1) A council may prepare and adopt policies designed to support appropriate behaviour by members of the council (*behavioural support policies*).
- (2) A behavioural support policy may—
 - (a) specify directions relating to behaviour that must be observed by members of the council; and
 - (b) set out guidelines relating to compliance by members with the behavioural standards and directions under paragraph (a); and
 - (c) include any other matter relating to behaviour of members considered appropriate by the council.
- (3) A behavioural support policy—
 - (a) must not be inconsistent with the behavioural standards; and
 - (b) must comply with any requirement specified by the behavioural standards.

- (4) A member of a council must comply with the council's behavioural support policies.
- (5) A council may from time to time alter a behavioural support policy, or substitute a new policy.
- (6) Before a council—
- (a) adopts a behavioural support policy; or
 - (b) alters, or substitutes, a behavioural support policy,
- the council must undertake public consultation on the behavioural support policy, alteration or substituted policy (as the case may be).
- (7) A council must, within 6 months after the conclusion of each periodic election—
- (a) in the case of a council that has 1 or more behavioural support policies in effect under this section—review the operation of the behavioural support policies and consider whether it should adopt additional behavioural support policies; or
 - (b) in any other case—consider whether it should adopt behavioural support policies.

Division 3—Health and safety duties

75G—Health and safety duties

- (1) A member of a council must—
 - (a) take reasonable care that the member's acts or omissions do not adversely affect the health and safety of other members of council or employees of the council; and
 - (b) comply, so far as the member is reasonably able, with any reasonable direction that is given by a responsible person for the purposes of ensuring that the member's acts or omissions do not adversely affect the health and safety of other members of the council or employees of the council.
- (2) For the purposes of subsection (1)(b), the *responsible person* is—
 - (a) if the person whose health and safety may be adversely affected is an employee of the council—the chief executive officer of the council; or
 - (b) if the person whose health and safety may be adversely affected is the principal member of the council—the deputy or another member chosen by the council; or
 - (c) if the person whose health and safety may be adversely affected is another member or the chief executive officer of the council—
 - (i) unless subparagraph (ii) applies, the principal member of the council; or
 - (ii) if the relevant acts or omissions are those of the principal member of the council—the deputy or another member chosen by the council.
- (3) Without limiting subsection (1)(b), a reasonable direction may include a direction that a member of a council not attend a meeting of the council or a council committee (and a member the subject of such a direction will be taken to have been granted leave of absence from attending council meetings for the duration of the direction).
- (4) However, a reasonable direction under subsection (1)(b) that a member not attend a meeting of a council may only be given if there are no other reasonable directions considered appropriate in the circumstances to ensure the health and safety of the affected person.
- (5) If a reasonable direction under subsection (1)(b) that a member not attend a meeting of a council is given, the responsible person must ensure that a complaint relating to the matter is referred to the Behavioural Standards Panel.
- (6) This section is in addition to and does not limit the operation of the *Work Health and Safety Act 2012*.
- (7) In this section—

health has the same meaning as in the *Work Health and Safety Act 2012*.

Part 5—Allowances and benefits

76—Allowances

- (1) Subject to this ~~section~~ Act, a member of a council is entitled to the allowance determined by the Remuneration Tribunal in relation to the member's office and indexed in accordance with this section.
- (2) The Remuneration Tribunal must make determinations under this section on a 4 yearly basis before the designated day in relation to each set of periodic elections held under the *Local Government (Elections) Act 1999*.
- (3) The Remuneration Tribunal must, in making a determination under this section, have regard to the following:
 - (a) the role of members of council as members of the council's governing body and as representatives of their area;
 - (b) the size, population and revenue of the council, and any relevant economic, social, demographic and regional factors in the council area;
 - (ba) the ratio of members to ratepayers;**
 - (c) the fact that an allowance under this section is not intended to amount to a salary for a member;
 - (d) the fact that an allowance under this section should reflect the nature of a member's office;
 - (e) the provisions of this Act providing for the reimbursement of expenses of members.
- (4) For the purposes of the proceedings before the Remuneration Tribunal but without derogating from the operation of subsection (3), the allowances to be determined under this section will be taken to be in the nature of a fee under the definition of **remuneration** in the *Remuneration Act 1990*.
- (5) Without limiting section 10 of the *Remuneration Act 1990*, the Remuneration Tribunal must—
 - (a) allow persons who are entitled to be enrolled on the voters roll for an area a reasonable opportunity to make submissions orally or in writing to the Tribunal in relation to a determination under this section that relates to the members of the council for that area; and
 - (b) allow the LGA a reasonable opportunity to make submissions orally or in writing to the Tribunal in relation to any determination under this section.
- (6) Nothing in subsection (5) requires the Remuneration Tribunal, for the purposes of making all determinations required under this section in any 4 year period, to hold more than 1 hearing to receive any oral submissions that persons may care to make (and the Tribunal is not required to hold any hearing if it appears to the Tribunal that no one is seeking to make oral submissions).
- (7) The rates of allowances may vary from office to office, and from council to council.

- (8) An allowance determined under this section will, in relation to the members of a particular council, be payable for the period—
- (a) commencing on the conclusion of the relevant periodic election; and
 - (b) concluding at the time at which the last result of the next periodic election is certified by the returning officer under the *Local Government (Elections) Act 1999* (including in respect of a member of the council for whom the conclusion of the next periodic election is, for other purposes, the last business day before the second Saturday of November of the year of the periodic election as a result of the operation of section 4(2)(a)).
- (9) An allowance determined under this section is to be adjusted on the first, second and third anniversaries of the relevant periodic elections to reflect changes in the Consumer Price Index ~~under a scheme prescribed by the regulations.~~
- (10) Sections 17 and 19 of the *Remuneration Act 1990* do not apply in relation to a determination under this section.
- (11) Subject to subsection (8), a member of a council who holds an office for part only of the period in respect of which an allowance is payable is entitled to the proportion of the allowance that the period for which the member held the office bears to the total period.
- (12) An allowance under this section is to be paid in accordance with any requirement set out in the regulations (unless the member declines to accept payment of an allowance).
- (13) Despite any other Act or law, the reasonable costs of the Remuneration Tribunal in making a determination under this section are to be paid by the LGA under an arrangement established by ~~the Minister from time to time after consultation with the President of the LGA and the President of the Tribunal~~ President of the Tribunal after consultation with the LGA.
- (13a) ~~The LGA may recover the reasonable costs incurred by the Remuneration Tribunal in making a determination under this section as a debt from the councils to which the determination relates.~~
- (14) Regulations made for the purposes of this section may make different provision according to the offices or classes of council to which they are expressed to apply.
- (15) In this section—
- Consumer Price Index* means the Consumer Price Index (All groups index for Adelaide) published by the Australian Bureau of Statistics;
- designated day*, in relation to particular periodic elections, means the day that is 14 days before the day on which nominations close for those elections.

77—Reimbursement of expenses

- (1) A member of a council is entitled to receive from the council—
- (a) reimbursement of expenses of a kind prescribed for the purposes of this paragraph incurred in performing or discharging official functions and duties; and

- (b) reimbursement of expenses of a kind prescribed for the purposes of this paragraph, and approved by the council (either specifically or under a policy established by the council for the purposes of this section), incurred in performing or discharging official functions and duties.
- (2) A policy under subsection (1)(b) lapses at a general election of the council.
- ~~(3) A person is entitled to inspect (without charge) a policy of a council under subsection (1)(b) at the principal office of the council during ordinary office hours.~~
- ~~(4) A person is entitled, on payment of a fee fixed by the council, to a copy of a policy under subsection (1)(b).~~

78—Provision of facilities and support

- (1) A council may provide facilities and other forms of support to its members to assist the members in performing or discharging official functions and duties.
- (2) The provision of facilities and services under this section is at the discretion of the council subject to complying with the following requirements:
 - (a) the council must specifically resolve that the provision of the facilities or services is necessary or expedient to the performance or discharge of official functions or duties;
 - (b) facilities and services must be available to members on a uniform basis (other than facilities or services specifically provided for the benefit of the principal member);
 - (c) any property provided to a member remains the council's.
- (3) A member of a council must not use a facility or service provided by the council under this section for a purpose unrelated to the performance or discharge of official functions or duties (unless the use has been approved by the council and the member has agreed to reimburse the council for any additional costs or expenses associated with this use).

78A—Obtaining of legal advice

- ~~(1) The regulations may establish a scheme under which a member of a council may directly obtain legal advice at the expense of the council to assist the member in performing or discharging official functions and duties.~~
- ~~(2) The scheme may require the preparation and adoption of a policy by a council and include provisions for the variation of the policy and its availability to the public.~~
- ~~(3) The scheme or a policy adopted under the scheme may—
 - ~~(a) impose limitations on the obtaining of legal advice; and~~
 - ~~(b) provide for a process for approval of requests to obtain legal advice; and~~
 - ~~(c) allow for conditions to be imposed on an approval, including a condition limiting the expenditure that may be incurred; and~~
 - ~~(d) provide for a council to set an overall budget for the purpose; and~~
 - ~~(e) include other relevant provisions.~~~~

79—Register of allowances and benefits

- (1) The chief executive officer of a council must ensure that a record (the *Register of Allowances and Benefits*) is kept in which is entered, in accordance with principles (if any) prescribed by the regulations, in respect of each member of the council—
 - (a) the annual allowance payable to the member; and
 - (b) details of any expenses reimbursed by the council under section 77(1)(b); and
 - (c) details of other benefits paid or payable to, or provided for the benefit of, the member by the council.
- (2) The chief executive officer must ensure that an appropriate record is made in the Register, in accordance with principles prescribed by the regulations, in respect of—
 - (a) changes in the allowance or a benefit payable to, or provided for the benefit of, members; or
 - (b) the provision of a reimbursement (other than a reimbursement under section 77(1)(a)) or benefit not previously recorded in the Register.
- ~~(3) A person is entitled to inspect (without charge) the Register at the principal office of the council during ordinary office hours.~~
- ~~(4) A person is entitled, on payment of a fee fixed by the council, to an extract from the Register.~~

80—Insurance of members

A council must take out a policy of insurance insuring every member of the council, and a spouse, domestic partner or another person who may be accompanying a member of the council, against risks associated with the performance or discharge of official functions or duties by members.

Part 6—Training and development

80A—Training and development

- (1) A council must prepare and adopt a training and development policy for its members.
- ~~(2) The policy must—
 - ~~(a) be aimed at assisting members in the performance and discharge of their functions and duties; and~~
 - ~~(b) comply with any requirements prescribed by the regulations.~~~~
- (2) The policy—
 - (a) must be aimed at assisting members in the performance and discharge of their functions and duties; and
 - (b) must incorporate the prescribed mandatory requirements and comply with any other requirements prescribed by the regulations; and
 - (c) may specify other requirements relating to the conduct and completion of training and development by members.
- (2a) A training and development policy of a council may make different provision according to different members of the council.

- (2b) If a member of a council fails to comply with the mandatory requirements, the council must suspend the member from the office of member of the council, unless the member satisfies the council that there were good reasons for the failure to comply.
- (2c) If a council suspends a member of the council under subsection (2b), the chief executive officer must give public notice of the suspension as soon as practicable after determining to suspend the member.
- (2d) Despite any other Act or law, or any determination of the Remuneration Tribunal, a member of a council suspended under subsection (2b) is not entitled to an allowance under section 76, or reimbursement of expenses, or any other facility, service or form of support, that the member would otherwise be entitled to under this Act, during the period of suspension.
- (2e) If a member of a council who is suspended under subsection (2b) as a result of failing to comply with the prescribed mandatory requirements satisfies the council that the member has complied with the mandatory requirements, the council must revoke the suspension and give public notice of the revocation.
- (2f) If a member of a council is suspended under subsection (2b) for a continuous period of more than the prescribed period, the council must apply to SACAT for an order disqualifying the member from the office of member of the council under this Act.
- (2g) If a member is disqualified under subsection (2f), the disqualification extends to all other offices held in the member's capacity as a member of the council or by virtue of being a member of the council.
- (2h) The chief executive officer must maintain a register relating to training and development in accordance with the regulations.
- (2i) A member of a council must, at the request of the chief executive officer, provide to the chief executive officer, within a period specified in the request, specified information, or information of a specified kind, relating to training and development by the member.
- (2j) A member of a council must not contravene, or fail to comply with, a request under subsection (2i).
- (2k) In this section—
- prescribed mandatory requirements* means the requirements prescribed by the regulations relating to training and development that must be completed by members of councils, which may include timeframes for the completion of such training and development.
- (3) A council may from time to time alter its policy, or substitute a new policy.
- ~~(4) A person is entitled to inspect (without charge) a policy under this section at the principal office of the council during ordinary office hours.~~
- ~~(5) A person is entitled, on payment of a fee fixed by the council, to a copy of a policy under this section.~~

Part 7—Other matters

80B—Suspension—member of council subject to intervention order

- (1) If—
 - (a) a member of a council is subject to a relevant interim intervention order where the person protected by the order is another member of the council, the council may suspend the member from the office of member of the council if the council considers it appropriate to do so; or
 - (b) a member of a council is subject to a relevant interim intervention order where the person protected by the order is an employee of the council, the chief executive officer of the council may suspend the member from the office of member of the council if the chief executive officer considers it appropriate to do so.
- (2) A member of a council suspended under subsection (1) is entitled to an allowance under section 76 during the period of suspension.
- (3) A council—
 - (a) must revoke a suspension under subsection (1)(a) if the relevant interim intervention order is revoked; and
 - (b) may revoke a suspension under subsection (1)(a) if the council considers it appropriate to do so.
- (4) The chief executive officer of a council—
 - (a) must revoke a suspension under subsection (1)(b) if the relevant interim intervention order is revoked; and
 - (b) may revoke a suspension under subsection (1)(b) if the chief executive officer considers it appropriate to do so.
- (5) If a member of a council is subject to a relevant final intervention order, the member is suspended from the office of member of the council.
- (6) Despite any other Act or law, or any determination of the Remuneration Tribunal, a member of a council suspended under subsection (4) is not entitled to an allowance under section 76, or reimbursement of expenses, or any other facility, service or form of support, that the member would otherwise be entitled to under this Act, during the period of suspension.
- (7) The chief executive officer of a council must, as soon as is reasonably practicable after becoming aware that a member of the council is subject to a relevant final intervention order, notify the member of the suspension under subsection (4).
- (8) If a relevant final intervention order is revoked, the suspension under subsection (4) relating to the relevant final intervention order is revoked.
- (9) If a member of a council is suspended under subsection (4) for a continuous period of more than the prescribed period, the council must apply to SACAT for an order disqualifying the member from the office of member of the council under this Act.

(10) If a member is disqualified under subsection (8), the disqualification extends to all other offices held in the member's capacity as a member of the council or by virtue of being a member of the council.

(11) In this section—

employee of a council includes—

- (a) a consultant engaged by the council; and
- (b) a person working for the council on a temporary basis;

final intervention order means a final intervention order (within the meaning of section 3(1) of the *Intervention Orders (Prevention of Abuse) Act 2009*) or a domestic violence order (other than an interim DVO) that is a recognised DVO under Part 3A of that Act;

interim intervention order means an interim intervention order (within the meaning of section 3(1) of the *Intervention Orders (Prevention of Abuse) Act 2009*) or an interim DVO that is a recognised DVO under Part 3A of that Act;

relevant final intervention order—a final intervention order to which a member of a council is subject is a *relevant final intervention order* if a person protected by the order is another member, or an employee, of the council;

relevant interim intervention order—an interim intervention order to which a member of a council is subject is a *relevant interim intervention order* if a person protected by the order is another member, or an employee, of the council.

Chapter 6—Meetings

Part 1—Council meetings

81—Frequency and timing of ordinary meetings

- (1) Subject to this section, ordinary meetings of a council will be held at times and places appointed by a resolution of the council.
- (2) There must be at least one ordinary meeting in each month.
- (3) If a time and place has not been appointed for the holding of an ordinary meeting during a month, the chief executive officer must appoint the time and place at which the ordinary meeting for the month is to be held.
- (4) The chief executive officer must also appoint the time and place at which the first ordinary meeting of a council will be held—
 - (a) after the council is constituted under Chapter 3; or
 - (b) after a general election of the council.
- (5) Ordinary meetings of a council may not be held on Sundays, or on public holidays.
- (6) In the case of a municipal council, ordinary meetings of the council may not be held before 5 p.m. unless the council resolves otherwise by a resolution supported unanimously by all members of the council.
- (7) A resolution under subsection (6) does not operate in relation to a meeting held after the conclusion of the general election next held following the making of the resolution.

82—Calling of special meetings

- (1) The chief executive officer must, at the request of—
 - (a) the principal member of the council; or
 - (b) at least three members of the council; or
 - (c) a council committee at which at least three members of the council vote in favour of the making of the request,call a special meeting of the council.
- (2) The chief executive officer must be provided with an agenda for the special meeting at the time that a request is made under subsection (1) (and if an agenda is not provided then the request has no effect).
- (3) Special meetings may be held at any time.

83—Notice of ordinary or special meetings

- (1) In the case of an ordinary meeting, the chief executive officer must give each member of the council notice of the meeting at least three clear days before the date of the meeting.
- (2) In the case of a special meeting, the chief executive officer must give each member of the council notice of the meeting at least four hours before the commencement of the meeting.

- (3) Notice of a meeting of the council must—
 - (a) be in writing; and
 - (b) set out the date, time and place of the meeting; and
 - (c) be signed by the chief executive officer; and
 - (d) contain, or be accompanied by, the agenda for the meeting.
- (4) The chief executive officer must, insofar as is reasonably practicable—
 - (a) ensure that items on an agenda given to members of the council under this section are described with reasonable particularity and accuracy; and
 - (b) supply to each member of the council at the time that notice of a meeting is given a copy of any documents or reports that are to be considered at the meeting (so far as this is practicable).
- (5) The chief executive officer may indicate on a document or report provided to members of the council under subsection (4) (or on a separate notice) any information or matter contained in or arising from a document or report that may, if the council so determines, be considered in confidence under Part 3, provided that the chief executive officer at the same time specifies the basis on which an order could be made under that Part.
- (6) Notice may be given to a member of a council under this section—
 - (a) personally; or
 - (b) by delivering the notice (whether by post or otherwise) to the usual place of residence of the member or to another place authorised in writing by the member; or
 - (c) by leaving the notice for the member at an appropriate place at the principal office of the council, if authorised in writing by the member to do so; or
 - (d) by a means authorised in writing by the member as being an available means of giving notice (~~eg facsimile transmission~~).
- (7) A notice that is not given in accordance with subsection (6) is taken to have been validly given if the chief executive officer considers it impracticable to give the notice in accordance with that subsection and takes action the chief executive officer considers reasonably practicable in the circumstances to bring the notice to the attention of the member.
- ~~(8) The chief executive officer must maintain a record of all notices of meetings given under this section to members of the council.~~
- (9) The fact that a notice of a meeting has not been given to a member of a council in accordance with this section does not, of itself, invalidate the holding of the meeting or a resolution or decision passed or made at the meeting but SACAT may, on the application of the Minister, annul a resolution or decision passed or made at the meeting and make such ancillary or consequential orders as it thinks fit if satisfied that such action is warranted in the circumstances of the particular case.

84—Public notice of council meetings

- (1) The chief executive officer must give notice to the public of the times and places of meetings of the council.

- ~~(1a) The chief executive officer must give the notice required under subsection (1) in the following manner:~~
- ~~(a) by causing a copy of the notice and the agenda for the meeting to be placed on public display at each office of the council that is open to the public for the general administration of council business within its area; and~~
 - ~~(b) by publishing the notice and the agenda for the meeting on a website determined by the chief executive officer.~~
- (1a) The chief executive officer must publicly display the notice required under subsection (1) at the principal office of the council and publish the notice and agenda for the meeting in accordance with section 132(1)(a).
- (2) The notice required under subsection (1) must be given—
- (a) in the case of an ordinary meeting—at least three clear days before the date of the meeting; or
 - (b) in the case of a special meeting—as soon as practicable after the time that notice of the meeting is given to members of the council.
- (2a) Without derogating from subsection (1a), the chief executive officer may also give notice to the public of the time and place of a meeting of the council in such other manner as the chief executive officer considers appropriate after taking into account—
- (a) the characteristics of the council's community and area; and
 - (b) the best ways to bring notice of a meeting of the council to the public's attention; and
 - (c) such other matters as the chief executive officer thinks fit.
- ~~(3) A person is entitled, on payment of a fee fixed by the council, to obtain a copy of a notice and agenda on display under subsection (1a)(a).~~
- ~~(4) The notice and agenda must be kept on public display, and continue to be published on the website, under subsection (1a) until the completion of the relevant meeting.~~
- (3) The notice required under subsection (1) must be kept on public display and continue to be published in accordance with section 132(1)(a) until the completion of the relevant meeting.
- (5) The chief executive officer must also ensure that a reasonable number of copies of any document or report supplied to members of the council for consideration at a meeting of the council are available for inspection by members of the public—
- (a) in the case of a document or report supplied to members of the council before the meeting—~~at the principal office of the council~~ on a website determined by the chief executive officer as soon as practicable after the time when the document or report is supplied to members of the council; or
 - (b) in the case of a document or report supplied to members of the council at the meeting—at the meeting as soon as practicable after the time when the document or report is supplied to members of the council.
- (6) However, subsection (5) does not apply to a document or report—
- (a) that is subject to the operation of section 83(5); or

- (b) that relates to a matter dealt with by the council on a confidential basis under Part 3.

85—Quorum

- (1) The prescribed number of members of a council constitutes a quorum of the council and no business can be transacted at a meeting unless a quorum is present.

The *prescribed number* of members of a council is a number ascertained by dividing the total number of members of the council for the time being in office by 2, ignoring any fraction resulting from the division, and adding one.

- (2) For the purposes of the definition of *prescribed number*—
- (a) a member of a council who is suspended from the office of member of the council; and
- (b) a member of a council who is taken to have been granted leave of absence from the office of member of the council under section 55A,
- is not to be counted in the total number of members of the council.

86—Procedure at meetings

- (1) The principal member of a council will preside at a meeting of the council.
- (2) If the principal member is absent from a meeting of a council and there is a deputy, the deputy will preside but if there is no deputy or the deputy is not available to preside, a member of the council chosen by those present will preside.
- (3) If—
- (a) a person is to be chosen to be the principal member of a council at a meeting of the council; or
- (b) a member of the council must be chosen by those present at a meeting of the council to preside at the meeting,
- the chief executive officer will preside until the matter is decided.
- (4) Subject to this Act, a question arising for decision at a meeting of a council will be decided by a majority of the votes cast by the members present at the meeting and entitled to vote on the question.
- (5) Each member present at a meeting of a council must, subject to a provision of this Act to the contrary, vote on a question arising for decision at that meeting.
- (6) The mayor of a council, or other member presiding in the absence of the mayor, at a meeting of the council, does not have a deliberative vote on a question arising for decision at the meeting but has, in the event of an equality of votes, a casting vote.
- (6a) A member of a council must not, while at a meeting—
- (a) behave in an improper or disorderly manner; or
- (b) cause an interruption or interrupt another member who is speaking.

- (6b) If a member contravenes or fails to comply with subsection (6a), the presiding member may, in accordance with the regulations, direct that the member be excluded from the meeting room (including any area set aside for the public) such that the member cannot view or hear any discussion at the meeting, and remain out of the meeting room, for a period (not exceeding 15 minutes) determined by the presiding member.
- (6c) A member excluded from a meeting under subsection (6b) must comply with the direction and any requirements of the regulations in relation to the exclusion.
- (6d) A matter must not be put to a vote at a meeting of a council while a member is excluded under subsection (6b).
- (6e) Nothing in subsections (6a) to (6d) prevents the regulations from prescribing procedures authorising a council to resolve to censure a member of the council, or exclude or suspend a member, from a meeting in accordance with the regulations.
- ~~(7) The chairperson of a council, or other member presiding in the absence of the chairperson, at a meeting of the council, has a deliberative vote on a question arising for decision at the meeting but does not, in the event of an equality of votes, have a casting vote.~~
- (8) Subject to this Act, the procedure to be observed at a meeting of a council will be—
- (a) as prescribed by regulation;
 - (b) insofar as the procedure is not prescribed by regulation—as determined by the council.
- (9) A meeting of a council may be adjourned from time to time and from place to place.

Part 2—Committee meetings

87—Calling and timing of committee meetings

- (1) Ordinary meetings of a council committee will be held at times and places appointed by the council or, subject to a decision of the council, the council committee.
- (2) A council or council committee must, in appointing a time for the holding of an ordinary meeting of a council committee, take into account—
 - (a) the availability and convenience of members of the committee; and
 - (b) the nature and purpose of the committee.
- (3) A resolution appointing a time for the holding of an ordinary meeting of a council committee does not operate after the conclusion of the general election next following the making of the resolution.
- (4) The chief executive officer must ensure that each member of a council committee is given notice of an ordinary meeting of the committee at least three clear days before the date of the meeting.
- (5) The chief executive officer must, at the request of—
 - (a) the presiding member of a council committee; or
 - (b) at least two members of a council committee,call a special meeting of a council committee.

- (6) Special meetings of a council committee may be held at any time.
- (7) The chief executive officer must ensure that each member of a council committee is given notice of a special meeting of the committee at least four hours before the commencement of the meeting.
- (8) Notice of a meeting of a council committee must—
 - (a) be in writing; and
 - (b) set out the date, time and place of the meeting; and
 - (c) contain, or be accompanied by, the agenda for the meeting.
- (9) The chief executive officer must, insofar as is reasonably practicable—
 - (a) ensure that items on an agenda given to members of a council committee under this section are described with reasonable particularity and accuracy; and
 - (b) ensure that each member of the committee at the time that notice of a meeting is given is supplied with a copy of any documents or reports that are to be considered at the meeting (so far as this is practicable).
- (10) The chief executive officer may indicate on a document or report provided to members of the committee under subsection (9) (or on a separate notice) any information or matter contained in or arising from a document or report that may, if the committee so determines, be considered in confidence under Part 3, provided that the chief executive officer at the same time specifies the basis on which an order could be made under that Part.
- (11) Notice may be given to a member of a committee under this section—
 - (a) personally; or
 - (b) by delivering the notice (whether by post or otherwise) to the usual place of residence of the member or to another place authorised in writing by the member; or
 - (c) by leaving the notice for the member at an appropriate place at the principal office of the council, if authorised in writing by the member to do so; or
 - (d) by a means authorised in writing by the member as being an available means of giving notice (~~eg facsimile transmission~~).
- (12) A notice that is not given in accordance with subsection (11) is taken to have been validly given if the chief executive officer considers it impracticable to give the notice in accordance with that subsection and takes action the chief executive officer considers reasonably practicable in the circumstances to bring the notice to the attention of the member of the committee.
- (13) The chief executive officer must ensure that a record of all notices of meetings given under this section is maintained.
- (14) The fact that a notice of a meeting has not been given to a member of a committee in accordance with this section does not, of itself, invalidate the holding of the meeting or a resolution or decision passed or made at the meeting but SACAT may, on the application of the Minister, annul a resolution or decision passed or made at the meeting and make such ancillary or consequential orders as it thinks fit if satisfied that such action is warranted in the circumstances of the particular case.

- (15) The regulations may modify the application of this section for council committees that are not performing regulatory activities of councils.

88—Public notice of committee meetings

- (1) The chief executive officer must ensure that notice is given to the public of the times and places of meetings of a council committee.
- ~~(1a) The chief executive officer must give the notice required under subsection (1) in the following manner:~~
- ~~—(a) by causing a copy of the notice and the agenda for the meeting to be placed on public display at each office of the council that is open to the public for the general administration of council business within its area; and~~
 - ~~—(b) by publishing the notice and the agenda for the meeting on a website determined by the chief executive officer.~~
- (1a) The chief executive officer must publicly display the notice required under subsection (1) at the principal office of the council and publish the notice and agenda for the meeting in accordance with section 132(1)(a).
- (2) The notice required under subsection (1) must be given as soon as practicable after the time that notice of the meeting is given to members of the committee.
- (2a) Without derogating from subsection (1a), the chief executive officer may also give notice to the public of the time and place of a meeting of a council committee in such other manner as the chief executive officer considers appropriate after taking into account—
- (a) the work of the committee and the characteristics of the council's community and area; and
 - (b) the best ways to bring notice of a meeting of the committee to the public's attention; and
 - (c) such other matters as the chief executive officer thinks fit.
- ~~(3) A person is entitled, on payment of a fee fixed by the council, to obtain a copy of a notice and agenda on display under subsection (1a)(a).~~
- ~~(4) The notice and agenda must be kept on public display, and continue to be published on the website, under subsection (1a) until the completion of the relevant meeting.~~
- (3) The notice and the agenda for the meeting must be kept on public display and continue to be published in accordance with section 132(1)(a) until the completion of the relevant meeting.
- (5) The chief executive officer must also ensure that a reasonable number of copies of any document or report supplied to members of a council committee for consideration at a meeting of the committee are available for inspection by members of the public ~~at the principal office of the council~~ on a website determined by the chief executive officer as soon as practicable after the time when the document or report is supplied to members of the committee.
- (6) However, subsection (5) does not apply to a document or record—
- (a) that is subject to the operation of section 87(10); or

- (b) that relates to a matter dealt with by the council or council committee on a confidential basis under Part 3.
- (7) The regulations may modify the application of this section for council committees that are not performing regulatory activities of councils.

89—Proceedings of council committees

- (1) Subject to this Act, the procedure to be observed in relation to the conduct of meetings of a council committee will be—
 - (a) as prescribed by regulation;
 - (b) insofar as the procedure is not prescribed by regulation—as determined by the council;
 - (c) insofar as the procedure is not prescribed by regulation or determined by the council—as determined by the council committee itself.
- (2) A meeting of a council committee may be adjourned from time to time and from place to place.

Part 3—Public access to council and committee meetings

90—Meetings to be held in public except in special circumstances

- (1) Subject to this section, a meeting of a council or council committee must be conducted in a place open to the public.
- (2) A council or council committee may order that the public be excluded from attendance at a meeting to the extent (and only to the extent) that the council or council committee considers it to be necessary and appropriate to act in a meeting closed to the public in order to receive, discuss or consider in confidence any information or matter listed in subsection (3) (after taking into account any relevant consideration under that subsection).
- (3) The following information and matters are listed for the purposes of subsection (2):
 - (a) information the disclosure of which would involve the unreasonable disclosure of information concerning the personal affairs of any person (living or dead);
 - (b) information the disclosure of which—
 - (i) could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or to prejudice the commercial position of the council; and
 - (ii) would, on balance, be contrary to the public interest;
 - (c) information the disclosure of which would reveal a trade secret;
 - (d) commercial information of a confidential nature (not being a trade secret) the disclosure of which—
 - (i) could reasonably be expected to prejudice the commercial position of the person who supplied the information, or to confer a commercial advantage on a third party; and

- (ii) would, on balance, be contrary to the public interest;
 - (e) matters affecting the security of the council, members or employees of the council, or council property, or the safety of any person;
 - (f) information the disclosure of which could reasonably be expected to prejudice the maintenance of law, including by affecting (or potentially affecting) the prevention, detection or investigation of a criminal offence, or the right to a fair trial;
 - (g) matters that must be considered in confidence in order to ensure that the council does not breach any law, order or direction of a court or tribunal constituted by law, any duty of confidence, or other legal obligation or duty;
 - (h) legal advice;
 - (i) information relating to actual litigation, or litigation that the council or council committee believes on reasonable grounds will take place, involving the council or an employee of the council;
 - (j) information the disclosure of which—
 - (i) would divulge information provided on a confidential basis by or to a Minister of the Crown, or another public authority or official (not being an employee of the council, or a person engaged by the council); and
 - (ii) would, on balance, be contrary to the public interest;
 - (k) tenders for the supply of goods, the provision of services or the carrying out of works;
 - (m) information relating to a proposed amendment to a Development Plan under the *Development Act 1993* before a Development Plan Amendment proposal relating to the amendment is released for public consultation under that Act;
 - (n) information relevant to the review of a determination of a council under the *Freedom of Information Act 1991*.
 - (o) information relating to a proposed award recipient before the presentation of the award.**
- (4) In considering whether an order should be made under subsection (2), it is irrelevant that discussion of a matter in public may—
- (a) cause embarrassment to the council or council committee concerned, or to members or employees of the council; or
 - (b) cause a loss of confidence in the council or council committee; or
 - (c) involve discussion of a matter that is controversial within the council area; or
 - (d) make the council susceptible to adverse criticism.
- (5) A person who, knowing that an order is in force under subsection (2), enters or remains in a room in which a meeting of the council or council committee is being held is guilty of an offence and liable to a penalty not exceeding \$500 and if such a person fails to leave the room on request it is lawful for an employee of the council or a member of the police force to use reasonable force to remove him or her from the room.

- (6) Subsection (5) does not apply to—
- (a) a member of the council or the council committee; or
 - (b) any other person permitted to be in the room by the council or the council committee.
- (7) If an order is made under subsection (2), a note must be made in the minutes of the making of the order and specifying—
- (a) the grounds on which the order was made; and
 - (b) the basis on which the information or matter to which the order relates falls within the ambit of each ground on which the order was made; and
 - (c) if relevant, the reasons that receipt, consideration or discussion of the information or matter in a meeting open to the public would be contrary to the public interest.
- (7a) A council committee meeting will be taken to be conducted in a place open to the public for the purposes of this section even if 1 or more committee members participate in the meeting by telephone or other electronic means in accordance with any procedures prescribed by the regulations or determined by the council under section 89 (provided that members of the public can hear the discussion between all committee members and subject to the qualification that a council may direct a committee not to use telephone or other electronic means for the purposes of its meetings).

- ~~(8) The duty to hold a meeting of a council or council committee at a place open to the public does not in itself make unlawful informal gatherings or discussion involving—~~
- ~~—(a) members of the council or council committee; or~~
 - ~~—(b) members of the council or council committee and staff;~~

~~provided that a matter which would ordinarily form part of the agenda for a formal meeting of a council or council committee is not dealt with in such a way as to obtain, or effectively obtain, a decision on the matter outside a formally constituted meeting of the council or council committee.~~

~~**Examples—**~~

~~The following are examples of informal gatherings or discussions that might be held under subsection (8):~~

- ~~—(a) planning sessions associated with the development of policies or strategies;~~
- ~~—(b) briefing or training sessions;~~
- ~~—(c) workshops;~~
- ~~—(d) social gatherings to encourage informal communication between members or between members and staff.~~

- ~~(8a) In addition, an informal gathering or discussion under subsection (8) may only be held if—~~
- ~~—(a) the council has adopted a policy on the holding of informal gatherings or discussions; and~~
 - ~~—(b) the informal gathering or discussion complies with the policy.~~

- ~~—(8b)— A policy adopted under subsection (8a) must comply with any requirements prescribed by the regulations, and the regulations may (for example) include requirements that the policy provide for—~~
- ~~—(a)— the imposition of limitations on the holding of informal gatherings or discussions; and~~
 - ~~—(b)— procedures for approval of informal gatherings or discussions; and~~
 - ~~—(c)— the capacity of the council to impose conditions on an approval.~~
- ~~—(8c)— A council may from time to time alter its policy, or substitute a new policy.~~
- ~~—(8d)— The council must ensure that a copy of the policy under subsection (8a) is available for inspection (without charge) at the principal office of the council during ordinary office hours and on a website determined by the chief executive officer.~~
- ~~—(8e)— A person is entitled, on payment of a fee fixed by the council, to a copy of a policy under subsection (8a).~~
- (9) In this section—
- personal affairs* of a person includes—
- (a) that person's—
 - (i) financial affairs;
 - (ii) criminal records;
 - (iii) marital or other personal relationships;
 - (iv) personal qualities, attributes or health status;
 - (b) that person's employment records, employment performance or suitability for a particular position, or other personnel matters relating to the person,
- but does not include the personal affairs of a body corporate.

90A—Information or briefing sessions

- (1) A council, or the chief executive officer of the council, may hold or arrange for the holding of a session (not being a formal meeting of a council or council committee required to be held under this Chapter) to which more than 1 member of the council or a council committee is invited to attend or be involved in for the purposes of providing information or a briefing to attendees (an *information or briefing session*).
- (2) A matter must not be dealt with at a council information or briefing session in such a way as to obtain, or effectively obtain, a decision on the matter outside a formal meeting of the council or a council committee.
- (3) A council information or briefing session must be conducted in a place open to the public during any period in which a matter that is, or is intended to be, on the agenda for a formal meeting of the council or a council committee is discussed at the session.

- (4) However, the council or chief executive officer may order that an information or briefing session be closed to the public to the extent (and only to the extent) that the council or chief executive officer (as the case requires) considers it to be necessary and appropriate for a matter of a kind referred to in subsection (3) to be discussed in a session closed to the public in order to receive, discuss or consider in confidence any information or matter listed in section 90(3) (after taking into account any relevant consideration under that subsection).
- (5) If an order is made under subsection (4), the council or chief executive officer (as the case requires) must, as soon as reasonably practicable after the making of the order, make a record of—
 - (a) the grounds on which the order was made; and
 - (b) the basis on which the information or matter to which the order relates falls within the ambit of each ground on which the order was made; and
 - (c) if relevant, the reasons that receipt, consideration or discussion of the information or matter publicly at the information or briefing session would be contrary to the public interest.
- (6) If an information or briefing session is organised or held by a council or chief executive officer of a council, the following provisions apply:
 - (a) sections 90(5), (6) and (7a) apply to the information or briefing session as if it were a meeting of the council or council committee;
 - (b) a prescribed matter cannot be dealt with at an information or briefing session; and
 - (c) a reference to a meeting or meetings in sections 94 and 95 includes a reference to an information or briefing session or sessions.
- (7) A council or the chief executive officer of the council must comply with any requirements of the regulations relating to the following:
 - (a) the publication of prescribed information as soon as practicable after resolving or determining to hold an information or briefing session;
 - (b) the publication of prescribed information as soon as practicable after the holding of an information or briefing session.

Part 4—Minutes of council and committee meetings and release of documents

91—Minutes and release of documents

- (1) The chief executive officer must ensure that minutes are kept of the proceedings at every meeting of the council or a council committee.
- (2) If the chief executive officer is excluded from a meeting pursuant to Part 3, the person presiding at the meeting must ensure that minutes are kept.
- (3) Each member of the council must, within five days after a meeting of the council or a council committee, be supplied with a copy of all minutes of the proceedings of the meeting kept under this section.

- ~~—(4) A copy of the minutes of a meeting of the council must be placed on public display in the principal office of the council within five days after the meeting and kept on display for a period of one month.~~
- ~~—(5) A person is entitled to inspect, without payment of a fee, at the principal office of the council—~~
- ~~—(a) minutes kept under this section; and~~
 - ~~—(b) reports to the council or a council committee received at a meeting of the council or committee; and~~
 - ~~—(c) recommendations presented to the council in writing and adopted by resolution of the council; and~~
 - ~~—(d) budgetary or other financial statements adopted by the council.~~
- ~~—(6) A person is entitled, on payment of a fee fixed by the council, to a copy of any documents available for inspection under subsection (5).~~
- (7) ~~However, subsections (4), (5) and (6) do~~ Section 132(1) does not apply to a document or part of a document if—
- (a) the document or part relates to a matter dealt with by the council or council committee on a confidential basis under Part 3; and
 - (b) the council or council committee orders that the document or part be kept confidential.
- (8) A council must not make an order under subsection (7)—
- (a) to prevent the disclosure of the remuneration or conditions of service of an employee of the council after the remuneration or conditions have been set or determined; or
 - (b) to prevent the disclosure of the identity of a successful tenderer for the supply of goods or the provision of services (including the carrying out of works), or of any reasons adopted by the council as to why a successful tenderer has been selected; or
 - (ba) to prevent the disclosure of the amount or amounts payable by the council under a contract for the supply of goods or the provision of services (including the carrying out of works) to, or for the benefit of, the council after the contract has been entered into by all parties to the contract; or
 - (c) to prevent the disclosure of the identity of land that has been acquired or disposed of by the council, or of any reasons adopted by the council as to why land has been acquired or disposed of by the council.
- (9) If an order is made under subsection (7)—
- (a) the council or council committee must specify the duration of the order or the circumstances in which the order will cease to apply, or a period after which the order must be reviewed, and, in any event, any order that operates for a period exceeding 12 months must be reviewed at least once in every year; and
 - (ab) in the case of an order of specified duration—

- (i) the duration of the order cannot be extended after the order has ceased to apply (as a result of the expiry of the period for which the order was specified to apply); and
 - (ii) an order extending the duration of such an order cannot be delegated by the relevant council or council committee; and
 - (b) the council or council committee must ensure that a note is made in the minutes recording the making of the order, the grounds on which it was made, and the decision of the council or council committee under paragraph (a); and
 - (c) the council or council committee may delegate to an employee of the council the power to revoke the order.
- (10) No action for defamation lies against the council in respect of—
- (a) the accurate publication under this section of any information, statement or document (in whatever form); or
 - (b) the accurate publication under this section of a transcript, recording or other record of a meeting of a council or a council committee.
- (11) A document purporting to be minutes of proceedings at a meeting of a council, or a council committee, or to be a copy of or extract from such minutes, and to be signed by the chief executive officer, will be accepted as proof, in the absence of proof to the contrary, of the matters contained in the document.

Part 5—Code of practice

92—Access to meetings and documents—code of practice

- (1) A council must prepare and adopt a code of practice relating to the principles, policies, procedures and practices that the council will apply for the purposes of the operation of Parts 3 and 4.
- (2) A council must, within 12 months after the conclusion of each periodic election, review the operation of its code of practice under this section.
- (3) A council may at any time alter its code of practice, or substitute a new code of practice.
- (4) A code of practice must include any mandatory provision prescribed by the regulations.
- ~~(5) Before a council adopts, alters or substitutes a code of practice under this section it must—~~
 - ~~—(a) make copies of the proposed code, alterations or substitute code (as the case may be) available for inspection or purchase at the council's principal office and available for inspection on a website determined by the chief executive officer; and~~
 - ~~—(b) follow the relevant steps set out in its public consultation policy.~~
- ~~(6) A person is entitled to inspect (without charge) the code of practice of a council at the principal office of the council during ordinary office hours.~~
- ~~(7) A person is entitled, on payment of a fee fixed by the council, to a copy of the code of practice.~~

- (5) Before a council adopts, alters or substitutes a code of practice under this section it must undertake public consultation on the proposed code, alterations or substitute code (as the case may be).

Part 6—Meetings of electors

93—Meetings of electors

- (1) A council may convene a meeting of electors of the area or a part of the area.
- (2) The chief executive officer must, ~~by advertisement in a newspaper circulating in the area, give notice~~ give public notice of the time and place of a meeting of electors, and of the nature of the business to be transacted at the meeting, at least 14 days and not more than 28 days before the date of the meeting.
- (3) The following persons are entitled to attend and vote at a meeting convened under this section:
- (a) in the case of a meeting of electors of an area—
 - (i) any person who is enrolled on the voters roll for the area as an elector; and
 - (ii) a nominee of a body corporate or group which has its name on the voters roll for the area;
 - (b) in the case of a meeting of electors of a part of an area—
 - (i) any person who is enrolled on the voters roll for the area as an elector—
 - (A) in respect of a place of residence within that part of the area; or
 - (B) in respect of rateable property within that part of the area;
 - (ii) a nominee of a body corporate which is a ratepayer, or of a group of persons who are ratepayers, in respect of rateable property within that part of the area.
- (4) A meeting of electors under this section cannot proceed unless at least one member of the council is present at the meeting.
- (5) If the principal member of the council is present and available to preside at a meeting of electors held under this section, he or she must preside at the meeting.
- (6) If the principal member is absent from a meeting of electors held under this section or is not available to preside at the meeting, the following provisions apply:
- (a) if there is a deputy mayor ~~or deputy chairperson~~ available to preside at the meeting—the deputy must preside;
 - (b) if there is no deputy or he or she is not available to preside—a member of the council appointed by the council must preside;
 - (c) if no member of the council is so appointed or a member so appointed is absent from the meeting—a member chosen by the persons present and lawfully voting at the meeting must preside.

- (7) A question to be decided at a meeting of electors will be decided by a majority of the votes of the persons present and lawfully voting at the meeting.
- (8) A person present at the meeting who is entitled to vote on a question arising for decision at the meeting in his or her own capacity as an elector may also, if the person is a nominee of a body corporate or a group of persons who are ratepayers, vote in that capacity as a nominee.
- (9) The member presiding at a meeting of electors does not, in the event of an equality of votes, have a casting vote.
- (10) The chief executive officer of the council must ensure that minutes are kept of the proceedings at a meeting of electors.
- (11) Each member of the council must, within five days after a meeting of electors, be supplied with a copy of the minutes of the proceedings.
- (12) The member presiding at a meeting of electors must transmit a resolution passed at a meeting held under this section to the council.
- (13) A meeting of electors may be adjourned from time to time and from place to place.
- (14) The procedure to be observed to make a nomination for the purposes of subsection (3)(a)(ii) or (b)(ii) will be as determined by the council.
- (15) Subject to this Act, the procedure to be observed at a meeting of electors will be as determined by the person presiding at the meeting.

Part 7—Related matters

93A—Audits by Ombudsman

- (1) The Ombudsman may, if the Ombudsman considers it to be in the public interest to do so, conduct a review of the practices and procedures (or of any aspect of the practices or procedures) of one or more councils or council committees under Part 3 or Part 4.
- (2) The Ombudsman may, in carrying out a review under this section, exercise the powers of the Ombudsman under the *Ombudsman Act 1972* as if carrying out an investigation under that Act, subject to such modifications as may be necessary, or as may be prescribed.
- (3) At the conclusion of a review under this section, the Ombudsman may prepare a report on any aspect of the review.
- (4) A report may make recommendations to a council or councils.
- (5) The Ombudsman must supply a copy of any report to—
 - (a) the Minister; and
 - (b) any council that was under review, or that has (or had) a council committee that was under review,and may also publish any report, a part of any report, or a summary of any report, in such manner as the Ombudsman thinks fit.
- (6) The Minister may also publish any report, a part of any report, or a summary of any report, in such manner as the Minister thinks fit.

- (7) This section does not limit powers of investigation under other provisions of this or another Act.

94—Investigation by Ombudsman

- (1) The Ombudsman may, on receipt of a complaint, carry out an investigation under this section if it appears to the Ombudsman that a council may have unreasonably excluded members of the public from its meetings under Part 3 or unreasonably prevented access to documents under Part 4.
- (2) The Ombudsman may, in carrying out an investigation under this section, exercise the powers of the Ombudsman under the *Ombudsman Act 1972* as if carrying out an investigation under that Act.
- (3) At the conclusion of an investigation under this section, the Ombudsman must prepare a written report on the matter.
- (4) The Ombudsman must supply the Minister and the council with a copy of the report, and may also publish the report, a part of the report, or a summary of the report, in such manner as the Ombudsman thinks fit.
- (5) If the Minister, after taking into account the report of the Ombudsman under this section, believes that the council has unreasonably excluded members of the public from its meetings under Part 3 or unreasonably prevented access to documents under Part 4, the Minister may give directions to the council with respect to the future exercise of its powers under either or both of those sections, or to release information that should, in the opinion of the Minister, be available to the public.
- (6) The Minister must, before taking action under subsection (5), give the council a reasonable opportunity to make submissions to the Minister in relation to the matter.
- (7) A council must comply with a direction under subsection (5).
- (7a) The Minister may also publish the report, a part of the report, or a summary of the report, in such manner as the Minister thinks fit.
- (8) This section does not limit other powers of investigation under other provisions of this or another Act.

~~94A—Meeting information on website~~

~~The chief executive officer of a council must, so far as is reasonably practicable, make available for inspection on the Internet an up-to-date schedule of the dates, times and places set for meetings of the council and council committees.~~

95—Obstructing meetings

A person who intentionally obstructs or hinders proceedings at a meeting of a council or council committee, or at a meeting of electors, is guilty of an offence.

Maximum penalty: \$1 250.

Chapter 7—Council staff

Part 1—Chief executive officer

96—Council to have a chief executive officer

- (1) Each council must have a chief executive officer.
- (2) The title of the office under subsection (1) is at the discretion of the council.

97—Vacancy in office

- (1) A chief executive officer's appointment may be terminated by the council—
 - (a) on the ground that the chief executive officer—
 - (i) has ~~been guilty of~~ committed misconduct; or
 - (ii) has been convicted of an indictable offence punishable by imprisonment; or
 - (iii) has become bankrupt or has applied to take the benefit of a law for the relief of insolvent debtors; or
 - (iv) has, for any other reason, failed to carry out duties of the office satisfactorily or to any performance standards specified by the council or in any contract relating to his or her appointment; or
 - (v) has breached in any other manner any contract relating to his or her appointment; or
 - (b) on a ground or in circumstances specified in any contract relating to his or her appointment.
- (2) A chief executive officer's appointment is terminated if the chief executive officer—
 - (a) resigns by notice in writing to the principal member of the council; or
 - (b) completes a term of office and is not reappointed; or
 - (c) is sentenced to imprisonment for an offence.
- (3) Neither subsection (1)(a)(ii) nor subsection (2)(c) applies until the period for appealing against the conviction has expired or, if there is an appeal, until the appeal is determined.
- (3a) **Before terminating the appointment of a chief executive officer on a ground referred to in subsection (1)(a)(i), (iv) or (v) or (1)(b), a council must have regard to advice from a qualified independent person.**
- (4) Subject to subsection (5), a chief executive officer who resigns under subsection (2)(a) may, before the date that the resignation takes effect, withdraw the resignation by notice in writing to the council.
- (5) A withdrawal under subsection (4) is void and of no effect unless the council, by resolution, accepts the withdrawal.
- (6) **In this section—**

qualified independent person means a person who is—

- (a) not a member or employee of the council; and
- (b) determined by the council to have appropriate qualifications or experience in human resource management.

98—Appointment procedures

- (1) If a vacancy occurs or is about to occur in the office of chief executive officer, the council must take steps to fill the vacancy (or the pending vacancy).
- (2) The council must appoint a person to act in the position of chief executive officer until a vacancy is filled.
- (3) For the purpose of filling a vacancy, the council must invite applications by advertising ~~in a newspaper circulating throughout the State~~ on a website determined by the council, and may take other action as the council thinks appropriate.
- (4) The council must appoint a selection panel to assess applications for the position of chief executive officer, to recommend readvertisement or other additional steps (if necessary), and to make recommendations to the council on an appointment.
- (4a) The council must ensure that either or both of the following applies to the process for appointing a chief executive officer under this section:
 - (a) the council appoints at least 1 person who is not a member or employee of the council to the selection panel;
 - (b) before making the appointment to the office of chief executive officer, the council obtains and considers the advice of a qualified independent person on the assessment of applications and recommendations on the appointment under subsection (4) (and that advice may include recommendations to the council on the appointment).
- (5) The council makes the appointment to the office of chief executive officer.
- (6) This section does not apply in circumstances involving the reappointment of a chief executive officer following the completion of a term of office.
- (7) In this section—

qualified independent person means a person who is—

- (a) not a member or employee of the council; and
- (b) determined by the council to have appropriate qualifications or experience in human resource management.

99—Role of chief executive officer

- (1) The functions of the chief executive officer include—
 - (a) to ensure that the policies and lawful decisions of the council are implemented in a timely and efficient manner;
 - (b) to undertake responsibility for the day-to-day operations and affairs of the council;
 - (c) to provide advice and reports to the council on the exercise and performance of its powers and functions under this or any other Act;

- (d) to co-ordinate proposals for consideration by the council for developing objectives, policies and programs for the area;
 - (e) to provide information to the council to assist the council to assess performance against its strategic management plans;
 - (f) to ensure that timely and accurate information about council policies and programs is regularly provided to the council's community, and to ensure that appropriate and prompt responses are given to specific requests for information made to the council;
 - (g) to ensure that the assets and resources of the council are properly managed and maintained;
 - (h) to ensure that records required under this or another Act are properly kept and maintained;
 - (i) to give effect to the principles of human resource management prescribed by this Act and to apply proper management practices;
 - (ia) to ensure that effective policies, systems and procedures are established and maintained for the identification, assessment, monitoring, management and annual review of strategic, financial and operational risks;
 - (ib) to report annually to the relevant audit and risk committee on the council's internal audit processes;
 - (j) to exercise, perform or discharge other powers, functions or duties conferred on the chief executive officer by or under this or other Acts, and to perform other functions lawfully directed by the council.
- (2) The chief executive officer must consult with the council (to a reasonable degree) when determining, or changing to a significant degree—
- (a) the organisational structure for the staff of the council; or
 - (b) the processes, terms or conditions that are to apply to the appointment of senior executive officers; or
 - (c) the appraisal scheme that is to apply to senior executive officers.

99A—Remuneration of chief executive officer

- (1) Subject to this section, the remuneration of the chief executive officer of a council will be determined by the council.
- (2) The Remuneration Tribunal will determine (from time to time) the minimum and maximum remuneration that may be paid or provided to chief executive officers of councils.
- (3) In making a determination under subsection (2), the Remuneration Tribunal must have regard to any matter prescribed by the regulations.
- (4) A determination under subsection (2)—
 - (a) may differ based on any factor including, for example, the geographical location of a council or group of councils (such that different minimum and maximum remuneration may be paid or provided to chief executive officers from different councils); and

- (b) may provide for minimum and maximum remuneration that may be paid or provided to chief executive officers to be indexed in accordance with the determination.
- (5) The regulations—
 - (a) may make further provision in relation to a determination of the Remuneration Tribunal for the purposes of this section; and
 - (b) may modify the application of section 10 of the *Remuneration Act 1990* in relation to a determination under this section.
- (6) Sections 17 and 19 of the *Remuneration Act 1990* do not apply in relation to a determination under this section.
- (7) A reference in the *Remuneration Act 1990* to determining remuneration payable in respect of an office will, for the purposes of this section, be taken to include a reference to determining the minimum and maximum remuneration payable in respect of the office.
- (8) Despite any other Act or law, the reasonable costs of the Remuneration Tribunal in making a determination under this section are to be paid by the LGA under an arrangement determined by the Minister from time to time after consultation the LGA and the President of the Tribunal.
- (9) The LGA may recover the reasonable costs incurred by the Remuneration Tribunal in making a determination under this section as a debt from the councils to which the determination relates.
- (10) A council must ensure that the remuneration of its chief executive officer is within the relevant minimum and maximum remuneration determined by the Remuneration Tribunal for the purposes of this section.

100—Council may have a deputy chief executive officer

- (1) The chief executive officer must, in determining the organisational structure for the council, in consultation with the council, decide whether to have a deputy to the chief executive officer.
- (2) The chief executive officer is responsible for appointing a person to an office created under subsection (1).
- (3) However, the chief executive officer must obtain the concurrence of the council before the chief executive officer makes an appointment to, or removes a person from, the position of deputy.
- (4) The title of the office under subsection (1) is at the discretion of the chief executive officer after consultation with the council.

101—Delegation by chief executive officer

- (1) The chief executive officer may delegate (or subdelegate) a power or function vested or conferred in or on the chief executive officer under this Act.
- (2) A delegation may be made—
 - (a) to an employee of the council, or to the employee for the time being occupying a particular office or position; or
 - (b) to a committee comprising employees of the council; or

- (c) to an authorised person.
- (3) A delegation—
 - (a) is subject to conditions and limitations determined by the chief executive officer; and
 - (b) may constitute the further delegation of a power or function delegated by the council to the chief executive officer, unless the council has directed otherwise; and
 - (c) is revocable at will and does not prevent the chief executive office from acting personally in a matter.
- (4) The chief executive officer must not subdelegate a power or function if its subdelegation is prohibited by the Act or instrument under which it was delegated to the chief executive officer.
- (5) This section does not limit or affect a power of delegation under another Act.

102—Person to act in absence of chief executive officer

In the absence of the chief executive officer, the following provisions apply:

- (a) if there is a deputy to the chief executive officer—the deputy must act in the office of the chief executive officer;
- (b) if there is no deputy or the deputy is absent—a suitable person appointed by the chief executive officer after consultation with the council must act in the office;
- (c) if a person is not appointed under paragraph (b)—a suitable person must be appointed by the principal member of the council to act in the office (after taking into account the organisational structure of the council);
- (d) if a person is not appointed under paragraph (c)—a suitable person must be appointed by any three or more members of the council to act in the office (after taking into account the organisational structure of the council).

102A—Chief executive officer—performance review

- (1) A council must review the performance of its chief executive officer—
 - (a) at least once in each year that the chief executive officer holds office as chief executive officer; and
 - (b) if relevant, before reappointment of the chief executive officer.
- (2) The council must obtain and consider the advice of a qualified independent person on a review under subsection (1).
- (3) In this section—

qualified independent person means a person who is—

 - (a) not a member or employee of the council; and
 - (b) determined by the council to have appropriate qualifications or experience in human resource management.

Part 2—Appointment of other staff

103—Appointment etc by chief executive officer

- (1) The chief executive officer is responsible for appointing, managing, suspending and dismissing the other employees of the council (on behalf of the council).
- (2) The chief executive officer must ensure that an appointment under subsection (1) is consistent with strategic policies and budgets approved by the council.
- (3) The chief executive officer must, in acting under subsection (1), comply with any relevant Act, award or industrial agreement.
- (4) Suspension of an employee by the chief executive officer does not affect a right to remuneration in respect of the period of suspension.

104—Remuneration etc of other employees

Subject to any relevant Act, award or industrial agreement, the remuneration and other conditions of service of an employee of a council will be as determined by the chief executive officer.

105—Register of remuneration, salaries and benefits

- (1) The chief executive officer of a council must ensure that a record (the *Register of Salaries*) is kept in which is entered, in accordance with principles (if any) prescribed by the regulations—
 - (a) the title of each position held by an employee of the council; and
 - (b) in relation to those positions held by employees who are paid according to salary scales set out in an award or industrial agreement—
 - (i) the classifications of the employees who hold those positions; and
 - (ii) the salary scales applicable to each classification (indicating in relation to each scale the number of employees who are paid according to that scale); and
 - (iii) details of other allowances or benefits paid or payable to, or provided for the benefit of, any of those employees as part of a salary package; and
 - (c) in relation to each position held by an employee who is not paid according to a salary scale set out in an award or industrial agreement referred to above—
 - (i) the salary payable to the employee who holds that position; and
 - (ii) details of other allowances and benefits paid or payable to, or provided for the benefit of, the employee as part of a remuneration package.
- (2) The chief executive officer must ensure that a record is made in the Register of Salaries within 28 days after—
 - (a) a change in the salary, wage or remuneration, or an allowance or benefit, payable to, or provided for the benefit of, an employee; or
 - (b) the payment or provision of an allowance or benefit not previously recorded in the Register,

(insofar as may be necessary or appropriate in the circumstances of the particular case).

- ~~(3) A person is entitled to inspect the Register of Salaries at the principal office of the council during ordinary office hours.~~
- ~~(4) A person is entitled, on payment of a fee fixed by the council, to an extract from the Register of Salaries.~~
- (5) A chief executive officer is not required to include in a Register of Salaries details of any reimbursement of expenses incurred by an employee in performing official duties unless that reimbursement occurs by way of the periodic payment of a lump sum that is not calculated so as to provide exact reimbursement of expenses incurred by an employee in performing official duties.

106—Certain periods of service to be regarded continuous

- (1) If an employee leaves the service of a council and, within 13 weeks of having done so, enters the service of another council without having commenced other remunerated employment within that intervening period, the periods of service will, for the purpose of calculating present and accruing rights to long service leave and sick leave, be taken to constitute a single continuous period of service.
- (2) If an employee engaged by a council is entitled to the benefit of subsection (1), that council is entitled to receive from the other council a contribution of an amount calculated in accordance with the regulations.
- (2a) Payment of the contribution must be made within one month after receipt of a written notice requiring that payment.
- (3) On default of payment, the amount of a contribution payable under this section may be recovered as a debt.
- (4) A council must at the request of another council supply that other council with details of the service of an employee or former employee of the council.
- (5) The amount of a contribution received by a council under this section must be held and applied in accordance with the regulations.
- (6) The regulations may—
- (a) extend the operation of this section to other authorities or bodies; and
 - (b) modify the application of this section in relation to such an authority or body (in particular by requiring employment or periods of service outside the local government sector to be disregarded).
- (7) In this section—
- council* includes a subsidiary constituted under this Act.

Part 3—Human resource management principles

107—General principles of human resource management

- (1) The chief executive officer must ensure that sound principles of human resource management are applied to employment in the administration of the council, and must take reasonable steps to ensure that those principles are known to all employees.

- (2) In particular, the chief executive officer must ensure—
- (a) that selection processes are based on an assessment of merit, and are fair and equitable; and
 - (b) that employees are given reasonable access to training and development, and are afforded equal opportunities to secure promotion and advancement; and
 - (c) that employees are treated fairly and consistently, and are not subject to arbitrary or capricious decisions; and
 - (d) that employees have access to suitable processes to deal with grievances concerning working conditions or the decisions of supervisors; and
 - (e) that employees are given regular reports on their performance; and
 - (f) that employees are provided with safe and healthy working conditions; and
 - (fa) that employees are protected from sexual harassment by members of the council or other employees and that appropriate processes exist for dealing with complaints of employees relating to sexual harassment; and
 - (g) that an equal employment opportunity program relating to employment with the council is implemented, and reviewed on a regular basis; and
 - (h) that there is no unlawful discrimination against employees or persons seeking employment in the administration of the council on the ground of sex, sexuality, marital status, pregnancy, race, physical or intellectual impairment, age or any other ground and that there is no other form of unjustifiable discrimination exercised against employees or persons seeking employment.

- (3) In this section—

equal employment opportunity program, in relation to a council, means a program designed to ensure that all persons have equal opportunities with others in securing employment with the council and subsequent promotion or advancement and in other respects in relation to employment with the council.

Part 4—Conduct of employees

Part 4—Employee integrity and behaviour

Division 1—General duty and code of conduct

Division 1—Employee integrity

Subdivision 1—General

108—Interpretation

In this ~~Division~~ Subdivision—

employee of a council includes a person working for the council on a temporary basis;

registered industrial association means an industrial association or organisation registered under a law of the State or of the Commonwealth.

109—General duty and compliance

- (1) An employee of a council must at all times act honestly in the performance of official duties.
- (2) An employee of a council must at all times act with reasonable care and diligence in the performance of official duties.
- (3) An employee of a council must comply with the integrity provisions relating to employees.
- (4) Contravention of, or failure to comply with, an integrity provision by an employee of a council constitutes a ground for suspending, dismissing or taking other disciplinary action against the employee.

~~110—Code of conduct for employees~~

- ~~(1) The Governor may, by regulation, prescribe a code of conduct to be observed by the employees of all councils.~~
- ~~(2) The Minister must consult with any registered industrial association that represents the interests of employees of councils before the regulation is made.~~
- ~~(3) A code of conduct must not diminish a right or employment condition under an Act, award, industrial agreement or contract of employment.~~
- ~~(4) Council employees must observe the code of conduct.~~
- ~~(5) Contravention of or failure to comply with the code of conduct constitutes a ground for suspending, dismissing or taking other disciplinary action against the employee.~~

110A—Duty to protect confidential information

~~(1) An employee or former employee of a council must not disclose information or a document in relation to which there is an order of a council or council committee in effect under section 90 requiring the information or document to be treated confidentially.~~

~~Maximum penalty: \$10 000 or 2 years imprisonment.~~

- (1) An employee or former employee of a council must not disclose information or a document—
- (a) in relation to which there is an order of a council or council committee in effect under section 90 or 91(7) requiring the information or document to be treated confidentially; or
 - (b) that the employee or former employee knows, or ought reasonably to know, is information or a document that is otherwise required to be treated confidentially.
- (2) Nothing in subsection (1) prohibits the disclosure of information or a document where the disclosure is required or authorised by law.

Division 2—Register of interests

Subdivision 2—Register of Interests

111—Application of ~~Division~~ Subdivision

This ~~Division~~ Subdivision applies to—

- (a) the chief executive officer of a council; and
- (b) any other officer, or any other officer of a class, declared by a council to be subject to the operation of this ~~Division~~ Subdivision.

112—Interpretation

In this ~~Division~~ Subdivision —

prescribed officer means an officer within the ambit of a declaration under section 111(b);

Register means a Register of Interests kept for the purposes of this ~~Division~~ Subdivision;

return period, in relation to an ordinary return of a person, means—

- (a) in the case of a person whose last return was a primary return—the period between the date of the primary return and 30 June next following; and
- (b) in the case of any other person—the period of 12 months expiring on 30 June on or within 60 days after which the ordinary return is required to be submitted.

113—Lodging of primary returns

Each person to whom this ~~Division~~ Subdivision applies must, within 30 days after appointment (not being a reappointment), submit a primary return—

- (a) in the case of the chief executive officer—to the principal member of the council;
- (b) in the case of a prescribed officer—to the chief executive officer.

114—Lodging of ordinary returns

Each person to whom this ~~Division~~ Subdivision applies must, on or within 60 days after 30 June in each year, submit an ordinary return—

- (a) in the case of the chief executive officer—to the principal member of the council;
- (b) in the case of a prescribed officer—to the chief executive officer.

115—Form and content of returns

- (1) A return must be in the prescribed form and contain the prescribed information.
- (2) A person who has submitted a return under this ~~Division~~ Subdivision may at any time submit a change or variation in the information appearing on the Register in respect of the person or a member of his or her family.

116—Register of Interests

- (1) The chief executive officer must maintain a Register of Interests and must cause to be entered in the Register all information furnished pursuant to this ~~Division~~ Subdivision (including by the chief executive officer).
- (2) If a person to whom this ~~Division~~ Subdivision applies (other than the chief executive officer) fails to submit a return to the chief executive officer within the time allowed by this ~~Division~~ Subdivision, the chief executive officer must as soon as practicable notify the person, in writing, of that fact.

117—Provision of false information

A person who submits a return under this ~~Division~~ Subdivision that is to the knowledge of the officer false or misleading in a material particular (whether by reason of information included in or omitted from the return) is guilty of an offence.

~~Maximum penalty: \$10 000 \$15 000.~~

118—Inspection of Register

The chief executive officer must, at the request of a member of the council, permit the member to inspect the Register.

119—Restrictions on disclosure

- (1) A person must not disclose to any other person any information furnished pursuant to this ~~Division~~ Subdivision unless the disclosure—
 - (a) is necessary for the purposes of the preparation or use of the Register by the chief executive officer; or

- (b) is made at a meeting of the council, a council committee or a subsidiary of the council.

~~Maximum penalty: \$10 000 \$15 000.~~

- (2) Despite any other provision of this Act—
- (a) the public must be excluded from attendance at any part of a meeting of the council, a council committee or a subsidiary of the council where information is disclosed under subsection (1)(b); and
- (b) any part of the minutes of a meeting of the council, a council committee or a subsidiary of the council which contains information disclosed under subsection (1)(b) is not available for public inspection under this Act.

Subdivision 2A—Gifts and benefits

119A—Register of gifts and benefits

- (1) An employee of a council must not seek out or receive a gift or benefit that is, or could reasonably be taken to be, intended or likely to create a sense of obligation to a person on the part of the employee or influence the employee in the performance or discharge of the employee's functions or duties.
- (2) If an employee of a council receives a gift or benefit of an amount greater than the amount determined by the Minister (from time to time), by notice in the Gazette, the employee must provide details of the gift or benefit to the chief executive officer of the council in accordance with any requirements of the chief executive officer.
- (3) The Minister must consult with the LGA before publishing a notice under subsection (2).
- (4) The chief executive officer of a council must maintain a register of gifts and benefits received by employees of the council and must ensure that the details of each gift and benefit provided under this section are included in the register.
- (5) A register maintained under this section—
- (a) need not include information available in another register published by, or available for inspection at, the council or otherwise available under the Act; and
- (b) may include information by reference to another register or document, provided the register or document is published by, or available for inspection at, the council and the register maintained under this clause identifies that other register or document.
- (6) For the purposes of this section, a gift or benefit received by a designated person or entity in relation to an employee of a council will be treated as a gift or benefit (as the case requires) received by the employee.
- (7) For the purposes of this section—
- (a) 2 or more separate gifts or benefits received by an employee or a designated person or entity in relation to the employee from the same person during a financial year are to be treated as 1 gift or benefit (as the case requires) received by the employee; and

- (b) 2 or more separate transactions to which an employee or a designated person or entity in relation to the employee is a party with the same person during a financial year under which the employee or a designated person has had the use of property of the other person (whether or not being the same property) during a financial year are to be treated as 1 transaction under which the employee has had the use of property of the other person during the financial year.
- (8) Unless the contrary intention appears, terms and expressions used in this section and in Schedule 3 have the same respective meanings in this section as they have in that Schedule, provided that a reference in Schedule 3 to a member will be taken, for the purposes of this clause, to be a reference to an employee.

Division 3—Conflict of interest

Subdivision 3—Conflict of interest

120—Conflict of interest

- (1) The chief executive officer of a council who has an interest in a matter in relation to which he or she is required or authorised to act in the course of official duties—
- (a) must disclose the interest to the council; and
 - (b) must not, unless the council otherwise determines during a council meeting that is open to the public, act in relation to the matter.
- ~~Maximum penalty: \$5 000 \$15 000.~~
- (2) An employee of a council (other than the chief executive officer) who has an interest in a matter in relation to which he or she is required or authorised to act in the course of official duties—
- (a) must disclose the interest to the chief executive officer; and
 - (b) must not, unless the chief executive officer otherwise determines, act in relation to the matter.
- ~~Maximum penalty: \$5 000 \$15 000.~~
- (3) It is a defence to a charge for an offence against subsection (1) or (2) to prove that the defendant was, at the time of the alleged offence, unaware of the interest.
- (4) If an employee is entitled to act in relation to a matter by virtue of subsection (2)(b) and the employee is providing advice or making recommendations to the council or a council committee on the matter, the employee must also disclose the relevant interest to the council or council committee.
- ~~Maximum penalty: \$5 000 \$15 000.~~
- (5) An employee has an interest in a matter if the employee, or a person with whom the employee is closely associated, would, if the employee acted in a particular manner in relation to the matter, receive or have a reasonable expectation of receiving a direct or indirect pecuniary benefit or a non-pecuniary benefit or suffer or have a reasonable expectation of suffering a direct or indirect pecuniary detriment or a non-pecuniary detriment.

- (6) A person is closely associated with an employee of a council—
- (a) if that person is a body corporate of which the employee is a director or a member of the governing body; or
 - (b) if that person is a proprietary company in which the employee is a shareholder; or
 - (ba) a family company of the employee (within the meaning of Schedule 3); or
 - (bb) a family trust of the employee (within the meaning of Schedule 3); or
 - (c) if that person is a beneficiary under a trust or an object of a discretionary trust of which the employee is a trustee; or
 - (d) if that person is a partner of the employee; or
 - (e) if that person is the employer or an employee of the employee; or
 - ~~(f) if that person is a person from whom the employee has received or might reasonably be expected to receive a fee, commission or other reward for providing professional or other services; or~~
 - (f) if that person is a person with whom the employee has entered into, is seeking to enter into, or is otherwise involved in a negotiation or tendering process in connection with entering into, an agreement for the provision of professional or other services for which the employee would be entitled to receive a fee, commission or other reward; or
 - (g) if that person is a relative of the employee.
- (7) However, an employee, or a person closely associated with an employee, will not be regarded as having an interest in a matter—
- (a) by virtue only of the fact that the employee or person—
 - (i) is a ratepayer, elector or resident in the area of the council; or
 - (ii) is a member of a non-profit association, other than where the employee or person is a member of the governing body of the association or organisation; or
 - (b) in a prescribed circumstance.
- (8) In this section—
- employee** of a council includes—
- (a) a consultant engaged by the council; and
 - (b) a person working for the council on a temporary basis;
- non-profit association** means a body (whether corporate or unincorporate)—
- (a) that does not have as its principal object or one of its principal objects the carrying on of a trade or the making of a profit; and
 - (b) that is so constituted that its profits (if any) must be applied towards the purposes for which it is established and may not be distributed to its members,
- and includes the LGA.

- (9) For the purposes of subsection (6)(e) and (f), employment with the council is to be disregarded.

Division 2—Employee behaviour

120A—Behavioural standards

- (1) A council may prepare and adopt standards (the *employee behavioural standards*) that—
- (a) specify standards of behaviour to be observed by employees of councils; and
 - (b) provide for any other matter relating to behaviour of employees of councils.
- (2) An employee behavioural standard must not diminish a right or employment condition under an Act, award, industrial agreement or contract of employment.
- (3) An employee of a council must comply with the council's employee behavioural standards.
- (3) A council may from time to time alter its employee behavioural standards, or substitute new employee behavioural standards.
- (4) Before a council—
- (a) adopts employee behavioural standards; or
 - (b) alters, or substitutes, its employee behavioural standards,
- the council must consult with any registered industrial association that represents the interests of employees of councils on the employee behavioural standards, alteration or substituted standards (as the case may be).
- (5) A council must, within 6 months after the conclusion of each periodic election —
- (a) in the case of a council that has employee behavioural standards in effect under this section—review the operation of the employee behavioural standards; or
 - (b) in any other case—consider whether it should adopt employee behavioural standards.

Division 4—Protection from personal liability

121—Protection from personal liability

- (1) No civil liability attaches to an employee of a council for an honest act or omission in the exercise, performance or discharge, or purported exercise, performance or discharge, of powers, functions or duties under this or other Acts.
- (2) A liability that would, but for this section, attach to an employee of a council attaches instead to the council.

Chapter 8—Administrative and financial accountability

Part 1—Strategic management plans

122—Strategic management plans

- (1) A council must develop and adopt plans (which may take various forms) for the management of its area, to be called collectively the *strategic management plans*, which—
 - (a) identify the council's objectives for the area over a period of at least 4 years (the *relevant period*), and provide a clear indication of—
 - (i) the extent to which the council has participated with other councils, and with State and national governments, in setting public policy objectives, and the extent to which the council's objectives are related to regional, State and national objectives; and
 - (ii) the extent to which the council has given consideration to regional, State and national objectives and strategies which are relevant to the economic, social, physical and environmental development and management of its area; and
 - (iii) the extent to which the council intends to co-ordinate with State and national governments and councils or other regional bodies in the planning and delivery of services in which there is a common interest; and
 - (ab) provide assessments that relate to the following matters (with particular reference to the relevant period):
 - (i) the sustainability of the council's financial performance and position; and
 - (ii) the extent or levels of services that will be required to be provided by the council to achieve its objectives; and
 - (iii) the extent to which any infrastructure will need to be maintained, replaced or developed by the council; and
 - (iv) anticipated changes in its area with respect to—
 - (A) real property development; and
 - (B) demographic characteristics of its community to the extent that is reasonable taking into account the availability of appropriate and accurate data; and
 - (v) the council's proposals with respect to debt levels; and
 - (vi) any anticipated or predicted changes in any factors that make a significant contribution to the costs of the council's activities or operations; and
 - (b) identify the principal activities that the council intends to undertake to achieve its objectives; and

- (d) state the measures (financial and non-financial) that are to be used to monitor and assess the performance of the council against its objectives over the relevant period; and
 - (e) identify the means by which its activities are to be carried out and its objectives achieved; and
 - (g) address issues associated with arranging its affairs so as to separate its regulatory activities from its other activities, so far as this is reasonable to do so; and
 - (h) make provision for the regular review of the charters, activities and plans of any subsidiary of the council.
- (1a) A council must, in conjunction with the plans required under subsection (1), develop and adopt—
- ~~(a) a long-term financial plan for a period of at least 10 years; and that relates to a period of at least 10 years and includes a funding plan that—~~
 - ~~(i) outlines the council's approach to funding services and infrastructure of the council; and~~
 - ~~(ii) sets out the council's projected total revenue for the period to which the long-term financial plan relates; and~~
 - ~~(iii) outlines the intended sources of that total revenue (such as revenue from rates, grants and other fees and charges); and~~
 - (b) an infrastructure and asset management plan, relating to the management and development of infrastructure and major assets by the council for a period of at least 10 years,
- (and these plans will also be taken to form part of the council's strategic management plans).
- (1b) The financial projections in a long-term financial plan adopted by a council must be consistent with those in the infrastructure and asset management plan adopted by the council.
- (1c) A council must, once in every prescribed period (which must be not less than a period of 3 years), in accordance with a determination of the designated authority, provide information relating to its long-term financial plan and infrastructure and asset management plan to the designated authority in accordance with subsection (1e).
- (1d) For the purposes of subsection (1c), the designated authority may determine a schedule relating to each prescribed period that requires different councils to provide information in different financial years of that period (and the financial year in which a particular council is required to provide information according to the schedule is the *relevant financial year* for that council).
- (1e) A council must, on or before 30 September in the relevant financial year for the council, provide to the designated authority all relevant information on the following matters (the relevant matters) in accordance with guidelines determined by the designated authority (if any):

- (a) material amendments made or proposed to be made to the council's long-term financial plan and infrastructure and asset management plan and the council's reasons for those amendments;
 - (b) revenue sources outlined in the funding plan referred to in subsection (1a)(a);
 - (c) any other matter prescribed by the regulations.
- (1f) Following the provision of information by a council under subsection (1e), the designated authority, on or before 28 February in the relevant financial year for the council—
 - (a) must provide advice to the council on the appropriateness of the relevant matters in the context of the council's long-term financial plan and infrastructure and asset management plan; and
 - (b) may, if the designated authority considers it appropriate having regard to the circumstances of a particular council, provide advice in relation to any other aspect of the council's long-term financial plan and infrastructure and asset management plan.
- (1g) In providing advice under this section, the designated authority—
 - (a) must have regard to the following objectives:
 - (i) the objective of councils maintaining and implementing long-term financial plans and infrastructure and asset management plans;
 - (ii) the objective of ensuring that the financial contributions proposed to be made by ratepayers under the council's long-term financial plan and infrastructure and asset management plan are appropriate and any material amendments made or proposed to be made to these plans by the council are appropriate; and
 - (b) may have regard to any information or matter the designated authority considers relevant (whether or not such information or matter falls within the ambit of subsection (1e)).
- (1h) A council must ensure that the advice provided by the designated authority under this section, and any response of the council to that advice, is published in its annual business plan (both the draft and adopted annual business plan) in the relevant financial year and each subsequent financial year (until the next relevant financial year for that council).
- (1i) For the purposes of the preceding provisions, the designated authority must publish the following:
 - (a) advice provided to a council under this section;
 - (b) the schedule determined under subsection (1d);
 - (c) any guidelines determined under subsection (1e).
- (1j) The designated authority may, by written notice, require a council to give the designated authority, within a time and in a manner stated in the notice (which must be reasonable), information in the council's possession that the designated authority reasonably requires for the performance of the designated authority's functions under this section.

- (1k) The designated authority may recover from a council (as a debt due from the council) the costs reasonably incurred by the designated authority in performing its functions under this section in relation to the council.
- (2) Strategic management plans—
- (a) should—
- (i) address the strategic planning issues within the area of the council, with particular reference to (and in a manner consistent with) the Planning Strategy; and
- (ii) set out the council's priorities for the implementation of planning policies,
- (although these matters may be satisfied by referring to the council's most recent *Strategic Directions Report* under section 30 of the *Development Act 1993*); and
- (b) should (as far as practicable) be consistent with the Development Plan or Plans for the council's area, other than where the council proposes to amend the Plan or Plans in accordance with the procedures set out in the *Development Act 1993* and the council obtains an agreement with the Minister to whom the administration of the *Development Act 1993* is committed relating to the implementation of a program to undertake any relevant amendment or amendments; and
- (c) should (as far as practicable) be consistent with any relevant statutory policy or plan (not referred to above).
- (3) In addition to the requirements of subsection (2), a council must, in formulating its strategic management plans, have regard to—
- (a) the council's roles and responsibilities under this or any other Act; and
- (b) the council's objectives for its area.
- (3a) The regulations may prescribe additional requirements with respect to strategic management plans.
- (4) A council may review its strategic management plans under this section at any time but must—
- (a) undertake a review of—
- (i) its long-term financial plan; and
- (ii) any other elements of its strategic management plans prescribed by the regulations for the purposes of this paragraph,
- ~~as soon as practicable after adopting the council's annual business plan for a particular financial year on an annual basis; and~~
- (b) in any event, undertake a comprehensive review of its strategic management plans within 2 years after each general election of the council.

- (4a) A council must, for the purposes of a review under subsection (4), take into account—
- (a) in relation to a review under subsection (4)(a)(i)—a report from the chief executive officer on the sustainability of the council's long-term financial performance and position taking into account the provisions of the council's annual business plan and strategic management plans; and
 - (b) insofar as may be relevant—any other material prescribed by the regulations.
- (4b) A report from a chief executive officer under subsection (4a) must—
- (a) address any matters required by the Minister; and
 - (b) be published in a manner and form, and in accordance with any other requirements, determined by the Minister.
- (5) A council may amend its strategic management plans or adopt new plans.
- (6) A council must ~~adopt a process or processes to ensure that members of the public are given a reasonable opportunity to be involved in~~ undertake public consultation in relation to the development and review of its strategic management plans (but nothing in this subsection is to be taken to limit subsection (5)).
- ~~(7) A council must ensure that copies of its strategic management plans under this section are available for inspection (without charge) and purchase (on payment of a fee fixed by the council) by the public at the principal office of the council.~~
- (8) A council must, for the purposes of this section, specifically declare which plans will constitute the strategic management plans of the council.
- (9) In this section—
- designated authority* means—
- (a) if a person or body is prescribed by the regulations for the purposes of this definition—that person or body; or
 - (b) if a person or body is not prescribed under paragraph (a)—the Essential Services Commission established under the *Essential Services Commission Act 2002*.
- (10) The Minister must consult with the LGA before regulations are made prescribing a person or body as the designated authority.

Part 2—Annual business plans and budgets

123—Annual business plans and budgets

- (1) A council must have, for each financial year—
- (a) an annual business plan; and
 - (b) a budget.
- (2) Each annual business plan of a council must—
- (a) include a summary of the council's long-term objectives (as set out in its strategic management plans); and
 - (b) include an outline of—
 - (i) the council's objectives for the financial year; and

- (ii) the activities that the council intends to undertake to achieve those objectives; and
 - (iii) the measures (financial and non-financial) that the council intends to use to assess the performance of the council against its objectives over the financial year; and
 - (c) assess the financial requirements of the council for the financial year and, taking those requirements into account, set out a summary of its proposed operating expenditure, capital expenditure and sources of revenue; and
 - (d) set out the rates structure and policies for the financial year; and
 - (e) assess the impact of the rates structure and policies on the community based on modelling that has been undertaken or obtained by the council; and
 - (f) take into account the council's long-term financial plan and relevant issues relating to the management and development of infrastructure and major assets by the council; and
 - (g) address or include any other matter prescribed by the regulations.
- (3) Before a council adopts an annual business plan, the council must—
- (a) prepare a draft annual business plan; and
 - ~~(b) follow the relevant steps set out in its public consultation policy, taking into account the requirements of subsection (4).~~
 - (b) undertake public consultation.
- ~~(4) For the purposes of subsection (3)(b), a public consultation policy must at least provide for the following:~~
- ~~(a) the publication in a newspaper circulating within the area of the council and on a website determined by the chief executive officer of a notice informing the public of the preparation of the draft annual business plan and inviting interested persons—~~
 - ~~(i) to attend—~~
 - ~~(A) a public meeting in relation to the matter to be held on a date (which must be at least 21 days after the publication of the notice) stated in the notice; or~~
 - ~~(B) a meeting of the council to be held on a date stated in the notice at which members of the public may ask questions, and make submissions, in relation to the matter for a period of at least 1 hour;~~
 - ~~(on the basis that the council determines which kind of meeting is to be held under this subparagraph); or~~
 - ~~(ii) to make written submissions in relation to the matter within a period (which must be at least 21 days) stated in the notice; and~~
 - ~~(b) the council to make arrangements for a meeting contemplated by paragraph (a)(i) and the consideration by the council of any submissions made at that meeting or in response to the invitation under paragraph (a)(ii).~~

- ~~(5) The council must ensure that copies of the draft annual business plan are available at the meeting under subsection (4)(a)(i), and for inspection (without charge) and purchase (on payment of a fee fixed by the council) at the principal office of the council and on the website at least 21 days before the date of that meeting.~~
- ~~(5a) The council must ensure that provision is made for—~~
- ~~(a) a facility for asking and answering questions; and~~
 - ~~(b) the receipt of submissions,~~
- ~~on its website during the public consultation period.~~
- (6) A council may then, after considering—
- (a) any submission made to the council during the public consultation period; and
 - (b) any new or revised information in the possession of the council that is relevant to the material contained in the draft annual business plan; and
 - (c) such other materials or information as the council thinks fit,
- adopt its annual business plan (with or without amendment).
- (6a) ~~However, if a council proposes to adopt an annual business plan with amendments, the council must include in the adopted business plan a statement—~~
- ~~(a) setting out any significant amendments from the draft annual business plan; and~~
 - ~~(b) providing reasons for those amendments.~~
- (7) Each budget of a council must—
- (a) be considered in conjunction with the council's annual business plan (and must be consistent with that plan, as adopted); and
 - (b) be adopted by the council after the council has adopted its annual business plan.
- (7a) ~~A budget of a council may authorise the entry into borrowings and other forms of financial accommodation for a financial year of up to an amount specified in the budget.~~
- (8) An annual business plan and a budget must be adopted by a council after 31 May for the ensuing financial year and, except in a case involving extraordinary administrative difficulty, before ~~31 August~~ **15 August** for the financial year.
- (9) A council must, after adopting an annual business plan and a budget—
- (a) ensure—
 - (i) that a summary of the annual business plan is prepared so as to assist in promoting public awareness of the nature of its services and its rating and financial management policies, taking into account its objectives and activities for the ensuing financial year; and
 - (ii) that a copy of the summary of the annual business plan accompanies the first rates notice sent to ratepayers after the declaration of its rates for the financial year; and
 - ~~(b) ensure—~~

- ~~—(i)— that copies of the annual business plan and the budget (as adopted) are available for inspection (without charge) or purchase (on payment of a fee fixed by the council); and~~
- ~~—(ii)— that copies of the summary of the annual business plan are available for inspection and to take (without charge),~~
- ~~at the principal office of the council; and~~
- ~~—(c)— ensure that electronic copies of the annual business plan and the budget (as adopted) are published on a website determined by the chief executive officer.~~
- (10) The regulations may prescribe requirements with respect to the preparation, form and contents of—
- (a) an annual business plan (including a draft for the purposes of public consultation), and the summary required under subsection (9); and
 - (b) a budget.
- (10a) Without limiting subsection (10), regulations under that subsection relating to an annual business plan may—
- (a) relate to the manner in which matters included in the plan are to be presented (such as, for example, by prescribing the location, style and level of emphasis that must be given to specified matters); and
 - (b) prescribe requirements relating to the description or explanation of matters included in the plan.
- (11) However, in any event, the summary of the annual business plan must include an assessment of the extent to which the council's objectives for the previous financial year have been attained (taking into account the provisions of the annual business plan for that financial year).
- (12) Subject to complying with a preceding subsection, any relevant document under this section will be in a form determined by the council.
- (13) A council must, as required by the regulations, and may at any time, reconsider its annual business plan or its budget during the course of a financial year and, if necessary or appropriate, make any revisions.
- (14) A rate cannot be challenged on a ground based on non-compliance with this section, or on a ground based on the contents of a document prepared or adopted by a council for the purposes of this section.

Part 3—Accounts, financial statements and audit

Division 1—Accounts

124—Accounting records to be kept

- (1) A council must—
- (a) keep such accounting records as correctly and adequately record and explain the revenues, expenses, assets and liabilities of the council; and
 - (b) keep its accounting records in such manner as will enable—

- (i) the preparation and provision of statements that present fairly financial and other information; and
 - (ii) the financial statements of the council to be conveniently and properly audited.
- (2) The accounting records may be kept in a form or forms, and in a place or places (within the State), as the council determines.
- (3) A member of the council is entitled to inspect the accounting records at any reasonable time.

Division 2—Internal control ~~and audit committee~~, audit and risk committee etc

125—Internal control policies

- (1) A council must ensure that appropriate policies, practices and procedures of internal control are implemented and maintained in order to assist the council to carry out its activities in an efficient and orderly manner to achieve its objectives, to ensure adherence to management policies, to safeguard the council's assets, and to secure (as far as possible) the accuracy and reliability of council records.
- (2) The policies, practices and procedures of internal financial control under subsection (1) must be in accordance with a standard or document (such as a model relating to financial controls) adopted by the regulations.
- (3) A council must ensure that appropriate policies, systems and procedures relating to risk management are implemented and maintained in order to assist the council to carry out its activities in an efficient and orderly manner to achieve its objectives, inform appropriate decision making, facilitate appropriate prioritisation of finite resources and promote appropriate mitigation of strategic, financial and operational risks relevant to the council.

125A—Internal audit functions

- (1) The chief executive officer of a council that has an internal audit function must, before appointing a person to be primarily responsible for the internal audit function, or assigning such responsibility to an employee of the council, consult with the relevant audit and risk committee on the appointment or assignment of responsibility.
- (2) Despite any other law or instrument to the contrary, the person primarily responsible for the internal audit function—
 - (a) must ensure that any reports they prepare relating to the internal audit function are provided directly to the audit and risk committee; and
 - (b) may report any matters relating to the internal audit function directly to the audit and risk committee.

126—Audit and risk committee

- (a1) This section applies to a council that has not established a regional audit and risk committee under section 126A.
- (1) A council to which this section applies must have an audit and risk committee.

- (1a) The purpose of an audit and risk committee established by a council is to provide independent assurance and advice to the council on accounting, financial management, internal controls, risk management and governance matters.
- ~~(2) The membership of an audit committee—~~
- ~~—(a) may include persons who are not members of the council; and~~
 - ~~—(b) may not include an employee of the council (although an employee may attend a meeting of the committee if appropriate); and~~
 - ~~—(c) may include, or be comprised of, members of an audit committee for another council; and~~
 - ~~—(d) must otherwise be determined in accordance with the requirements of the regulations.~~
- (2) The following provisions apply to the membership of a council audit and risk committee:
- (a) the majority of the members of the committee must be persons who are not members of any council;
 - (b) the members of the committee (when considered as a whole) must have skills, knowledge and experience relevant to the functions of the committee, including in financial management, risk management, governance and any other prescribed matter;
 - (c) the membership of the committee—
 - (i) may not include an employee of the council (although an employee may attend a meeting of the committee if appropriate); and
 - (ii) may include, or be comprised of, members of another council audit and risk committee or a regional audit and risk committee; and
 - (iii) must otherwise be determined in accordance with the requirements of the regulations.
- ~~(4) The functions of an audit committee include—~~
- ~~—(a) reviewing annual financial statements to ensure that they present fairly the state of affairs of the council; and~~
 - ~~—(ab) proposing, and providing information relevant to, a review of the council's strategic management plans or annual business plan; and~~
 - ~~—(ac) proposing, and reviewing, the exercise of powers under section 130A; and~~
 - ~~—(b) liaising with the council's auditor; and~~
 - ~~—(c) reviewing the adequacy of the accounting, internal control, reporting and other financial management systems and practices of the council on a regular basis.~~
- (4) The functions of a council audit and risk committee include—
- (a) reviewing annual financial statements to ensure that they present fairly the state of affairs of the council; and
 - (b) proposing, and providing information relevant to, a review of the council's strategic management plans or annual business plan; and

- (c) monitoring the responsiveness of the council to recommendations for improvement based on previous audits and risk assessments, including those raised by a council's auditor; and
 - (d) proposing, and reviewing, the exercise of powers under section 130A; and
 - (e) liaising with the council's auditor in accordance with any requirements prescribed by the regulations; and
 - (f) reviewing the adequacy of the accounting, internal control, reporting and other financial management systems and practices of the council on a regular basis; and
 - (g) —
 - (i) if the council has an internal audit function—
 - (A) providing oversight of planning and scoping of the internal audit work plan; and
 - (B) reviewing and commenting on reports provided by the person primarily responsible for the internal audit function at least on a quarterly basis; or
 - (ii) if the council does not have an internal audit function, reviewing and commenting on an annual report provided by the chief executive officer in relation to the policies and processes adopted by the council to evaluate and improve the effectiveness of its internal control practices and procedures; and
 - (h) reviewing and evaluating the effectiveness of policies, systems and procedures established and maintained for the identification, assessment, monitoring, management and review of strategic, financial and operational risks on a regular basis; and
 - (i) reviewing any report obtained by the council under section 48(1); and
 - (j) performing any other function determined by the council or prescribed by the regulations.
- (5) There must be at least 1 meeting of a council audit and risk committee in each quarter.
- (6) Subject to this Act, the procedure to be observed at a meeting of a council audit and risk committee will be—
- (a) as prescribed by regulation; or
 - (b) insofar as the procedure is not prescribed by regulation—as determined by the committee.
- (7) Without limiting subsection (6)(a), regulations under that subsection may provide for circumstances in which the public may be excluded from attendance at a meeting of a council audit and risk committee.
- (8) A council audit and risk committee must—
- (a) provide a report to the council after each meeting summarising the work of the committee during the period preceding the meeting and the outcomes of the meeting; and

- (b) provide an annual report to the council on the work of the committee during the period to which the report relates.
- (9) A council must ensure that the annual report of its audit and risk committee is included in its annual report.

126A—Regional audit and risk committee

- (1) Two or more councils may establish a regional audit and risk committee.
- (2) The purpose of a regional audit and risk committee established by 2 or more councils is to provide independent assurance and advice to those councils on accounting, financial management, internal controls, risk management and governance matters.
- (3) The following provisions apply to the membership of a regional audit and risk committee:
 - (a) the majority of the members of the committee must be persons who are not members of any council;
 - (b) the members of the committee (when considered as a whole) must have skills, knowledge and experience relevant to the functions of the committee, including in financial management, risk management, governance and any other prescribed matter;
 - (c) the membership of the committee—
 - (i) may not include an employee of the constituent councils (although an employee may attend a meeting of the committee if appropriate); and
 - (ii) may include, or be comprised of, members of a council audit and risk committee or another regional audit and risk committee; and
 - (iii) must otherwise be determined in accordance with the requirements of the regulations.
- (4) The functions of regional audit and risk committee include—
 - (a) reviewing annual financial statements to ensure that they present fairly the state of affairs of the constituent councils; and
 - (b) proposing, and providing information relevant to, a review of the constituent councils' strategic management plans or annual business plans; and
 - (c) monitoring the responsiveness of the constituent councils to recommendations for improvement based on previous audits and risk assessments, including those raised by a constituent council's auditor; and
 - (d) proposing, and reviewing, the exercise of powers under section 130A; and
 - (e) liaising with the constituent councils' auditors in accordance with any requirements prescribed by the regulations; and
 - (f) reviewing the adequacy of the accounting, internal control, reporting and other financial management systems and practices of the constituent councils on a regular basis; and
 - (g) —
 - (i) in relation to a constituent council that has an internal audit function—

- (A) providing oversight of planning and scoping of the internal audit work plan; and
 - (B) reviewing and commenting on reports provided by the person primarily responsible for the internal audit function at least on a quarterly basis; or
 - (ii) in relation to a constituent council that does not have an internal audit function, reviewing and commenting on an annual report provided by the chief executive officer in relation to the policies and processes adopted by the council to evaluate and improve the effectiveness of its internal control practices and procedures; and
 - (h) reviewing and evaluating the effectiveness of policies, systems and procedures established and maintained for the identification, assessment, monitoring, management and review of strategic, financial and operational risks on a regular basis; and
 - (i) reviewing any report obtained by a constituent council under section 48(1); and
 - (j) performing any other function determined by the constituent councils or prescribed by the regulations.
- (5) There must be at least 1 meeting of a regional audit and risk committee in each quarter.
- (6) Subject to this Act, the procedure to be observed at a meeting of a regional audit and risk committee will be—
- (a) as prescribed by regulation; or
 - (b) insofar as the procedure is not prescribed by regulation—as determined by the committee.
- (7) Without limiting subsection (6)(a), regulations under that subsection may provide for circumstances in which the public may be excluded from attendance at a meeting of a regional audit and risk committee.
- (8) A regional audit and risk committee must—
- (a) provide a report to the constituent councils after each meeting summarising the work of the committee during the period preceding the meeting and the outcomes of the meeting; and
 - (b) provide an annual report to the constituent councils on the work of the committee during the period to which the report relates.
- (9) Each constituent council of a regional audit and risk committee must ensure that the annual report of the committee is included in its annual report.

Division 3—Financial statements

127—Financial statements

- (1) A council must prepare for each financial year—
 - (a) financial statements and notes in accordance with standards prescribed by the regulations; and

- (f) other statements or documentation relating to the financial affairs of the council required by the regulations.
- (2) The material required under subsection (1)—
 - (a) must be prepared as soon as is reasonably practicable after the end of the relevant financial year and in any event before the prescribed day; and
 - (b) must comply with standards and principles prescribed by the regulations; and
 - (c) must include the information required by the regulations.
- (3) The statements prepared for each financial year must be audited by the council's auditor.
- (4) A copy of the audited statements must be submitted by the council to the persons or bodies prescribed by the regulations on or before the day prescribed by the regulations.
- ~~(5) A council must ensure that copies of its audited statements are available for inspection (without charge) and purchase (on payment of a fee fixed by the council) by the public at the principal office of the council.~~
- ~~(6) A member of the council is entitled to inspect financial statements and other documents prepared under this section at any reasonable time.~~

Division 4—Audit

128—~~The auditor~~ Auditor

- (1) A council must have an auditor.
- (2) The auditor will be appointed by the council on the recommendation of the ~~council's audit committee~~ relevant audit and risk committee.
- (2a) The ~~audit committee~~ relevant audit and risk committee must, in making a recommendation under subsection (2), take into account any factor prescribed by the regulations.
- (3) The auditor must be—
 - (a) a registered company auditor; or
 - (b) a firm comprising at least one registered company auditor.
- (4) A person is not eligible to be the auditor if—
 - (a) the person is a member of the council; or
 - (b) the person is a nominated candidate for election as a member of the council.
- (4a) The term of appointment of an auditor of a council must not exceed 5 years (and, subject to this section, a person may be reappointed at the expiration of a term of office).
- (5) The office of auditor becomes vacant if—
 - (a) the auditor dies; or
 - (b) the auditor resigns by written notice to the chief executive officer; or
 - (c) the auditor is not or ceases to be eligible for appointment as the auditor; or

- (d) the auditor accepts remunerated office or employment from the council; or
 - (e) the term of appointment of the auditor expires and the auditor is not reappointed; or
 - (f) the auditor is removed from office by the council for reasonable cause.
- ~~(6) A person's ability to hold office as an auditor of a council, and to be reappointed to that office, is subject to the qualification that if the person has held the office of auditor of the council for at least 5 successive financial years, or for 5 out of 6 successive financial years—~~
- ~~—(a) the person may only continue in that office if he or she ensures that any individual who plays (or who has played) a significant role in the audit of the council for 5 successive financial years, or for 5 out of 6 successive financial years, does not then play a significant role in the audit of the council for at least 2 financial years; or~~
 - ~~—(b) the person may be reappointed to the office if at least 2 years have passed since he or she last held the office.~~
- (6) If a firm comprising at least 1 registered company auditor has held office as auditor of a council for 5 successive financial years (the *first firm*), the council—
- (a) must ensure another auditor is appointed as auditor of the council (being a registered company auditor (who is not part of a firm) or another firm comprising at least 1 registered company auditor); and
 - (b) must not appoint the first firm as its auditor until at least 5 years have passed since the first firm last held the office.
- (7) The appointment of an auditor will be subject to any other terms or conditions prescribed by the regulations.
- (8) A council, and the auditor of a council, must comply with any requirements prescribed by the regulations with respect to providing for the independence of the auditor.
- (9) A council must ensure that the following information is included in its annual report:
- (a) information on the remuneration payable to its auditor for work performed during the relevant financial year, distinguishing between—
 - (i) remuneration payable for the annual audit of the council's financial statements; and
 - (ii) other remuneration;
 - (b) if a person ceased to be the auditor of the council during the relevant financial year, other than by virtue of the expiration of his or her term of appointment and not being reappointed to the office—the reason or reasons why the appointment of the council's auditor came to an end.
- (10) For the purposes of this section, a person plays a significant role in the audit of a council if the person would, if the council were a company, play such a role in the audit of the company within the meaning of section 9 of the *Corporations Act 2001* of the Commonwealth.

129—Conduct of audit

- (1) ~~The Subject to subsection (1a), the~~ auditor of a council must undertake an audit of—
- (a) the council's financial statements within a reasonable time after the statements are referred to the auditor for the audit (and, in any event, unless there is good reason for a longer period, within 2 months after the referral); and
 - (b) the controls exercised by the council during the relevant financial year in relation to the receipt, expenditure and investment of money, the acquisition and disposal of property and the incurring of liabilities.
- (1a) ~~If the Auditor-General undertakes an audit under the *Public Finance and Audit Act 1987* of financial statements and controls of a council referred to in subsection (1) for a financial year—~~
- (a) ~~the auditor of the council is not required to undertake an audit of, provide an opinion or advice on, or report to the Minister on, those statements or controls under this section; and~~
 - (b) ~~the Auditor-General may recover reasonable costs incurred in relation to undertaking the audit as a debt due from the council.~~
- (2) An audit must be carried out in accordance with standards prescribed by the regulations.
- (3) The auditor must provide to the council—
- (a) an audit opinion with respect to the financial statements; and
 - (b) an audit opinion as to whether the controls audited under subsection (1)(b) are sufficient to provide reasonable assurance that the financial transactions of the council have been conducted properly and in accordance with law.
- (4) The auditor must also provide to the council written advice on particular matters arising from an audit.
- (5) The auditor must specifically identify in the advice under subsection (4) any irregularity in the council's accounting practices or the management of the council's financial affairs identified by the auditor during the course of an audit.
- (5a) The auditor will provide the opinions under subsection (3) and the advice under subsection (4)—
- (a) to the principal member of the council (who must ensure that copies of the documents are provided to the chief executive officer, and that copies are provided to the other members of council for their consideration at the relevant meeting under subsection (5b) or subsection (5c)); and
 - (b) to the ~~council's audit committee~~ **relevant audit and risk committee**.
- (5b) Unless subsection (5c) applies, the opinions and advice must be placed on the agenda for consideration—
- (a) unless paragraph (b) applies—at the next ordinary meeting of the council;

- (b) if the agenda for the next ordinary meeting of the council has already been sent to members of the council at the time that the opinions and advice are provided to the principal member of the council—at the ordinary meeting of the council next following the meeting for which the agenda has already been sent, subject to the qualification that this paragraph will not apply if the principal member of the council determines, after consultation with the chief executive officer, that the opinions and advice should be considered at the next meeting of the council as a late item on the agenda.
- (5c) The opinions and advice may be the subject of a special meeting of the council called in accordance with the requirements of this Act (and held before the ordinary meeting of the council that would otherwise apply under subsection (5b)).
- (5d) The opinions under subsection (3) may be kept confidential until they are received at the relevant meeting of the council held under subsection (5b) or subsection (5c).
- (5e) The advice under subsection (4) may be kept confidential until it is received at the relevant meeting of the council held under subsection (5b) or subsection (5c) or, if the council so resolves at that meeting, until a later date specified by the council (being not later than 60 days after the date of the meeting).
- (6) The auditor must report to the Minister—
- (a) a failure by the council or the chief executive officer to rectify within a reasonable time or in a reasonable manner an irregularity identified by the auditor; or
 - (b) a breach of this or another Act that comes to the attention of the auditor; or
 - (c) evidence that, in the opinion of the auditor, indicates or suggests a serious financial irregularity; or
 - (d) an irregular or unauthorised act or omission, of a substantial nature, relating to the receipt, expenditure or investment of money, the acquisition or disposal of property, or the incurring of liabilities; or
 - (e) the reasons for any adverse audit opinion and any recommendations given to the council by the auditor as a result of that opinion; or
 - (f) if an audit opinion is provided subject to qualifications or limitations—the reasons for the provision of the opinion on the qualified or limited basis; or
 - (g) any other matter that, in the opinion of the auditor, ought to be reported to the Minister; or
 - (h) any other matter of a kind prescribed by the regulations.
- (7) An auditor is not required to report under this section on a minor irregularity or breach.
- (9) The opinions under subsection (3), provided to a council under this section, must accompany the financial statements of the council.

130—CEO to assist auditor

- (1) The chief executive officer must, at the request of the auditor of the council, produce to the auditor for inspection the accounts, accounting records and other documents relating to the financial affairs or internal controls of the council, or to any other matter that is being examined or considered by the auditor.

- (2) The chief executive officer must, at the request of the auditor of the council, provide to the auditor explanations or information required by the auditor.
- (3) A chief executive officer must not, without reasonable excuse, fail to comply with subsection (1) or (2).

Maximum penalty: \$10 000.

Division 5—Other investigations

130A—Other investigations

- (1) A council may, as it thinks fit, request its auditor, or some other person determined by the council to be suitably qualified in the circumstances, to examine and report on any matter relating to financial management, or the efficiency and economy with which the council manages or uses its resources to achieve its objectives, that would not otherwise be addressed or included as part of an annual audit under Division 4 and that is considered by the council to be of such significance as to justify an examination under this section.
- (2) An examination and report under subsection (1) may be requested—
 - (a) if appropriate, on the basis that it will be conducted in conjunction with an annual audit; or
 - (b) on the basis that it will be conducted as a separate examination and report.
- (3) An examination under this section—
 - (a) is not to operate or apply so as to limit the role or functions of a council under this or any other Act, or the lawful role or functions of any member of a council; and
 - (b) is to be undertaken in such manner as the person conducting the examination thinks fit and without undue influence from a member of the council or the chief executive of the council.
- (4) The chief executive officer must, at the request of a person conducting an examination under subsection (1)—
 - (a) produce to the person for inspection any documents relevant to the examination;
 - (b) provide to the person explanations or information required by the person.

Maximum penalty: \$10 000.
- (5) The report on an examination must be provided—
 - (a) to the principal member of the council (who must ensure that a copy is immediately provided to the chief executive officer, and that copies are provided to the other members of council for their consideration at the relevant meeting under subsection (6) or (7)); and
 - (b) to the ~~council's audit committee~~ relevant audit and risk committee.
- (6) Unless subsection (7) applies, the report must be placed on the agenda for consideration—
 - (a) unless paragraph (b) applies—at the next ordinary meeting of the council;

- (b) if the agenda for the next ordinary meeting of the council has already been sent to members of the council at the time that the report is provided to the principal member of the council—at the ordinary meeting of the council next following the meeting for which the agenda has already been sent, subject to the qualification that this paragraph will not apply if the principal member of the council determines, after consultation with the chief executive officer, that the report should be considered at the next meeting of the council as a late item on the agenda.
- (7) The report may be the subject of a special meeting of the council called in accordance with the requirements of this Act (and held before the ordinary meeting of the council that would otherwise apply under subsection (6)).
- (8) The report on an examination must be kept confidential until it is received at the relevant meeting of the council held under subsection (6) or (7) or, if the council so resolves at that meeting, until a later date specified by the council (being not later than 60 days after the date of the meeting).

Part 4—Annual reports

131—Annual report to be prepared and adopted

- (1) A council must, on or before 30 November in each year, prepare and adopt an annual report relating to the operations of the council for the financial year ending on the preceding 30 June.
- (1a) **The annual report must include the amount of legal costs incurred by the council in the relevant financial year.**
- (2) The annual report must include the material, and include specific reports on the matters, specified in Schedule 4 as amended from time to time by regulation.
- (3) The annual report must comply with any requirement prescribed by the regulations.
- (4) A copy of the annual report must be provided by the council to each member of the council.
- ~~(5) A copy of the annual report must be submitted by the council—
 - ~~(a) to the Presiding Members of both Houses of Parliament; and~~
 - ~~(b) to the persons or bodies prescribed by the regulations,~~on or before a day determined under the regulations.~~
- ~~(6) The Presiding Members of the Houses of Parliament must, within six sitting days after receiving a copy of an annual report under subsection (5), lay the copy before their respective Houses.~~
- (5) A copy of the annual report must be submitted by the council to the persons or bodies prescribed by the regulations on or before a day determined under the regulations.
- (7) A council may provide to the electors for its area an abridged or summary version of its annual report.
- ~~(8) A council must ensure that copies of its annual report are available for inspection (without charge) and purchase (on payment of a fee fixed by the council) by the public at the principal office of the council.~~

131A—Provision of information to Minister

- (1) A council must provide to the Minister, at the time or times, and in the manner and form, determined by the Minister—
 - (a) the material (including the specific reports on the matters) specified in Schedule 4 (as amended from time to time by regulation); and
 - (b) any other information, or class of information, specified by the Minister.
- (2) The Minister may publish information provided by a council under this section.

Part 5—Access to documents

132—Access to documents

- ~~(1) A member of the public is entitled—~~
- ~~—(a) to inspect a document referred to in Schedule 5 at the principal office of the council during ordinary office hours without charge; and~~
 - ~~—(b) to purchase a document referred to in Schedule 5 at the principal office of the council during ordinary office hours for a fee fixed by the council.~~
- ~~(2) A council may make a document available in electronic form for the purposes of subsection (1)(a).~~
- ~~(3) A council must make the following documents available for inspection on a website determined by the chief executive officer within a reasonable time after they are available at the principal office of the council:~~
- ~~—(a) agendas for meetings of the council or council committees;~~
 - ~~—(b) minutes of meetings of the council or council committees;~~
 - ~~—(c) codes of conduct or codes of practice adopted by the council under this Act or the *Local Government (Elections) Act 1999*;~~
 - ~~—(d) the council's contract and tenders policies, public consultation policy and order making policies;~~
 - ~~—(da) the council's draft annual business plan, annual business plan (as adopted by the council) and the summary of the annual business plan required under Part 2 of this Chapter;~~
 - ~~—(db) the council's budget (as adopted by the council for a particular year);~~
 - ~~—(e) a list of fees and charges imposed by the council under this Act;~~
 - ~~—(f) by laws made by the council and any determination in respect of a by law made under section 246(3)(e);~~
 - ~~—(g) procedures for the review of decisions established by the council under Part 2 of Chapter 13;~~
 - ~~—(h) the audited financial statements of the council;~~
 - ~~—(i) the annual report of the council;~~

- ~~—(j) the council's most recent information statement under the *Freedom of Information Act 1991*, unless it is provided as part of the annual report of the council.~~
- (1) Subject to the regulations, a council must—
- (a) publish a document referred to in Schedule 5 on a website determined by the chief executive officer; and
 - (b) on request, provide a person with a printed copy of a document referred to in Schedule 5 (on payment of a fee (if any) fixed by the council).
- (3a) To avoid doubt, if an order under section 91(7) expires or ceases to apply in relation to a document or part of a document, the council must ~~make the document or part of the document (as the case requires) available for inspection on the website referred to in subsection (3) within a reasonable time after it is available for inspection under section 91(5) at the principal office of the council~~ ensure that the document or part of the document (as the case requires) is published on the website determined by the chief executive officer (in accordance with subsection (1)(a)).
- (4) The Governor may amend Schedule 5 from time to time by regulation.
- ~~(4a) The Governor may by regulation amend the list of documents contained in subsection (3) from time to time.~~
- (5) This section does not limit or affect—
- (a) the operation of the *Freedom of Information Act 1991* to council documents; or
 - (b) the operation of any other section of this Act or the *Local Government (Elections) Act 1999*.

Part 6—Related administrative standards

132A—Related administrative standards

A council must ensure that appropriate policies, practices and procedures are implemented and maintained in order—

- (a) to ensure compliance with any statutory requirements; and
- (b) to achieve and maintain standards of good public administration.

Chapter 9—Finances

Part 1—Sources of funds

133—Sources of funds

A council may obtain funds—

- (a) as permitted by or under this or another Act; and
- (b) as may otherwise be appropriate in order to carry out its functions under this or another Act.

Examples—

The following are examples of ways in which a council may raise funds:

- (a) by imposing rates and charges in accordance with this Act;
- (c) by selling property;
- (d) by leasing or hiring out property;
- (e) by obtaining grants and other allocations of money;
- (f) by carrying out commercial activities;
- (g) by recovering fees, charges, penalties or other money payable to the council.

Part 2—Financial arrangements

134—Borrowing and related financial arrangements

- (1) A council may borrow money and obtain other forms of financial accommodation.
- (2) A borrowing may take any form considered appropriate by the council, including through the use of an overdraft or finance lease.
- (3) A council may enter into financial arrangements for the purpose of managing, hedging or protecting against movements in interest rates or other costs of borrowing money, including—
 - (a) interest rate swaps;
 - (b) forward interest rate agreements;
 - (c) interest rate options;
 - (d) other prescribed arrangements.
- (4) However, a council must not enter into a financial arrangement under subsection (3) unless or until—
 - (a) the council has obtained and considered independent and impartial advice about the proposed financial arrangements and the appropriate risk-management policies, controls and systems that should be in place from a person whom the council reasonably believes to be competent to give the advice; and
 - (b) the council has adopted risk-management policies, controls and systems by a resolution passed by at least a two-thirds majority of the members of the council.

135—Ability of a council to give security

- (1) A council may provide various forms of security, including—
 - (a) guarantees (including guarantees relating to the liabilities of a subsidiary of the council);
 - (b) debentures charged on the general revenue of the council (including to support a guarantee provided under paragraph (a));
 - (c) bills of sale, mortgages or other charges (including to support a guarantee provided under paragraph (a)).
- (2) If a council proposes to issue debentures on the general revenue of the council—
 - (a) it must assign a distinguishing classification to the debentures to be included in the issue so as to distinguish them from those included or to be included in previous or subsequent issues; and
 - (b) if the debentures are being offered generally to members of the public, it must appoint a trustee for the debenture holders.
- (3) The holders of debentures of a particular classification rank equally and have priority over the holders of debentures included in a subsequent issue.
- (4) If a council defaults in carrying out an obligation secured by debenture charged on the general revenue of the council, the Supreme Court may, on the application of a creditor or trustee for debenture holders—
 - (a) —
 - (i) direct the council to appropriate a specified portion of its revenue to the satisfaction of its obligations; or
 - (ii) require the council to raise a specified amount by way of rates and direct that the amount raised be applied towards satisfaction of the council's obligations; and
 - (b) give incidental or ancillary directions as may be necessary or desirable.
- (5) The rights of a creditor or trustee under subsection (4) are in addition to other rights that exist independently of that subsection.
- (6) In this section—

debenture includes any form of charge on the general revenue of a council.

136—State Government not liable for debts of a council

- (1) The Crown is not responsible for the debts or liabilities of a council, or a subsidiary or other body of a council, and the holder of a security issued by a council under this Act has no claim against the Crown in respect of that security.
- (2) This section does not affect a liability or claim that may arise by operation of the law.

Part 3—Expenditure of funds

137—Expenditure of funds

Subject to this or another Act, a council may expend its funds as the council thinks fit in the exercise, performance or discharge of its powers, functions or duties under this or other Acts.

138—Council not obliged to expend rate revenue in a particular financial year

The revenue raised from rates in respect of a particular financial year need not be completely expended in that year.

Part 4—Investment

139—Investment powers

- (1) A council may invest money under its control.
- (2) A council must, in exercising its power of investment—
 - (a) exercise the care, diligence and skill that a prudent person of business would exercise in managing the affairs of other persons; and
 - (b) avoid investments that are speculative or hazardous in nature.
- (3) Without limiting the matters that a council may take into account when exercising its power of investment, a council must, so far as may be appropriate in the circumstances, have regard to—
 - (a) the purposes of the investment;
 - (b) the desirability of diversifying council investments;
 - (c) the nature of and risk associated with existing council investments;
 - (d) the desirability of maintaining the real value of the capital and income of the investment;
 - (e) the risk of capital or income loss or depreciation;
 - (f) the potential for capital appreciation;
 - (g) the likely income return and the timing of income return;
 - (h) the length of the term of a proposed investment;
 - (i) the period for which the investment is likely to be required;
 - (j) the liquidity and marketability of a proposed investment during, and on the determination of, the term of the investment;
 - (k) the aggregate value of the assets of the council;
 - (l) the likelihood of inflation affecting the value of a proposed investment;
 - (m) the costs of making a proposed investment;
 - (n) the results of any review of existing council investments.

- (4) Without limiting the matters that a council may take into account when exercising its power of investment, but subject to the operation of subsection (3), a council may, so far as may be appropriate in the circumstances, have regard to—
 - (a) the anticipated community benefit from an investment;
 - (b) the desirability of attracting additional resources into its local community.
- (5) A council may obtain and consider independent and impartial advice about the investment of funds or the management of its investments from a person whom the council reasonably believes to be competent to give the advice.

140—Review of investments

A council must, at least once in each year, review the performance (individually and as a whole) of its investments.

Part 5—Miscellaneous

141—Gifts to a council

- (1) A council may accept a gift made to the council.
- (2) If a gift is affected by a trust, the council is empowered to carry out the terms of the trust.
- (3) A council may apply to the Supreme Court for an order varying the terms of a trust for which the council has been constituted a trustee.
- (4) Notice of an application under subsection (3) describing the nature of the variation sought in the terms of the trust must be given—
 - (a) by public notice; and
 - (b) in such other manner as may be directed by the Supreme Court.
- (5) The Supreme Court may vary the terms of a trust if it is satisfied that it is impracticable for the council to give effect to the trust in its existing form.
- (6) The council must, within 28 days after an order is made under subsection (5), publish a copy of the order in the Gazette.

142—Duty to insure against liability

- (1) A council must take out and maintain insurance to cover its civil liabilities at least to the extent prescribed by the regulations.
- (2) A regulation cannot be made for the purposes of this section except after consultation with the LGA.
- (3) Membership of the *Local Government Association Mutual Liability Scheme* constitutes insurance for the purposes of this section.

143—Writing off bad debts

- (1) A council may write off any debts owed to the council—
 - (a) if the council has no reasonable prospect of recovering the debts; or
 - (b) if the costs of recovery are likely to equal or exceed the amount to be recovered.

- (2) A council must not write off a debt under subsection (1) unless the chief executive officer has certified—
 - (a) that reasonable attempts have been made to recover the debt; or
 - (b) that the costs of recovery are likely to equal or exceed the amount to be recovered.
- (3) If a council delegates the power to write off debts under this section, the council must set an amount above which the delegation will not apply.

144—Recovery of amounts due to council

- (1) If a provision of this or another Act provides that fees, charges, expenses or other amounts may be recovered by a council from a person, or are payable to the council by a person, the fees, charges, expenses or other amounts are recoverable as a debt by action in a court of competent jurisdiction.
- (2) If a fee, charge, expense or other amount payable to a council relates to something done in respect of rateable or other property, or is payable by a person as the owner or occupier of rateable or other property within the area of the council, the council may, after giving at least 14 days notice requiring payment of the fee, charge, expense or other amount, recover the fee, charge, expense or other amount as if it were a rate declared on the property at the time of the notice requiring payment.
- (3) Subsection (2) does not apply to—
 - (a) rates, charges, interest or fines recoverable under Chapter 10; or
 - (b) fees, charges, expenses or other amounts of a prescribed kind.
- (4) Unless otherwise provided by another provision of this Act, or by another Act, or by the regulations, a fee, charge, expense or other amount recoverable under subsection (2) as a rate is not a charge on land.

145—Payment of fees etc to council

All fines, penalties and forfeitures recovered in proceedings commenced by a council, an employee of a council, or a subsidiary, (or by a person acting under a delegation from, or on behalf of, a council, an employee of a council, or a subsidiary), before a court for an offence committed within an area against this or another Act, or against a regulation or by-law made under this or another Act, must, except where otherwise provided, be paid to the council of the area.

Chapter 10—Rates and charges

Part 1—Rates and charges on land

Division 1—Preliminary

146—Rates and charges that a council may impose

A council may impose rates and charges of the following kinds on land within its area:

- (a) general rates;
- (b) separate rates;
- (c) service rates;
- (d) service charges.

147—Rateability of land

- (1) All land within the area of a council is rateable, except for land within a specific exemption (see especially subsection (2)).
- (2) The following is not rateable:
 - (a) unalienated Crown land;
 - (b) land used or held by the Crown or an instrumentality of the Crown for a public purpose (including an educational purpose), except any such land—
 - (i) that is held or occupied by the Crown or instrumentality under a lease or licence; or
 - (ii) that constitutes domestic premises;
 - (c) land (not including domestic or residential premises) occupied by a university established by statute;
 - (d) land that is exempt from rates or taxes by virtue of the *Recreation Grounds Rates and Taxes Exemption Act 1981*;
 - (e) land within the area of the District Council of Coober Pedy that is subject to a mining lease under the *Mining Act 1971* or a precious stones tenement under the *Opal Mining Act 1995*;
 - (f) land occupied or held by the council, except any such land held from a council under a lease or licence;
 - (g) land occupied by a subsidiary where the land is situated in the area of the council that established the subsidiary or a constituent council (as the case may be);
 - (ga) land occupied or held by an emergency services organisation under the *Fire and Emergency Services Act 2005*;
 - (h) land that is exempt from council rates under or by virtue of another Act.
- (3) If land is divided by a strata plan under the *Strata Titles Act 1988*—
 - (a) rates will be assessed against the units and not against the common property; but

- (b) the equitable interest in the common property that attaches to each unit will be regarded, for the purpose of valuation, as part of the unit.
- (4) If land is divided by a primary, secondary or tertiary plan of community division under the *Community Titles Act 1996*—
 - (a) in the case of the division of land by a primary plan—rates will be assessed against the primary lots that are not divided by a secondary plan and against the development lot or lots (if any);
 - (b) in the case of the division of land by a secondary plan—rates will be assessed against the secondary lots that are not divided by a tertiary plan and against the development lot or lots (if any);
 - (c) in the case of the division of land by a tertiary plan—rates will be assessed against the tertiary lots and a development lot or lots (if any).
- (5) If land is divided by a primary, secondary or tertiary plan of community division under the *Community Titles Act 1996*—
 - (a) in the case of the division of land by a primary plan—where the use of the common property or part of it is, in the opinion of the Valuer-General, reasonably incidental to the use of one or more of the primary lots, rates will not be assessed against the common property, or that part of it, but the interest in the common property, or that part of it, that attaches to each primary lot will be regarded for the purposes of valuation as part of the lot;
 - (b) in the case of the division of land by a secondary plan—where the use of the common property or part of it is, in the opinion of the Valuer-General, reasonably incidental to the use of one or more of the secondary lots, rates will not be assessed against the common property, or that part of it, but the interest in the common property, or that part of it, (and in the common property of the primary scheme referred to in paragraph (a) (if any)) that attaches to each secondary lot will be regarded for the purposes of valuation as part of the lot;
 - (c) in the case of the division of land by a tertiary plan—where the use of the common property or part of it is, in the opinion of the Valuer-General reasonably incidental to the use of one or more of the tertiary lots, rates will not be assessed against the common property, or that part of it, but the interest in the common property, or that part of it, (and in the common property of the primary and secondary schemes referred to in paragraphs (a) and (b) (if any)) that attaches to each tertiary lot will be regarded for the purposes of valuation as part of the lot.
- (6) If land is divided by a primary, secondary or tertiary plan of community division under the *Community Titles Act 1996* and the use of common property or any part of it is not, in the opinion of the Valuer-General, reasonably incidental to the use of any of the community lots, rates will be assessed against the common property or that part of it and the relevant community corporation is liable for those rates as though it were the owner of the common property.
- ~~(7) Despite subsection (3)(b) and subsection (5), the interest in that part of the common property of a strata scheme under the *Strata Titles Act 1988* or the *Community Titles Act 1996* that comprises the building divided into units or lots by the scheme will not be taken into account if rates are based on site value.~~

148—Land against which rates may be assessed

- (1) Rates may be assessed against—
 - (a) any piece or section of land subject to separate ownership or occupation; or
 - (b) any aggregation of contiguous land subject to the same ownership or occupation.
- (2) However, decisions about—
 - (a) the division of land for the purposes of subsection (1); or
 - (b) the aggregation of land for the purposes of subsection (1),must be made fairly and in accordance with principles and practices that apply on a uniform basis across the area of the council.

149—Contiguous land

For the purposes of this Part, land will be regarded as being contiguous to other land if the land—

- (a) abuts on the other land at any point; or
- (b) is separated from the other land only by—
 - (i) a road, street, lane, footway, court, alley, railway or thoroughfare; or
 - (ii) a watercourse or channel; or
 - (iii) a reserve or other similar open space.

Division 2—Basis of rating**150—General principles**

A council should, when making and adopting policies and determinations concerning rates under this Act, take into account the following principles:

- (a) rates constitute a system of taxation for local government purposes (generally based on the value of land);
- (b) rating policies should make reasonable provision with respect to strategies to provide relief from rates (where appropriate), and any such strategies should avoid narrow or unreasonably restrictive criteria and should not require ratepayers to meet onerous application requirements;
- (c) the council should, in making any decision, take into account the financial effects of the decision on future generations,

(but a challenge to a rate cannot be based on the extent to which a council has (or has not) applied these principles).

151—Basis of rating

- (1) Subject to this Act, a rate must be—
 - (a) a rate based on the value of land subject to the rate;¹ or
 - (c) a rate based on two components—
 - (i) one being based on the value of land subject to the rate; and

- (ii) the other being a fixed charge; or
 - (d) a rate based on some other factor or factors specifically allowed under this Act.
- (2) The value of land for the purpose of rating is its capital value.
- (3) However, a council may declare rates on the basis of the annual value ~~or site value~~ of land if—
 - (a) the council declared rates in respect of that land on that basis for the previous financial year; or
 - (b) the council declared rates in respect of that land on the basis of capital value for the previous three financial years.
- (4) Except as authorised by proclamation under Chapter 3, a council must not apply different valuation bases to different parts of its area.
- (5) Before a council—
 - (a) changes the basis of the rating of any land (including by imposing differential rates on land that has not been differentially rated in the preceding financial year, or by no longer imposing differential rates on land that has been differentially rated in the preceding financial year); or
 - (b) changes the basis on which land is valued for the purposes of rating; or
 - (c) changes the imposition of rates on land by declaring or imposing a separate rate, service rate or service charge on any land,the council must—
 - (d) prepare a report on the proposed change; and
 - ~~(e) follow the relevant steps set out in its public consultation policy.~~
 - (e) undertake public consultation.**
- (6) A report prepared for the purposes of subsection (5)(d) must address the following:
 - (a) the reasons for the proposed change;
 - (b) the relationship of the proposed change to the council's overall rates structure and policies;
 - (c) in so far as may be reasonably practicable, the likely impact of the proposed change on ratepayers (using such assumptions, rate modelling and levels of detail as the council thinks fit);
 - (d) issues concerning equity within the community,and may address other issues considered relevant by the council.
- ~~(7) A public consultation policy for the purposes of subsection (5)(e) must at least provide for—
 - ~~(a) the publication in a newspaper circulating within the area of the council a notice describing the proposed change, informing the public of the preparation of the report required under subsection (5)(d), and inviting interested persons—~~~~

- ~~—(i) to attend a public meeting in relation to the matter to be held on a date (which must be at least 21 days after the publication of the notice) stated in the notice; or~~
- ~~—(ii) to make written submissions in relation to the matter within a period (which must be at least 21 days) stated in the notice; and~~
- ~~—(b) the council to organise the public meeting contemplated by paragraph (a)(i) and the consideration by the council of any submissions made at that meeting or in response to the invitation under paragraph (a)(ii).~~
- ~~—(8) The council must ensure that copies of the report required under subsection (5)(d) are available at the meeting held under subsection (7)(a)(i), and for inspection (without charge) and purchase (on payment of a fee fixed by the council) at the principal office of the council at least 21 days before the end of the period for public consultation.~~
- (8a) Subject to complying with the requirements of this section—
 - (a) a report required under subsection (5)(d) may form part of the council's draft annual business plan (and that plan as adopted); and
 - ~~(b) the public consultation required under subsection (7) may be undertaken as part of the public consultation required with respect to the council's draft annual business plan.~~
- (9) A rate cannot be challenged on a ground based on the contents of a report prepared by a council for the purposes of subsection (5)(d).
- (10) A council must not, in relation to any financial year, seek to set fixed charges as a component of general rates under this Part at levels that will raise a combined amount from such charges that exceeds 50% of all revenue raised by the council from general rates under this Part.
- (11) A charge is not invalid because fixed charges imposed in relation to any financial year raise more than the amount referred to in subsection (10).

Note—

- 1 See Division 6 for provisions concerning the valuation of land for the purpose of rating.

Division 3—Specific characteristics of rates and charges**152—General rates**

- (1) A general rate may—
 - (a) be a rate based on the value of the land subject to the rate; or
 - (c) be a rate that consists of two components—
 - (i) one being based on the value of the land subject to the rate; and
 - (ii) the other being a fixed charge.
- (2) The following provisions apply in relation to a fixed charge under subsection (1)(c):
 - (a) except as provided by the following paragraphs, a fixed charge must apply equally to each separate piece of rateable land in the area;
 - (b) a fixed charge cannot be imposed against land that constitutes less than the whole of a single allotment;

- (ba) a fixed charge cannot be imposed against—
 - (i) each site in a caravan park; or
 - (ii) each site in a residential park within the meaning of the *Residential Parks Act 2007*; or
 - (iii) each marina berth within a marina;
 - (c) if two or more pieces of contiguous rateable land are owned by the same owner and occupied by the same occupier, only one fixed charge may be imposed against the whole of that land;
 - (d) if two or more pieces of rateable land within the area of the council constitute a single farm enterprise, only one fixed charge may be imposed against the whole of the land.
- (3) Subsection (2)(d) only applies if the council is satisfied, on application to the council and by provision of such information or evidence as the council may reasonably require, that the relevant land is within the ambit of the provision.
- (4) If the grounds on which land is within the ambit of subsection (2)(d) cease to exist, the person who has the benefit of the provision must immediately inform the council of that fact.
- Maximum penalty: \$5 000.
- (5) In this section—
- (a) an allotment is—
 - (i) the whole of the land comprised in a certificate of title; or
 - (ii) the whole of land subject to a separate lease or licence, other than a lease or licence of a prescribed class (if any);
 - (b) a reference to a single farm enterprise is a reference to two or more pieces of rateable land—
 - (i) which—
 - (A) are farm land; and
 - (B) are farmed as a single enterprise; and
 - (C) are occupied by the same person or persons,whether or not the pieces of land are contiguous; or
 - (ii) which—
 - (A) as to all the pieces except one, are farm land farmed as a single enterprise occupied by the same person or persons; and
 - (B) as to one piece contiguous with at least one of the other pieces, is the principal place of residence of that person or one of those persons.

- (6) In this section—

marina means a facility comprising pontoons, jetties, piers or other structures (whether on water or land) designed or used to provide berths, moorings or dry storage for vessels;

marina berth means a piece of rateable land within a marina—

- (a) used for the berthing or mooring of a vessel; or
- (b) used for the dry storage of a vessel (commonly known as a hard stand).

153—Declaration of general rate (including differential general rates)

- (1) A council may declare—

- (a) a general rate on all rateable land within its area for a particular financial year; or
- (b) differential general rates on rateable land within its area for a particular financial year.

- (2) A council must, in fixing its rates for the purposes of this section, consider issues of consistency and comparability across council areas in the imposition of rates on various sectors of the business and wider community.

- (3) A council must, in declaring a general rate under this section, determine whether it will fix a maximum increase in the general rate to be charged on any rateable land within its area that constitutes the principal place of residence of a principal ratepayer (and a council is, by force of this subsection, authorised to fix such a maximum).

- (4) For the purposes of subsection (3)—

- (a) any maximum increase may be set according to such method as the council thinks fit; and
- (b) the council may fix conditions that may apply in order for a ratepayer to qualify for the benefit of a maximum increase (including that some or all of any increase in the general rate for particular land is not attributable to a change in the valuation of the land due to development (including by virtue of a change in use) that has been undertaken (or occurred) in relation to the land).

- (5) A council must not—

- (a) declare a general rate until after it has adopted its annual business plan and its budget for the financial year to which the rate relates; and
- (b) except in a case involving extraordinary administrative difficulty, declare a general rate for a particular financial year after ~~31 August~~ 15 August in that financial year.

154—Separate rates

- (1) A council may declare a separate rate on rateable land within a part of the area of the council for the purpose of planning, carrying out, making available, supporting, maintaining or improving an activity that is, or is intended to be, of particular benefit to the land, or the occupiers of the land, within that part of the area, or to visitors to that part of the area.

- (2) A separate rate may be based on—
 - (a) the value of land subject to the rate; or
 - (b) a proportional measure or other proportional basis related to the relevant land or the area, or to the estimated benefit to the occupiers of the land in the part of the area subject to the rate; or
 - (c) a fixed charge.
- (4) A council may declare a separate rate in respect of a particular activity despite the fact that the activity is not to be directly undertaken or provided by the council.
- (5) A separate rate—
 - (a) may be declared for a specified period (eg the time taken to carry out a capital project);
 - (b) may be declared for a period exceeding one year.
- (6) Except where a separate rate is declared for more than one year, a separate rate must not be declared more than one month before the commencement of the financial year to which the rate relates.
- (7) A council may declare differential separate rates.
- (8) A council must, at the time that it declares a separate rate, identify the land to which the rate will relate.
- (9) If a council declares a separate rate, the council must, in each rate notice sent to each ratepayer who is liable to pay the separate rate, specify—
 - (a) the purpose or purposes for which the rate is declared; and
 - (b) the basis on which the rate is declared; and
 - (c) the amount payable for the particular financial year; and
 - (d) if relevant, the period for which the rate will apply (according to a determination of the council under subsection (5)).
- (10) If a separate rate is declared to raise funds for a particular purpose and—
 - (a) the council resolves not to carry the purpose into effect; or
 - (b) there is an excess of funds over the amount required for that purpose, the revenue raised by the rate or the excess (as the case may be) must, according to a determination of the council, be—
 - (c) credited against future liabilities for rates in respect of the land on which the separate rate was imposed; or
 - (d) refunded to the persons who paid the rate, in proportion to the amounts paid by each person.

155—Service rates and service charges

- (1) In this section—

prescribed service means any of the following services:

- (a) the treatment or provision of water;

- (b) the collection, treatment or disposal (including by recycling) of waste;
 - (ba) a television transmission (or retransmission) service;
 - (c) any other service prescribed by the regulations for the purposes of this definition.
- (2) A council may impose—
- (a) a service rate, an annual service charge, or a combination of a service rate and an annual service charge, on rateable land within its area to which it provides, or makes available, a prescribed service;
 - (b) an annual service charge on non-rateable land to which it provides, or makes available, a prescribed service.
- (2a) Subsection (2) does not apply in prescribed circumstances.
- (3) A service rate, or annual service charge, may vary—
- (a) according to whether the land to which it applies is vacant or occupied; or
 - (b) according to any other factor prescribed by the regulations and applied by the council.
- (4) If a council provides more than one prescribed service of a particular kind in its area, a different service rate or annual service charge may be imposed in respect of each service.
- (5) A council must not seek to recover in relation to a prescribed service an amount by way of service rate, annual service charge, or a combination of both exceeding the cost to the council of establishing, operating, maintaining, improving and replacing (including by future capital works and including so as to take into account the depreciation of any assets) the service in its area (being a cost determined taking into account or applying any principle or requirement prescribed by the regulations).
- (5a) Subsection (5) is subject to the qualification that if the Essential Services Commission (*ESCOSA*) makes a determination under another Act regulating prices, conditions relating to prices, and price-fixing factors for the provision of a prescribed service that is inconsistent with that subsection, the determination made by ESCOSA will prevail to the extent of the inconsistency (and ESCOSA may, in acting under another Act in a case that is relevant to the operation of this section, apply or take into account a factor or principle that is in addition to a matter referred to in subsection (5)).
- (6) Subject to subsection (7), any amounts held in a reserve established in connection with the operation of subsection (5) must be applied for purposes associated with improving or replacing council assets for the purposes of the relevant prescribed service.
- (7) If a prescribed service under subsection (6), is, or is to be, discontinued, any excess of funds held by the council for the purposes of the service (after taking into account any expenses incurred or to be incurred in connection with the prescribed service) may be applied for another purpose specifically identified in the council's annual business plan as being the purpose for which the funds will now be applied.
- (8) An annual service charge may be based on—
- (a) the nature of the service; or
 - (b) the level of usage of the service; or

- (c) any factor that applies under subsection (3); or
 - (d) a combination of 2 or more factors under the preceding paragraphs.
- (9) A service charge imposed by a council under this section is recoverable as if it were a rate (even as against non-rateable land).
- (10) A council may declare a service rate or an annual service charge in respect of a particular prescribed service despite the fact that the service is provided on behalf of the council by a third party.
- (11) If a prescribed service, in relation to a particular piece of land, is not provided at the land and cannot be accessed at the land, a council may not impose in respect of the prescribed service a service rate or annual service charge (or a combination of both) in relation to the land unless the imposition of the rate or charge (or combination of both)—
 - (a) is authorised by the regulations; and
 - (b) complies with any scheme prescribed by the regulations (including regulations that limit the amount that may be imposed or that require the adoption of a sliding or other scale established according to any factor, prescribed by the regulations, for rates or charges (or a combination of both) imposed under this section).

Division 4—Differential rating and special adjustments

156—Basis of differential rates

- (1) Differential rates may vary—
 - (a) according to the use of the land; or
 - (b) according to the locality of the land; or
 - (c) according to the locality of the land and its use; or
 - (d) on some other basis determined by the council.
- (2) A determination under subsection (1)(d)—
 - (a) may only be made if—
 - (i) the council is a new council with an area that includes land previously within the area of a different council; or
 - (ii) the council has been formed by the amalgamation of two or more councils; or
 - (iii) the boundaries of the area of the council have been altered; or
 - (iv) the council has changed the basis of valuation used for the purpose of rating,

and the council has resolved that in the circumstances differential rating is appropriate in order to allow rating relativities within the area of the council to be gradually altered or realigned; and
 - (b) may not be inconsistent with a proclamation under Chapter 3 (insofar as a proclamation under that Chapter provides for the realignment of rating relativities during a specified period); and

- (c) may not apply for more than five financial years or, if a proclamation under Chapter 3 so provides, a longer period specified by proclamation.
- (3) If land has more than one use, the use of the land will, for the purpose of rating, be taken to be its predominant use.
- (4) A particular land use must not be used as a differentiating factor affecting the incidence of differential rates unless the land use is declared by the regulations to be a permissible differentiating factor.
- (4a) Despite subsection (4) but subject to subsection (5a), the use of land as a marina berth is declared to be a permissible differentiating factor for the purposes of this section.
- (5) If a council declares differential rates according to the use of land and thus provides for a distinct residential rate, the residential rate must be applied to land occupied by any of the following:
 - (a) supported accommodation;
 - (b) independent living units;
 - (c) day therapy centres.
- (5a) Despite any other provision of this Act, the use of land as a marina berth cannot be used for the purpose of the declaration of differential rates that exceed the rate that would have been imposed were the land being used for commercial purposes.
- (6) If land is vacant, the non-use of the land is capable of constituting a land use for the purpose of the declaration of differential rates.
- (7) A differentiating factor based on the locality of the land must comply with any requirement or principle prescribed by the regulations.
- (8) A change in the use of land after differential rates are declared does not affect the incidence of the rates.
- (9) A ratepayer, if of the opinion that a particular land use has been wrongly attributed to the ratepayer's land by the council for the purpose of levying differential rates, may object to the attribution of that land use to the land.
- (10) An objection under subsection (9)—
 - (a) must be in writing; and
 - (b) must set out—
 - (i) the grounds of the objection; and
 - (ii) the land use (being a land use being used by the council as a differentiating factor) that should, in the objector's opinion, have been attributed to the land; and
 - (c) must be made within 60 days after the objector receives notice of the attribution of the particular land use to which the objection relates (unless the council, in its discretion, allows an extension of time for making the objection).
- (11) The council may decide an objection as it thinks fit and must notify the objector in writing of its decision.

- (12) The objector, if dissatisfied with the council's decision on the objection may, within 21 days after the objector receives notice of the council's decision (or within such longer period as SACAT may allow), apply to SACAT for a review of the decision under section 34 of the *South Australian Civil and Administrative Tribunal Act 2013*.
- (13) Except as provided by this section, the attribution of a particular land use to land for the purpose of levying differential rates cannot be challenged.
- (14) A regulation cannot be made for the purposes of this section except after consultation with the LGA.
- (14a) Before a council changes from declaring differential rates in relation to any land on the basis of a differentiating factor under either paragraph (a), (b) or (c) of subsection (1) to a differentiating factor under another of those paragraphs, the council must—
- (a) prepare a report on the proposed change; and
 - ~~(b) follow the relevant steps set out in its public consultation policy.~~
 - (b) undertake public consultation.
- (14b) A report prepared for the purposes of subsection (14a)(a) must address the following:
- (a) the reasons for the proposed change;
 - (b) the relationship of the proposed change to the council's overall rates structure and policies;
 - (c) in so far as may be reasonably practicable, the likely impact of the proposed change on rate payers (using such assumptions, rate modelling and levels of detail as the council thinks fit);
 - (d) issues concerning equity within the community,
- and may address other issues considered relevant by the council.
- ~~(14d) A public consultation policy for the purposes of subsection (14a) must at least provide for—~~
- ~~(a) the publication in a newspaper circulating within the area of the council a notice describing the proposed change, informing the public of the preparation of the report required under subsection (14a)(a), and inviting interested persons—~~
 - ~~(i) to attend a public meeting in relation to the matter to be held on a date (which must be at least 21 days after the publication of the notice) stated in the notice; or~~
 - ~~(ii) to make written submissions in relation to the matter within a period (which must be at least 21 days) stated in the notice; and~~
 - ~~(b) the council to organise the public meeting contemplated by paragraph (a)(i) and the consideration by the council of any submissions made at that meeting or in response to the invitation under paragraph (a)(ii).~~

~~(14e) The council must ensure that copies of the report required under subsection (14a)(a) are available at the meeting held under subsection (14d)(a)(i), and for inspection (without charge) and purchase (on payment of a fee fixed by the council) at the principal office of the council at least 21 days before the end of the period for public consultation.~~

(14ea) Subject to complying with the requirements of this section—

(a) a report required under subsection (14a)(a) may form part of the council's draft annual business plan (and that plan as adopted), or a report prepared for the purposes of section 151(5)(d); and

~~(b) the public consultation required under subsection (14d) may be undertaken as part of the public consultation required with respect to the council's draft annual business plan, or the public consultation under section 151(7).~~

(14f) A rate cannot be challenged on a ground based on the contents of a report prepared by a council for the purposes of subsection (14a)(a).

(15) This section does not limit any other differentiating factor that may be applied under another section with respect to a particular rate.

(16) In this section—

commercial purposes—land is to be used for a commercial purpose if the land is to be used for—

(a) a shop (within the meaning of the *Development Regulations 2008*); or

(b) an office (within the meaning of the *Development Regulations 2008*); or

(c) any other commercial use of land not referred to in the categories specified in paragraph (a) or (b).

157—Notice of differentiating factors

If a council declares differential rates, the council must, in each rates notice, specify the differentiating factor or combination of factors that governs the calculation of rates on the land to which the account relates.

158—Minimum rates and special adjustments for specified values

(1) A council can do one or both of the following:

(a) fix a minimum amount payable by way of rates or charges under this Part (which may vary according to factors prescribed by the regulations);

(b) alter the amount that would otherwise be payable by way of rates in respect of land that falls within a range of values determined by the council.

(1a) Subsection (1) does not apply to, or in relation to, rateable land consisting of a marina or marina berth (within the meaning of section 152).

(2) However—

(a) a minimum amount cannot be imposed against land that constitutes less than the whole of a single allotment; and

(b) a minimum amount cannot be imposed against each supported accommodation unit or independent living unit within a group or complex of units; and

- (ba) a minimum amount cannot be imposed against—
 - (i) each site in a caravan park; or
 - (ii) each site in a residential park within the meaning of the *Residential Parks Act 2007*; and
 - (bb) if 2 or more pieces of ratable land within the area of a council constitute a single farm enterprise, a minimum amount may only be imposed against 1 of the pieces of land; and
 - (c) if two or more pieces of contiguous rateable land are owned by the same owner and occupied by the same occupier, a minimum amount may only be imposed against the whole of the land and not against individual pieces of it; and
 - (d) a council may not apply this section so as to affect or alter the rates that would be otherwise payable under this Part in relation to more than 35 per cent of the total number of properties in the area subject to the separate assessment of rates; and
 - (da) a council may not apply this section so as to affect or alter a separate rate that would be otherwise payable under section 154 in relation to more than 35% of the total number of properties in the area that should be subject to the separate rate; and
 - (e) a council cannot apply this section in respect of a general rate or a separate rate if the council has included a fixed charge as a component of that rate.
- (3) In subsection (2), an allotment is—
- (a) the whole of the land comprised in a certificate of title; or
 - (b) the whole of land subject to a separate lease or licence, other than a lease or licence of a prescribed class (if any).
- (4) Subsection (2) does not apply in relation to a service rate or annual service charge.
- (5) However, the ability to fix a minimum amount payable by way of a service rate or annual service charge will apply subject to any restriction, limitation or condition made by the regulations (including a provision that only allows the fixing of a minimum amount in prescribed circumstances).
- (6) In this section—
- single farm enterprise* has the same meaning as under section 152.

Division 5—Rebates of rates

159—Preliminary

- (1) If grounds exist for a person or body to receive a rebate of rates in pursuance of this Division, the person or body may apply to the council in a manner and form determined by the council (supplying such information as the council may reasonably require).
- (2) A person or body must not—
 - (a) make a false or misleading statement or representation in an application made (or purporting to be made) under this Division; or

- (b) provide false or misleading information or evidence in support of an application made (or purporting to be made) under this Division.

Maximum penalty: \$5 000.

- (3) A council may grant a rebate of rates under this Division if satisfied that it is appropriate to do so (whether on application under this Division or on its own initiative).
- (4) If a rebate specifically fixed by this Division is less than 100%, the council may, on its own initiative, increase the rebate.
- (6) If—
 - (a) land is used by a person or body for purposes on which an entitlement to a rebate is based in pursuance of this Division (*Category A purposes*), and for business purposes or other purposes concerned with the production of income (*Category B purposes*); and
 - (b) it is possible to separate the part of the land used for Category A purposes from the part of the land used for Category B purposes,

the council is not required to grant a rebate of rates on the land used for the Category B purposes but if the council has declared differential rates in its area and thus provided for a distinct residential rate then that residential rate must be applied to the land that does not receive a rebate on account of the operation of this subsection.

- (7) If a person or body has the benefit of a rebate of rates under this Division and the grounds on which the rebate has been granted cease to exist, the person or body must immediately inform the council of that fact and (whether or not the council is so informed) the entitlement to a rebate ceases.
- (8) If a person or body fails to comply with subsection (7), the person or body is guilty of an offence.

Maximum penalty: \$5 000.

- (9) A council cannot grant to a person or body a rebate of general rates under this Division without also granting to the person or body a comparable rebate of any other rates that may also apply under this Part.
- (10) A council may, for proper cause, determine that an entitlement to a rebate of rates in pursuance of this Division no longer applies.
- (11) If an entitlement to a rebate of rates ceases or no longer applies during the course of a financial year, the council is entitled to recover rates, or rates at the increased level (as the case may be), proportionate to the remaining part of the financial year.

160—Rebate of rates—health services

The rates on land being predominantly used for service delivery or administration by a hospital or health centre incorporated under the *South Australian Health Commission Act 1976* will be rebated at 100 per cent.

161—Rebate of rates—community services

- (1) The rates on land being predominantly used for service delivery or administration (or both) by a community service organisation will be rebated at 75 per cent (or, at the discretion of the council, at a higher rate).

- (2) If—
- (a) a community service organisation is entitled to a rebate of rates under subsection (1); and
 - (b) the council has declared differential rates according to the use of land and thus provided for a distinct residential rate,
- then that residential rate must be applied to the land to which the rebate relates.
- (3) For the purposes of this section, a community services organisation is a body that—
- (a) is incorporated on a not-for-profit basis for the benefit of the public; and
 - (b) provides community services without charge or for a charge that is below the cost to the body of providing the services; and
 - (c) does not restrict its services to persons who are members of the body.
- (4) For the purposes of subsection (3)—
- (a) a body will not be regarded as incorporated on a not-for-profit basis—
 - (i) if a principal or subsidiary object of the body is—
 - (A) to secure a pecuniary profit for the members of the body or any of them; or
 - (B) to engage in trade or commerce; or
 - (ii) if the constitution or rules of the body provide that the surplus assets of the body on a winding-up are to be distributed to its members or to another body that does not have identical or similar aims or objects;
 - (b) subject to the operation of paragraph (a), a body that receives funds from the State or Commonwealth Governments in order to subsidise its costs or charges will be taken to satisfy the requirements of subsection (3)(b);
 - (c) any of the following are community services:
 - (i) the provision of emergency accommodation;
 - (ii) the provision of food or clothing for disadvantaged persons;
 - (iii) the provision of supported accommodation;
 - (iv) the provision of essential services, or employment support, for persons with mental health disabilities, or with intellectual or physical disabilities;
 - (v) the provision of legal services for disadvantaged persons;
 - (vi) the provision of drug or alcohol rehabilitation services;
 - (vii) the conduct of research into, or the provision of community education about, diseases or illnesses, or the provision of palliative care to persons who suffer from diseases or illnesses;
 - (d) disadvantaged persons are persons who are disadvantaged by reason of poverty, illness, frailty, or mental, intellectual or physical disability.

162—Rebate of rates—religious purposes

The rates on land containing a church or other building used for public worship (and any grounds), or land solely used for religious purposes, will be rebated at 100 per cent.

163—Rebate of rates—public cemeteries

The rates on land being used for the purposes of a public cemetery will be rebated at 100 per cent.

164—Rebate of rates—Royal Zoological Society of SA

The rates on land (other than land used as domestic premises) owned by, or under the care, control and management of, the Royal Zoological Society of South Australia Incorporated will be rebated at 100 per cent.

165—Rebate of rates—educational purposes

- (1) The rates on land—
 - (a) occupied by a government school under a lease or licence and being used for educational purposes; or
 - (b) occupied by a non-government school registered under the *Education and Early Childhood Services (Registration and Standards) Act 2011* and being used for educational purposes,will be rebated at 75 per cent (or, at the discretion of the council, at a higher rate).
- (2) The rates on land being used by a university or university college to provide accommodation and other forms of support for students on a not-for-profit basis will be rebated at 75 per cent (or, at the discretion of the council, at a higher rate).

166—Discretionary rebates of rates

- (1) A council may grant a rebate of rates or service charges in any of the following cases (not being cases that fall within a preceding provision of this Division):
 - (a) where the rebate is desirable for the purpose of securing the proper development of the area (or a part of the area);
 - (b) where the rebate is desirable for the purpose of assisting or supporting a business in its area;
 - (c) where the rebate will conduce to the preservation of buildings or places of historic significance;
 - (d) where the land is being used for educational purposes;
 - (e) where the land is being used for agricultural, horticultural or floricultural exhibitions;
 - (f) where the land is being used for a hospital or health centre;
 - (g) where the land is being used to provide facilities or services for children or young persons;
 - (h) where the land is being used to provide accommodation for the aged or disabled;

- (i) where the land is being used for a residential aged care facility that is approved for Commonwealth funding under the *Aged Care Act 1997* (Cwlth) or a day therapy centre;
 - (j) where the land is being used by an organisation which, in the opinion of the council, provides a benefit or service to the local community;
 - (k) where the rebate relates to common property or land vested in a community corporation under the *Community Titles Act 1996* over which the public has a free and unrestricted right of access and enjoyment;
 - (l) where the rebate is considered by the council to be appropriate to provide relief against what would otherwise amount to a substantial change in rates payable by a ratepayer due to—
 - (i) a redistribution of the rates burden within the community arising from a change to the basis or structure of the council's rates; or
 - (ii) a change to the basis on which land is valued for the purpose of rating, rapid changes in valuations, or anomalies in valuations;
 - (m) where the rebate is considered by the council to be appropriate to provide relief in order to avoid what would otherwise constitute—
 - (i) a liability to pay a rate or charge that is inconsistent with the liabilities that were anticipated by the council in its annual business plan; or
 - (ii) a liability that is unfair or unreasonable;
 - (n) where the rebate is to give effect to a review of a decision of the council under Chapter 13 Part 2;
 - (o) where the rebate is contemplated under another provision of this Act.
- (1a) A council must, in deciding whether to grant a rebate of rates or charges under subsection (1)(d), (e), (f), (g), (h), (i) or (j), take into account—
- (a) the nature and extent of council services provided in respect of the land for which the rebate is sought in comparison to similar services provided elsewhere in its area; and
 - (b) the community need that is being met by activities carried out on the land for which the rebate is sought; and
 - (c) the extent to which activities carried out on the land for which the rebate is sought provides assistance or relief to disadvantaged persons,
- and may take into account other matters considered relevant by the council.
- (2) A rebate of rates or charges under subsection (1) may be granted on such conditions as the council thinks fit.
- (3) A rebate of rates or charges under subsection (1)(a), (b) or (k) may be granted for a period exceeding one year, but not exceeding 10 years.
- (3a) A rebate of rates or charges under subsection (1)(l) may be granted for a period exceeding one year, but not exceeding three years.

- (3b) A council should give reasonable consideration to the granting of rebates under this section and should not adopt a policy that excludes the consideration of applications for rebates on their merits.
- (4) A council may grant a rebate under this section that is up to (and including) 100 per cent of the relevant rates or service charge.

Division 6—Valuation of land for the purpose of rating

167—Valuation of land for the purposes of rating

- (1) A council must not declare a rate for a particular financial year without first adopting the valuations that are to apply to land within its area for rating purposes for that year.
- (2) A council must, for the purposes of subsection (1), adopt—
 - (a) valuations made, or caused to be made, by the Valuer-General; or
 - (b) valuations made by a valuer employed or engaged by the council, or by a firm or consortium of valuers engaged by the council,or a combination of both.
- (3) For the purposes of subsection (2)—
 - (a) —
 - (i) in relation to the adoption of valuations under subsection (2)(a)—the most recent valuations available to the council at the time that the council adopts its budget under this Act will govern the assessment of rates for the financial year; and
 - (ii) in relation to the adoption of valuations under subsection (2)(b)—the valuations may be up to five years old; and
 - (b) if the council adopts a combination of valuations under subsection (2)(a) and (b)—the valuations must be consistent with any guidelines, policies or standards published by the Valuer-General by notice in the Gazette for the purposes of this section; and
 - (c) all land within a particular land use category declared by the regulations as a permissible differentiating factor must be subject to valuations adopted under subsection (2)(a) or to valuations adopted under subsection (2)(b), and not to a combination of both.
- (4) The council may rely on an audit of valuations undertaken by the Valuer-General for the purpose of ensuring compliance with subsection (3)(b).
- (5) Subsection (3)(c) does not apply in a case where the land use category attributed to a particular piece of land is changed following the declaration of a rate or rates for a particular financial year.
- (6) A notice of the adoption of valuations must be published in the Gazette within 21 days after the date of the adoption.
- (7) A notice under subsection (6) need only set out the total of the valuations.
- (8) A valuer employed or engaged by a council for the purposes of this section must be a person who is able to act as a valuer under the *Land Valuers Act 1994*.

168—Valuation of land

- (1) The Valuer-General must, at the request of a council, value any land within the council's area (being land that is capable of being separately rated) specified in the request.
- (2) A council must, at the request of the Valuer-General, furnish to the Valuer-General any information requested by the Valuer-General for the purposes of valuing land within the area of the council.
- (3) If a valuer is employed or engaged by a council to value land for the purpose of rating—
 - (a) the valuer may, for the purposes of the valuation—
 - (i) enter land and make inspections, measurements or surveys; and
 - (ii) require a person to answer questions or to furnish returns of information relevant to the valuation; and
 - (b) the council must, as soon as practicable after the valuation is made, enter the valuation in the assessment record; and
 - (c) notice of the valuation must be given by the council to the principal ratepayer in respect of the land in accordance with the regulations (although a valuation is not invalidated by failure to give the notice).
- (4) A person who, without reasonable excuse—
 - (a) hinders or obstructs a valuer acting under this section; or
 - (b) having been asked a question by a valuer under this section, does not answer the question to the best of his or her knowledge, information and belief; or
 - (c) fails to make a return of information as required under this section, or furnishes a return that is false or misleading in a material particular,is guilty of an offence.
Maximum penalty: \$5 000.

169—Objections to valuations made by council

- (1) A person who is dissatisfied with a valuation made by a valuer employed or engaged by a council may—
 - (a) object to the valuation.
- (2) An objection cannot be taken under subsection (1)(a) if it involves a question of law.
- (3) An objection—
 - (a) must be made to the council in writing (setting out a full and detailed statement of the grounds on which the objection is based); and
 - (b) must be made within 60 days after the date of service of the notice of the valuation to which the objection relates (unless the council, in its discretion, allows an extension of time for making the objection).

- (4) For the purposes of determining the period within which an objection to a valuation must be made—
 - (a) a notice of the valuation sent by post to a person at the address for the person shown in the assessment record will be taken to be served at that address at the end of the second day after the day on which it was sent by post unless it is proved that it was not delivered to that address at all; and
 - (b) an apparently genuine document purporting to be issued by a council and to certify that a specified notice was sent by post on a specified day to a specified person at a specified address will, in the absence of proof to the contrary, constitute proof of the matters so certified.
- (5) The council must refer the objection to the valuer who made the valuation and request the valuer to reconsider the valuation.
- (6) If, on reconsideration, the valuer thinks that the valuation should be altered, the valuation will be altered in accordance with the valuer's opinion.
- (7) The council must give the objector written notice of the outcome of his or her objection.
- (8) If the objector remains dissatisfied with the valuation, the objector may request the council to refer the valuation to the Valuer-General for further review.
- (9) A request under subsection (8)—
 - (a) must be made in the prescribed manner and form; and
 - (b) must be made within 21 days after the objector receives notice of the outcome of his or her initial objection (unless the council, in its discretion, allows an extension of time for making the request); and
 - (c) must be accompanied by the prescribed fee.
- (10) The council must refer the request to the Valuer-General and the matter will then be referred to a valuer selected from a panel of valuers constituted under Part 4 of the *Valuation of Land Act 1971* in accordance with procedures set out in that Act.
- (11) The valuer to whom the matter is referred under subsection (10) will carry out the review in the same manner as a review under the *Valuation of Land Act 1971* (and both the objector and the council may make representations in accordance with that Act to the valuer on the subject matter of the review).
- (12) If the valuer considers that the valuation should be altered, the valuation will, subject to subsection (13), be altered in accordance with the valuer's opinion.
- (13) A valuation will not be altered on the review if the alteration would have the effect of increasing or decreasing the valuation by a proportion of one-tenth or less.
- (14) If a valuation is reduced on the review, the fee paid by the objector under subsection (9) must be refunded.
- (15) A person who is dissatisfied with—
 - (a) the decision of a valuer on reconsideration of a valuation on an objection under subsection (1)(a); or
 - (b) the decision of a valuer after a further review on a request under subsection (8),

may apply to SACAT for a review of the decision.

- (15aa) However, the right of review conferred by subsection (15)(a) may not be exercised by the council.
- (15a) In connection with the operation of subsection (15)—
- (a) an application for a review by SACAT must be made within 21 days after the applicant receives notice of the relevant decision (unless SACAT, in its discretion, allows an extension of time for making the application); and
 - (b) a review by SACAT under this section will be taken to come within SACAT's review jurisdiction but, in the exercise of this jurisdiction, SACAT will consider the matter *de novo* (adopting such processes and procedures, and considering and receiving such evidence or material, as it thinks fit for the purposes of the proceedings); and
 - (c) without limitation, a variation made by SACAT on the review of a valuation may consist of an increase or decrease in the valuation.
- (16) A prescribed fee is payable by the council to the Valuer-General in relation to a review conducted on the Valuer-General's reference under this section.
- (17) No objection to a valuation may be made under this section if—
- (a) the valuation is yet to be adopted by the council; or
 - (b) the valuation was adopted by the council in relation to a previous financial year.

Division 7—Issues associated with the declaration of rates

170—~~Notice of declaration of rates~~

~~Notice of the declaration of a rate or service charge must be published in the Gazette and in a newspaper circulating in the area within 21 days after the date of the declaration.~~

170—Notice of declaration of rates

A council must give public notice of the declaration of a rate or service charge within 21 days after the date of the declaration.

Division 8—The assessment record

172—Chief executive officer to keep assessment record

- (1) The chief executive officer of a council must ensure that a record (the *assessment record*) is kept in which is entered—
- (a) —
 - (i) a brief description of each separate piece of rateable land in the area; and
 - (ii) the rateable value of the land; and
 - (b) if a service charge is imposed by the council on non-rateable land in the area—a brief description of that land; and

- (c) the name and address of the owner of the land; and
 - (d) if the owner is not the principal ratepayer in respect of the land—the name and address of the principal ratepayer; and
 - (e) so far as is known to the chief executive officer, the name of any occupier of the land (not being an owner or principal ratepayer in respect of the land); and
 - (f) if the land is rated on the basis of a particular land use—that land use; and
 - (g) other prescribed information.
- (2) An occupier of land may, with the consent of the owner, apply to the chief executive officer of a council, in a manner and form approved by the chief executive officer, to have the occupier's name entered in the assessment record as the principal ratepayer in respect of the land.
- (3) If an application is duly made under subsection (2), the chief executive officer must enter the occupier's name in the assessment record as the principal ratepayer.
- (4) Despite subsection (1), if the chief executive officer is satisfied that the inclusion in the assessment record of the name or address of a person would place at risk the personal safety of that person, a member of that person's family or any other person, the chief executive officer may suppress the name or address from the assessment record.
- (5) If the chief executive officer is satisfied that a person's address is suppressed from the roll under the *Electoral Act 1985*, the chief executive officer must—
- (a) if the person's residential address is included in respect of rateable property that the person owns but does not occupy—suppress the person's residential address from the assessment record;
 - (b) if the person's residential address is rateable land described in the assessment record—suppress the person's name from the assessment record in relation to that land.
- (6) The chief executive officer may, as he or she thinks fit—
- (a) keep the assessment record in any form that allows for the accurate recording of information and easy access to that information; and
 - (b) make any alteration to the assessment record that may be necessary to keep the record in a correct and up-to-date form.

173—Alterations to assessment record

- (1) Application may be made to the chief executive officer of a council for an alteration of the assessment record—
- (a) by an owner or occupier of land, on the ground that particular information entered in the assessment record is incorrect or has not been recorded in accordance with this Act; or
 - (b) by an occupier of land who is also the principal ratepayer in respect of the land, on the ground that the person no longer wishes to be the principal ratepayer.
- (2) An application under subsection (1) must be made in a manner and form approved by the chief executive officer.

- (3) If a person is dissatisfied with the outcome of his or her application, the person may request the council to review the matter.
- (4) A request under subsection (3) must be made to the council in writing (setting out a full and detailed statement of the grounds on which the request is made).
- (5) The procedure before the council on a review under this section will be as determined by the council and the council may, in its discretion, decide whether to permit the person who requested the review to appear personally or by representative before it.
- (6) The council must give the person written notice of its decision on a review.
- (7) A person who is dissatisfied with the decision of the council on a review may apply to SACAT for a review of the decision under section 34 of the *South Australian Civil and Administrative Tribunal Act 2013*.

174—Inspection of assessment record

- (1) A person is entitled to inspect the assessment record at the principal office of the council during ordinary office hours.
- (2) A person is entitled, on payment of a fee fixed by the council, to a copy of an entry made in the assessment record.
- (3) A person who inspects the assessment record or obtains a copy of an entry made in the assessment record under this section must not use the information so obtained for advertising or marketing activities for commercial purposes.

Maximum penalty: \$10 000.

175—Duty of Registrar-General to supply information

- (1) If—
 - (a) an estate in fee simple or an estate of freehold in Crown land is granted to a person; or
 - (b) a lease of Crown land is granted to a person, or a transfer of a lease (or part of a lease) of Crown land is consented to,

and the estate, lease or transfer is registered in the Lands Titles Registration Office, the Registrar-General must furnish to the council for the area within which the land is situated for noting in the assessment record—

- (c) the full name of the person in whose name the estate or lease is so registered, or of the transferee; and
 - (d) the particulars of the estate or lease.
- (2) A notice furnished under subsection (1) is, unless the contrary is proved, sufficient evidence of the matters stated in the notice for the purposes of this Chapter.

Division 9—Imposition and recovery of rates and charges

176—Preliminary

In this Division—

rates includes a service charge imposed under this Part.

177—Rates are charges against land

- (1) Rates imposed on land are a charge on the land.
- (2) However, if rates are assessed against the common property, or part of the common property, of a community scheme under the *Community Titles Act 1996*, the rates are not a charge on the common property but are, instead, a charge on each of the community lots of the community scheme in proportion to the lot entitlements of the respective lots.
- (3) Subsection (2) does not apply in a case where section 147(6) applies.

178—Liability for rates

- (1) Subject to subsection (2), the owner of land is the principal ratepayer in respect of the land.
- (2) If—
 - (a) the name of an occupier is entered in the assessment record as the principal ratepayer in respect of land; or
 - (b) the land is held from the council under a lease or licence,the occupier of the land (rather than the owner) will be regarded as the principal ratepayer.
- (3) Subject to subsection (9), rates may be recovered as a debt from—
 - (a) the principal ratepayer; or
 - (b) any other person (not being a principal ratepayer) who is an owner or occupier of the land; or
 - (c) any other person who was at the time of the declaration of the rates an owner or occupier of the land.
- (4) The council may, by written notice to a lessee or licensee of land in respect of which rates have fallen due, require him or her to pay to the council rent or other consideration payable under the lease or licence in satisfaction of the liability for rates.
- (5) If the council gives a notice under subsection (4), an additional charge of 5 per cent of the amount in arrears is payable and recoverable as part of those rates.
- (6) A council may remit the charge payable under subsection (5) in whole or in part.
- (7) If—
 - (a) the council gives a notice to a lessee or licensee under subsection (4); and
 - (b) the council, by written notice to the owner of the land, informs the owner of the imposition of the requirement under subsection (4); and
 - (c) the lessee or licensee, contrary to the terms of the notice under subsection (4), makes a payment to the owner instead of to the council,the owner, must within one clear business day after receipt of the payment, pay the amount received to the council in satisfaction of the liability for rates.
Maximum penalty: \$750.

- (8) If rates are paid by, or recovered from, a person who is not the principal ratepayer, that person may, subject to an agreement to the contrary—
- (a) recover the amount as a debt from the principal ratepayer; or
 - (b) if the person is a lessee or licensee—set off the amount paid to the council against a liability under the lease or licence (and a lessor or tenant against whom such an amount is set off may in turn set off the amount against a prior lessor or tenant from whom his or her interest in or in relation to the land is derived).
- (9) If an occupier of land derives his or her right of occupancy from a residential tenancy agreement under the *Residential Tenancies Act 1995*, no amount by way of rates may be recovered from the occupier unless that amount has fallen due by virtue of a requirement imposed under subsection (4).

179—Liability for rates if land is not rateable for the whole of the financial year

- (1) If land is rateable for portion, but not for the whole, of a financial year, the land will be subject to rates imposed for the financial year but there will be a proportionate reduction in the amount of rates.
- (2) A council may, for the purposes of the operation of subsection (1) in respect of land that becomes rateable after the adoption of valuations by the council for the relevant year, specifically adopt a valuation of the land.
- (3) If during the course of a financial year land is excised from the area of one council (council A) and added to the area of another council (council B)—
 - (a) the land remains subject to rates imposed by council A for the financial year; and
 - (b) the land does not become subject to rates imposed by council B until the following financial year.
- (4) If land ceases to be rateable land by reason of transfer or surrender to the Crown during the course of a financial year, the land remains subject to rates imposed for the financial year.
- (5) If land ceases to be rateable land for a reason other than the reason under subsection (4) during the course of a financial year and the rates have been paid, the council must refund to the principal ratepayer an amount proportionate to the remaining part of the financial year.

180—Service of rate notice

- (1) A council must, as soon as practicable after—
 - (a) the declaration of a rate; or
 - (b) the imposition of a service charge; or
 - (c) a change in the rates liability of land,send to the principal ratepayer or, in the case of a service charge, the owner or occupier of the relevant land, a rates notice.¹

- (2) A rates notice must incorporate, or be accompanied by, the information required by the regulations and comply with any other requirement prescribed by the regulations.

Note—

- 1 See Chapter 14 Part 2 for information concerning the service of this notice.

181—Payment of rates—general principles

- (1) Subject to this section, rates declared or payable in respect of a particular financial year will fall due in 4 equal or approximately equal instalments payable in the months of September, December, March and June of the financial year for which the rates are declared.
- (2) The day on which each instalment falls due will be determined by the council.
- (3) If a council declares a general rate for a particular financial year after ~~31 August~~ **15 August** in that financial year, the council may adjust the months in which instalments would otherwise be payable under subsection (1) (taking into account what is reasonable in the circumstances).
- (4) Despite a preceding subsection—
- (a) a person may elect to pay any instalment of rates in advance; and
 - (b) a council and a principal ratepayer may agree that rates will be payable in such instalments falling due on such days as may be specified in the agreement (and that ratepayer's rates will then be payable accordingly).
- (5) A council must, in relation to each instalment of rates, send a rates notice to the principal ratepayer shown in the assessment record in respect of the land setting out—
- (a) the amount of the instalment; and
 - (b) the date on which it falls due or, in a case where payment is to be postponed under another provision of this Act, the information prescribed by the regulations.
- (6) For the purposes of subsection (5), the notice is to be sent—
- (a) by post or similar form of delivery, to the address shown in the assessment record; or
 - (b) by agreement between the council and the principal ratepayer, by electronic communication, to an electronic address nominated by the principal ratepayer.
- (7) A notice under subsection (5) must be sent at least 30 days but not more than 60 days before an instalment falls due.
- (7a) A council may, as part of an agreement under subsection (4)(b), vary the period for the provision of a notice under subsection (7).
- (8) If an instalment of rates is not paid on or before the date on which it falls due—
- (a) the instalment will be regarded as being in arrears; and
 - (b) a fine of 2 per cent of the amount of the instalment is payable; and
 - (c) on the expiration of each full month from that date, interest at the prescribed percentage of the amount in arrears (including the amount of any previous unpaid fine and including interest from any previous month) accrues.

- (8a) Subsection (8) does not apply with respect to the postponement of the payment of rates under another section of this Act (while the postponement is occurring in accordance with the relevant section).
- (9) A council may remit any amount payable under subsection (8) in whole or in part.
- (10) An amount payable under subsection (8) in respect of outstanding rates is recoverable as a part of those rates.
- (11) A council may grant discounts or other incentives in order to encourage—
- (a) the payment of instalments of rates in advance; or
 - (b) prompt payment of rates.
- (12) Except as provided by subsection (8)—
- (a) a council may not impose a surcharge or administrative levy with respect to the payment of rates by instalments under subsection (1); but
 - (b) a council may impose a surcharge or administrative levy not exceeding 1 per cent of the rates payable in a particular financial year with respect to the payment of rates by instalments under subsection (4)(b).
- (13) A council may, in relation to the payment of separate rates or service rates, by written notice incorporated in a notice for the payment of those rates sent to the principal ratepayer shown in the assessment record in respect of the land at the address shown in the assessment record at least 30 days before an amount is payable in respect of the rates for a particular financial year, impose a requirement that differs from the requirements of this section.
- (15) Despite a preceding subsection, a council may decide that rates of a particular kind will be payable in more than four instalments in a particular financial year and, in such a case—
- (a) the instalments must be payable on a regular basis (or essentially a regular basis) over the whole of the financial year, or the remainder of the financial year (depending on when the rates are declared); and
 - (b) the council must give at least 30 days notice before an instalment falls due.
- (17) In this section—

the prescribed percentage is to be calculated as follows:

$$P = \frac{CADR + 3\%}{12}$$

where—

P is the prescribed percentage

CADR is the cash advance debenture rate for that financial year.

182—Remission and postponement of payment

- (1) If a council is satisfied on the application of a ratepayer that payment of rates in accordance with this Act would cause hardship, the council may—
- (a) postpone payment in whole or in part for such period as the council thinks fit; or

- (b) remit the rates in whole or in part.
- (2) A postponement under subsection (1)—
 - (a) may, if the council thinks fit, be granted on condition that the ratepayer pay interest on the amount affected by the postponement at a rate fixed by the council (but not exceeding the cash advance debenture rate); and
 - (b) may be granted on other conditions determined by the council; and
 - (c) ceases to operate if—
 - (i) the council in its discretion revokes the postponement (in which case the council must give the ratepayer at least 30 days written notice of the revocation before taking action to recover rates affected by the postponement); or
 - (ii) the ratepayer ceases to own or occupy the land in respect of which the rates are imposed (in which case the rates are immediately payable).
- (3) A council may grant other or additional postponements of rates—
 - (a) to assist or support a business in its area; or
 - (b) to alleviate the effects of anomalies that have occurred in valuations under this Act.
- (4) A council may grant other or additional remissions of rates on the same basis as applies under the *Rates and Land Tax Remission Act 1986* (and such remissions will be in addition to the remissions that are available under that Act).
- (5) A council may require a ratepayer who claims to be entitled to a remission of rates by virtue of a determination under subsection (4) to provide evidence verifying his or her entitlement.
- (6) A council may revoke a determination under subsection (4) at any time (but the revocation will not affect an entitlement to remission in relation to rates declared before the revocation takes effect).
- (7) A council cannot grant to a ratepayer a remission of general rates under this section without also granting to the ratepayer a comparable remission of any other rates that may also apply under this Part.
- (8) Nothing in this section applies with respect to the postponement of rates under section 182A.

182A—Postponement of rates—Seniors

- (1) A person may apply to a council for a postponement of the payment of the prescribed proportion of rates for the current or a future financial year if—
 - (a) the person is a prescribed ratepayer, or is the spouse or domestic partner of a prescribed ratepayer; and
 - (b) the rates are payable on land that is the principal place of residence of the prescribed ratepayer; and
 - (c) the land is owned by—
 - (i) the prescribed ratepayer; or

- (ii) the prescribed ratepayer and his or her spouse or domestic partner,
(and no other person has an interest (as owner) in the land).
- (2) An application must be made in the prescribed manner and form and be accompanied by such information as the council may reasonably require.
- (3) A council may—
- (a) reject an application for the postponement of rates; or
 - (b) impose conditions on the postponement of rates,
- but only in accordance with the regulations.
- (4) Any rates that are within the ambit of a postponement under this section with respect to a particular financial year will become due and payable—
- (a) when title to the relevant land is transferred to another person; or
 - (b) in the event of a failure to comply with a condition that applies under subsection (3),
- (and will not be payable before this time even if rates declared with respect to a subsequent financial year are not to be postponed due to a change in circumstances).
- (5) If a postponement of the payment of rates occurs under this section, interest will accrue on the amount affected by the postponement at the prescribed rate per month (applied with respect to the amount postponed and compounded on a monthly basis) until the amount is paid.
- (6) Nothing in subsection (4) prevents the payment of the relevant rates in whole or in part (together with any interest that has accrued under subsection (5)) at an earlier time.
- (7) If rates that are within the ambit of a postponement under this section become due and payable under subsection (4), the following provisions will apply in connection with the liability to pay the rates (and any interest that has accrued under subsection (5)):
- (a) in a case where subsection (4)(a) applies—the rates (and interest) will be taken to be a charge over the land that ranks—
 - (i) after—
 - (A) any liability to the Crown for rates, charges or taxes; and
 - (B) any prescribed liability to the Crown in respect of the land; and
 - (C) any mortgage, encumbrance or charge registered before the commencement of this section; and
 - (ii) before—
 - (A) any mortgage, encumbrance or charge registered after the commencement of this section (even if the registration occurs before the charge arises); and
 - (B) any mortgage, encumbrance or charge that is not registered in respect of the land (even if in existence before the commencement of this section or before the charge arises); and

- (C) any other interest or liability of a prescribed kind,
(and the charge will attach to the land until it is discharged);
- (b) in a case where subsection (4)(b) applies—the rates (and interest) will be taken to be rates in arrears from the date of the failure to comply with the relevant condition (and to be recoverable as such under this Act).
- (8) If a person has applied for the benefit of this section and an entitlement to a postponement ceases to exist, the owner of the land must, within the period prescribed by the regulations, inform the council in writing of that fact (unless the liability to the relevant rates has been discharged).
Maximum penalty: \$5 000.
- (9) A person must not make a false or misleading statement or representation in an application made (or purporting to be made) under this section.
Maximum penalty: \$10 000.
- (10) The Governor may, by regulation, make any other provision relating to the operation or administration of this section.
- (11) A regulation cannot be made for the purposes of this section except after consultation with the LGA.
- (12) In this section—

prescribed rate is an amount calculated as follows:

$$P = \frac{CADR + 1\%}{12}$$

where—

P is the prescribed rate

CADR is the cash advance debenture rate for any relevant financial year;

prescribed ratepayer means a person who holds a current *State Seniors Card* issued by the State Government, or who has the qualifications to hold such a card and has applied for the card but has yet to be issued with the card.

183—Application of money in respect of rates

If a council receives or recovers an amount in respect of rates, the amount will be applied as follows:

- (a) firstly—in payment of any costs awarded to, or recoverable by, the council in any court proceedings undertaken by the council for the recovery of the rates;
- (b) secondly—in satisfaction of any liability for interest;
- (c) thirdly—in payment of any fine;
- (d) fourthly—in satisfaction of liabilities for rates in the order in which those liabilities arose.

184—Sale of land for non-payment of rates

- (1) If an amount payable by way of rates in respect of land has been in arrears for three years or more, the council may sell the land.

- (2) Before a council sells land in pursuance of this section, it must send a notice to the principal ratepayer at the address appearing in the assessment record—
- (a) stating the period for which the rates have been in arrears; and
 - (b) stating the amount of the total liability for rates presently outstanding in relation to the land; and
 - (c) stating that if that amount is not paid in full within one month of service of the notice (or such longer time as the council may allow), the council intends to sell the land for non-payment of rates.
- (3) A copy of a notice sent to a principal ratepayer under subsection (2) must be sent—
- (a) to any owner of the land who is not the principal ratepayer; and
 - (b) to any registered mortgagee of the land; and
 - (ba) to the holder of any caveat over the land; and**
 - (c) if the land is held from the Crown under a lease, licence or agreement to purchase—to the Minister who is responsible for the administration of the *Crown Lands Act 1929*.
- (4) If—
- (a) a council cannot, after making reasonable inquiries, ascertain the name and address of a person to whom a notice is to be sent under subsection (2) or (3); or
 - (b) a council considers that it is unlikely that a notice sent under subsection (2) or (3) would come to the attention of the person to whom it is to be sent,
- the council may effect service of the notice by—
- ~~(e) placing a copy of the notice in a newspaper circulating throughout the State; and~~
 - (c) giving public notice of the notice; and**
 - (d) leaving a copy of the notice in a conspicuous place on the land.
- (5) If the outstanding amount is not paid in full within the time allowed under subsection (2), the council may proceed to have the land sold.
- (6) The sale will, except in the case of land held from the Crown under a lease, licence or agreement to purchase, be by public auction (and the council may set a reserve price for the purposes of the auction).
- (7) The exception under subsection (6) relating to land held from the Crown will not apply if the Minister responsible for the administration of the *Crown Lands Act 1929* grants his or her consent to the sale of land by public auction.
- (8) An auction under this section must be advertised on at least two separate occasions in a newspaper circulating throughout the State.
- (9) If, before the date of such an auction, the outstanding amount and the costs incurred by the council in proceeding under this section are paid to the council, the council must call off the auction.

- (10) If—
- (a) an auction fails; or
 - (b) an auction is not to be held because the land is held from the Crown under a lease, licence or agreement to purchase,
- the council may sell the land by private contract for the best price that it can reasonably obtain.
- (11) Any money received by the council in respect of the sale of land under this section will be applied as follows:
- (a) firstly—in paying the costs of the sale and any other costs incurred in proceeding under this section;
 - (b) secondly—in discharging any liabilities to the council in respect of the land;
 - (c) thirdly—in discharging any liability to the Crown for rates, charges or taxes, or any prescribed liability to the Crown in respect of the land;
 - (d) fourthly—in discharging any liabilities secured by registered mortgages, encumbrances or charges;
 - (e) fifthly—in discharging any other mortgages, encumbrances and charges of which the council has notice;
 - (f) sixthly—in payment to the owner of the land.
- (12) If the owner cannot be found after making reasonable inquiries as to his or her whereabouts, an amount payable to the owner must be dealt with as unclaimed money under the *Unclaimed Moneys Act 1891*.
- (13) If land is sold in pursuance of this section, an instrument of transfer or conveyance (as appropriate) under the council's common seal will, on registration, operate to vest title to the land in the purchaser.
- (14) The title vested in a purchaser under subsection (13) will be free of—
- ~~(a) all mortgages and charges; and~~
 - (a) subject to subsection (14a), all mortgages, charges and caveats; and
 - (b) except in the case of land held from the Crown under lease, licence or agreement to purchase—all leases and licences.
- (14a) The title vested in a purchaser under subsection (13) will not be free of a caveat held by an agency or instrumentality of the Crown, unless that agency or instrumentality consents to its discharge.
- (15) An instrument of transfer or conveyance in pursuance of a sale under this section must, when lodged with the Registrar-General for registration, be accompanied by a statutory declaration made by the chief executive officer of the council stating that the requirements of this section in relation to the sale of the land have been observed.
- (17) A reference in this section to land or title to land is, in relation to land held from the Crown under lease, licence or agreement for purchase, a reference to the interest of the lessee, licensee or purchaser in the land.
- (18) This section does not authorise the sale of non-rateable land on account of the non-payment of a service charge.

- (19) This section does not apply where the payment of rates has been postponed under, or in accordance with, another provision of this Act (until the postponement ceases to have effect or unless the rates become rates in arrears under the terms of the relevant provision).

185—Procedure where council cannot sell land

- (1) If after a council has made reasonable attempts to sell land on account of arrears of rates it appears that the council has no reasonable prospect of selling the land within a reasonable time, or if the current valuation of land under this Part is less than the amount of outstanding rates, the council may apply to the Minister who is responsible for the administration of the *Crown Lands Act 1929* for an order under this section.
- (2) On the receipt of an application by a council under subsection (1), the Minister may, after consultation with the council and being satisfied that it is appropriate to do so, order—
- (a) in the case of land held from the Crown under a lease, licence or agreement for purchase—that the land be forfeited to the Crown (and the lease, licence or agreement is cancelled);
 - (b) in any other case—that the land be transferred to the Crown or to the council.
- (3) An order under subsection (2)—
- (a) must be in writing and signed by the Minister; and
 - (b) —
 - (i) in the case of land held from the Crown under a lease, licence or agreement for purchase—operates to cancel the lease, licence or agreement;
 - (ii) in any other case—operates as an instrument of transfer passing title to the land to which it relates.
- (4) No stamp duty is payable on an order under subsection (2).
- (6) If an order is made under this section—
- (a) the land to which the order relates is freed of any charge against the land that exists in favour of the council; and
 - (b) any outstanding liability to the council in respect of the land is discharged.

Division 10—Miscellaneous

186—Recovery of rates not affected by an objection or review

- (1) The right of a council to recover rates is not suspended by—
- (a) an objection or review in respect of a valuation (whether under this Act or the *Valuation of Land Act 1971*); or
 - (b) an objection or review in respect of the attribution of a particular land use to land.

- (2) If an objection or review results in the alteration of a valuation or of a decision to attribute a particular land use to land, a due adjustment must be made and—
- (a) an amount overpaid must be refunded or, if the council so determines, credited against future liabilities for rates on the land subject to the rates; or
 - (b) an additional amount payable on account of an alteration of the valuation or decision may be recovered as arrears (but action to recover any such amount must not be taken until at least 30 days have expired from the date on which notification of the alteration is given to the person who initiated the objection or review).
- (3) Interest is payable on an amount that is refunded or is for the time being credited under subsection (2)(a).
- (4) The interest—
- (a) accrues on the expiration of each month from the day that the amount was paid to the council; and
 - (b) will be payable at the prescribed rate; and
 - (c) until the amount is refunded or ceases to be in credit, will be compounded on a monthly basis.
- (5) The council must, on being satisfied by a person in whose favour an amount has been credited under subsection (2)(a) that he or she has ceased to be a ratepayer in respect of the land, refund the amount (including interest) then standing to the person's credit.
- (6) In this section—
- the prescribed rate* is to be calculated as follows:

$$P = \frac{CADR}{12}$$

where—

P is the prescribed rate

CADR is the cash advance debenture rate for that financial year.

187—Certificate of liabilities

- (1) A council must, on application by or on behalf of a person who has an interest in land within the area, issue to that person a certificate stating—
- (a) the amount of any liability for rates or charges on the land imposed under this Part or Schedule 1B (including rates and charges under this Part or Schedule 1B that have not yet fallen due for payment, and outstanding interest or fines payable in respect of rates and charges under this Part or Schedule 1B); and
 - (b) any amount received on account of rates or charges on the land imposed under this Part or Schedule 1B that is held in credit against future liabilities for rates or charges in relation to the land.
- (2) A person has an interest in land for the purposes of this section if and only if that person is—
- (a) the owner of a registered estate or interest in the land; or

- (b) an occupier of the land; or
 - (c) a person who has entered or declares to the council that he or she proposes to enter into a contract to purchase the land; or
 - (d) a mortgagee or prospective mortgagee of the land.
- (3) An application for a certificate under this section—
- (a) must be in writing; and
 - (b) must identify the land to which the application relates; and
 - (c) must state the nature of the applicant's interest in the land; and
 - (d) should be directed to the chief executive officer of the council; and
 - (e) must be accompanied by the fee fixed under this Act.
- (4) If a certificate is issued under this section, the council is, as against the person to whom it is issued, estopped from asserting that any liabilities to the council for rates or charges on the land under this Part or Schedule 1B existed, as at the date of the certificate, in respect of the land to which the certificate relates beyond the liabilities disclosed in the certificate.
- (5) Except as provided by subsection (4), a council incurs no liability in respect of a certificate issued under this section.

187A—Administrative audits by Ombudsman

- (1) The Ombudsman may, if the Ombudsman considers it to be in the public interest to do so, conduct a review of the administrative practices and procedures relating to rating (or any aspect of such practices or procedures) of 1 or more councils under this Part.
- (2) The Ombudsman may, in carrying out a review under this section, exercise the powers of the Ombudsman under the *Ombudsman Act 1972* as if carrying out an investigation under that Act, subject to such modifications as may be necessary, or as may be prescribed.
- (3) At the conclusion of a review under this section, the Ombudsman may prepare a report on any aspect of the review.
- (4) A report may make recommendations to a council or councils.
- (5) The Ombudsman must supply a copy of any report to—
 - (a) the Minister; and
 - (b) any council that was under review,and may also publish any report, a part of any report, or a summary of any report, in such manner as the Ombudsman thinks fit.
- (6) The Minister may also publish any report, a part of any report, or a summary of any report, in such manner as the Minister thinks fit.
- (7) This section does not limit powers of investigation under other provisions of this or another Act.

187B—Investigation by Ombudsman

- (1) The Ombudsman may, on receipt of a complaint or on his or her own initiative, carry out an investigation under this section if it appears to the Ombudsman that a council's declaration of any rate or service charge under this Part may have had an unfair or unreasonable impact on a particular ratepayer.
- (2) The Ombudsman may, in carrying out an investigation under this section, exercise the powers of the Ombudsman under the *Ombudsman Act 1972* as if carrying out an investigation under that Act.
- (3) If at the conclusion of an investigation under this section the Ombudsman makes an adverse finding against the council, the Ombudsman must prepare a written report on the matter.
- (4) The report may make recommendations to the council.
- (5) The Ombudsman must supply the council with a copy of the report, and may also publish the report, a part of the report, or a summary of the report, in such manner as the Ombudsman thinks fit.
- (6) If the report makes any recommendations as to action that should be taken by the council, the council must, within 2 months after the receipt of the report, provide a written response to—
 - (a) the Ombudsman; and
 - (b) if relevant, the person who made the complaint.
- (7) Without limiting the operation of any other section, a council may grant a rebate or remission of any rate or service charge, or of any charge, fine or interest under this Part, if the Ombudsman recommends that the council do so on the ground of special circumstances pertaining to a particular ratepayer.
- (8) This section does not limit other powers of investigation under other provisions of this or another Act.

Part 2—Fees and charges

188—Fees and charges

- (1) A council may impose fees and charges—
 - (a) for the use of any property or facility owned, controlled, managed or maintained by the council;
 - (b) for services supplied to a person at his or her request;
 - (c) for carrying out work at a person's request;
 - (d) for providing information or materials, or copies of, or extracts from, council records;
 - (e) in respect of any application to the council;
 - (f) in respect of any authorisation, licence or permit granted by the council;
 - (g) in respect of any matter for which another Act provides that a fee fixed under this Act is to be payable;

- (h) in relation to any other prescribed matter.
- (2) Fees or charges under subsection (1)(a), (b) or (c) need not be fixed by reference to the cost to the council.
- (2a) Fees or charges under subsection (1)(d) must not exceed a reasonable estimate of the direct cost to the council in providing the information, materials, copies or extracts.
- (3) A council may provide for—
- (a) specific fees and charges;
 - (b) maximum fees and charges and minimum fees and charges;
 - (c) annual fees and charges;
 - (d) the imposition of fees or charges according to specified conditions or circumstances;
 - (e) the variation of fees or charges according to specified factors;
 - (f) the reduction, waiver or refund, in whole or in part, of fees or charges.
- (4) If—
- (a) a fee or charge is fixed or prescribed by or under this or another Act in respect of a particular matter; or
 - (b) this or another Act provides that no fee or charge is payable in respect of a particular matter,
- a council may not fix or impose a fee or charge in respect of that matter.
- (5) Fees and charges may be fixed, varied or revoked—
- (a) by by-law; or
 - (b) by decision of the council.
- ~~(6) The council must keep a list of fees and charges imposed under this section on public display (during ordinary office hours) at the principal office of the council.~~
- (7) If a council—
- (a) fixes a fee or charge under this section; or
 - (b) varies a fee or charge under this section,
- the council must ~~up-date the list referred to in subsection (6) and~~ take reasonable steps to bring the fee or charge, or the variation of the fee or charge, to the notice of persons who may be affected.

Chapter 11—Land

Part 1—Local government land

Division 1—Preliminary

189—Crown as owner of land

For the purposes of this Part, if a council has, by or under this or another Act, the care, control and management of land that has not been granted in fee simple, the *owner* of land will be taken to be the Minister to whom the administration of the relevant Act has been committed.

Division 2—Acquisition of land

190—Acquisition of land by agreement

A council may acquire land by agreement.

191—Compulsory acquisition of land

- (1) A council may, with the Minister's written approval, acquire land compulsorily.
- (2) However, Ministerial approval is not required for the compulsory acquisition of land for a purpose classified by the regulations as an approved purpose.
- (3) The *Land Acquisition Act 1969* applies to the acquisition of land under this section.

192—Assumption of care, control and management of land

- (1) A council may assume the care, control and management of land in its area that has been set aside for the use or enjoyment of the public or a section of the public if—
 - (a) the owner of the land; and
 - (b) any person who has a recognised interest in the land under subsection (2), consent to the assumption.
- (2) The following persons have a recognised interest in land:
 - (a) a trustee of the land under an instrument of trust;
 - (b) a person with a registered estate or interest in the land, or a person claiming to have an estate or interest in the land as a caveator or lienor.
- (3) A consent is not required from a person under subsection (1) if the person—
 - (a) cannot be found after reasonable inquiry; or
 - (b) is a body that has become defunct.
- (4) A council must immediately cause a copy of a resolution under subsection (1) to be published in the Gazette (but the operation or validity of such a resolution is not dependent on publication under this subsection).

Division 3—Community land

193—Classification

- (1) All local government land (except roads) that is owned by a council or under a council's care, control and management at the commencement of this section (the *commencement date*) is taken to have been classified as community land unless—
 - (a) the council resolves to exclude the land from classification as community land within three years after the commencement date; and
 - (b) the land is unaffected by provisions of a reservation, dedication, trust or other instrument that would prevent or restrict its alienation.
- (2) Before the council resolves to exclude land from classification as community land under subsection (1)(a), it must ~~follow the relevant steps set out in its public consultation policy~~ undertake public consultation.
- (3) If land is under the care, control and management of a council but is not owned by the council, the council cannot resolve to exclude the land from classification as community land under subsection (1)(a) without the approval of the owner of the land.
- (4) Local government land (other than a road) that is acquired by, or is brought under the care, control and management of, the council after the commencement date is taken to have been classified as community land unless—
 - (a) the council resolves before it becomes local government land that it is to be excluded from classification as community land under this section; and
 - (b) the land is not affected by provisions of a reservation, dedication, trust or other instrument that would prevent or restrict its alienation.
- (4a) Land that formed a road or part of a road that is vested in a council after the closure of the road under the *Roads (Opening and Closing) Act 1991* is taken to have been classified as community land unless the council resolves before, or at the time of, the making of the relevant road process order under that Act that it is to be excluded from classification as community land under this section.
- (5) A council may, by resolution, classify local government land as community land if the land has previously been excluded from classification as such.
- (6) A council must give ~~notice in the Gazette~~ public notice of a resolution—
 - (a) to exclude land from classification as community land under subsection (4); or
 - (b) to classify, as community land, land that had previously been excluded from classification as such under subsection (5).
- (7) For the purposes of this section, local government land does not include easements or rights of way.

194—Revocation of classification of land as community land

- (1) A council may (subject to the following exceptions and qualifications) revoke the classification of land as community land in accordance with the following procedure.

Exceptions and qualifications—

- (a) The classification of the Adelaide Park Lands as community land cannot be revoked unless the revocation is by force of a provision of another Act.
 - (b) The classification of land as community land cannot be revoked if the land is required to be held for the benefit of the community under Schedule 8, under a special Act of Parliament relating to the land, or under an instrument of trust.
 - (c) The classification of land as community land cannot be revoked if the power to revoke the classification of that land is excluded by regulation.
 - (d) The classification of other land as community land cannot be revoked unless—
 - (i) the Minister approves revocation of the classification; and
 - (ii) if the land is under the care, control and management of the council but is not owned by the council—the owner of the land approves revocation of the classification.
- (2) Before a council revokes the classification of land as community land—
- (a) the council must prepare and make publicly available a report on the proposal containing—
 - (i) a summary of the reasons for the proposal; and
 - (ii) a statement of any dedication, reservation or trust to which the land is subject; and
 - (iii) a statement of whether revocation of the classification is proposed with a view to sale or disposal of the land and, if so, details of any Government assistance given to acquire the land and a statement of how the council proposes to use the proceeds; and
 - (iv) an assessment of how implementation of the proposal would affect the area and the local community; and
 - (v) if the council is not the owner of the land—a statement of any requirements made by the owner of the land as a condition of approving the proposed revocation of the classification; and
 - (b) the council must ~~follow the relevant steps set out in its public consultation policy~~ undertake public consultation on the proposal.
- (3) After complying with the requirements of subsection (2), the council—
- (a) must submit the proposal with a report on all submissions made on it as part of the public consultation process to the Minister; and
 - (b) if the Minister approves the proposal—may make a resolution revoking the classification of the land as community land.
- (4) The Minister must consult with the relevant council before a regulation is made under subsection (1) in relation to a specific piece of land.
- (5) For the purposes of subsection (1)(a) (but subject to the exclusion of roads under section 193(1)), the Adelaide Park Lands will be taken to be any local government land within the Adelaide Park Lands, as defined (from time to time) under the *Adelaide Park Lands Act 2005*.

195—Effect of revocation of classification

- (1) The revocation of the classification of land as community land frees the land from a dedication, reservation or trust affecting the land, other than a dedication, reservation or trust under the *Crown Lands Act 1929*.
- (2) If it appears from the Register Book that the land is subject to a dedication, reservation or trust, other than a dedication reservation or trust under the *Crown Lands Act 1929*, the council must, immediately after the revocation of the classification of land as community land, give notice of the revocation to the Registrar-General in a manner and form approved by the Registrar-General (and the Registrar-General must then make appropriate amendments to any relevant instrument of title or other public record).

Division 4—Management plans**196—Management plans**

- (1) A council must prepare and adopt a management plan or management plans for its community land if—
 - (a) the land falls within the ambit of section 194(1)(b) or (c); or
 - (b) the land is, or is to be, occupied under a lease or licence; or
 - (c) the land has been, or is to be, specifically modified or adapted for the benefit or enjoyment of the community.
- (1a) The Adelaide City Council must prepare and adopt a management plan for the Adelaide Park Lands.
- (2) A single management plan may apply to one or more separate holdings of community land.
- (3) A management plan must—
 - (a) identify the land to which it applies; and
 - (b) state the purpose for which the land is held by the council; and
 - (c) state the council's objectives, policies (if any) and proposals for the management of the land; and
 - (d) state performance targets and how the council proposes to measure its performance against its objectives and performance targets; and
 - (e) in the case of the management plan for the Adelaide Park Lands—
 - (i) provide information on any arrangements or restrictions on public use of any part of the park lands, or on movement through the park lands; and
 - (ii) provide specific information on the council's policies for the granting of leases or licences over any part of the park lands.
- (4) If a management plan relates to land that is not in the council's ownership, the council must consult with the owner of the land at an appropriate stage during the preparation of the plan and the plan must—
 - (a) identify the owner of the land; and

- (b) state the nature of any trust, dedication or restriction to which the land is subject apart from this Act; and
 - (c) contain any provisions that the owner reasonably requires and identify those provisions as provisions required by the owner.
- (5) A management plan—
- (a) should (as far as practicable) be consistent with other relevant official plans and policies about conservation, development and use of the land; and
- Example—**
- The management plan should be consistent with strategic plans affecting development of land in the relevant area and with statutory or other official policies for protecting the State heritage, or for encouraging recreational or sporting activities, or for fostering tourism.
- (b) must contain any special provisions required under the regulations.
- Example—**
- The regulations may for example contain special provisions relating to the management of the Adelaide Park Lands for inclusion in the relevant management plans.
- (6) In the event of an inconsistency between the provisions of an official plan or policy under another Act and the provisions of a management plan under this Act, the provisions of the official plan or policy prevail to the extent of the inconsistency.
- (7) A council must have a management plan for community land in its area (if required)—
- (a) if the land was owned by the council or was under the council's care, control and management at the commencement of this Part—within five years after the commencement of this Part; or
 - (b) if the land is acquired or placed under the council's care, control and management after the commencement of this Part—as soon as practicable after the requirement for the plan arises.
- (8) The Adelaide City Council must have a management plan under this section for the Adelaide Park Lands within 2 years after the adoption of the first Adelaide Park Lands Management Strategy under the *Adelaide Park Lands Act 2005* unless the Governor, by regulation, allows an extension of time.
- (9) In this section—
- Adelaide Park Lands* means the Adelaide Park Lands under the *Adelaide Park Lands Act 2005*, but does not include any land constituting a road (or part of a road).

197—Public consultation on proposed management plan

- ~~(1) Before a council adopts a management plan for community land it must—~~
- ~~—(a) make copies of the proposed plan available for inspection or purchase at the council's principal office; and~~
 - ~~—(b) follow the relevant steps set out in its public consultation policy.~~
- (1) Before a council adopts a management plan for community land it must undertake public consultation.

~~(2) A council may adopt a management plan without complying with the requirements of subsection (1) if the council adopted the plan after a process of public notification and consultation before the commencement of this Act.~~

(3) A council must give public notice of its adoption of a management plan.

198—Amendment or revocation of management plan

(1) A management plan may be amended or revoked by the adoption of a proposal for its amendment or revocation.

(2) A council may only adopt a proposal for amendment to, or revocation of, a management plan after the council has carried out the public consultation that would be required if the proposal were for a new management plan.

(3) However, public consultation is not required if the amendment has no impact or no significant impact on the interests of the community.

(4) A council must give public notice of its adoption of a proposal for the amendment or revocation of a management plan.

199—Effect of management plan

A council must manage community land in accordance with any management plan for the relevant land.

Division 5—Business use of community land

200—Use of community land for business purposes

(1) A person must not use community land for a business purpose unless the use is approved by the council.

(2) The council cannot approve the use of community land for a business purpose contrary to the provisions of a management plan.

(3) The council's approval may be given on conditions the council considers appropriate.

(4) A person must not—

(a) use community land for a business purpose in contravention of subsection (1);
or

(b) contravene a condition of an approval for the use of community land for a business purpose.

Maximum penalty: \$5 000.

Division 6—Disposal and alienation of local government land

201—Sale or disposal of local government land

(1) A council may sell or otherwise dispose of an interest in land—

(a) vested in the council in fee simple; or

(b) vested in the council as lessee.

- (2) However, a council cannot dispose of community land or land forming a road or part of a road except as follows:
- (a) the council may dispose of community land—
 - (i) if the land is to be amalgamated with 1 or more other parcels of land and the amalgamated land is to be (or to continue to be) community land; or
 - (ii) in any other case—after revocation of its classification as community land;
 - (b) the council may dispose of land that formed a road or part of a road after the closure of the road under the *Roads (Opening and Closing) Act 1991*;
 - (c) the council may grant a lease, licence, authorisation or permit under this Act;
 - (d) the council may grant an easement (including a right of way) over community land;
 - (e) the council may grant an easement (excluding a right of way) over a road or part of a road.
- (3) If—
- (a) State government financial assistance was given to the council to acquire community land; and
 - (b) the council has not resolved to use the proceeds of the sale or disposal of the land for the acquisition or development of other land for public or community use or for the provision of community facilities,

the Minister may as a condition of approving revocation of its classification with a view to sale or other disposal require the council to pay to the Crown, or to apply for a purpose specified by the Minister, on the sale or disposal of the land, an amount not exceeding the amount that bears the same proportion to the sale price (in the case of a sale) or to the value of the land (in the case of another form of disposal) as the amount of State government financial assistance bore to the purchase price (in the case of a purchase) or to the value of the land (in the case of another form of acquisition) at the time that the council acquired the land.

202—Alienation of community land by lease or licence

- (1) A council may grant a lease or licence over community land (including community land that is, or forms part of, a park or reserve).
- (2) Before the council grants a lease or licence relating to community land, it must ~~follow the relevant steps set out in its public consultation policy~~ undertake public consultation.
- (3) However, a council need not comply with the requirements of subsection (2) if—
 - (a) the grant of the lease or licence is authorised in an approved management plan for the land and the term of the proposed lease or licence is five years or less; or
 - (b) the regulations provide, in the circumstances of the case, for an exemption from ~~compliance with a public consultation policy~~ undertaking public consultation.

- (4) A lease or licence is to be granted for a term not exceeding 42 years and the term of the lease or licence may be extended but not so that the term extends beyond a total of 42 years.
- (4a) Subsection (4) does not prevent a new lease or licence being granted at the expiration of 42 years (subject to the other requirements of this Act or any other law).
- (5) A lease or licence may provide for—
 - (a) the erection or removal of buildings and other structures for the purpose of activities conducted under the lease or licence;
 - (b) the exclusion, removal or regulation of persons, vehicles or animals from or on the land, and the imposition of admission or other charges;
 - (c) any other matter relevant to the use or maintenance of the land.
- (6) A lease or licence must be consistent with any relevant management plan.
- (7) This section operates subject to the provisions of the *Adelaide Park Lands Act 2005* in respect of the Adelaide Park Lands under that Act.

Division 8—Register of community land

207—Register

- (1) A council must keep a register of all community land in its area.
- (2) The register—
 - (a) must contain the information required by the regulations; and
 - (b) must contain copies of current management plans; and
 - (c) may consist (if the council so decides) of a computer record of the relevant information.
- ~~(3) The register must be available for inspection (without charge) by the public at the principal office of the council during ordinary office hours.~~
- ~~(4) A person is entitled, on payment of a fee fixed by the council, to an extract from the register.~~

Part 2—Roads

Division 1—Ownership of roads

208—Ownership of public roads

- (1) All public roads in the area of a council are vested in the council in fee simple under the *Real Property Act 1886* (and any land so vested that has not been previously brought under that Act is automatically brought under that Act without further application).
- (2) When land vests in a council as a public road under this or another Act, the land is discharged from all mortgages, charges, easements and other encumbrances, and all other rights, privileges, trusts, limitations or restrictions (unless provided otherwise by this or another Act).

- (3) Subsection (2) does not operate so as to discharge any easement that the council resolves to preserve under this subsection.
- (4) A council must cause a copy of a resolution declaring a road or land to be a public road, or preserving an easement under subsection (3), to be published in the Gazette.
- (5) A resolution declaring a road or land to be a public road will not take effect until publication under subsection (4).

209—Ownership of fixtures and equipment installed on public roads

- (1) Fixtures and equipment (including pipes, wires, cables, fittings and other objects) installed in, on, across, under or over a public road by the provider of public infrastructure remain the property of the provider of that infrastructure.
- (2) Fixtures and equipment (including pipes, wires, cables, fittings and other objects) installed in, on, across, under or over a public road under an authorisation or permit from the council remain, subject to the conditions of the authorisation or permit, the property of the holder of the authorisation or permit.
- (3) Subsections (1) and (2) operate subject to the provisions of any agreement to which the council is a party that provides for the vesting of property in the council.
- (4) In this section—

public infrastructure means infrastructure and other facilities used in or in connection with the supply of water or electricity, gas or other forms of energy, the provision of telecommunications, or the drainage or removal of waste water or sewage.

210—Conversion of private road to public road

- (1) A council may declare a private road to be a public road if—
 - (a) the owner of the road asks for, or consents to, the declaration; or
 - (b) the council makes reasonable inquiries to find the owner and fails to do so.
- (2) At least three months before a council makes a declaration under this section, it must—
 - (a) if the identity and whereabouts of the owner of the road are known to the council—give written notice to the owner of the proposed declaration; and
 - (ab) if a person has some other form of registered legal interest over the road and the identity and whereabouts of that person are known to the council—give written notice to the person of the proposed declaration; and
 - (b) give public notice of the proposed declaration.
- (3) The following applications may be made to the Land and Valuation Court in connection with a declaration under this section:
 - (a) an owner of the private road may apply to the court for compensation for the loss of the owner's interest in the road;
 - (b) a person who has some other form of registered legal interest over the private road may apply to the court for compensation for the affect of the discharge of that interest.¹
- (3a) An application under subsection (3) must be made within 5 years after the declaration is made under this section.

- (4) Any compensation on an application under subsection (3) will be assessed in accordance with the appropriate provisions of the *Land Acquisition Act 1969*.
- (5) A declaration under this section must be published in the Gazette.
- (6) On publication of the declaration, the private road is converted to a public road and vests in the council in fee simple.
- (7) The council must furnish to the Registrar-General a copy of any declaration under this section in a manner and form approved by the Registrar-General immediately after it is made.

Note—

- 1 This subsection does not prevent the council and an owner from entering into an agreement about the payment of compensation (if any).

Division 2—Highways

211—Highways

- (1) A council may exercise its powers under this Part in relation to a highway if (and only if)—
 - (a) the council is acting under an agreement with the relevant authority; or
 - (b) the council is acting under or in accordance with a notice of the Commissioner of Highways under section 26 of the *Highways Act 1926*.
- (2) In this section—

relevant authority means the Commissioner of Highways or other authority that has the care, control and management of the highway.

Division 3—Power to carry out roadwork

212—Power to carry out roadwork

- (1) A council may carry out roadwork in its area or, by agreement with another council, in the area of another council.
- (2) A council may do anything reasonably necessary for, or incidental to, roadwork.

Examples—

- The council may store road materials by the roadside in the vicinity of the work.
 - The council may temporarily close the road or establish temporary roads for the diversion of traffic.
 - The council may erect temporary fences or barriers, erect signals or signs or give or display notices associated with the carrying out of the roadwork.
- (3) However—
 - (a) a council must, in carrying out roadwork, comply with any relevant requirement under the *Road Traffic Act 1961*; and
 - (b) a council must, before carrying out roadwork in relation to a road that runs into or intersects with a highway (and that may have an effect on the users of that highway), consult with the Commissioner of Highways; and

- (c) a council may only carry out roadwork in relation to a private road if—
 - (i) the owner agrees; or
 - (ii) the council has given the owner reasonable notice of the proposed roadwork and a reasonable opportunity to make representations and has considered any representations made in response to the notice; or
 - (iii) the identity or whereabouts of the owner is unknown to the council; and
- (d) a council may only carry out roadwork on other private land with the agreement of the owner (unless otherwise provided by this Act).

213—Recovery of cost of roadwork

- (1) If a council carries out roadwork by agreement, the council may recover the whole of the cost or an agreed contribution under the terms of the agreement.
- (2) If a council carries out roadwork to repair damage to a road, the council may recover the cost of carrying out the work, as a debt, from—
 - (a) the person who caused the damage; or
 - (b) in the case of damage caused by the bursting, explosion or fusion of any pipe, wire, cable, fitting or other object—the person who is the owner, or who has control, of that infrastructure.
- (3) If a council carries out roadwork on a private road, the council may recover the cost of the work or a contribution towards the cost of the work determined by the council—
 - (a) as a debt from the owner of the private road; or
 - (b) by way of a separate rate under Chapter 10 imposed on adjoining land with access to the private road.

214—Contribution between councils where road is on boundary between council areas

- (1) If a council carries out roadwork on a road on the boundary between two council areas, the council is entitled to a reasonable contribution from the other council towards the cost of the work.
- (2) The contribution will be—
 - (a) an amount agreed between the councils; or
 - (b) in the absence of agreement—an amount determined by the court in which the action for contribution is brought.
- (3) A council is not entitled to contribution under this section unless the council seeking contribution gives the other council reasonable notice of the nature of the proposed roadwork and allows the council a reasonable opportunity to make representations about the proposed work—but notice is not required in a case of urgency.

215—Special provisions for certain kinds of roadwork

- (1) If a council changes the level of a road, the council must—
 - (a) ensure that adjoining properties have adequate access to the road; and

- (b) construct any retaining walls, embankments or other structures necessary to provide protection required in consequence of the change of level.
- (2) A council may carry out roadwork to allow water from a road to drain into adjoining property if, in the council's opinion—
 - (a) there is no significant risk of damage to the adjoining property; or
 - (b) the roadwork does not significantly increase the risk of damage to adjoining property.¹
- (3) A court may award damages against the council for damage caused by the drainage of water into an adjoining property in consequence of roadwork carried out by the council under subsection (2) only if satisfied that the council acted on an unreasonable basis.
- (4) A council must give reasonable notice of proposed action to drain water into land under subsection (2) to the owner of the land—but notice is not required in a case of urgency.

Note—

- 1 The council may of course acquire a licence or easement to permit the drainage of water into the adjoining property.

Division 4—Power to require others to carry out work

216—Power to order owner of private road to carry out specified roadwork

- (1) A council may, by order in writing to the owner of a private road, require the owner to carry out specified roadwork to repair or improve the road.
- (2) Divisions 2 and 3 of Part 2 of Chapter 12 apply with respect to—
 - (a) any proposal to make an order; and
 - (b) if an order is made, any order,under subsection (1).

217—Power to order owner of infrastructure on road to carry out specified maintenance or repair work

- (1) A council may, by order in writing to the owner of a structure or equipment (including pipes, wires, cables, fittings and other objects) installed in, on, across, under or over a road, require the owner—
 - (a) to carry out specified work by way of maintenance or repair; or
 - (b) to move the structure or equipment in order to allow the council to carry out roadwork.
- (2) If the order is not complied with within a reasonable time fixed in the order—
 - (a) the council may itself take the action required by the order and recover the cost of doing so as a debt from the owner; and
 - (b) the owner is guilty of an offence and liable to a penalty not exceeding \$5 000.

- (3) Subsection (1) and (2) do not apply to the owner of electricity infrastructure, public lighting infrastructure or gas infrastructure if the Commission has determined, on application by the owner, that there are reasonable grounds for not requiring the owner to take the action specified in the order.

- (4) In this section—

Commission means the Essential Services Commission established under the *Essential Services Commission Act 2002*;

electricity infrastructure has the same meaning as in the *Electricity Act 1996*;

gas infrastructure has the same meaning as in the *Gas Act 1997*, but does not include a transmission pipeline within the meaning of the *Petroleum Act 2000*;

owner of a structure or equipment includes a lessee or licensee;

public lighting infrastructure has the same meaning as in the *Electricity Corporations (Restructuring and Disposal) Act 1999*.

218—Power to require owner of adjoining land to carry out specified work

- (1) A council may, by order in writing to the owner of land adjoining a road, require the owner to carry out specified work to construct, remove or repair a crossing place from the road to the land.
- (2) Divisions 2 and 3 of Part 2 of Chapter 12 apply with respect to—
- (a) any proposal to make an order; and
 - (b) if an order is made, any order,
- under subsection (1).

Division 5—Names and numbers

219—Power to assign name, or change name, of road or public place

- (1) A council may assign a name to a public or private road, or to a public place, or change the name of a public or private road, or of a public place.
- (1a) The council must assign a name to a public road created after the commencement of this subsection by land division.
- (2) If a council proposes to change the name of a public road that runs into the area of an adjoining council, the council must—
- (a) give the adjoining council at least two months notice of the proposed change; and
 - (b) consider any representations made by the adjoining council in response to the notice.
- (3) A council—
- (a) must immediately notify the Registrar-General, the Surveyor-General and the Valuer-General of the assignment of a name, or the change of a name, under this section; and

- (b) must, on request by the Registrar-General, the Surveyor-General or the Valuer-General, provide information about the names of roads and public places in the council's area.
- (4) Public notice must be given of the assigning or changing of a name under subsection (1).
- (5) A council must prepare and adopt a policy relating to the assigning of names under this section.
- (6) A council may at any time alter its policy, or substitute a new policy.
- ~~(7) Notice of the adopting or altering of a policy under this section must be published—
 - ~~(a) in the Gazette; and~~
 - ~~(b) in a newspaper circulating within the area of the council; and~~
 - ~~(c) on a website determined by the chief executive officer.~~~~
- (7) A council must give public notice of the adopting or altering of a policy under this section.
- (8) A reference in this section to land division is a reference to the division of an allotment under the *Development Act 1993* or to the dealing with land under the *Roads (Opening and Closing) Act 1991* so as to open a road.

220—Numbering of premises and allotments

- (1) A council may adopt a numbering system for buildings and allotments adjoining a road.
- (1a) The council must assign a number (as part of its primary street address) to all buildings or allotments adjoining a public road created after the commencement of this subsection by land division.
- (1b) A council must ensure that an assignment under subsection (1a) occurs within 30 days after the issue of certificate of title in relation to the relevant land division in accordance with any requirements prescribed by regulations made for the purposes of this subsection.
- (2) A council may from time to time alter a numbering system, or substitute a new numbering system, under this section.
- (3) Public notice must be given of the adopting, altering or substituting of a numbering system for a particular road.
- (4) A council must immediately notify the Valuer-General of a decision of the council to adopt, alter or substitute a numbering system under this section.
- (5) An owner of land must not adopt a number for a building or allotment that is inconsistent with a numbering system adopted by the council under this section.
Maximum penalty: \$2 500.
- (6) An owner of land must, at the request of the council, ensure that the appropriate number for the owner's building or allotment is displayed in a form directed or approved by the council.
Maximum penalty: \$750.
Expiation fee: \$105.

Division 6—Control of work on roads

221—Alteration of road

- (1) A person (other than the council or a person acting under some other statutory authority) must not make an alteration to a public road unless authorised to do so by the council.
- Maximum penalty: \$5 000.
- (2) A person makes an alteration to a public road if the person—
- (a) alters the construction or arrangement of the road to permit or facilitate access from an adjacent property; or
 - (b) erects or installs a structure (including pipes, wires, cables, fixtures, fittings and other objects) in, on, across, under or over the road; or
 - (c) changes or interferes with the construction, arrangement or materials of the road; or
 - (d) changes, interferes with or removes a structure (including pipes, wires, cables, fixtures, fittings or other objects) associated with the road; or
 - (e) plants a tree or other vegetation on the road, interferes with vegetation on the road, or removes vegetation from the road.
- (3) An authorisation is not required under this section for an alteration to a road if—
- (a) the person who proposes to make the alteration has some other statutory authorisation to make the alteration; or
 - ~~(b) the purpose of the alteration is to permit vehicular access to and from land adjoining the road and the alteration is approved as part of a development authorisation under the Development Act 1993; or~~

(Note: The above para was to be deleted and substituted by un-commenced provision of PDI Act, as shown in italics below)

~~(b) the alteration is approved as part of a development authorisation under the Planning, Development and Infrastructure Act 2016; or~~

 - (b) the alteration—
 - (i) provides for vehicular access to and from land adjoining the road (including construction of a crossover or driveway and associated or ancillary works, other than works excluded by regulation from the ambit of this paragraph); and
 - (ii) subject to subsection (7), is approved as part of a development authorisation under the *Planning, Development and Infrastructure Act 2016*; or
 - (c) the alteration is of a kind classified under the regulations as a minor alteration.
- (4) Before the council authorises the erection or installation of a structure under subsection (2)(b), the council must give consideration to whether the structure will—
- (a) unduly obstruct the use of the road; or

- (b) unduly interfere with the construction of the road; or
 - (c) have an adverse effect on road safety.
- (5) A council is not liable for injury, damage or loss resulting from anything done under the authority of an authorisation under subsection (2)(b).
- (6) An authorisation under this section—
- (a) may be granted for a particular act or occasion; or
 - (b) may be granted for a term and if so granted is, subject to revocation for breach of a condition, to remain in force for a term (not exceeding 42 years) stated in the authorisation and, at the expiration of a term, may be renewed by the council for a further term (not exceeding 42 years) fixed by the council at the time of the renewal.
- ~~(7) Subsection (3)(b) operates subject to the following qualifications:~~
- ~~(a) an accredited professional under the Planning, Development and Infrastructure Act 2016 may only grant an approval under subsection (3)(b) with the concurrence of the council;~~
 - ~~(b) any other relevant authority under the Planning, Development and Infrastructure Act 2016 may only grant an approval under subsection (3)(b) after consultation with the council.~~
- (7) A relevant authority under the Planning, Development and Infrastructure Act 2016 may only grant an approval under subsection (3)(b)(ii) after consultation with the chief executive officer of the council.
- (7a) The chief executive officer of a council consulted under subsection (7) may provide comments on the matter to the relevant authority within the period prescribed by the regulations, and if comments are not provided within that time, it will be conclusively presumed that the council does not intend to comment on the matter.
- (7b) However, comments provided by the chief executive officer may only relate to the proposed alteration to the public road (including works within the public road) and must not relate to any building of a dwelling on land adjoining the public road.
- ~~(8) The requirement to consult under subsection (7)(b) does not extend to an assessment panel appointed by the council.~~
- (8) The requirement to consult under subsection (7)—
- (a) does not extend to an assessment panel appointed by the council; or
 - (b) does not apply to an alteration that complies with any relevant design standard under the Planning, Development and Infrastructure Act 2016.

222—Permits for business purposes

- (1) A person must not use a public road for business purposes unless authorised to do so by a permit.

Maximum penalty: \$2 500.

Expiation fee: \$210.

Examples—

- carrying on business from a pie-cart drawn up on the side of the road;

- establishing a kiosk on the side of a road;
- extending the business of a restaurant or café to outside tables situated on a footpath or roadside;
- depasturing stock;
- cropping.

~~(1a) However, subject to the regulations, a council must grant a permit under this section for the purposes of a mobile food vending business.~~

- (2) A permit may grant rights of exclusive occupation in relation to part of a public road.
- (3) A permit may be granted for a particular occasion or for a term stated in the permit.
- (4) The term of a permit cannot exceed five years.
- (5) This section does not apply to a person who is simply travelling along a road.
- (6) This section does not apply to any water/sewerage infrastructure established or used (or to be established or used) by or on behalf of a water industry entity under the *Water Industry Act 2012*.

(Sections in italics are un-commenced amendments under the PDI Act)

~~(6a) This section does not apply to the use of a public road approved as part of a development authorisation under the *Planning, Development and Infrastructure Act 2016*.~~

~~(6b) Subsection (6a) operates subject to the following qualifications:~~

~~(a) an accredited professional under the *Planning, Development and Infrastructure Act 2016* may only grant an approval under subsection (6a) with the concurrence of the council;~~

~~(b) any other relevant authority under the *Planning, Development and Infrastructure Act 2016* may only grant an approval under subsection (6a) after consultation with the council;~~

~~(c) an approval to use the public road as envisaged by subsection (6a) will be for a period prescribed by the regulations (and, at the expiration of that period, this section will then apply in relation to the use of the road).~~

~~(6c) The requirement to consult under subsection (6b)(b) does not extend to an assessment panel appointed by the relevant council.~~

- (7) In this section—

water/sewerage infrastructure has the same meaning as in the *Water Industry Act 2012*.

223—Public consultation

- (1) If a council proposes to grant an authorisation or permit—
 - (a) that would result in any part of a road being fenced, enclosed or partitioned so as to impede the passage of traffic to a material degree; or
 - (c) in relation to a use or activity for which public consultation is required under the regulations,

the council must, before granting the authorisation or permit, ~~follow the relevant steps set out in its public consultation policy~~ undertake public consultation.

- (2) The council must also give written notice of the proposal to agencies that are, under the regulations, to be notified of the proposal.
- (3) The regulations may prescribe exceptions to the operation of subsection (1)(a).

224—Conditions of authorisation or permit

- (1) ~~A Subject to subsection (2), a council may grant an authorisation or permit under this Division on conditions the council considers appropriate.~~
- (2) ~~A condition under subsection (1) must comply with any requirements prescribed by the regulations.~~
- ~~(2) Subject to subsection (3), a condition made in relation to a permit for the purposes of a mobile food vending business under section 222 must be consistent with—~~
 - ~~(a) the location rules adopted by the council under section 225A; and~~
 - ~~(b) any requirement prescribed by the regulations.~~
- ~~(3) Without limiting subsection (2), the regulations may—~~
 - ~~(a) require that certain conditions be imposed in prescribed cases; and~~
 - ~~(b) prohibit the imposition of certain conditions in prescribed cases; and~~
 - ~~(c) prescribe requirements in relation to conditions relating to the payment of fees.~~
- ~~(4) Subsection (2)(a) does not apply in relation to a permit for the purposes of a mobile food vending business primarily engaged in the sale of ice cream.~~

Examples —

The conditions could for example —

- ~~• require compliance with specified safety requirements;~~
- ~~• require the person to whom the authorisation or permit is given to carry out specified work (or additional work) such as earthwork, drainage work and fencing;~~
- ~~• require specified insurance or indemnities;~~
- ~~• require the maintenance of structures erected or installed, or vegetation planted, under the authorisation or permit in good condition and to specified standards;~~
- ~~• in the case of an authorisation or permit given for business purposes — require the payment to the council of rent or other consideration;~~
- ~~• require the removal of a structure erected or installed under the authorisation or permit at the end of a stated period.~~

224A—Breach of condition of authorisation or permit

~~A person must not breach or fail to comply with a condition of a permit for the purposes of a mobile food vending business under section 222.~~

~~Maximum penalty: \$2 500.~~

~~Expiation fee: \$210.~~

225—Cancellation of authorisation or permit

- ~~(1) A council may, by notice in writing to the holder of an authorisation or permit—~~
- ~~—(a) in the case of a permit for the purposes of a mobile food vending business under section 222—cancel the permit for breach of a condition if the breach is sufficiently serious to justify cancellation of the permit; or~~
 - ~~—(b) in any other case—cancel the authorisation or permit for breach of a condition.~~
- (1) A council may, by notice in writing to the holder of an authorisation or permit, cancel the authorisation or permit for breach of a condition.
- (2) However, before the council cancels an authorisation or permit, the council must—
- (a) give the holder of the authorisation or permit a written notice of the proposed cancellation stating the grounds on which the council proposes to act and allowing the holder a reasonable period to make written representations to the council on the proposed cancellation; and
 - (b) consider any representations made in response to the notice.
- (3) The period allowed under subsection (2)(a) must be at least one month unless the council determines that a shorter period should apply to protect the health or safety of the public, or otherwise to protect the public interest.
- ~~(4) If a council cancels a permit under subsection (1)(a), an application for a permit for the purposes of a mobile food vending business under section 222 must not, for a period (not exceeding 6 months) specified by the council at the time of cancellation, be made by or on behalf of the person who, before the cancellation, held the permit.~~

225A—Location rules—general

- ~~(1) For the purposes of section 224(2)(a), a council must prepare and adopt rules (*location rules*) that set out locations within the council area in which mobile food vending businesses may operate.~~
- ~~(2) A council's location rules must comply with the following requirements:~~
- ~~—(a) requirements prescribed by the regulations;~~
 - ~~—(b) requirements (if any) specified by the Minister by notice in the Gazette.~~
- ~~(3) A requirement specified by the Minister under subsection (2)(b) may relate to location rules of councils generally or those of a particular council or councils.~~
- (4) A council—
- (a) may from time to time amend its location rules; and
 - (b) must amend its location rules in order to ensure that the rules comply with—
 - (i) any requirement specified by the Minister under subsection (2)(b); or
 - (ii) any direction given by the Small Business Commissioner under subsection (7).

- ~~—(5) If the Small Business Commissioner recommends under section 225B(5) that a council amend its location rules—~~
- ~~—(a) the council must give consideration to amending its location rules in accordance with the recommendation; and~~
 - ~~—(b) if the council resolves not to amend its location rules in accordance with the recommendation—the council must provide written reasons for the resolution to the Small Business Commissioner and the applicant under section 225B.~~
- ~~—(6) If the applicant under section 225B is dissatisfied with the written reasons provided by a council in relation to a recommendation under section 225B(5) that the council amend its location rules, the applicant may request the Small Business Commissioner to consider directing the council to amend its location rules in accordance with the recommendation.~~
- ~~—(7) The Small Business Commissioner may, on a request under subsection (6) and if satisfied that it is appropriate to do so taking into account the written reasons of the council, direct the council to amend its location rules in accordance with the recommendation referred to in subsection (6).~~
- ~~—(8) If a council is given a direction by the Small Business Commissioner under subsection (7), the council must not fail to comply with the direction.~~
- Maximum penalty: \$5 000.

225B—Location rules—disputes

- ~~(1) If the operator of a food business in a council area is directly adversely affected by the location rules of the council under section 225A, the operator may apply to the Small Business Commissioner for a review of the location rules by the Small Business Commissioner (who is conferred with the function of conducting such a review).~~
- ~~—(2) An application under subsection (1) must—~~
- ~~—(a) be made in a manner and form determined by the Small Business Commissioner; and~~
 - ~~—(b) include any information required by the Small Business Commissioner.~~
- ~~—(3) The Small Business Commissioner may—~~
- ~~—(a) conduct a review under this section in such manner as the Commissioner determines to be appropriate; and~~
 - ~~—(b) specify procedures and requirements that are to apply in connection with a review under this section.~~
- ~~—(4) The Small Business Commissioner may, in conducting a review under this section, exercise any power of the Commissioner that applies under the *Small Business Commissioner Act 2011* in relation to the performance of the Commissioner's functions under that Act.~~

~~(5) After conducting a review under this section, the Small Business Commissioner may, if the Commissioner considers it appropriate to do so, recommend to the relevant council that the council amend its location rules.~~

~~(6) In this section—~~

~~*food business* means a business the primary purpose of which is the retail sale of food or beverages.~~

Division 7—Moveable signs

226—Moveable signs

- (1) Subject to this section, a person may place and maintain a moveable sign on a road without an authorisation or permit under this Part if (and only if)—
 - (a) the design and structure of the sign complies with the requirements of the council's by-laws; and
 - (b) the sign is placed in a position that complies with the requirements of the council's by-laws; and
 - (c) any other relevant requirements of the council's by-laws are complied with; and
 - (d) the sign does not unreasonably—
 - (i) restrict the use of the road; or
 - (ii) endanger the safety of members of the public.
- (2) However, a by-law cannot be made with the effect of prohibiting the placement of a moveable sign on a part of a road (other than a carriageway) unless the prohibition is reasonably necessary—
 - (a) to protect public safety; or
 - (b) to protect or enhance the amenity of a particular locality.
- (2a) ~~A person must not exhibit an electoral advertising poster relating to an election held under this Act or the *Local Government (Elections) Act 1999*, on a public road (including any structure, fixture or vegetation on a public road), except in circumstances prescribed by the regulations.~~

~~Maximum penalty: \$5 000.~~
- (3) A person may place and maintain a moveable sign on a road without an authorisation or permit under this Part and without reliance on subsection (1) if—
 - (a) the sign is placed there pursuant to an authorisation under another Act; or
 - (b) the sign is designed to direct people to the open inspection of any land or building that is available for purchase or lease; or
 - (c) the sign is related to a State or Commonwealth election and is displayed during the period commencing at 5pm on the day before the day of the issue of the writ or writs for the election and ending at the close of polls on polling day; or

~~—(ca) the sign is related to an election held under this Act or the *Local Government (Elections) Act 1999* and is displayed during the period commencing 4 weeks immediately before the date that has been set (either by or under either Act) for polling day and ending at the close of voting on polling day; or~~

(d) the sign is of a prescribed class.

(4) No action lies against a council or an officer or employee of a council for injury, damage or loss resulting from the placement of a moveable sign on a road unless the council itself or some person acting on behalf of the council placed the sign on the road.

(5) In this section—

electoral advertising poster means a poster displaying electoral advertising made of—

(a) corflute; or

(b) plastic; or

(c) any other material, or kind of material, prescribed by the regulations.

227—Removal of moveable sign

(1) If—

(a) the design or construction of a moveable sign that has been placed on a road does not comply with a requirement of the council's by-laws; or

(b) the positioning of the sign does not comply with a requirement of the council's by-laws; or

(c) any other relevant requirement of the council's by-laws is not complied with; or

(d) the sign unreasonably—

(i) restricts the use of the road; or

(ii) endangers the safety of members of the public,

an authorised person may order the owner of the sign to remove the sign from the road.¹

(2) If the authorised person cannot find the owner, or the owner fails to comply immediately with the order, the authorised person may remove and dispose of the sign.

Note—

1 Any breach of a relevant by-law may also constitute an offence under Chapter 12.

Division 8—General provisions regulating authorised work

228—How work is to be carried out

A person authorised to carry out work on a road under this or another Act must—

(a) carry out the work as expeditiously as is practicable in the circumstances; and

(b) take action that is reasonably practicable in the circumstances to minimise obstruction of the road and inconvenience to road users; and

- (c) if a code of practice governing the work is prescribed by the regulations—
comply with the code of practice.

Maximum penalty: \$5 000.

229—Road to be made good

A person who breaks up, or damages, a road under an authorisation conferred by this Act or another Act must restore the road at least to the condition that existed immediately before the action was taken.

Maximum penalty: \$5 000.

Division 9—Survey marks

230—Survey marks

The Surveyor-General, or another person authorised under the *Survey Act 1992* to do so, may affix survey marks in a public road.

Division 10—Register

231—Register

- (1) A council must keep a register of public roads in its area.
- (2) The register—
 - (a) must include the information required by regulation; and
 - (b) may consist (if the council so decides) of a computer record of the relevant information.
- ~~(3) The register must be available for public inspection (without charge) at the principal office of the council during ordinary office hours.~~
- ~~(4) A person is entitled, on payment of a fee fixed by the council, to an extract from the register.~~

Division 11—Miscellaneous

232—Trees

Before a council plants vegetation, or authorises or permits the planting of vegetation, on a road, the council must (in addition to complying with any other statutory requirement)—

- (a) give consideration to whether the vegetation is, on balance, appropriate to the proposed site taking into account—
 - (i) environmental and aesthetic issues; and
 - (ii) the use and construction of the road (including the potential for interference with the construction of the road or with structures (including pipes, wires, cables, fixtures, fittings or other objects) in the road); and
 - (iii) road safety matters; and
 - (iv) other matters (if any) considered relevant by the council; and

- (b) if the vegetation may have a significant impact on residents, the proprietors of nearby businesses or advertisers in the area, ~~follow the relevant steps set out in its public consultation policy~~ undertake public consultation policy.

233—Damage

- (1) A person who, without the council's permission, intentionally or negligently damages a road or a structure (including pipes, wires, cables, fixtures, fittings and other objects) belonging to the council associated with a road is liable to the council in damages.
- (2) The council may recover damages under this section in the same way as damages for a tort.

234—Council's power to remove objects etc from roads

- (1) A council may remove and dispose of any structure, object or substance from a road if—
- (a) it has been erected, placed or deposited on the road without the authorisation or permit required under this Part; or
- (b) an authorisation or permit has been granted but has later expired or been cancelled.
- (2) The council may recover the cost of acting under this section as a debt from the person who erected, placed or deposited the structure, object or substance on the road.
- (3) If, as a result of any accident involving a vehicle or vehicles, any wreckage, objects or materials are left on a road, the council may clear the area and may recover the cost from the driver of the vehicle or, if more than one vehicle was involved, the driver of any one of the vehicles.

(Note: Italics below are un-commenced amendments to LG Act under the PDI Act)

234AA—Interaction with processes associated with development authorisations

- (1) A person who—
- (a) *alters a public road; or*
- ~~(b) uses a public road for business purposes,~~
- as part of a development authorisation under the Planning, Development and Infrastructure Act 2016—*
- (c) *must comply with any design standard or other requirement that applies under the Planning, Development and Infrastructure Act 2016; and*
- (d) *is not required to comply with any code of practice or other requirement that applies under this Act to the extent of any inconsistency between—*
- (i) *any design standard or other requirement referred to in paragraph (a); and*
- (ii) *any code of practice or other requirement that applies under this Act.*

- (2) *If a person to whom section 221(3)(b) ~~or 222(6a)~~ applies considers that an act of a council is unreasonably preventing or delaying the ability of the person to undertake development in accordance with the relevant development authorisation, the person may apply to the ERD Court for a review of the matter.*
- (3) *The ERD Court may, in acting on an application under subsection (2), examine and review the act of the council on such basis as the ERD Court thinks fit.*
- (4) *The ERD Court may, on a review under this section—*
- (a) dismiss the application; or*
 - (b) remit the subject matter of the application to the council for further consideration; or*
 - (c) order the council to take such action as the ERD Court thinks fit,*
- and, in doing so, may make any consequential or ancillary order or direction, or impose any condition, that it considers necessary or expedient.*
- (5) *A reference in subsections (2) and (3) to an act includes a reference to an omission.*
- (6) *Nothing in this section—*
- (a) requires a person to take any other step under this Act before taking action under this section; or*
 - (b) limits the ability of a person from taking action under any other section of this Act.*
- (7) *In this section—*
- ERD Court means the Environment, Resources and Development Court.*

234A—Prohibition of traffic or closure of streets or roads

- (1) Subject to this section, a council may, by resolution supported by an absolute majority of the members of the council, exclude vehicles (either generally or of a particular class) from the whole or any part of a road or public place.
- (2) The council may, by further resolution, vary or revoke a resolution under subsection (1).
- (3) A resolution or resolutions passed under this section may only operate so as to exclude vehicles from the whole or part of a particular road for a maximum period of 30 days in a year.
- (4) To avoid doubt, a resolution passed under this section cannot be extended, renewed or remade so as to operate to exclude vehicles from the whole or part of a particular road for more than the maximum period of 30 days in a year.
- (5) Subject to the *Road Traffic Act 1961*, the council may erect such barricades or other traffic control devices as are necessary to give effect to a resolution passed under this section.
- ~~(6) A resolution passed under this section cannot take effect before it has been published—~~
- ~~—(a) in the Gazette; and~~

- ~~—(b)— in a newspaper circulating within the area of the council; and~~
- ~~—(c)— on a website determined by the chief executive officer.~~
- (6) A resolution passed under this section cannot take effect before notice of the resolution is published on a website determined by the chief executive officer of the council.
- (6a) A council must also give public notice of a resolution passed under this section as soon as possible after passing the resolution.
- (7) A person who contravenes or fails to comply with a resolution under this section is guilty of an offence.
- Maximum penalty: \$5 000.
- Expiation fee: \$210.

Part 3—Anti-pollution measures

236—Abandonment of vehicles

- (1) A person who abandons a vehicle on a public road or public place is guilty of an offence.
- Maximum penalty: \$5 000.
- Expiation fee: \$315.
- (2) The court by which a person is convicted of an offence against subsection (1) must, on application by the council, order the convicted person to pay to the council any costs incurred by the council in removing or disposing of the vehicle.

237—Removal of vehicles

- (1) If a vehicle has been left on a public road or place, or on local government land for at least 24 hours, an authorised person may place a prescribed warning notice on the vehicle.
- (2) After 24 hours has expired since the placement of a prescribed warning notice, an authorised person may have the vehicle removed to an appropriate place.
- (3) The regulations may provide that subsections (1) and (2) do not apply, or apply with prescribed variations, in circumstances or a class of circumstances prescribed in the regulations.
- (3a) To avoid doubt, a vehicle parked or left standing on a public road in a manner that does not contravene a law regulating the parking or standing of vehicles on public roads will be taken not to have been *left on a public road* for the purposes of subsection (1), unless the vehicle has, in the opinion of the authorised person, been abandoned.
- (4) The council must ensure that the owner of the vehicle is notified of the removal of the vehicle—
- (a) by written notice in the prescribed form—
- (i) served on the owner personally; or
- (ii) served on the owner by the use of person-to-person registered post,

- as soon as practicable after the removal of the vehicle; or
- (b) if the owner is unknown or cannot be found—by public notice ~~published in a newspaper circulating generally in the State~~ **published in a newspaper circulating generally in the State given** within 14 days after the removal of the vehicle.
- (5) If the owner of the vehicle does not, within 1 month after service or publication of the notice relating to the removal of the vehicle—
- (a) take possession of the vehicle; and
- (b) pay all expenses in connection with the removal, custody and maintenance of the vehicle and of serving, posting or publishing the notice,
- the council must, subject to subsection (6)(b), offer the vehicle for sale by public auction or public tender.
- (6) If—
- (a) the vehicle is offered for sale but is not sold; or
- (b) the council reasonably believes that the proceeds of the sale of the vehicle would be unlikely to exceed the costs incurred in selling the vehicle or the costs incidental to removing or holding the vehicle, or those costs combined,
- the council may dispose of the vehicle in such manner as the council thinks fit.
- (7) The council must apply any proceeds of sale of the vehicle as follows:
- (a) firstly, in payment of the costs of and incidental to the sale;
- (b) secondly, in payment of the costs of and incidental to the removal, custody and maintenance of the vehicle and of the notice served, posted or published under this section;
- (c) thirdly, in payment of the balance to the owner of the vehicle.
- (8) If after reasonable inquiry following sale of the vehicle the owner of the vehicle cannot be found, the balance of the proceeds of the sale is to be paid to the council.
- (9) If after taking reasonable steps the council cannot return property found in the vehicle—
- (a) the goods will be taken to be unclaimed goods for the purposes of the *Unclaimed Goods Act 1987*; and
- (b) the council will be taken to be a bailee of the goods under that Act.

Part 4—Specific by-law provisions

238—Power to control access and use of land

- (1) A council may make by-laws controlling access to and use of local government land.

Examples—

The by-laws may for example—

- fix opening hours for specified land and prohibit or restrict access at other times;
- regulate, restrict or prohibit public access to specified land;

- regulate, restrict or prohibit the bringing of animals or a specified class of animals onto specified land or the movement of animals or a specified class of animals on specified land;
 - close specified land, or part of the land, to public access;
 - regulate, restrict or prohibit the lighting of fires;
 - regulate, restrict or prohibit sporting or other activities on specified land;
 - regulate the use of facilities provided on specified land;
 - regulate the speed or route of vehicles driving on the land;
 - regulate, restrict or prohibit the parking or standing of vehicles.
- (2) However—
- (a) a by-law cannot be made under subsection (1) about access to or use of a road; and
 - (b) a by-law prohibiting a person from bringing alcoholic liquor onto local government land, or consuming alcoholic liquor on local government land, may only be made if the land constitutes a park or a reserve.
- (3) If a council makes a by-law about access to or use of a particular piece of local government land under this section, a notice setting out the effect of the by-law should be erected in a prominent position on, or in the immediate vicinity of, the land to which the by-law applies.

239—By-laws about use of roads

- (1) A council may make by-laws about the use of roads for—
- (a) moveable signs; or
 - (b) the broadcasting of announcements or advertisements; or
 - (c) public exhibitions or displays; or
 - (d) soliciting for religious or charitable purposes; or
 - (e) motor vehicle maintenance or repair; or
 - (f) the movement of animals; or
 - (g) any other use in relation to which the making of by-laws is authorised by regulation.
- (2) Subject to this Act, a by-law made under subsection (1) can regulate, restrict or prohibit the use of which it relates.

240A—Roads vested in Commissioner of Highways

If the Commissioner of Highways has, in accordance with the *Highways Act 1926*, granted a lease or licence to a person in relation to a road vested in the Commissioner of Highways under that Act, a by-law made under this Act does not apply to any act or omission by the lessee or licensee that is specifically authorised under the lease or licence.

Part 5—Other matters

241—Native title

- (1) No dealing with land under this Act affects native title in the land.
- (2) However, subsection (1) does not apply if the effect is valid under a law of the State or the *Native Title Act 1993* (Commonwealth).

242—Time limits for dealing with certain applications

- (1) This section applies to—
 - (a) an application for a council's approval of the proposed use of community land for a business purpose; or
 - (b) an application for the council's authorisation to use a road for a business purpose; or
 - (c) an application of a kind declared by regulation to be an application to which this section applies.
- (2) An application to which this section applies must be decided within two months after the relevant date and, if not so decided, is taken to have been refused.
- (3) A council must notify the applicant in writing as soon as practicable of a decision or presumptive decision on an application to which this section applies.
- (4) In this section, the *relevant date* is the date of the application or, in the case of an application on which the council proposes to conduct public consultation, a later date the council fixes in a written notice given to the applicant within one month after the date of the application as the date on which it expects to complete the process of public consultation.

243—Registrar-General to issue certificate of title

- (1) If land vests for an estate in fee simple in a council under this Act, the council must apply to the Registrar-General for the issue of a certificate of title for the land under the *Real Property Act 1886*.
- (2) An application under this section must—
 - (a) be made in a manner and form approved by the Registrar-General; and
 - (b) be accompanied by—
 - (ii) any surveys of the land and other materials that the Registrar-General may reasonably require; and
 - (iii) a fee fixed by the Registrar-General.

244—Liability for injury, damage or loss on community land

- (1) A council is only liable as occupier of community land for injury, damage or loss that is a direct consequence of a wrongful act on the part of the council.
- (2) However, this section does not affect a council's liability as occupier of a building or artificial structure on community land.

245—Liability for injury, damage or loss caused by certain trees

- (1) A council is not liable for any damage to property which results from—
 - (a) the planting of a tree in a road; or
 - (b) the existence of a tree growing in a road (whether planted by the council or not).
- (2) However, if—
 - (a) the owner or occupier of property adjacent to the road has made a written request to the council to take reasonable action to avert a risk of damage to property of the owner or occupier from the tree; and
 - (b) the council has failed to take reasonable action in response to the request,the council may be liable for any damage to property that would have been averted if the council had taken reasonable action in response to the request.

245A—Council may require bond or other security in certain circumstances

- (1) Subject to this section, if—
 - (a) a person has approval to carry out development under the *Development Act 1993*; and
 - (b) the council has reason to believe that the performance of work in connection with the development could cause damage to any local government land (including a road) within the vicinity of the site of the development,the council may, by notice in writing served on the person who has the benefit of the approval, require the person to enter into an agreement that complies with any requirements prescribed by the regulations so as to ensure that money is available to address the cost of any damage that may be caused.
- (2) The regulations may prescribe or limit the terms or conditions of any agreement that may be required under subsection (1) (including by providing the maximum amount that may be payable under such an agreement or by providing that a prescribed form of guarantee or indemnity may be given in substitution for any bond or other form of security).
- (3) A person required to enter into an agreement under subsection (1) may, within 28 days after service of the notice under that subsection, appeal to the Environment, Resources and Development Court against the imposition of the requirement, or against the terms or conditions of the agreement.
- (4) The Court may, on hearing an appeal—
 - (a) confirm, vary or reverse any requirement that has been imposed (but not so as to create any inconsistency with the regulations);
 - (b) remit the matter to the council for further consideration;
 - (c) make any consequential or ancillary order, or impose any condition or requirement, that it considers necessary or expedient.

- (5) Subject to the outcome of any appeal under this section, a person who fails to comply with a requirement under this section within a period prescribed by the regulations is guilty of an offence.
Maximum penalty: \$5 000.
Expiation fee: \$500.
- (6) A regulation cannot be made under this section unless the Minister has given the LGA notice of the proposal to make a regulation under this section and given consideration to any submission made by the LGA within a period (of between 3 and 6 weeks) specified by the Minister.

Chapter 12—Regulatory functions

Part 1—By-laws

246—Power to make by-laws

- (1) Subject to this or another Act, a council may make by-laws—
 - (a) that are within the contemplation of this or another Act; or
 - (b) that relate to a matter in relation to which the making of by-laws is authorised by the regulations under this or another Act.
- (2) Without limiting subsection (1), a council has a general power to make by-laws for the good rule and government of the area, and for the convenience, comfort and safety of its community.
- (3) Subject to this or another Act, a by-law made by a council may—
 - (a) operate subject to specified conditions; and
 - (b) refer to or incorporate, wholly or partially and with or without modification, a code, standard or other document prepared or published by an authority or body, either as in force at the time the by-law is made or as in force from time to time; and
 - (c) be of general or limited application, and provide for exemptions; and
 - (d) make different provision according to the persons, things or circumstances to which it is expressed to apply; and
 - (e) provide that the by-law, or a provision of a by-law, applies only within a part or parts of the area as the council may determine from time to time; and
 - (f) provide that a matter or thing is to be determined, dispensed with, regulated or prohibited according to the discretion of the council, a specified person, authority or body, or a person holding a specified office; and
 - (g) fix a minimum as well as a maximum penalty for any breach of a by-law, or a maximum penalty only, or a general maximum penalty applicable to several by-laws, provided that the maximum penalty so fixed does not exceed ~~\$750~~ **\$1 250**, and in the case of a continuing offence fix a further penalty not exceeding \$50 for every day on which the offence or breach of the by-law continues; and
 - (h) in a case of a by-law relating to the driving, parking or standing of vehicles—
 - (i) impose, modify or restrict any evidentiary burden on a party to proceedings for an offence against the by-law, or provide for other matters in respect of evidence or the proof of any matter; and
 - (ii) fix entrance fees or parking fees; and
 - (iii) provide that the owner and the driver of a vehicle driven, parked or standing in contravention of the by-law are each guilty of an offence and liable to the relevant penalty.

- (4) If a code, standard or other document is adopted under subsection (3)(b) as it is in force from time to time, an alteration to the code, standard or other document will not take effect for the purposes of the by-law before a day on which ~~notice of that alteration is published by the council in the Gazette and in a newspaper circulating in the area of the council~~ the council gives public notice of that alteration.
- (4a) If a council makes a determination under subsection (3)(e), the council must ~~ensure that notice of the determination is published in the Gazette and in a newspaper circulating in the area of the council~~ give public notice of the determination.
- (5) Expiation fees may be fixed for alleged offences against by-laws by—
- (a) by-laws; or
 - (b) the council,
- but an expiation fee fixed by the council cannot exceed 25 per cent of the maximum fine for the offence to which it relates.
- (6) In any proceedings for an offence against a by-law under subsection (3)(h)—
- (a) an allegation in a complaint that a person named in the complaint was the owner of a specified vehicle on a specified day will be taken to be proved in the absence of proof to the contrary; and
 - (b) if it is proved that a vehicle was driven, parked or left standing in contravention of the by-law it will be presumed, in the absence of evidence to the contrary, that the vehicle was so driven, parked or left standing by the owner of the vehicle.
- (7) Despite a preceding subsection, the owner and driver of a vehicle cannot both be convicted of an offence arising out of the same circumstances and so conviction of the owner exonerates the driver and conversely conviction of the driver exonerates the owner.

247—Principles applying to by-laws

A by-law made by a council must—

- (a) be consistent with the objectives of the provision that authorises the by-law and accord with the provisions and general intent of the enabling Act; and
- (b) adopt a means of achieving those objectives that does not—
 - (i) unreasonably burden the community; or
 - (ii) make unusual or unexpected use of the power conferred by the enabling Act (having regard to the general intent of the Act); and
- (c) avoid restricting competition to any significant degree unless the council is satisfied that there is evidence that the benefits of the restriction to the community outweigh the costs of the restriction, and that the objectives of the by-law can only be reasonably achieved by the restriction; and
- (d) avoid unreasonable duplication or overlap with other statutory rules or legislation; and
- (e) avoid regulating a matter so as to contradict an express policy of the State that provides for the deregulation of the matter; and

- (f) avoid breaching principles of justice and fairness; and
 - (g) be expressed plainly and in gender neutral language,
- but a by-law cannot be challenged on the ground that it is inconsistent with one or more of these principles.

248—Rules relating to by-laws

- (1) A by-law made by a council must not—
 - (a) exceed the power conferred by the Act under which the by-law purports to be made; or
 - (b) be inconsistent with this or another Act, or with the general law of the State; or
 - (c) without clear and express authority in this or another Act—
 - (i) have retrospective effect; or
 - (ii) impose a tax; or
 - (iii) purport to shift the onus of proof to a person accused of an offence; or
 - (iv) provide for the further delegation of powers delegated under an Act; or
 - (d) unreasonably interfere with rights established by law; or
 - (e) unreasonably make rights dependent on administrative and not judicial decisions.
- (2) If a by-law is inconsistent with a trust that applies to real or personal property held by the council, the by-law does not, to the extent of the inconsistency, apply in relation to that property.
- (3) This section does not affect the validity of a by-law made before the commencement of this section.

249—Passing by-laws

- ~~(1) If it is proposed that a council make a by law, the council must, at least 21 days before resolving to make the by law—~~
 - ~~—(a) make copies of the proposed by-law (and any code, standard or other document proposed to be applied or incorporated by the by-law) available for public inspection, without charge and during ordinary office hours, at the principal office of the council, and so far as is reasonably practicable on the Internet; and~~
 - ~~—(b) by notice in a newspaper circulating in the area of the council—~~
 - ~~—(i) inform the public of the availability of the proposed by law; and~~
 - ~~—(ii) set out the terms of the by-law, or describe in general terms the by-law's nature and effect.~~

- (1) If it is proposed that a council make a by-law, the council must, at least 21 days before resolving to make the by-law, ensure that copies of the proposed by-law (and any code, standard or other document proposed to be applied or incorporated by the by-law) are made available to the public in accordance with section 132(1).
- (2) A council must give reasonable consideration to a written or other acceptable submission made to the council on a proposed by-law.
- (3) A by-law cannot be made unless—
 - (a) the by-law is made at a meeting of the council where at least two-thirds of the members of the council are present; and
 - (b) the relevant resolution is supported by an absolute majority of members of the council.
- (4) A council must not make a by-law unless or until the council has obtained a certificate, in the prescribed form, signed by a legal practitioner certifying that, in the opinion of the legal practitioner—
 - (a) the council has power to make the by-law by virtue of a statutory power specified in the certificate; and
 - (b) the by-law is not in conflict with this Act.
- (5) Subject to subsection (6), a by-law comes into operation four months after the day on which it is published in the Gazette or from a later day or days fixed in the by-law.
- (6) A by-law may take effect from an earlier day specified in the by-law if—
 - (a) it revokes a by-law without making provision in substitution for that by-law; or
 - (b) it corrects an error or inaccuracy in a by-law; or
 - (c) it is required for the purposes of an Act that will come into operation on assent or less than four months after assent; or
 - (d) it confers a benefit on a person (other than the council or an authority of the council) and does not operate so as—
 - (i) to affect, in a manner prejudicial to a person (other than the council or an authority of the council), the rights of that person existing before the date of commencement of the by-law; or
 - (ii) to impose a liability on a person (other than the council or an authority of the council) in respect of anything done or omitted to be done before the date of commencement of the by-law; or
 - (e) the council has been formed by the amalgamation of two or more councils and the by-law (or a by-law in substantially the same terms) was previously in force in the area of a council that has been amalgamated.
- ~~(7) A council must publish a notice of the making of a by-law under this section in a newspaper circulating in the area of the council.~~
- (7) A council must give public notice of the making of a by-law under this section.
- (8) Section 10AA of the *Subordinate Legislation Act 1978* does not apply to a by-law of a council.

250—Model by-laws

- (1) The Governor may, by proclamation, make, alter or revoke model by-laws dealing with a subject on which a council has power under this or another Act to make a by-law.
- (2) A model by-law, or an alteration to a model by-law—
 - (a) must be published in the Gazette; and
 - (b) must be laid before both Houses of Parliament under the *Subordinate Legislation Act 1978*; and
 - (c) is subject to disallowance under that Act.
- (3) A council may adopt a model by-law, or an alteration to a model by-law, made by the Governor under this section if—
 - (a) the adoption occurs at a meeting of the council where at least two-thirds of the members of the council are present; and
 - (b) the relevant resolution is supported by an absolute majority of members of the council; and
 - (c) the council adopts all of the model by-law or alteration (as the case may be).
- (4) A council may adopt a model by-law or alteration at any time after the model by-law or alteration is published in the Gazette (but if the model by-law or alteration is disallowed under the *Subordinate Legislation Act 1978* after its adoption by a council, the adoption by the council is of no effect on and after the date of the disallowance).
- (5) The resolution adopting a model by-law or alteration must be published in the Gazette.
- (6) The operation of a model by-law or alteration adopted by a council under this section takes effect from a day specified in the resolution (which must not be earlier than the day of publication of the resolution in the Gazette), or, if no day is specified, from the day of publication of the resolution in the Gazette.
- ~~(7) A council must publish a notice of the adoption of a model by-law or alteration under this section in a newspaper circulating in the area of the council.~~
- (7) A council must give public notice of the adoption of a model by-law or alteration under this section.
- (8) An alteration or revocation of a model by-law by the Governor does not affect the prior adoption of the model by-law by the council.
- (9) A council may, by further by-law, revoke a by-law adopted under this section.

251—Expiry of by-laws

- (1) A by-law made under this Act, and all subsequent by-laws altering that by-law, unless it has already expired or been revoked, expire on 1 January of the year following the year in which the seventh anniversary of the day on which the by-law was made falls.
- (2) For the purposes of this section, a by-law will be taken to have been made on the day on which it is published in the Gazette or, in the case of a model by-law, the day on which the notice of the resolution adopting the model by-law is published in the Gazette.

252—Register of by-laws and certified copies

- (1) A council must cause a separate register to be kept of all by-laws made or adopted by the council.
- (2) The register must include a copy of any code, standard or other document referred to or incorporated in a by-law.
- ~~(3) A person is entitled to inspect the register at the principal office of the council during ordinary office hours.~~
- ~~(4) A person is entitled, on payment of a fee fixed by the council, to an extract from the register.~~
- (5) A person is entitled, on payment of a fee fixed by the council, to a certified copy of a by-law of a council in force in its area (or a part of its area) at the particular time.
- (6) If a by-law only applies within a part or parts of the area of a council as the council may determine from time to time, and the council has made a determination, a certified copy of the resolution making the determination must accompany a copy of the by-law provided under subsection (5).
- (7) The certificate referred to in subsections (5) and (6) may be given by the principal member of the council or the chief executive officer of the council.

253—Revocation of by-law does not affect certain resolutions

- (1) If—
 - (a) a by-law revokes a by-law, or part of a by-law, that provides that the council may pass a resolution for a particular purpose; and
 - (b) the revoking by-law contains provisions substantially corresponding to those of the revoked by-law,then—
 - (c) the revocation does not affect the operation of a resolution in force immediately before the revocation to the extent that the resolution is not inconsistent with the revoking by-law; and
 - (d) the resolution continues to have effect as if passed under the revoking by-law.

Part 2—Orders**Division 1—Power to make orders****254—Power to make orders**

- (1) A council may order a person to do or to refrain from doing a thing specified in Column 1 of the following table if in the opinion of the council the circumstances specified opposite it in Column 2 of the table exist and the person comes within the description opposite it in Column 3 of the table.

Column 1 To do or to refrain from doing what?	Column 2 In what circumstances?	Column 3 To whom?
2. Hazards on lands adjoining a public place		
(1) To fence, empty, drain, fill or cover land (including land on which there is a building or other structure).	(1) A hazard exists that is, or is likely to become, a danger to the public.	(1) The owner or occupier of the land.
(2) To remove overgrown vegetation, cut back overhanging branches, or to remove a tree.	(2) The vegetation, branches or tree create, or are likely to create, danger or difficulty to persons using a public place.	(2) The owner or occupier of the land.
(3) To remove or modify a flag or banner, a flagpole or sign, or similar object or structure that intrudes into a public place.	(3) The relevant object or structure creates, or is likely to create, danger or difficulty to persons using a public place.	(3) The owner or occupier of the land.
(4) Where the public place is a road—to take action necessary to protect the road or to remove a hazard to road users.	(4) A situation exists that is causing, or is likely to cause, damage to the road or a hazard to road users.	(4) The owner or occupier of the land.

Examples—

- To fill an excavation, or to prevent drainage of water across the road.
- To construct a retaining wall or to remove or modify a fence.
- To fence land to prevent the escape of animals.
- To remove a structure or vegetation near an intersection.

Column 1 To do or to refrain from doing what?	Column 2 In what circumstances?	Column 3 To whom?
4. Inappropriate use of vehicle		
To refrain from using a caravan or vehicle as a place of habitation.	A person is using a caravan or vehicle as a place of habitation in circumstances that— <ol style="list-style-type: none"> <li data-bbox="718 571 1045 660">(a) present a risk to the health or safety of an occupant; or <li data-bbox="718 683 1045 772">(b) cause a threat of damage to the environment; or <li data-bbox="718 795 1045 875">(c) detract significantly from the amenity of the locality. 	The owner or occupier of the land or a person apparently occupying the caravan or vehicle.

- (2) A reference in the table to an animal or animals includes birds and insects.

Division 2—Associated matters

255—Procedures to be followed

- (1) A council must, before taking action to make an order under this Part (but subject to this section), give the person to whom it is proposed that the order be directed a notice in writing—
 - (a) stating the proposed action, including the terms of the proposed order and the period within which compliance with the order will be required; and
 - (b) stating the reasons for the proposed action; and
 - (c) inviting the person to show, within a specified time (of a reasonable period), why the proposed action should not be taken (by making representations to the council or a person nominated to act on behalf of the council).
- (2) If a notice is directed to a person who is not the owner of the relevant land, the council must take reasonable steps to serve a copy of the notice on the owner.
- (3) The council may, after considering representations made within the time specified under subsection (1)—
 - (a) make an order in accordance with the terms of the original proposal; or
 - (b) make an order with modifications from the terms of the original proposal; or
 - (c) determine not to proceed with an order.
- (4) The council is not required to give further notice before it makes an order with modifications under subsection (3)(b).
- (5) A council may—
 - (a) include two or more orders in the same instrument;
 - (b) direct two or more persons to do something specified in the order jointly.

- (6) An order must—
- (a) subject to this section, specify a reasonable period within which compliance with the order is required; and
 - (b) state the reasons for the order.
- (7) An order must be served on the person to whom it is addressed.¹
- (8) If an order is directed to a person who is not the owner of the relevant land, the council must take reasonable steps to serve a copy of the order on the owner.
- (9) If land is owned or occupied by more than one person—
- (a) an order in respect of the land is not invalid merely because it is not directed to all of those owners or occupiers; and
 - (b) an owner or occupier who complies with an order may recover a fair contribution from other owners or occupiers.
- (10) Nothing in this section affects the right of a person from recovering from another all or any of the expenses incurred by the person in complying with an order.
- (11) A council may, at the request, or with the agreement, of the person to whom an order is directed, vary an order or may, on its own initiative, revoke an order if satisfied that it is appropriate to do so.
- (12) If a council, in the circumstances of a particular case, considers—
- (a) that an activity constitutes, or is likely to constitute, a threat to life or an immediate threat to public health or public safety; or
 - (b) that an emergency situation otherwise exists,
- the council may—
- (c) proceed immediately to make an order under this section without giving notice under subsection (1); and
 - (d) require immediate compliance with an order despite subsection (6)(a).
- (13) A council is not required to comply with any other procedure, or to hear from any other person, except as provided by this section before it makes an order under this section.

Note—

- 1 See Chapter 14 Part 2 about various forms of service.

256—Rights of review

- (1) An order must include a statement setting out the rights of a person to seek a review of the order under this Act.
- (2) A statement is sufficient for the purposes of subsection (1) if it includes the information specified by the regulations.
- (3) A person to whom an order is directed may, within 14 days after service of the order, seek a review of the order by SACAT under section 34 of the *South Australian Civil and Administrative Tribunal Act 2013*.

257—Action on non-compliance

- (1) If the requirements of an order are not complied with in the time fixed for compliance or, if there is an application for review, within 14 days after the determination of the review, the council may (subject to the outcome of any review) take the action required by the order.
- (2) Action to be taken by a council under subsection (1) may be taken on the council's behalf by an employee of the council or by another person authorised by the council for the purpose.
- (3) The reasonable costs and expenses incurred by a council in taking action under this section may be recovered by the council as a debt from the person who failed to comply with the requirements of the order.
- (4) The regulations may limit the amount of costs and expenses recoverable under subsection (3) in a case involving a European wasp's nest.
- (5) If an amount is recoverable from a person by a council under this section, the council may, by notice in writing to the person, fix a period, being not less than 28 days from the date of the notice, within which the amount must be paid and, if the amount is not paid by the person within that period—
 - (a) the person is liable to pay interest charged at the prescribed rate per annum on the amount unpaid; and
 - (b) if the person is the owner of the land to which the order relates—the council may, in accordance with Schedule 6, impose a charge over the land for the unpaid amount, together with interest.
- (6) No civil liability attaches to a council, an employee of a council, or a person acting under the authority of a council, for anything done by the council, employee, or person under this section.
- (7) In this section—

European wasp's nest means the nest of an insect of the species *Vespula germanica*.

258—Non-compliance with an order an offence

A person who contravenes or fails to comply with an order under this Part is guilty of an offence.

Maximum penalty: \$2 500.

Expiation fee: \$210.

Division 3—Policies**259—Councils to develop policies**

- (1) A council must take reasonable steps to prepare and adopt policies concerning the operation of this Part.
- (2) A council must—
 - (a) prepare a draft of a policy; and

- ~~(b) — by notice in a newspaper circulating in the area of the council, give notice of the place or places at which copies of the draft are available for inspection (without charge) and purchase (on payment of a fee fixed by the council) and invite interested persons to make written representations on the draft within a period specified by the council (being a period of at least 4 weeks).~~
- (b) undertake public consultation.
- (3) A council must consider any submission made to the council on a proposed policy ~~in response to an invitation~~ during the public consultation under subsection (2).
- (4) A council may amend a policy at any time.
- (5) However, a council must, before adopting an amendment to a policy, take the steps specified by subsections (2) and (3) (as if the amendment were a new policy), unless the council determines that the amendment is of only minor significance.
- ~~(6) — A person is entitled to inspect (without charge) a policy at the principal office of the council during ordinary office hours.~~
- ~~(7) — A person is entitled, on payment of a fee fixed by the council, to a copy of the policy.~~
- (8) A council must, in considering whether to make an order under this Part, deal with the particular case on its merits but must also take into account any relevant policy under this Division.

Part 3—Authorised persons

260—Appointment of authorised persons

- (1) A council may, by instrument in writing, appoint a person (other than a member of the council) as an authorised person.
- (2) An appointment may be subject to conditions or limitations specified in the instrument of appointment.
- (3) The council must issue to an authorised person an identity card—
- (a) containing a photograph of the authorised person; and
 - (b) identifying any conditions or limitations imposed under subsection (2).
- (4) An authorised person must, on demand by a person affected by an exercise or proposed exercise of a power under this Act, produce his or her identity card for inspection by that person.
- (5) A council may, at any time, revoke an appointment under this section, or vary or revoke a condition or limitation, or impose a further condition or limitation.
- (6) No civil liability attaches to an authorised person for an honest act or omission in the exercise, performance or discharge, or purported exercise, performance or discharge, of powers, functions or duties under this or other Acts.
- (7) A liability that would, but for subsection (6), attach to an authorised person attaches instead to the council.

261—Powers under this Act

- (1) An authorised person may—
 - (a) after giving reasonable notice to the owner or occupier of land, enter land—
 - (i) for a purpose related to the operation, administration or enforcement of this or another Act by the council (including to ascertain whether an order should be made or other action taken by the council under this or another Act); or
 - (ii) to carry out any inspection that the council is authorised to undertake under this or another Act; or
 - (iii) to carry out any work that the council is authorised to undertake under this or another Act;
 - (b) subject to subsection (2), where necessary, break into any place for a purpose related to the administration or enforcement of this Act;
 - (c) require a person to produce documents (which may include a written record reproducing in an understandable form information stored by computer, microfilm or other process) as reasonably required in connection with the administration or enforcement of this Act or a by-law under this Act;
 - (d) examine, copy or take extracts from documents or information so produced or require a person to provide a copy of any such document or information;
 - (e) carry out tests, make measurements or take photographs, films or video recordings as reasonably necessary in connection with the administration or enforcement of this Act or a by-law under this Act;
 - (f) require a person whom the authorised person reasonably suspects to have committed, or to be committing or about to commit, any breach of this Act or a by-law under this Act to state the person's full name and usual place of residence and to produce evidence of the person's identity;
 - (g) require a person who the authorised person reasonably suspects has knowledge of matters in respect of which information is reasonably required for the administration or enforcement of this Act or a by-law under this Act to answer questions in relation to those matters;
 - (h) give expiation notices to persons alleged to have committed expiable offences under this Act or a by-law under this Act;
 - (i) give any directions reasonably required in connection with the exercise of a power conferred above or otherwise in connection with the administration or enforcement of this Act or a by-law under this Act.
- (2) An authorised person may only exercise the power conferred by subsection (1)(b) on the authority of a warrant issued by a magistrate unless the authorised person believes, on reasonable grounds, that the circumstances require immediate action to be taken.
- (3) A magistrate must not issue a warrant under subsection (2) unless satisfied, on information given on oath—
 - (a) that there are reasonable grounds to suspect that a provision of this or another Act has been, is being, or is about to be, breached; or

- (b) that the warrant is otherwise reasonably required in the circumstances.
- (4) In the exercise of powers under this Act, an authorised person may be assisted by such persons as he or she considers necessary in the circumstances.
- (5) An occupier of a building must give to an authorised person or a person assisting an authorised person such assistance as is reasonably required for the effective exercise of the powers conferred by this section to be exercised.
Maximum penalty: \$5 000.
- (6) Subject to subsection (7), a person who—
- (a) without reasonable excuse, hinders or obstructs an authorised person, or a person assisting an authorised person, in the exercise of powers under this Act; or
 - (b) uses abusive, threatening or insulting language to an authorised person, or a person assisting an authorised person; or
 - (c) without reasonable excuse, fails to obey a requirement or direction of an authorised person under this Act; or
 - (d) without reasonable excuse, fails to answer, to the best of the person's knowledge, information and belief, a question put by an authorised person; or
 - (e) falsely represents, by words or conduct, that he or she is an authorised person,
- is guilty of an offence.
Maximum penalty: \$5 000.
- (7) A person is not obliged to answer a question or to produce, or provide a copy of, a document or information as required under this section if to do so might tend to incriminate the person or make the person liable to a penalty.
- (8) A person is not obliged to provide information under this section that is privileged on the ground of legal professional privilege.
- (9) A person who assaults an authorised person, or a person assisting an authorised person in the exercise of powers under this Act, is guilty of an offence.
Maximum penalty: \$10 000 or imprisonment for 2 years.
- (10) An authorised person, or a person assisting an authorised person, who—
- (a) addresses offensive language to any other person; or
 - (b) without lawful authority hinders or obstructs or uses or threatens to use force in relation to any other person,
- is guilty of an offence.
Maximum penalty: \$5 000.

262—Power of enforcement

- (1) If a person (the *offender*) engages in conduct that is a contravention of this Act or a by-law under this Act, an authorised person may order the offender—
- (a) if the conduct is still continuing—to stop the conduct; and
 - (b) whether or not the conduct is still continuing—to take specified action to remedy the contravention.

- (2) A person must comply with an order under this section.
Maximum penalty: \$5 000.
- (3) If a person does not comply with an order, the authorised person may take action reasonably required to have the order carried out.
- (4) However, an authorised person may not use force against an offender under this section.

Chapter 13—Review of local government acts, decisions and operations

Part A1—Member behaviour

Division 1—Council to deal with member behaviour

262A—Complaints

- (1) A person may make a complaint under this Division alleging that a member of a council has contravened or failed to comply with Chapter 5 Part 4 Division 2.
- (2) A complaint to a council under this Division must be made in accordance with, and contain any information required by, the council's behavioural management policy.
- (3) Subject to this Division, a council must deal with a complaint under this Division in accordance with the council's behavioural management policy (and a reference to dealing with a complaint includes a reference to refusing to deal with a complaint or determining to take no further action on a complaint).

262B—Behavioural management policy

- (1) A council must prepare and adopt a policy relating to the management of behaviour of members of the council (a *behavioural management policy*).
- (2) Subject to this Division, a behavioural management policy must include the following provisions relating to complaints under this Division:
 - (a) provisions requiring that, on receipt, a complaint will be provided to a person authorised to receive complaints, being a person who is not the person subject of the complaint;
 - (b) provisions authorising the council to deal with complaints as the council considers appropriate, including by—
 - (i) refusing to deal with a complaint; or
 - (ii) determining to take no further action on a complaint (having commenced dealing with a complaint); or
 - (iii) arranging for mediation, conciliation, arbitration or other dispute or conflict resolution in relation to a complaint;

Note—

Provisions of a behavioural management policy setting out the grounds authorising a council to refuse to deal with a complaint or determine to take no further action on a complaint may include grounds such as—

- (a) the ground that the subject matter of the complaint is trivial; or

- (b) the ground that the complaint is frivolous or vexatious or is not made in good faith; or
 - (c) the ground that the complainant or the person on whose behalf the complaint was made does not have a sufficient personal interest in the matter raised in the complaint; or
 - (d) the ground that, having regard to all the circumstances of the case, it is unnecessary or unjustifiable for the council to deal with or continue to deal with the complaint; or
 - (e) the ground that the subject matter of the complaint has been or is already being investigated, whether by the council or another person or body; or
 - (f) the ground that the council has dealt with the complaint adequately.
- (c) provisions authorising the council to inquire into a complaint in such manner as the council considers appropriate (subject to the principles of procedural fairness);

Note—

Provisions of a behavioural management policy relating to inquiring into a complaint appropriately may include procedures such as 1 or more of the following:

- (a) provisions relating to parties to the process providing submissions (oral or written);
 - (b) provisions relating to the conduct of interviews;
 - (c) provisions relating to the undertaking of investigations (formal or informal).
- (d) provisions authorising the council to conduct an inquiry itself or delegate the conduct of an inquiry to any person or body (with the agreement of the person or body) the council considers appropriate in the circumstances;

Note—

Examples of the kind of person to whom a council may delegate the conduct of an inquiry include—

- (a) the principal member of the council; or
 - (b) the chief executive officer of the council; or
 - (c) a delegate of the principal member or the chief executive officer; or
 - (d) a committee of the council (such as a committee established in relation to governance matters); or
 - (e) a person who is not a member or employee of the council.
- (e) provisions authorising the council to take action to resolve a complaint in such manner as the council considers appropriate, including by—

- (i) requiring the member to undertake training, instruction, counselling, mentoring or coaching; or
 - (ii) taking action under this Division.
- (3) Without limiting subsection (2), a behavioural management policy may contain other provisions relating to the processes and procedures for receiving and dealing with complaints under this Division.
- (4) A behavioural management policy—
 - (a) must not be inconsistent with the behavioural standards; and
 - (b) must not be inconsistent with the *Public Interest Disclosure Act 2018* or a council procedure under that Act; and
 - (c) must comply with any requirement specified by the behavioural standards.
- (5) A member of a council must comply with the council's behavioural management policy.
- (6) A council may from time to time alter a behavioural management policy, or substitute a new policy.
- (7) A council must, within 12 months after the conclusion of each periodic election, review the operation of its behavioural management policy.

262C—Action

- (1) A council may, after inquiring into a complaint under this Division, do 1 or more of the following:
 - (a) pass a censure motion in respect of the member;
 - (b) require the member to issue a public apology (in a manner determined by the council);
 - (c) require the member to undertake a specified course of training or instruction;
 - (d) remove or suspend the member from 1 or more offices held in the member's capacity as a member of the council or by virtue of being a member of the council (other than the office of member of the council).
- (2) If action is taken in respect of a member of a council under this section, a report on the matter must be considered in public at a meeting of the council.
- (3) In the exercise or performance of a power or function under this Division, a council (including any person acting on behalf of, or as a delegate of, the council)—
 - (a) must proceed with as little formality and technicality and with as much expedition as the requirements of this or any other Act and a proper consideration of the matter permit; and

- (b) is not bound by rules of evidence but may inform itself of any matter in any manner that the council considers appropriate.

262D—Reasons

If a council—

- (a) refuses to deal with a complaint under this Division; or
- (b) determines to take no further action in relation to a complaint under this Division (whether or not an inquiry has been commenced or completed on the complaint),

the council must provide the complainant with written reasons for the refusal or determination.

Division 2—Behavioural standards panel

Subdivision 1—Preliminary

262E—Interpretation

In this Division—

misbehaviour means—

- (a) a failure by a member of a council to comply with a requirement of the council under section 262C(1); or
- (b) a failure by a member of a council to comply with a provision of, or a requirement under, the council's behavioural management policy; or
- (c) a failure by a member of a council to comply with an agreement reached following mediation, conciliation, arbitration or other dispute or conflict resolution conducted in relation to a complaint under Division 1;

presiding member means the member of the Panel appointed to be the presiding member of the Panel under section 262F, or a person from time to time acting as the presiding member;

repeated misbehaviour means a second or subsequent failure by a member of a council to comply with Chapter 5 Part 4 Division 2;

serious misbehaviour means a failure by a member of a council to comply with section 75G.

Subdivision 2—Behavioural standards panel

262F—Establishment and constitution

- (1) The Behavioural Standards Panel is established.
- (2) The Panel—
 - (a) is a body corporate; and

- (b) has perpetual succession and a common seal; and
 - (c) is capable of suing and being sued in its corporate name; and
 - (d) has all the powers of a natural person that are capable of being exercised by a body corporate and, in particular, has all the powers necessary or expedient for, or incidental to, the performance of its functions.
- (3) The Panel consists of the following members appointed by the Governor—
- (a) a member nominated jointly by the Minister and the LGA to be the presiding member of the Panel; and
 - (b) a member nominated by the Minister; and
 - (c) a member nominated by the LGA.
- (4) A member or employee of a council cannot be appointed as a member of the Panel.
- (5) The Minister and the LGA must, when nominating persons for appointment as members of the Panel, seek to ensure that, as far as is practicable, the members of the Panel collectively have qualifications, knowledge, expertise and experience in the following areas:
- (a) local government or public administration;
 - (b) law;
 - (c) administrative or disciplinary investigation;
 - (d) industrial relations;
 - (e) dispute resolution, conflict management, human resource management or organisational psychology.
- (6) In addition, before nominating a person for appointment as a member of the Panel, the Minister (in the case of the presiding member or the member nominated by the Minister) or the LGA (in the case of the member nominated by the LGA) must ensure that a registered industrial association that represents the interests of employees of councils specified by the Minister by notice in the Gazette is consulted on the proposed nomination.

262G—Conditions of membership

- (1) A member of the Panel will be appointed on such conditions and for such term, not exceeding 5 years, as the Governor may determine and on the expiration of a term of office will be eligible for reappointment.
- (2) The Governor may remove a member of the Panel from office—
 - (a) for breach of, or failure to comply with, a condition of appointment; or

- (b) for failure or incapacity to carry out official duties satisfactorily; or
 - (c) for misconduct; or
 - (d) on the recommendation of the Minister.
- (3) The Minister cannot make a recommendation under subsection (2)(d) unless the LGA consents to the making of the recommendation.
- (4) The office of a member of the Panel becomes vacant if the member—
- (a) dies; or
 - (b) completes a term of office and is not reappointed; or
 - (c) resigns by written notice addressed to the Minister; or
 - (d) is convicted of an indictable offence or sentenced to imprisonment for an offence; or
 - (e) becomes a member of an Australian Parliament; or
 - (f) becomes a member or employee of a council; or
 - (g) is removed from office by the Governor under subsection (2).
- (5) On the office of a member of the Panel becoming vacant, a person must be appointed in accordance with this Act to the vacant office.

262H—Acting member

- (1) If—
- (a) a member is unable to perform official functions or duties; or
 - (b) the office of a member is vacant,
- the Governor may appoint a person to act in the office of the member for a period of up to 6 months on conditions determined by the Governor.
- (2) If a member is unable to act in relation to a particular matter, the Minister may appoint a person to act in the office of the member in relation to that matter on conditions determined by the Minister.
- (3) Section 262G(2) to (5) (inclusive) apply to an acting member as if they were appointed under section 262F.

262I—Meetings of Panel

- (1) Subject to this Part—
- (a) a meeting of the Panel will be presided over by the presiding member and in the absence of that member a member chosen by those present will preside; and

- (b) 2 members constitute a quorum of the Panel and no business may be transacted at a meeting of the Panel unless a quorum is present; and
 - (c) each member present at a meeting of the Panel is entitled to 1 vote on a matter arising for decision at the meeting and the person presiding at the meeting has, in the event of an equality of votes, a second or casting vote; and
 - (d) a decision carried by a majority of the votes cast by the members present at a meeting of the Panel is a decision of the Panel; and
 - (e) the Panel may otherwise determine its own procedures.
- (2) A conference by telephone or other electronic means between the member of the Panel will, for the purposes of this section, be taken to be a meeting of the Panel at which the participating members are present if—
- (a) notice of the conference is given to all members in the manner determined by the Panel for the purpose; and
 - (b) each participating member is capable of communicating with every other participating member during the conference.
- (3) A proposed resolution of the Panel becomes a valid decision of the Panel despite the fact that it is not voted on at a meeting of the Panel if—
- (a) notice of the proposed resolution is given to all members in accordance with procedures determined by the Panel; and
 - (b) a majority of the members express concurrence in the proposed resolution by email or other written communication setting out the terms of the resolution.
- (4) The Panel must cause minutes to be kept of its meetings.

262J—Remuneration and expenses

The members of the Panel are entitled to such fees, allowances and expenses as the Governor may approve.

262K—Staff

- (1) The Panel will have such staff (comprised of persons employed in the Public Service of the State) as is necessary for the purposes of the performance of the Panel's functions under this and any other Act.
- (2) The Panel may, by arrangement with the appropriate authority, make use of the services, facilities or employees of a government department, agency or instrumentality.

262L—Validity of acts of Panel

An act or proceeding of the Panel is not invalid by reason only of a vacancy in its membership or a defect in the appointment of a member.

262M—Costs

- (1) The reasonable costs of establishing the Panel, and the reasonable ongoing administrative and operational costs of the Panel, are to be paid by the LGA under an arrangement established by the Minister from time to time after consultation with the LGA.
- (2) The LGA may recover (from time to time) the costs payable by the LGA under an arrangement under subsection (1) as a debt from councils.
- (3) The Panel may recover reasonable costs incurred in relation to a complaint against a member of a council referred to the Panel under Subdivision 3 as a debt due from the relevant council.

262N—Functions

- (1) The primary function of the Panel is to assess and deal with complaints referred to the Panel under Subdivision 3.
- (2) In addition, the Panel may—
 - (a) publish practice directions relating to practices and procedures in respect of matters before the Panel; and
 - (b) publish guidance material relating to the performance of its functions under this Division, including with respect to the interpretation or application of a provision of this Division; and
 - (c) perform other functions conferred on the Panel by or under this or any other Act.

262O—Delegation

- (1) Subject to subsection (2), the Panel may delegate a function or power conferred on the Panel, other than a function or power under Subdivision 3 or a prescribed function or power—
 - (a) to a specified person or body; or
 - (b) to a person occupying or acting in a specified office or position.
- (2) A delegation—
 - (a) may be made subject to conditions or limitations specified in the instrument of delegation; and
 - (b) may, if the instrument of delegation so provides, be further delegated; and
 - (c) is revocable at will and does not prevent the Panel from acting in a matter.

262P—Annual report

- (1) The Panel must, on or before 30 September in each year, submit a report to the Minister on the activities of the Panel during the previous financial year.
- (2) The Minister must, within 12 sitting days after receipt of a report under subsection (1), cause copies of that report to be laid before each House of Parliament.

Subdivision 3—Inquiries and action on complaints referred to Panel**262Q—Referral**

A complaint alleging misbehaviour, repeated misbehaviour or serious misbehaviour by a member of a council may be referred to the Panel by—

- (a) resolution of the council; or
- (b) the principal member of the council; or
- (c) at least 3 members of the council; or
- (d) a responsible person in accordance with section 75G(5).

262R—Proceedings of Panel

- (1) One or more functions or powers of the Panel under section 262S, 262T, 262U or 262V may be exercised by the presiding member on behalf of the Panel.
- (2) The Panel (or the presiding member acting on its behalf) may appoint an investigator to conduct an inquiry under section 262T into a complaint referred to the Panel under this Subdivision.
- (3) Any questions of law or procedure arising before the Panel will be determined by the presiding member and any other questions by unanimous or majority decision of the members (unless there is an equal division of opinion, in which case, the decision of the presiding member will be the decision of the Panel).
- (4) If a member of the Panel as constituted under this section (other than the presiding member) dies or is for any other reason unable to continue with the proceedings before the Panel, the Panel constituted of the remaining members may, if the presiding member so determines, continue and complete the proceedings.

262S—Assessment

- (1) The Panel may refuse to deal with a complaint referred to the Panel under this Subdivision or, having commenced dealing with a complaint, determine to take no further action on it if the Panel is satisfied—
 - (a) that the subject matter of the complaint is trivial; or

- (b) that the complaint is frivolous or vexatious or is not made in good faith; or
 - (c) that the complainant or the person on whose behalf the complaint was made does not have a sufficient personal interest in the matter raised in the complaint; or
 - (d) that, having regard to all the circumstances of the case, it is unnecessary or unjustifiable for the Panel to deal with or continue to deal with the complaint; or
 - (e) that the subject matter of the complaint has been or is already being assessed or investigated, whether by the Panel or another person or body (but disregarding any dealing with the complaint by the relevant council following which the matter was referred to the Panel); or
 - (f) that the council has dealt with the complaint adequately; or
 - (g) that it is otherwise in the public interest to refuse to deal with, or determine to take no further action on, the complaint.
- (2) If the person primarily affected by the behaviour that is the subject of a complaint is an employee of a council, the Panel must, before refusing to deal with, or determining to take no further action on, the complaint, invite and recognise submissions from a registered industrial association that represents the interests of council employees.
- (3) If a complaint is made and the Panel refuses to deal with, or determines to take no further action on, the complaint, the Panel must inform the person or body that referred the complaint to the Panel under this Subdivision of that decision and of the reasons for it.
- (4) The Panel may refer a complaint referred to it under this Subdivision to the relevant council if the Panel considers that the complaint does not allege misbehaviour, repeated misbehaviour or serious misbehaviour by a member of a council.

262T—Inquiries

- (1) The Panel may inquire into a complaint referred to the Panel under this Subdivision in such manner as the Panel considers appropriate.
- (2) However, an inquiry must be conducted in accordance with the principles of procedural fairness.
- (3) In addition, the Panel must ensure that, during an inquiry relating to a complaint where the person primarily affected by the behaviour that is the subject of the complaint is an employee of a council, any registered industrial association representing the employee in the matter is given an opportunity to make submissions relating to the inquiry.

262U—Powers relating to inquiries

- (1) The Panel or an investigator conducting an inquiry under this Division may, in connection with the inquiry—
 - (a) by summons signed by the Panel or investigator (as the case requires), require a person's attendance; and
 - (b) require a person to answer, orally or in writing, questions to the best of their knowledge, information and belief; and
 - (c) require a person to verify an answer under paragraph (b) by declaration; and
 - (d) require a council or person to produce any relevant documents or other records; and
 - (e) retain documents or other records produced under paragraph (d) for reasonable periods and make copies of them or their contents; and
 - (f) call for or receive submissions or representations.
- (2) Subject to subsection (3), a person or council must not refuse or fail to comply with a requirement under subsection (1).
Maximum penalty: \$10 000.
- (3) A person is not obliged to comply with a requirement under subsection (1) if to do so might incriminate the person of an offence, and a person or a council is not required to provide information under subsection (1) that is privileged on the ground of legal professional privilege.
- (4) In the exercise or performance of a power or function under this Subdivision, the Panel—
 - (a) must proceed with as little formality and technicality and with as much expedition as the requirements of this or any other Act and a proper consideration of the matter permit; and
 - (b) is not bound by rules of evidence but may inform itself of any matter in any manner that the Panel considers appropriate.

262V—Dispute resolution

- (1) The Panel may, at any time, arrange for mediation, conciliation, arbitration or other dispute or conflict resolution (*alternative dispute resolution*) to be conducted in relation to the subject matter of a complaint referred under this Subdivision.
- (2) If agreement is reached through alternative dispute resolution—
 - (a) the agreement must be recorded in writing and signed by the parties to the agreement and by a member of the Panel on behalf of the Panel; and
 - (b) a copy of the agreement must be given to each of the parties.

- (3) The Panel may, if satisfied that the subject matter of a complaint has been properly resolved by alternative dispute resolution, determine to take no further action on the complaint.

262W—Action

- (1) The Panel may, after inquiring into a complaint referred to the Panel under this Subdivision, by order do 1 or more of the following:
- (a) reprimand the member (including by means of a public statement);
 - (b) direct the council to pass a censure motion in respect of the member;
 - (c) require the member to issue a public apology (in a manner determined by the Panel);
 - (d) require the member to attend a specified course of training or instruction, or to take other steps;
 - (e) require the member to reimburse the council a specified amount (which may include the reimbursement of the council's costs relating to investigation of the complaint and giving effect to an order under this section);
 - (f) remove or suspend the member from 1 or more offices held in the member's capacity as a member of the council or by virtue of being a member of the council (other than the office of member of the council);
 - (g) suspend the member from the office of member of the council for a period not exceeding 3 months, with or without an allowance (as determined by the Panel);
 - (h) direct the council to lodge a complaint against the member with SACAT.
- (2) If the person primarily affected by the behaviour that is the subject of a complaint referred to the Panel under this Subdivision is an employee of a council, the Panel must, before determining whether or not to take action under this section, ensure that any registered industrial association representing the employee is given an opportunity to make submissions on the matter.
- (3) If action is taken in respect of a member of a council under this section, the Panel—
- (a) must provide a report on the matter to the council; and
 - (b) may require—
 - (i) the report to be considered in public at a meeting of the council; and
 - (ii) the council to provide a report to the Panel, within a period and in such manner as is specified by the Panel, detailing—

- (A) if the Panel made an order requiring the member to take action under subsection (1)—the member's compliance with the requirement; or
 - (B) if the Panel made an order directing the council to take action under subsection (1)—the council's compliance with the direction.
- (4) If a member of a council fails to comply with an order of the Panel requiring the member to take action under subsection (1), the council is to ensure that a complaint is lodged against the member with SACAT.
- (5) If the Panel considers that a council has failed to comply with a direction or requirement of the Panel under this section, the Panel may provide a report to the Minister on the matter.

262X—Reports on inquiries

- (1) The Panel may publish, in such manner as the Panel thinks fit, a report on—
 - (a) an inquiry under this Subdivision; or
 - (b) a complaint that the Panel refused to deal with, or determined to take no further action on.
- (2) The Panel may—
 - (a) provide a report under subsection (1) relating to a member of a council to the council; and
 - (b) require the report to be considered in public at a meeting of the council.
- (3) If a report under subsection (1) relates to a complaint where the person primarily affected by the behaviour that is the subject of the complaint is an employee of a council, the Panel must provide the report to any registered industrial association representing the employee.
- (4) The Panel may, in providing a report to a registered industrial association under subsection (3), require the registered industrial association to ensure that the whole or a specified part of the report is not disclosed to any other person or otherwise published.
- (5) A registered industrial association that contravenes or fails to comply with a requirement under subsection (4) is guilty of an offence.
Maximum penalty: \$10 000.
- (6) Nothing in this section limits section 262W.

Part 1—Conduct of members**Part 1—Member integrity—complaints, investigations and proceedings****263—Grounds of complaint**

- ~~—(1) There are grounds for complaint under this Part against a member of a council if the member has contravened or failed to comply with Chapter 5 Part 4.~~

263A—Investigation of grounds of complaint by Ombudsman

- (1) The Minister may refer to the Ombudsman for investigation and report under the *Ombudsman Act 1972* any matter alleged to ~~constitute grounds for complaint under this Act against~~ involve a contravention of, or failure to comply, with an integrity provision by a member of a council.
- (2) Any person may make a complaint to the Ombudsman setting out matters alleged to ~~constitute grounds for complaint under this Act against~~ involve a contravention or failure to comply with an integrity provision by a member of a council.
- (3) The Ombudsman may, on his or her own initiative, carry out an investigation under the *Ombudsman Act 1972* of matters that may ~~constitute grounds for complaint under this Act against~~ involve a contravention or failure to comply with an integrity provision by a member of a council.
- (4) For the purposes of the *Ombudsman Act 1972*, all acts that may ~~constitute grounds for complaint under this Act against~~ involve a contravention of, or failure to comply with, an integrity provision by a member of a council will be taken to be administrative acts.

263B—Outcome of Ombudsman investigation

- ~~—(1) The recommendations that may be made by the Ombudsman under the *Ombudsman Act 1972* on the completion of an investigation of the complaint include that the council—~~
- ~~—(a) reprimand the member (including by means of a public statement); or~~
 - ~~—(b) require the member to attend a specified course of training or instruction, to issue an apology in a particular form or to take other steps; or~~
 - ~~—(c) require the member to reimburse the council a specified amount; or~~
 - ~~—(d) ensure that a complaint is lodged against the member with SACAT.~~
- ~~—(2) If a member of a council fails to comply with a requirement of the council of a kind referred to in subsection (1) made in accordance with the recommendation of the Ombudsman, the member will be taken to have failed to comply with Chapter 5 Part 4 and the council is to ensure that a complaint is lodged against the member with SACAT.~~
- (1) The recommendations that may be made by the Ombudsman under the *Ombudsman Act 1972* on the completion of an investigation of the complaint include—
 - (a) a recommendation requiring the council to—
 - (i) reprimand the member (including by means of a public statement); or

- (ii) suspend the member from any office under this Act for a period not exceeding 3 months, with or without an allowance (as determined by the Ombudsman); or
 - (iii) ensure that a complaint is lodged against the member with SACAT; or
- (b) a recommendation requiring the member to—
 - (i) issue a public apology (in a manner determined by the Ombudsman); or
 - (ii) attend a specified course of training or instruction; or
 - (iii) take other steps; or
 - (iv) reimburse the council a specified amount (which may include the reimbursement of the council's costs relating to investigation of the complaint and giving effect to a recommendation of the Ombudsman under this section).
- (2) If a member of a council fails to comply with a recommendation of the Ombudsman requiring the member to take action under subsection (1), the council is to ensure that a complaint is lodged against the member with SACAT.
- (3) A council is taken to have the power to act according to the Ombudsman's recommendations.

264—Complaint lodged with SACAT

- (a1) A complaint against a member of a council may be lodged with SACAT under this section on the ground—
 - (a) that the member has contravened or failed to comply with an integrity provision; or
 - (b) of alleged misbehaviour, repeated misbehaviour or serious misbehaviour by the member (within the meaning of Part A1 Division 2); or
 - (c) that the member has contravened or failed to comply with—
 - (i) a recommendation of the Ombudsman requiring the member to take action under section 263A(1); or
 - (ii) an order of the Panel requiring the member to take action under section 262W(1).
- (1) A complaint ~~setting out the matters that are alleged to constitute the grounds for complaint against a member of a council under this Part~~ on a ground referred to in subsection (a1) may be lodged with SACAT by—
 - (a) a person authorised in writing by the Minister or the council for the purposes of this section; or
 - (b) the chief executive officer of the council.
- (2) However, a person referred to in subsection (1)(a) or (b) may not lodge a complaint on a ground set out in subsection (a1)(a) unless the matter has been investigated by the Ombudsman or the Independent Commissioner Against Corruption.

- (2a) In addition, a complaint may not be lodged by the chief executive officer of a council on the ground set out in subsection (a1)(b) unless the matter has been inquired into by the Panel.
- (3) An apparently genuine document purporting to be an authorisation under subsection (1)(a) will be accepted in any legal proceedings, in the absence of proof to the contrary, as proof that the authorisation has been given.
- (4) The complaint must be lodged within a time prescribed by the rules of SACAT under section 94 of the *South Australian Civil and Administrative Tribunal Act 2013*.

265—Hearing by SACAT

- (1) On the lodging of a complaint, SACAT may conduct a hearing for the purpose of determining whether ~~the matters alleged in the complaint constitute grounds for action against the member of the council under this Part~~ a ground on which the complaint was lodged exists.
- (2) Without limiting the powers under the *South Australian Civil and Administrative Tribunal Act 2013* of SACAT, SACAT may during the hearing—
 - (a) allow an adjournment to enable the Ombudsman, the Independent Commissioner Against Corruption or another person to investigate or further investigate matters to which the complaint relates; and
 - (b) allow the modification of the complaint or additional allegations to be included in the complaint subject to any conditions as to adjournment and notice to parties and other conditions that SACAT may think fit to impose.
- (3) SACAT may at any time dismiss a complaint if it considers—
 - (a) that the matter is frivolous or vexatious; or
 - (b) that the matter raised in the complaint is trivial; or
 - (c) that the complainant does not have a sufficient interest in the matter to which the complaint relates; or
 - (d) that there is some other good reason for not allowing the matter to proceed under this Part.

266—Constitution of SACAT

- (1) For the purposes of proceedings before the Tribunal under this Part, the following panels of assessors must be established under section 22 of the *South Australian Civil and Administrative Tribunal Act 2013*:
 - (a) a panel consisting of persons representative of elected members in local government;
 - (b) a panel consisting of persons with experience in dealing with complaints against public officials.
- (2) In any proceedings under this Part, the Tribunal may, if the President of the Tribunal so determines, sit with 1 or more assessors.

267—Outcome of proceedings

- (1) On the hearing of a complaint, SACAT may, if it is satisfied ~~that the grounds for complaint exist~~ a ground on which the complaint was lodged exists and that there is proper cause for taking action against the person to whom the complaint relates, by an order or orders do one or more of the following:
 - (a) reprimand the person (including by means of a public statement);
 - (b) require the person to attend a specified course of training or instruction, to issue an apology in a particular form or to take other steps;
 - (ba) require the person to reimburse the council a specified amount (which may include the reimbursement of the council's costs relating to investigation of the complaint and giving effect to an order under this section);
 - (c) impose a fine not exceeding ~~\$5 000~~ \$15 000 on the person;
 - (d) suspend the person from any office under this Act for a period not exceeding ~~two months~~ 6 months;
 - (e) disqualify the person from any office under this Act;
 - (f) disqualify the person from becoming a member of a council, a council committee or a subsidiary of a council for a period not exceeding five years.
- (2) If a person is disqualified under subsection (1)(e), the office immediately becomes vacant.
- (3) A fine imposed under subsection (1) is payable to general revenue in accordance with an order of SACAT.
- (4) If—
 - (a) a person has been found guilty of an offence; and
 - (b) the circumstances of the offence form, in whole or in part, the subject matter of the complaint,

the person is not liable to a fine under this section in respect of conduct giving rise to the offence.

268—Application to committees and subsidiaries

- (1) The provisions of this Part extend to committees and to members of committees established by councils as if—
 - (a) a committee were a council; and
 - (b) a member of a committee were a member of a council.
- (2) The provisions of this Part extend to subsidiaries and to board members of subsidiaries as if—
 - (a) a subsidiary were a council; and
 - (b) a board member of a subsidiary were a member of a council.

269—Report on operation of Part

- ~~—(1) The Minister must ensure that a report on the operation of this Part for the period between the commencement of this Part and 30 June 2002 is prepared by 31 August 2002.~~
- ~~—(2) The Minister must, within six sitting days after receiving the report under this section, have copies of the report laid before the Houses of Parliament.~~

Part 2—Internal review of council actions**270—Procedures for review of decisions and requests for services**

- (a1) A council must develop and maintain policies, practices and procedures for dealing with—
 - (a) any reasonable request for the provision of a service by the council or for the improvement of a service provided by the council; and
 - (b) complaints about the actions of the council, employees of the council, or other persons acting on behalf of the council.
- (a2) The policies, practices and procedures required under subsection (a1) must be directed towards—
 - (a) dealing with the relevant requests or complaints in a timely, effective and fair way; and
 - (b) using information gained from the council's community to improve its services and operations.
- (1) Without limiting subsections (a1) and (a2), a council must establish procedures for the review of decisions of—
 - (a) the council;
 - (b) employees of the council;
 - (c) other persons acting on behalf of the council.
- (2) The procedures must address the following matters (and may address other matters):
 - (a) the manner in which an application for review may be made;
 - (b) the assignment of a suitable person to reconsider a decision under review;
 - (c) the matters that must be referred to the council itself for consideration or further consideration;
 - (ca) in the case of applications that relate to the impact that any declaration of rates or service charges may have had on ratepayers—the provision to be made to ensure that these applications can be dealt with promptly and, if appropriate, addressed through the provision of relief or concessions under this Act;
 - (d) the notification of the progress and outcome of an application for review;
 - (e) the time frames within which notifications will be made and procedures on a review will be completed.

(2a) In addition, the procedures must provide that—

- (a) an application for review must be made within 6 months of the making of the decision of which review is sought (the *reviewable decision*); and
 - (b) the council may allow an application to be made more than 6 months after the making of the reviewable decision in appropriate cases.
- ~~(3) A council is not entitled to charge a fee on an application for review.~~
- (3) An application for review must be accompanied by the prescribed fee.
- (3a) A council may, as the council thinks fit, reduce, waive or refund (in whole or part) the fee under subsection (3)
- (4) A council, or a person assigned to consider the application, may refuse to consider an application for review if—
 - (a) the application is made by an employee of the council and relates to an issue concerning his or her employment; or
 - (b) it appears that the application is frivolous or vexatious; or
 - (c) the applicant does not have a sufficient interest in the matter; or
 - (d) the council or person (as the case requires) is satisfied that the subject-matter of the application has been or is already the subject of a review by the council or an investigation, inquiry or review by another authority.
- ~~(4a) The policies, practices and procedures established under this section must be consistent with any requirement prescribed by the regulations.~~
- (4a) The policies, practices and procedures established under this section—
 - (a) must not provide for a review of a decision of a council—
 - (i) to refuse to deal with, or determine to take no further action in relation to, a complaint under Part A1 Division 1 by a person who is dissatisfied with the decision; or
 - (ii) relating to a recommendation of the Ombudsman under Part 1; and
 - (b) must be consistent with any requirement prescribed by the regulations.
- ~~(5) A council must ensure that copies of a document concerning the policies, practices and procedures that apply under this section are available for inspection (without charge) and purchase (on payment of a fee fixed by the council) by the public at the principal office of the council.~~
- (6) A council may amend the policies, practices or procedures established by the council under this section from time to time.
- (7) Nothing in this section prevents a person from making a complaint to the Ombudsman at any time under the *Ombudsman Act 1972*.
- (8) A council must, on an annual basis, initiate and consider a report that relates to—
 - (a) the number of applications for review made under this section; and
 - (b) the kinds of matters to which the applications relate; and
 - (c) the outcome of applications under this section; and
 - (d) such other matters as may be prescribed by the regulations.

- (9) The right of a council to recover rates is not suspended by an application for the provision of some form of relief or concession with respect to the payment of those rates (but a council may then, if appropriate in view of the outcome of the application, refund the whole or a part of any amount that has been paid).

271—Mediation, conciliation and neutral evaluation

- (1) A council may, as part of, or in addition to, the procedures established under section 270, make provision for disputes between a person and the council to be dealt with under a scheme involving mediation, conciliation or neutral evaluation under this section.
- (2) A scheme made under this section must provide for the constitution of panels of persons who are available to act as mediators, conciliators and evaluators, and for the selection of an appropriate mediator, conciliator or evaluator if a dispute is to be dealt with under this section.
- (3) For the purposes of mediation proceedings—
- (a) the mediator may call a conference of the parties to the dispute and at that conference seek to identify the issues and the possibilities of resolving the matter by agreement; and
 - (b) a conference may be adjourned from time to time by the mediator; and
 - (c) the mediator may at any time interview the parties separately or together; and
 - (d) the mediator may at any time bring the proceedings to an end if the mediator considers that the proceedings will not result in an agreed settlement between the parties.
- (3a) For the purposes of conciliation proceedings—
- (a) the conciliator may call a conference of the parties to the dispute and at that conference seek to identify the issues and to provide advice as to how the matter might be settled through the conciliation proceedings; and
 - (b) the conciliator may make a recommendation for the resolution of the dispute; and
 - (c) a conference may be adjourned from time to time by the conciliator; and
 - (d) the conciliator may at any time bring the proceedings to an end if the conciliator considers that the proceedings will not result in a settlement of the matter.
- (4) For the purposes of conducting neutral evaluation of a dispute—
- (a) the parties must attend before the evaluator at a time and place determined by the evaluator; and
 - (b) the evaluator must hear the parties and seek to—
 - (i) identify and reduce the issues of fact and law that are in dispute; and
 - (ii) assess the relative strengths and weaknesses of each party's case; and
 - (iii) offer an opinion of the likely outcome of further proceedings; and
 - (c) the evaluator may at any time interview the parties separately or together.

- (5) A mediator, conciliator or evaluator may otherwise inform himself or herself on a matter as he or she thinks fit.
- (6) Evidence of anything said or done in an attempt to resolve a matter by mediation, conciliation or neutral evaluation under this section must not be disclosed in subsequent proceedings.
- (7) Costs and expenses associated with the appointment and work of a mediator, conciliator or evaluator under this section will be shared equally between the council and the other party.
- (8) No civil liability attaches to a mediator, conciliator or evaluator acting in good faith under this section.
- (9) Nothing in this section prevents a person from making a complaint to the Ombudsman at any time under the *Ombudsman Act 1972*.

Part 3—Reviews initiated by Minister

Division 1—Councils

271A—Provision of information to Minister

- (1) A council must, at the request of the Minister, provide to the Minister specified information, or information of a specified kind, relating to the affairs or operations of the council.
- (2) A request by the Minister under subsection (1)—
 - (a) must be in writing; and
 - (b) must incorporate a statement setting out the reasons for the request; and
 - (c) may specify a period within which the information must be provided.
- (3) A council may provide information in accordance with a request under subsection (1) even if—
 - (a) the information was given to the council in confidence; or
 - (b) the information—
 - (i) relates to a matter dealt with on a confidential basis under Chapter 6 Part 3; or
 - (ii) is held on a confidential basis under Chapter 6 Part 4.
- (4) The provision of information by a council under this section will not—
 - (a) constitute a breach of, or default under, a contract, agreement, understanding or undertaking; or
 - (b) constitute a breach of a duty of confidence; or
 - (c) constitute a civil or criminal wrong; or
 - (d) terminate an agreement or obligation or fulfil any condition that allows a person to terminate an agreement or obligation, or give rise to any other right or remedy; or

- (e) affect the status of any document for the purposes of the *Freedom of Information Act 1991* (and, in particular, if information is contained in a document that is an exempt document under that Act in the possession of the council then the document will remain an exempt document in the possession of the Minister).
- (5) A request under this section will not extend to information that is privileged on the ground of legal professional privilege.

271B—Minister may take steps to ensure reasonable standards are observed

- (1) The Minister may, after taking into account such matters as the Minister thinks fit, request a council—
- (a) to obtain an independent assessment of its probity or its compliance with any requirement placed on the council under this or any other Act; or
 - (b) without limiting paragraph (a)—to take specified action to meet standards in the conduct or administration of the affairs of the council identified by the Minister as being consistent with the objects of this Act, or any principles or requirements applying under this Act.
- (2) However, the Minister should not act under subsection (1) unless satisfied that the particular circumstances warrant action being taken under this section.

272—Minister may refer investigation of council to Ombudsman

- (1) The Minister may refer to the Ombudsman for investigation and report a matter in respect of which the Minister has reason to believe that—
- (a) a council has contravened or failed to comply with this or another Act; or
 - (b) a council has failed to discharge a responsibility under this or another Act; or
 - (c) an irregularity has occurred in the conduct of the affairs of a council (in relation to matters arising under this or another Act).
- (2) The referral may be made on the basis of a report received under this Act from an auditor or on any other basis.
- (3) Before referring a matter, the Minister must give the council a reasonable opportunity to explain its actions and make submissions unless the Minister considers that the giving of notice would be likely to undermine the investigation of the matter.
- (4) The Ombudsman must, at the request of the Minister, provide to the Minister an interim report relating to the investigation, or to any aspect of the investigation specified by the Minister.
- (5) The Minister must supply the council with a copy of an interim report and give the council a reasonable opportunity to make submissions to the Minister in relation to the matter unless the Minister considers that providing the report or such an opportunity would be likely to undermine the investigation.

273—Action on report

- (1) The Minister may, on the basis of—
- (a) information provided by the Independent Commissioner Against Corruption;
- or

- (b) a report of the Auditor-General (under this or another Act); or
- (c) a report of the Ombudsman (under this or another Act), or
- (d) a report of the Behavioural Standards Panel under section 262W; or
- (e) a report of a person who held an appointment as administrator of a defaulting council under this section provided to the Minister on, or within 6 months after, the cessation of the period of administration of the council,

take action under this section.

- (2) ~~The~~ Subject to subsection (2a), the action that the Minister may take is any of the following:

- (a) the Minister may make recommendations to a council;
- (b) if the Minister considers—
 - (i) that a council has contravened or failed to comply with a provision of this or another Act; or
 - (ii) that a council has failed to discharge a responsibility under this or another Act; or
 - (iii) that an irregularity has occurred in the conduct of the affairs of a council (in relation to matters arising under this or another Act); or
 - (iv) that a council has failed to respond appropriately to a recommendation of the Independent Commissioner Against Corruption or the Ombudsman; or
 - (iva) that a council has failed to comply with a direction or requirement of the Panel under section 262W; or
 - (v) that a council has failed to address appropriately a matter that formed the basis of a request under section 271B,

the Minister may give directions to the council to rectify the matter, or to prevent a recurrence of the act, failure or irregularity;

- (c) if the Minister considers that there has been—
 - (i) a serious contravention or failure on the part of a council to comply with a provision of this or another Act; or
 - (ii) a serious failure on the part of a council to discharge a responsibility under this or another Act; or
 - (iii) a serious irregularity in the conduct of the affairs of a council (in relation to matters arising under this or another Act); or
 - (iv) a failure to comply with a direction under subsection (2)(b); or
 - (v) a failure to comply with a requirement to take specified action in respect of a subsidiary for the purposes of section 275,

and accordingly that the council should be declared as a defaulting council under this Division—the Minister may recommend to the Governor that the council be declared to be a defaulting council.

- (2a) The only action that the Minister may take under subsection (2) on the basis of a report of a kind referred to in subsection (1)(e) is action of a kind referred to in subsection (2)(a).
- (3) The Minister must, before taking action under subsection (2)(b) or (c), give the council a reasonable opportunity to make submissions to the Minister on the report on which the action is based.
- (5) If the Minister makes a recommendation under subsection (2)(c), the Governor may, by proclamation—
- (a) declare the council to be a defaulting council; and
 - (b) appoint a suitable person or suitable persons to be administrator or administrators of the affairs of the council.
- (6) If a proclamation is made under subsection (5), the Minister must, within the first five sitting days after the date of the proclamation, cause a report to be laid before both Houses of Parliament of the circumstances giving rise to the making of the proclamation.
- (7) If the Governor makes a proclamation under subsection (5), the Governor may by the same or a subsequent proclamation provide for any matter incidental to, or consequential on, the declaration of the council as a defaulting council.
- (8) On the making of a proclamation under subsection (5), all the members of the defaulting council are suspended from their respective offices until the council ceases to be a defaulting council.
- (8a) The members of the defaulting council are not entitled to their respective allowances under section 76 during the period of suspension under subsection (8).
- (9) An administrator or administrators appointed under this section will, until the council ceases to be a defaulting council, administer the affairs of the defaulting council in the name of and on behalf of the council (and for that purpose will have all the powers, functions and duties of the council).
- (10) If two or more administrators are appointed under this section, any disagreement between them will be settled by the decision of the majority or, where they are equally divided in opinion, by determination of the Minister.
- (11) The remuneration of an administrator (which will be determined by the Governor) and any liability incurred by an administrator in the course of the administration will be paid or satisfied out of the funds of the defaulting council.
- (12) The Governor may, by proclamation, declare that the provisions of this or any other Act apply, while the council is a defaulting council, subject to exclusions or modifications specified in the proclamation, and those provisions apply accordingly.
- (13) The administrator or administrators appointed under this section must report to the Minister at intervals of not more than three months on the administration of the affairs of the defaulting council.
- (14) The Governor may, by proclamation, vary or revoke a proclamation under this section.
- (15) The Governor may, on the recommendation of the Minister made not earlier than the expiration of three months from the date on which the council was declared to be a defaulting council, by proclamation, declare the offices of all the members of the defaulting council to be vacant.

- (16) A council ceases to be a defaulting council under this Division—
- (a) on the making of a proclamation revoking the proclamation by which the council was declared to be a defaulting council; or
 - (b) if a proclamation is made declaring the offices of all members of the defaulting council to be vacant—on the conclusion of the elections to fill the vacant offices; or
 - (c) unless a proclamation referred to in paragraph (a) or (b) is sooner made—
 - (i) in the case of the District Council of Coober Pedy declared to be a defaulting council by the *Local Government (Defaulting Council) Proclamation 2019 (Gazette 24.01.2019 p272)*—on the conclusion of the periodic elections next occurring after the commencement of the *Local Government (Administration of Councils) Amendment Act 2019*; or
 - (ii) in any other case—on the expiration of 24 months from the date on which the council was declared to be a defaulting council.

Division 2—Subsidiaries

274—Investigation of subsidiary

- (1) If the Minister has reason to believe that—
- (a) irregularities or difficulties may exist in the management of a subsidiary or the administration of the affairs of a subsidiary; or
 - (b) a subsidiary has acted outside its charter (see Schedule 2); or
 - (c) a subsidiary may have breached this Act or another law; or
 - (d) some other form of irregularity has occurred in the conduct or management of the affairs of a subsidiary; or
 - (e) some other matter has arisen in relation to the subsidiary that justifies consideration or investigation under this section,

the Minister may refer the matter to the relevant council or councils for investigation and report.

- (2) If—
- (a) the council or councils do not provide a report to the Minister under subsection (1) within a period specified by the Minister; or
 - (b) the Minister is not satisfied with the outcome of a report to the Minister under subsection (1),

the Minister may refer the matter to the Ombudsman for investigation and report.

- (3) Before referring a matter, the Minister must give the subsidiary a reasonable opportunity to explain its actions and make submissions unless the Minister considers that the giving of notice would be likely to undermine the investigation of the matter.

275—Action on a report

- (1) The Minister may, on the basis of a report under section 274, require that specified action be taken in respect of a subsidiary.
- (2) The Minister must, before imposing a requirement under subsection (1), give the relevant council or councils a reasonable opportunity to make submissions to the Minister.
- (3) The Minister acting under subsection (1) may, for example—
 - (a) require the adoption of specified management practices;
 - (b) require that the subsidiary cease a specified activity;
 - (c) require that steps be taken to amend the charter of the subsidiary;
 - (d) require that steps be taken to wind up the subsidiary.

Part 4—Special jurisdiction**276—Special jurisdiction**

- (1) The following proceedings may be taken before, and determined by, the District Court:
 - (a) proceedings to try the title of a member to an office;
 - (b) proceedings to try the right of a person to be admitted or restored to an office;
 - (c) proceedings to compel restoration or admission;
 - (d) proceedings to compel a council to proceed to an election, poll or appointment;
 - (e) proceedings to try the validity of a rate or service charge;
 - (f) proceedings to try the validity of a by-law;
 - (g) proceedings to compel the production or delivery of any books, voting-papers, or other documents or papers to the production or possession of which a council or person is entitled under this Act.
- (2) The proceedings may be brought by—
 - (a) the council; or
 - (b) an elector; or
 - (c) the Minister; or
 - (d) any other person with a material interest in the matter.
- (3) Proceedings under subsection (1)(a) must be commenced within two months from the date on which the person was elected or appointed to the relevant office, or on which the cause arose by reason of which the person is liable to be ousted from the relevant office (as the case may be).
- (4) Proceedings under subsection (1)(e) must be commenced within two months from the date of publication of the notice of the declaration of the rate or service charge in the Gazette.

- (5) The District Court may make an order—
- (a) declaring a person not to be entitled to the office then occupied by that person, and that the office or place is vacant, or that another person is entitled to the office;
 - (b) requiring the council to proceed to take the necessary steps for and to hold an election or poll, or to make an appointment;
 - (c) compelling a person or persons to proceed to any ballot or poll that may be necessary;
 - (d) quashing a rate or service charge which is invalid;
 - (e) declaring a by-law to be invalid;
 - (f) compelling the production or delivery of any books, voting-papers, or documents by or to a council, or an employee of a council, to or by a person.
- (6) No order to admit or restore a person to an office can be made while another person occupies the office.
- (7) Except to the extent that this or another Act provides an express right to bring particular proceedings¹, no proceedings may be brought before a court or tribunal constituted by law—
- (a) to admit or restore to office, or to compel a council to proceed to the election or appointment of, a principal member, councillor, auditor, officer or other person to an office in, or in the appointment of, the council; or
 - (b) to compel a person or persons to proceed to a ballot or poll; or
 - (c) to challenge a valuation, assessment, rate or service charge, or to make or allow an alteration to a valuation, assessment, rate or service charge; or
 - (d) to compel the production or delivery of any books, voting-papers or other documents or papers, to the production or possession of which a council or a person may be entitled under this Act.

Example—

- 1 A person may bring certain proceedings before the Court of Disputed Returns under the *Local Government (Elections) Act 1999*.

Chapter 14—Miscellaneous

Part 1—Ministerial delegations and approvals

277—Delegation by the Minister

- (1) The Minister may delegate a power or function vested or conferred on the Minister under this Act (other than a power or function under Chapter 13 Part 3).
- (2) A delegation—
 - (a) may be made—
 - (i) to a particular person or body; or
 - (ii) to the person for the time being occupying a particular office or position; and
 - (b) may be made subject to conditions and limitations specified in the instrument of delegation; and
 - (c) is revocable at will and does not prevent the Minister from acting in a matter.
- (3) The Minister must ensure that a register of delegations is kept and made available for public inspection.

278—Approval by Minister does not give rise to liability

No liability attaches to the Crown or to the Minister on account of an approval given by the Minister under this Act.

Part 2—Service of documents and proceedings

279—Service of documents by councils etc

- (1) A document required or authorised to be served on or given to a person by a council, council subsidiary, employee of a council or authorised person (the *servicing authority*) under this or another Act may be served on or given to the person—
 - (a) personally; or
 - (b) by leaving it at the last residential or business address of the person known to the servicing authority (including, in the case of a corporation, the registered address of the corporation); or
 - (c) by post addressed to the person at the last residential or business address of the person known to the servicing authority (including, in the case of a corporation, the registered address of the corporation); or
 - (d) by leaving it in the letter box to which the document could be sent under paragraph (c); or
 - (e) by a means indicated by the person as being an available means of service (such as ~~by facsimile transmission or~~ by delivering it, addressed to the person, to the facilities of a document exchange); or

- (f) if the document is to be served on a person as the owner of land, the land is unoccupied, and the identity or address of the owner is unknown to the council—by placing the document on a conspicuous part of the land; or
 - (g) by any means provided for service of the document by another Act or law.
- (2) If a document must be served on the owner or occupier of land and there is more than one owner or occupier, it is sufficient if the document is served on any owner or occupier (and not on all owners or occupiers).
- (3) If a person (*the agent*) has actual or ostensible authority to accept service of a document on behalf of another, the document may be served on the agent as if the agent were that other person.
- (4) In this section—
document includes a notice, order or demand.

280—Service of documents on councils

- (1) A document required or authorised to be served on or given to a council under this or another Act may be served or given—
- (a) by leaving it at the principal office of the council; or
 - (b) by post addressed to the principal office of the council; or
 - (c) by a means indicated by the council as being an available means of service (such as ~~by facsimile transmission or~~ by delivering it, addressed to the council, to the facilities of a document exchange); or
 - (d) by leaving it with another person who has authority to accept documents on the council's behalf.
- (2) In this section—
council includes a subsidiary of a council;
document includes a notice or order.

281—Recovery of amounts from lessees or licensees

- (1) If an owner of land is liable to pay an amount to a council, the council may, by written notice to a lessee or licensee of the land, require him or her to pay to the council rent or other consideration payable under the lease or licence in satisfaction of the liability to the council.
- (2) If—
- (a) the council gives a notice to a lessee or licensee under subsection (1); and
 - (b) the council, by written notice to the owner of the land, informs the owner of the imposition of the requirement under subsection (1); and
 - (c) the lessee or licensee, contrary to the terms of the notice under subsection (1), makes a payment to the owner instead of to the council,

the owner must, within one clear business day after receipt of the payment, pay the amount received to the council.

Maximum penalty: \$500.

282—Ability of occupiers to carry out works

- (1) If an owner of land fails to carry out work which a council has required the owner to carry out under an Act, an occupier of the land may, with the approval of the council, cause the work to be carried out.
- (2) Subject to an express provision in an agreement between the owner and the occupier, a person who carries out work under subsection (1) may—
 - (a) recover expenses incurred in carrying out the work from the owner of the land; and
 - (b) if the person is a lessee or licensee of the owner of the land—set off expenses incurred in carrying out the work against a liability under the lease or licence.

Part 3—Evidence**283—Evidence of proclamations**

- (1) A copy of the Gazette containing a proclamation made by the Governor under this Act is conclusive evidence of the fact, terms, and validity of the proclamation, and is evidence of the facts stated, recited or assumed in the proclamation.
- (2) No proclamation purporting to be made under this Act and within the powers conferred on the Governor under this Act is invalid on account of any non-compliance with a matter specified by this Act as preliminary to the proclamation.

284—Evidence of appointments and elections

A copy of the Gazette containing a notice of the election or appointment of a person under this Act, or the appointment of an officer for a specified purpose, is conclusive evidence of the election or appointment (except in proceedings to try the title of the person who has been elected or appointed).

285—Evidence of resolutions etc

A copy of the Gazette containing a notice that a resolution was passed or order made at a meeting of a council or council committee, or that a proposition was adopted or affirmed at a meeting or poll of electors, is conclusive evidence—

- (a) of the resolution being passed or order made, or proposition adopted or affirmed;
- (b) of the meeting being lawfully convened and the poll lawfully taken;
- (c) of any fact stated in the notice relating to the majority by which the resolution was passed or proposition adopted or affirmed, and the number and proportion of members or electors present.

286—Evidence of making of a rate

A copy of the Gazette containing a notice of the declaration of a rate or charge is conclusive evidence that the rate or charge has been duly declared (except in proceedings to quash the rate).

287—Evidence of assessment record

A copy of, or extract from, the assessment record kept under Chapter 10 certified by the chief executive officer as a true copy or extract is conclusive evidence that an assessment referred to in the copy or extract was duly made (except in proceedings to quash the assessment).

288—Evidence of Government assessment

A copy of a valuation roll for the time being in force under the *Valuation of Land Act 1971* is, so far as it relates to rateable property within an area, evidence of the Valuer-General's assessment for that rateable property.

289—Evidence of registers

A copy of, or extract from, a register kept under this Act certified by the chief executive officer as a true copy or extract is conclusive evidence of the contents of the register (or so much of it as may be contained in the copy or extract).

290—Evidence of by-law

- (1) In any legal proceedings, a document bearing a certificate, purporting to be signed by the principal member of a council or the chief executive officer of a council, that the document is a copy of a by-law in force within the area of a council is admissible, without other proof, as sufficient evidence of—
 - (a) the existence of the by-law; and
 - (b) the performance of the requirements of this Act in respect of the making, publishing and operation of the by-law.
- (2) A copy of the Gazette containing a notice of a resolution of the adoption of a model by-law (or of an alteration to a model by-law) under this Act is conclusive evidence of the adoption, and if the resolution of which the notice is given provides for the revocation of any other by-law, is conclusive evidence of the revocation.

291—Evidence of boundaries

In any legal proceedings, a certificate purporting to be signed by the chief executive officer of a council and giving details of the boundaries of the area of the council is sufficient evidence of those boundaries.

292—Evidence of constitution of council, appointment of officers etc

It is not necessary in any legal proceedings to prove the existence or constitution of a council, the appointment of an officer of a council, or the appointment of an authorised person.

293—Evidence of costs incurred by council

In any proceedings for the recovery of expenses or an amount due to a council by a person by reason of the carrying out by the council of any work under an Act, a certificate purporting to be signed by the chief executive officer of the council is sufficient evidence of the cost of the work and (if relevant) the proportion payable by that person, and (if relevant) the date of the completion of the work.

Part 4—Other matters

294—Power to enter and occupy land in connection with an activity

- (1) Subject to this section, an employee or contractor of a council may, insofar as may be reasonably necessary for carrying out a function or responsibility of the council—
 - (a) enter land at any reasonable time;
 - (b) occupy the land on behalf of the council;
 - (c) —
 - (i) obtain earth, minerals or timber from land;
 - (ii) deposit soil on land;
 - (iii) construct temporary roads and structures on land;
 - (iv) deposit or store materials on land;
 - (iva) conduct surveys, inspections, examinations and tests, and carry out work;
 - (v) carry out any other incidental activity on land.
- (1a) Subject to subsection (1b), an owner or occupier of the land must be given at least 48 hours notice in writing of an intention to exercise a power under subsection (1)(b) or (c).
- (1b) Notice need not be given under subsection (1a) if—
 - (a) action is required to be taken in an emergency or it is otherwise impracticable to give 48 hours notice in the circumstances of the particular case; or
 - (b) the occupation of the land, or any activities on the land—
 - (i) are not expected to extend beyond 24 hours; and
 - (ii) are not expected to cause any material nuisance or damage; or
 - (c) the whereabouts of an owner or occupier of land cannot be found after making reasonable inquiries.
- (2) The council is, except in relation to an owner or occupier of the land, liable for any nuisance or damage caused while in occupation of land under this section.
- (3) The council must—
 - (a) pay to the owner or occupier of the land rent on a quarterly or half-yearly basis, at a rate to be determined by agreement between the council and the owner or occupier or, in default of agreement, by the Land and Valuation Court; and
 - (b) pay to the owner or occupier of the land within 1 month after occupying the land—reasonable compensation for damage caused to any crops on the land; and
 - (c) within 6 months of ceasing to occupy the land—
 - (i) remedy damage to land caused by the council while in occupation of the land (to such extent as this may be reasonably practicable); and

- (ii) pay to the owner or occupier of the land reasonable compensation for any other loss or damage caused by the council, including the full value of any earth, minerals or resources taken from the land.
- (4) Compensation payable by the council under this section may be recovered as a debt.
- (5) The council must, at the request of an owner or occupier of the land, erect a fence of reasonable quality and design between the land and adjoining land.
- (6) A council is not authorised under this section to enter or occupy—
 - (a) land that is within 500 metres of a house or dwelling; or
 - (b) a garden or a park; or
 - (c) a quarry, brickfield or other similar place from which materials are commonly obtained for commercial purposes; or
 - (d) land where a permit, claim, lease, licence, tenement or private mine exists under the *Mining Act 1971* or the *Opal Mining Act 1995*.
- (7) A council does not require a mining tenement or other authorisation under the *Mining Act 1971* with respect to the exercise of powers under this section but, to the extent to which a council, other than an exempt council, recovers extractive minerals under this section—
 - (b) the provisions of the *Mining Act 1971* designated by subsection (7a) will apply to and in relation to the council as if, in recovering the extractive minerals, the council is—
 - (i) carrying out operations under that Act (and required to comply with the provisions of that Act); and
 - (ii) the holder of a mining tenement under that Act for the recovery of extractive minerals.
- (7a) The following provisions of the *Mining Act 1971* are designated for the purposes of subsection (7)(b):
 - (a) sections 14B to 14F (inclusive);
 - (e) section 18;
 - (f) sections 76 to 77D (inclusive);
 - (g) section 89A;
 - (h) section 91;
 - (i) section 92.
- (7b) In connection with subsections (7) and (7a)—
 - (a) to the extent that there is an inconsistency between section 7(2) of the *Mining Act 1971* and subsections (7) and (7a) of this section, those subsections will apply to the extent of the inconsistency (so as to allow the *Mining Act 1971* to regulate the operations of a council to the extent envisaged by those subsections); and

(8) In this section—

exempt council means, in relation to a financial year commencing on or after 1 July 2015, a council whose total annual revenue for the financial year immediately preceding the relevant financial year, as reported in its audited financial statements, does not exceed the prescribed amount;

extractive minerals means extractive minerals as defined by the *Mining Act 1971*;

minerals include stone, gravel, clay and sand;

work includes work associated with—

- (a) the construction, maintenance, repair or replacement of infrastructure, equipment, connections, structures, works or other facilities (including dams or other structures or facilities associated with stormwater management or flood mitigation); or
- (b) the provision of services or facilities that benefit the area of the relevant council; or
- (c) the carrying out of any other function or responsibility of the relevant council.

296—Reclamation of land

- (1) If a council raises, fills in, improves, drains, levels or reclaims land in the area of the council, the council may recover the whole or a proportion of the cost of the work from the owners of adjacent or adjoining rateable land improved by the performance of the work in proportion to additional value the work has added to the land.
- (2) The amount of additional value will be determined by a valuation undertaken by a valuer appointed by the council.
- (3) The council must give notice of the valuation to the relevant owner.
- (4) An owner may object to or seek a review of the valuation within 21 days after receiving a notice under subsection (3).
- (5) The objection or review will be conducted in the same manner as an objection to or review of a valuation under Chapter 10 Part 1 Division 6.

297—Property in rubbish

Any rubbish that a council collects within its area is the property of the council and the council may sell or dispose of it as the council thinks appropriate.

298—Power of council to act in emergency

- (1) If flooding in the area of a council has occurred or is imminent and the council is of the opinion that a situation of emergency has arisen in which there is danger to life or property, it may order that action be taken as it thinks fit to avert or reduce the danger.
- (2) A person who acts in good faith in pursuance of an order of a council under subsection (1) incurs no civil liability by doing so.
- (5) While a declaration under the *Emergency Management Act 2004* is in force in relation to flooding in the area of a council, the powers conferred by that Act operate to the exclusion of the powers of the council under this section.

300—Costs of advertisements

- (1) The cost of an advertisement required by this Act must be paid by the council, council subsidiary or person whose action immediately necessitates the advertisement.
- (2) The Minister may require payment of the cost before causing an advertisement to be published under this Act.

301—River, stream or watercourse forming a common boundary

If a river, stream or other watercourse is described as the boundary of an area or ward, a line along the middle of the river, stream or watercourse will be taken to constitute the boundary.

302—Application to Crown

- (1) Except where expressly provided by this Act, this Act does not apply to or bind the Crown.
- (2) The Crown is bound by Chapter 10 of this Act.

302A—Local government sector employees

- (1) A local government sector employer brought within the ambit of this subsection by the regulations (either by being specifically prescribed or by being a member of a prescribed class) is declared not to be a national system employer for the purposes of the *Fair Work Act 2009* of the Commonwealth.

- (2) In this section—

local government sector employer means—

- (a) a council; or
- (b) a subsidiary or a regional subsidiary; or
- (c) any other entity established under this Act; or
- (d) the LGA; or
- (e) any other entity established by a body referred to in a preceding paragraph.

302B—Public health emergency

- (1) The Minister may, by notice in the Gazette, vary or suspend the operation of specified provisions of this Act if—
 - (a) a relevant declaration has been made in relation to a public health emergency; and
 - (b) the Minister is satisfied that the variation or suspension of the specified provisions is reasonably necessary as a result of the emergency.
- (2) A notice under this section—
 - (a) may apply to all councils or to specified councils or classes of councils; and
 - (b) may operate subject to any conditions specified in the notice; and
 - (c) may not impose restrictions or limitations on the power of a council to impose rates and charges on land within its area; and
 - (d) subject to this section, has effect—

- (i) for the period specified in the notice; or
 - (ii) if no period is specified in the notice—for the period commencing on the day the notice is published in the Gazette and ending 28 days after the cessation of all relevant declarations relating to the emergency to which the notice relates.
- (3) If the period specified in a notice in accordance with subsection (2)(d)(i) would end more than 28 days after the cessation of all relevant declarations relating to the emergency to which the notice relates, the notice will cease to have effect 28 days after the cessation of all relevant declarations relating to the emergency (unless revoked sooner under subsection (4)).
- (4) The Minister may vary or revoke a notice under this section by further notice in the Gazette and must revoke such a notice if satisfied that the variation or suspension of the provisions is no longer reasonably necessary as a result of the emergency.
- (5) The Minister must consult with the LGA before making a notice under this section.
- (6) Sections 10 (other than subsection (1)) and 10A of the *Subordinate Legislation Act 1978* apply in relation to a notice under this section (and a reference in those provisions to a regulation will be taken to be a reference to such a notice).
- (7) In this section—

relevant declaration means—

 - (a) a declaration of a public health emergency under section 87 of the *South Australian Public Health Act 2011*; or
 - (b) a declaration under Part 4 Division 3 of the *Emergency Management Act 2004* in respect of an emergency that has previously been declared as a public health emergency under section 87 of the *South Australian Public Health Act 2011* (whether that previous declaration remains in force or has ceased).
- (8) This section will expire on 31 December 2021.
- (9) The Minister must cause a review of the operation of this section to be commenced at least 6 months before the day specified in subsection (8) and the Minister must cause a report on the outcomes of the review to be tabled in each House of Parliament within 12 sitting days after receiving the report (and in any case before the day specified in subsection (8)).

303—Regulations

- (1) The Governor may make such regulations as are contemplated by this Act, or as are necessary or expedient for the purposes of this Act.
- (2) Without limiting subsection (1), the regulations may prescribe matters in relation to which a council may make by-laws.
- (3) A regulation under this Act may operate subject to prescribed conditions.
- (4) The regulations may incorporate, adopt, apply or make reference to, with or without modification, a code or standard prepared or published by a prescribed body as in force at the time the regulations are made or as in force from time to time.

- (5) Any regulations adopting a code or standard may contain such incidental, supplementary and transitional provisions as appear to the Governor to be necessary.
- (6) The regulations, or a code or standard adopted by the regulations, may—
- (a) refer to or incorporate, wholly or partially and with or without modification, a standard or other document prepared or published by a prescribed body, either as in force at the time the regulations are made or as in force from time to time; and
 - (b) be of general or limited application; and
 - (c) make different provision according to the persons, things or circumstances to which they are expressed to apply; and
 - (d) provide that a matter or thing is to be determined, dispensed with, regulated or prohibited according to the discretion of the Minister, a council, an authorised person or any prescribed authority.
- (7) If—
- (a) a code or standard is adopted by the regulations; or
 - (b) the regulations, or a code or standard adopted by the regulations, refers to a standard or other document prepared or published by a prescribed body,
- then—
- (c) a copy of the code, standard or other document must be kept available for inspection by members of the public, without charge and during normal office hours, at an office or offices specified in the regulations; and
 - (d) in any legal proceedings, evidence of the contents of the code, standard or other document may be given by production of a document purporting to be certified by or on behalf of the Minister as a true copy of the code, standard or other document; and
 - (e) the code, standard or other document has effect as if it were a regulation made under this Act.
- (8) A regulation may prescribe a penalty (not exceeding \$1 250) for contravention of the regulation.
- (8a) The Governor may, by regulation, make additional provisions of a saving or transitional nature consequent on the enactment of the *Statutes Amendment (Boards and Committees—Abolition and Reform) Act 2015* or the *Statutes Amendment (Local Government Review) Act 2021*.
- (8b) A provision of a regulation made under subsection (8a) may, if the regulations so provide, take effect from the commencement of this subsection or from a later day.
- (8c) To the extent to which a provision takes effect under subsection (8b) from a day earlier than the day of the publication of the regulation in the Gazette, the provision does not operate to the disadvantage of a person by—
- (a) decreasing the person's rights; or
 - (b) imposing liabilities on the person.
- (9) The Minister should consult with the LGA before a regulation is made under this Act.

- (10) Subsection (9) does not limit the effect of any provision of this Act that specifically requires consultation with the LGA.

Schedule 1—Provisions relating to organisations that provide services to the local government sector

Part 1—Local Government Association

1—The Local Government Association of South Australia

- (1) The *Local Government Association of South Australia* continues in existence.
- (2) The LGA—
 - (a) continues to be a body corporate with perpetual succession and a common seal; and
 - (b) is capable in its corporate name of acquiring, holding, dealing with and disposing of real and personal property; and
 - (c) is capable of acquiring or incurring any other rights or liabilities and of suing and being sued in its corporate name.
- (3) The LGA is constituted as a public authority for the purpose of promoting and advancing the interests of local government and has the objects prescribed by its constitution.
- (4) The constitution and rules of the LGA cannot be altered or revoked without the approval of the Minister.
- (5) The *Subordinate Legislation Act 1978* does not apply to the constitution or rules of the LGA.

2—Local government indemnity schemes

- (1) Subject to this clause, the LGA—
 - (a) will conduct and manage the *Local Government Association Mutual Liability Scheme*; and
 - (b) will continue to conduct and manage a local government workers compensation self-insurance scheme for the benefit of—
 - (i) councils (including their subsidiaries); and
 - (ii) the LGA; and
 - (iii) any other prescribed body; and
 - (c) may establish, conduct and manage any other indemnity or self-insurance scheme which is in the interests of local government.
- (2) The rules of a scheme under this clause must be published in the Gazette.
- (3) The rules of a scheme must comply with any requirements prescribed by the regulations.
- (4) The rules of a scheme cannot be altered except after consultation with the Minister.
- (5) The LGA may, pursuant to a resolution of the LGA passed by an absolute majority of the members of the LGA at a general meeting of the LGA, transfer the management of a scheme to another body.

- (6) The regulations may make any provision of a transitional nature relating to the transfer of the management of a scheme under this clause.
- (7) A regulation cannot be made for the purposes of this clause except at the request of, or after consultation with, the LGA.
- (8) The enactments and rules of law relating to perpetuities, or imposing restrictions on the accumulation of income, do not apply in relation to any scheme under this clause, whether established before or after the enactment of this clause.
- (9) The *Subordinate Legislation Act 1978* does not apply to the rules of a scheme under this clause.

Schedule 1A—Implementation of Stormwater Management Agreement

Division 1—Preliminary

1—Interpretation

- (1) In this Schedule—

approved stormwater management plan means a stormwater management plan in relation to which a notice of approval has been published under clause 19;

Authority means the Stormwater Management Authority continued in existence under clause 5;

Committee—see clause 15;

Fund means the Stormwater Management Fund continued in existence under Division 5;

infrastructure includes associated devices and works;

Metropolitan Adelaide has the same meaning as in the *Development Act 1993*;

metropolitan council means a council whose area is wholly or partly within Metropolitan Adelaide;

public authority means—

- (a) a Minister; or
- (b) an agency or instrumentality of the Crown; or
- (c) a council or council subsidiary;

regional NRM board means a regional NRM board within the meaning of the *Natural Resources Management Act 2004*;

Stormwater Management Agreement means the agreement approved in accordance with clause 2;

stormwater management plan—see Division 3.

- (2) A reference to the *Minister* in a provision of this Schedule is a reference to—
- (a) if the Governor has, by notice in the Gazette, assigned the functions of the Minister for the purposes of that provision to a Minister specified in the notice—the Minister so specified; or
 - (b) in any other case—the Minister responsible for the administration of this Act.

2—Approval of Stormwater Management Agreement

- (1) The *Agreement on Stormwater Management* entered into by the State of South Australia and the LGA in August 2013 is approved.
- (2) If the State of South Australia and the LGA agree—
 - (a) to vary the Stormwater Management Agreement; or
 - (b) to enter into a new agreement in substitution for the Stormwater Management Agreement,
the agreement as so varied or substituted—
 - (c) must be laid before each House of Parliament; and
 - (d) when it has been laid before both Houses of Parliament is (subject to subclause (3)) taken to be approved.
- (3) An agreement that has been laid before each House of Parliament in accordance with subclause (2) may be disallowed by resolution of either House of Parliament and will cease to be taken to be approved.
- (4) A resolution is not effective for the purposes of subclause (3) unless the resolution is passed in pursuance of a notice of motion given within 14 sitting days (which need not fall within the same session of Parliament) after the agreement was laid before the House.
- (5) When a resolution referred to in subclause (3) of this clause has been passed, notice of that resolution must be published in the Gazette.
- (6) If an agreement laid before each House of Parliament in accordance with subclause (2) (the *later agreement*) is disallowed by resolution of either House of Parliament, the agreement approved in accordance with this clause immediately before the later agreement was taken to be approved is then taken to be approved.

3—Objects of Schedule

The objects of this Schedule are as follows:

- (a) to ensure the proper operation of the Stormwater Management Agreement—
 - (i) by the continuation of the Stormwater Management Authority referred to in the Agreement; and
 - (ii) by putting in place administrative and funding arrangements, and conferring powers, necessary for the proper discharge of State and local government responsibilities relating to stormwater management as stated in the Agreement;

- (b) to ensure that environmental objectives and issues of sustainability are given due consideration in the discharge of State and local government responsibilities relating to stormwater management as stated in the Agreement.

4—Interaction with other Acts

This Schedule is in addition to and does not limit or derogate from the provisions of any other Act.

Division 2—Stormwater Management Authority

5—Continuation of Stormwater Management Authority

- (1) The *Stormwater Management Authority* continues in existence.
- (2) The Authority—
 - (a) is a body corporate with perpetual succession and a common seal; and
 - (b) is capable in its corporate name of acquiring, holding, dealing with and disposing of real and personal property; and
 - (c) is capable of acquiring or incurring any other rights or liabilities and of suing and being sued in its corporate name.
- (3) The Authority may borrow money or accept other forms of financial accommodation but only in accordance with the written approval of the Treasurer.

6—Functions of Authority

The Authority has the following functions:

- (a) to liaise with relevant public authorities with a view to ensuring the proper functioning of the State's stormwater management system;
- (b) to contribute to the urban water plan for Greater Adelaide and lead the implementation of elements of that plan relating to stormwater;
- (c) to facilitate and co-ordinate stormwater management planning by councils;
- (d) to formulate policies and provide information to councils in relation to stormwater management planning (including policies and information promoting the use of stormwater to further environmental objectives and address issues of sustainability including the use of stormwater for human consumption, for the maintenance of biodiversity and other appropriate purposes);
- (e) to facilitate programs by councils promoting the use of stormwater to further environmental objectives and address issues of sustainability including the use of stormwater for human consumption, for the maintenance of biodiversity and other appropriate purposes;
- (f) to ensure that relevant public authorities co-operate in an appropriate fashion in relation to stormwater management planning and the construction and maintenance of stormwater management works;
- (g) to provide advice to the Minister in relation to the State's stormwater management system;

- (h) to carry out other functions conferred on the Authority—
 - (i) under this Schedule; or
 - (ii) by the Minister with the agreement of the LGA.

7—Board of Authority

- (1) The board of the Authority consists of an uneven number of members, being—
 - (a) a presiding member appointed by the Minister on the nomination of the LGA (with the agreement of the Minister); and
 - (b) not less than 6 other members appointed by the Minister (half of whom are to be appointed on the nomination of the Minister and half of whom are to be appointed on the nomination of the LGA).
- (2) One of the members appointed under subclause (1)(b) must be appointed by the Minister as the deputy presiding member and that member may act as the presiding member if the presiding member is absent and no person has been appointed to act as the presiding member in accordance with subclause (7).
- (3) A person nominated for appointment to the board must have appropriate qualifications or experience in public administration, water resources, stormwater management, mitigation of flood hazards, environmental management or infrastructure development.
- (4) At least 1 of the members appointed on the nomination of the LGA must be a person who, in the opinion of the LGA, has appropriate qualifications or experience to represent the interests of regional local government.
- (5) The qualifications or experience of appointed members of the board must be made publicly available in a manner determined by the board.
- (6) At least 1 member of the board must be a woman and at least 1 member must be a man.
- (7) The Minister may grant a member of the board leave of absence from the board and appoint a suitable person to act as a member of the board during that period of absence (provided that if the member being granted leave was appointed on the nomination of the LGA, the person appointed to act as a member in his or her absence must also be appointed on the nomination of the LGA).

8—Terms and conditions of office

- (1) A member of the board is appointed on conditions determined by the Minister for a term, not exceeding 3 years, specified in the instrument of appointment and, at the expiration of a term of appointment, is eligible for reappointment.
- (2) The Minister may remove a member of the board from office—
 - (a) for breach of, or non-compliance with, a condition of appointment; or
 - (b) for misconduct; or
 - (c) for failure or incapacity to carry out official duties satisfactorily.
- (3) The office of a member of the board becomes vacant if the member—
 - (a) dies; or

- (b) completes a term of office and is not reappointed; or
- (c) resigns by written notice to the Minister; or
- (d) is removed from office under subclause (2).

9—Remuneration

A member of the board (other than a member who has been appointed as an employee of a public authority) is entitled to remuneration, allowances and expenses determined by the Minister.

10—Validity of acts

An act or proceeding of the board is not invalid by reason only of a vacancy in its membership or a defect in the election or appointment of a member.

11—Proceedings of board

- (1) Subject to subclause (2), a quorum of the board consists of 5 members.
- (2) If any member of the board is required, in accordance with procedures of the board, to leave a meeting due to a declared conflict of interest, the member may still be counted as if he or she were present at the meeting for the purpose of determining whether a quorum is present at the meeting.
- (3) The member appointed as the presiding member of the board will preside at any meeting of the board or, in the absence of that member (or any person who may act in the place of that member in accordance with clause 7(2) or (7))—
 - (a) if a person present at the meeting has been appointed to act as the presiding member in accordance with clause 7(7)—that person will preside; or
 - (b) if no person present at the meeting has been appointed to act as the presiding member in accordance with clause 7(7) but the deputy presiding member is present—the deputy presiding member will preside; or
 - (c) in any other case—a member chosen by those present will preside.
- (4) A decision carried by a majority of the votes cast by the members present at a meeting of the board is a decision of the board, provided that at least 3 of the members present vote in favour of the decision.
- (5) Each member present at a meeting of the board has 1 vote on any question arising for decision.
- (6) The board must hold meetings at least quarterly.
- (7) A conference by telephone or other electronic means between the members of the board will, for the purposes of this clause, be taken to be a meeting of the board at which the participating members are present if—
 - (a) notice of the conference is given to all members in the manner determined by the board for the purpose; and
 - (b) each participating member is capable of communicating with every other participating member during the conference.

- (8) A proposed resolution of the board becomes a valid decision of the board despite the fact that it is not voted on at a meeting of the board if—
- (a) notice of the proposed resolution is given to all members of the board in accordance with procedures determined by the board; and
 - ~~(b) a majority of the members express concurrence in the proposed resolution by letter, facsimile transmission, email or other written communication setting out the terms of the resolution.~~
 - (b) a majority of the board members express their concurrence in the proposed resolution by letter, email or other written communication setting out the terms of the resolution.
- (9) The board must have accurate minutes kept of its meetings.
- (10) Subject to this Schedule, the board may determine its own procedures.

12—Delegation

- (1) The Authority may delegate a function or power
- (a) to a specified person, committee or other body; or
 - (b) to a person occupying a specified office or position.
- (2) However, the Authority may not delegate—
- (a) power to issue an order under clause 20; or
 - (b) power to make a recommendation to the Minister under clause 26.
- (3) A delegation—
- (a) may be made subject to conditions and limitations specified in the instrument of delegation; and
 - (b) if the instrument of delegation so provides, may be further delegated by the delegate; and
 - (c) is revocable at will and does not prevent the Authority from acting in a matter.

13—Use of facilities

The Authority may, by arrangement with the relevant body, make use of the services of the staff, equipment or facilities of—

- (a) an administrative unit in the Public Service; or
- (b) an agency or instrumentality of the Crown; or
- (c) a council; or
- (d) the LGA.

14—Documents to be prepared and maintained by Authority

- (1) The Authority must, within 3 months after the commencement of this clause, prepare (to the satisfaction of the Minister and the LGA) the following documents:
- (a) a strategic plan that includes—

- (i) details of the strategic approach to be taken by the Authority in relation to implementation of the urban water plan for Greater Adelaide (as it relates to stormwater) during the period to which the strategic plan relates; and
 - (ii) details of the strategic approach to be taken by the Authority in relation to stormwater management in regional South Australia during the period to which the strategic plan relates; and
 - (iii) any other matters determined by the Authority;
 - (b) a business plan that is consistent with, and supports, the strategic plan and includes—
 - (i) details of the manner in which the Authority will carry out its functions during the period to which the business plan relates; and
 - (ii) a list of priority catchments for which stormwater management plans should be prepared, and stormwater infrastructure projects are expected to be completed, during the period to which the business plan relates; and
 - (iii) any other matters determined by the Authority;
 - (c) a code of ethics to apply to members of the board;
 - (d) a guide for persons wishing to apply to the Authority for money from the Fund (in accordance with clause 22).
- (2) The Authority must—
- (a) review the strategic plan at least every 5 years; and
 - (b) review all other documents required under subclause (1) every year,
- and following such a review must make appropriate changes (to the satisfaction of the Minister and the LGA) to the relevant document.
- (3) In this clause—
- period to which the business plan relates*** means the period of 3 years after the plan was prepared or last reviewed (as the case may require);
- period to which the strategic plan relates*** means the period of 10 years after the plan was prepared or last reviewed (as the case may require).

15—Stormwater Advisory Committee

- (1) The Minister may, at the request of the Authority, establish a *Stormwater Advisory Committee* (the ***Committee***) to provide advice to the Authority on technical, planning, policy or legal matters relating to the functions of the Authority in accordance with terms of reference established and maintained under the Stormwater Management Agreement.
- (2) The Committee will, if established under this clause, consist of members appointed by the Minister (and on conditions and for a term determined by the Minister) of whom—
 - (a) at least 1 is to be appointed on the nomination of the Minister (and 1 of the members so appointed is to be appointed as the presiding member); and

- (b) at least 1 and not more than 3 are to be appointed on the nomination of the LGA (provided that the number of members appointed under this paragraph will not exceed the number appointed under paragraph (a)).
- (3) Subject to any written directions from the Minister, the Committee will determine its own procedures.

Division 3—Stormwater management plans

16—Guidelines

- (1) The Authority must issue guidelines for the preparation of stormwater management plans by councils.
- (2) The guidelines—
 - (a) must be prepared—
 - (i) with advice of the Committee (if established under clause 15); and
 - (ii) in consultation with the LGA; and
 - (b) must set out objectives to be reflected in stormwater management plans; and
 - (c) must set out appropriate public consultation processes to be followed by councils in the preparation of stormwater management plans; and
 - (d) must be approved by the Minister and the Minister responsible for the administration of the *Natural Resources Management Act 2004*; and
 - (e) once approved, must be published in the Gazette.
- (3) The objectives set out in the guidelines must—
 - (a) be consistent with the objectives of the Stormwater Management Agreement; and
 - (b) include—
 - (i) environmental objectives; and
 - (ii) objectives addressing issues of sustainability,that are consistent with the objects of the *Environment Protection Act 1993*, the *Natural Resources Management Act 2004* and other relevant legislation aimed at protection or enhancement of the environment, the maintenance of biodiversity and the sustainable management of natural resources.

17—Preparation of stormwater management plans by councils

- (1) A stormwater management plan prepared by a council or group of councils must—
 - (a) comply with the guidelines issued by the Authority; and
 - (b) be prepared in consultation with the relevant regional NRM board or boards; and
 - (c) be prepared in accordance with any other procedures or requirements prescribed by the regulations.

- (2) A regional NRM board must consider any stormwater management plan prepared in respect of an area that falls within the region of the board and must, by notice in writing given as expeditiously as practicable, advise the Authority whether, in the opinion of the board, the stormwater management plan contains appropriate provisions.

18—Authority may require preparation of stormwater management plan

- (1) The Authority may, of its own motion or at the request of a regional NRM board, by notice in the Gazette require a specified council or specified councils—
 - (a) to prepare a stormwater management plan; or
 - (b) to revise an existing stormwater management plan and prepare a replacement stormwater management plan.
- (2) A stormwater management plan or replacement stormwater management plan required to be prepared by a council or councils under this clause must be provided to the Authority for approval under clause 19 and the council or councils will not be taken to have complied with the notice for the purposes of Division 4 until such approval is given.
- (3) A notice under subclause (1) must specify—
 - (a) in the case of a notice under subclause (1)(a)—the areas in respect of which the stormwater management plan is to be prepared (whether described as hydrological catchment areas, towns, regions or otherwise); and
 - (b) in the case of a notice under subclause (1)(b)—the existing stormwater management plan to which it relates and whether the Authority want the whole or particular parts of the plan revised; and
 - (c) in any case—the time within which the plan or the replacement plan (as the case may be) is to be provided to the Authority for approval under clause 19.
- (4) A notice under subclause (1) may be varied or revoked by the Authority by subsequent notice in the Gazette.

19—Approval of stormwater management plans

- (1) The Authority may approve a stormwater management plan prepared by a council or councils.
- (2) However, the Authority must not approve a stormwater management plan unless it has—
 - (a) received advice in relation to the plan from the relevant regional NRM board or boards in accordance with clause 17(2); and
 - (b) if the Committee has been established under clause 15—consulted with the Committee in relation to the plan.
- (3) The Authority may approve a stormwater management plan prepared by a council or councils subject to 1 or more conditions requiring that specified action be undertaken by the council or councils before a specified date (and the approval will be taken to lapse on that specified date if the action has not been taken).
- (4) The Authority must publish notice in the Gazette of the approval of a stormwater management plan.

Division 4—Orders

20—Authority may issue order

- (1) If—
 - (a) a council fails to comply with a notice under clause 18(1); or
 - (b) a council fails to comply with an approved stormwater management plan prepared by the council (or prepared by the council and another council or other councils); or
 - (c) the Authority is satisfied that action by a council is necessary to provide for the management of stormwater by the provision of infrastructure or the performance of any work or to preserve and maintain the proper functioning of any stormwater infrastructure that the council has the care, control and management of,

the Authority may serve on the council an order under this clause.
- (2) The Authority must not serve an order on a council under subclause (1)(c) unless the Authority has (not less than 5 days before serving the order) given the council written notice of its intention to serve the order.
- (3) An order issued by the Authority—
 - (a) must be in the form of a written notice; and
 - (b) must specify the council to whom it is issued; and
 - (c) must—
 - (i) in the case of an order issued under subclause (1)(a)—specify the notice and set out the particulars of the alleged failure; or
 - (ii) in the case of an order issued under subclause (1)(b)—specify the plan and set out particulars of the alleged failure; or
 - (iii) in the case of an order issued under subclause (1)(c)—specify the action that, in the opinion of the Authority, should be undertaken by the council; and
 - (d) may impose any requirement reasonably required for the purpose for which the order is issued.
- (4) If a council to whom an order is issued fails to comply with the order, the Authority may—
 - (a) take any action required by the order (as if the Authority were the council); and
 - (b) apply money from the Fund to cover the costs and expenses incurred by the Authority in taking the action or recover such costs and expenses (or any portion of them) from the council as a debt, as the Authority thinks fit.
- (5) However—
 - (a) the Authority must, before taking any action under subclause (4), give the council a reasonable opportunity to make submissions to the Authority in relation to the matter; and

- (b) if the action required by the order was the preparation of a stormwater management plan, the Authority—
 - (i) must, in taking action under subclause (4) to prepare the plan, comply with the guidelines issued under clause 17; and
 - (ii) must not publish a notice of approval under clause 19(4) unless the Minister has (after consultation with the LGA) approved the plan prepared by the Authority.
- (6) If costs and expenses are to be recovered from a council as a debt, the Authority and the council may enter into an agreement for the debt to be repaid over a period of time, subject to the payment by the council of interest on the debt (at a rate agreed by the Authority and the council).

Division 5—Stormwater Management Fund

21—Establishment of Stormwater Management Fund

- (1) The *Stormwater Management Fund* continues in existence.
- (2) The Fund must be kept as directed or approved by the Treasurer.
- (3) The Fund is to consist of the following money:
 - (a) any money appropriated by Parliament for the purposes of the Fund;
 - (b) any money contributed to the Fund by regional NRM boards;
 - (c) any money received from the Local Government Disaster Fund;
 - (d) any money paid into the Fund at the direction or with the approval of the Minister or the Treasurer;
 - (e) any money received by way of grant, gift or bequest or any other contribution for the purposes of the Fund;
 - (f) any income from investment of money belonging to the Fund;
 - (g) any money paid into the Fund under any other Act.
- (4) The Authority may, with the approval of the Treasurer, invest any of the money belonging to the Fund that is not immediately required for the purposes of the Fund in such manner as is approved by the Treasurer.

22—Payments out of Fund

- (1) The Authority may apply any part of the Fund (without further appropriation than this subclause) for any of the following purposes:
 - (a) the preparation of stormwater management plans (or replacement stormwater management plans);
 - (b) the carrying out of works or the acquisition of land (including by a council or some other entity) in accordance with an approved stormwater management plan or otherwise for the purpose of stormwater management;
 - (c) community education and awareness programmes related to stormwater management;
 - (d) projects or measures relating to water quality or pollution abatement;

- (e) investigations, research, pilot programmes or other projects relating to stormwater management;
 - (f) payment of the operational costs or expenses of the Authority;
 - (g) the making of any payment required or authorised by or under this Schedule or any other Act or law.
- (2) If the Authority is satisfied that a council—
- (a) has failed to comply with a condition imposed on an approval of a stormwater management plan under clause 19(3); or
 - (b) has failed to comply with an order under clause 20,
- the Authority may refuse to make, or may cancel or suspend, a payment that would otherwise have been made to the council from the Fund in respect of the matter to which the stormwater management plan or order relates.

23—Accounts and audit

- (1) The Authority must cause proper accounts to be kept of money paid to and from the Fund.
- (2) The Auditor-General may, at any time, and must at least once in each year, audit the accounts of the Fund.

Division 6—Miscellaneous

24—Special powers in relation to land

- (1) Without limiting any other provision of this Act, the Authority may, for the purpose of taking action required by an order in accordance with clause 20 and a council may, for the purpose of taking action consistent with the provisions of an approved stormwater management plan or a condition imposed on approval of a stormwater management plan or action required by an order under clause 20—
 - (a) enter and occupy any land; and
 - (b) construct, maintain or remove any infrastructure; and
 - (c) excavate any land; and
 - (d) inspect, examine or survey any land and for that purpose—
 - (i) fix posts, stakes or other markers on the land; and
 - (ii) dig trenches or sink test holes in the land to determine the nature of the top soil and underlying strata; and
 - (iii) remove samples for analysis; and
 - (e) alter water table levels, stop or reduce the flow of water in a watercourse, divert water flowing in a watercourse to another watercourse or to a lake or control the flow of water in any other manner; and
 - (f) hold water in a watercourse or lake or by any other means; and
 - (g) divert water to an underground aquifer, dispose of water to a lake, underground aquifer or the sea, or deal with water in any other manner; and

- (h) deepen, widen or change the course of a watercourse, deepen or widen a lake or take action to remove any obstruction to the flow of water; and
 - (i) undertake any other form of work (including work undertaken for the purposes of stormwater management or flood mitigation); and
 - (j) undertake any testing, monitoring or evaluation; and
 - (k) undertake any other activity of a prescribed kind.
- (2) A council or the Authority must not exercise a power under subclause (1)(b), (c), (h) or (i) in relation to private land with the intention that any infrastructure will be permanent unless—
- (a) it is intended that the owner of the private land will undertake the care, control or management of any relevant infrastructure and the council or the Authority (as the case may be) is acting with the agreement of the owner; or
 - (b) the council or the Authority (as the case may be) has first acquired an easement or other appropriate interest over the relevant land by agreement with the owner or in accordance with the *Land Acquisition Act 1969* and any other applicable laws.
- (3) Subclause (2) does not limit or affect the ability of a council or the Authority to acquire land by agreement for the purpose of constructing any infrastructure or performing any work.
- (4) In this clause—

lake and *watercourse* have the same meaning as in section 31 of the *Natural Resources Management Act 2004*.

25—Entry and occupation of land other than council land

- (1) This clause does not apply to or in relation to land the use, or the care, control and management, of which is vested in a council.
- (2) The Authority or a council must give reasonable notice of an intention to enter, or to enter and occupy, land in accordance with clause 24 to the occupier of the land.
- (3) The period of the notice must be at least 2 business days except—
 - (a) where the occupier has given his or her consent; or
 - (b) in an emergency, in which case the Authority or council must give such notice (if any) as it considers is reasonable in the circumstances.
- (4) If the Authority or a council enters or occupies land to which this clause applies, the Authority or council (as the case may be)—
 - (a) must cause as little harm and inconvenience as practicable; and
 - (b) must not occupy the land for any longer than is reasonably necessary; and
 - (c) must leave the land as nearly as possible in the condition in which it found the land; and
 - (d) must co-operate as far as practicable with any owner or occupier of the land.

26—Vesting of infrastructure etc

- (1) Subject to this clause, the Minister may, by notice in the Gazette made on the recommendation of the Authority, vest in a public authority the care, control and management of any stormwater infrastructure.
- (2) Subject to this clause, the Minister may, by notice in the Gazette made on the recommendation of the Authority, vest in a public authority the care, control and management of any public land that is specified in an approved stormwater management plan as being land that should be under the care, control and management of the public authority.
- (3) The Minister must, before publishing a notice vesting the care, control and management of infrastructure or land in a public authority under subclause (1) or (2), give the public authority a reasonable opportunity to make submissions to the Minister in relation to the proposed notice.
- (4) If the care, control and management of infrastructure or land is vested in a public authority under subclause (1) or (2), the public authority is responsible for the maintenance and repair of the infrastructure or the maintenance of the land.
- (5) A public authority is not liable to pay compensation to another public authority in respect of a notice under this clause.
- (6) Subject to this clause, the Minister may, by subsequent notice made on the recommendation of the Authority, vary or revoke a notice under this clause.
- (7) In this clause—

public land means land vested in, or under the care, control and management of, a public authority.

27—Immunity from liability

No liability attaches to the Crown, the Authority or a council in respect of the preparation or approval of a stormwater management plan in accordance with this Schedule.

28—Assessment of reasonable costs and expenses

For the purposes of this Schedule, the reasonable costs and expenses that have been or would be incurred by the Authority in taking any action are to be assessed by reference to the reasonable costs and expenses that would have been or would be incurred in having the action taken by independent contractors engaged for that purpose.

29—Evidentiary

- (1) In any proceedings, a certificate executed by the Authority or the Minister certifying as to a matter relating to—
 - (a) an order of the Authority under clause 20; or
 - (b) a notice under clause 26; or
 - (c) a delegation or authority under this Schedule,constitutes proof, in the absence of proof to the contrary, of the matters so certified.

- (2) In any proceedings against a council for the recovery of reasonable costs and expenses incurred by the Authority under this Schedule, a certificate executed by the Authority detailing the costs and expenses, the purpose for which they were incurred and (if relevant) the proportion payable by the council constitutes proof, in the absence of proof to the contrary, of the matters so certified.
- (3) An apparently genuine document purporting to be an authorisation, order or other document, or a copy of an authorisation, order or other document, issued or executed by the Minister, the Treasurer or the Authority under this Schedule will be accepted as such in the absence of proof to the contrary.

30—Annual reports

- (1) The Authority must, within 3 months after the end of each financial year deliver to the Minister and to the President of the LGA a report on the operations of the Authority during that financial year.
- (2) The report must include the following:
 - (a) details of the extent to which the Authority's business plan has been implemented during the financial year and of the changes to the business plan proposed as part of the annual review required under clause 14(2)(b);
 - (b) details of any decisions made by the Authority that differ from recommendations made by the Committee (if established under clause 15);
 - (c) details of any payments from the Fund during the financial year;
 - (d) an assessment by the Authority of the adequacy of the Fund to meet claims on the Fund under this Schedule and the Stormwater Management Agreement.
- (3) The Minister must cause a copy of the report to be laid before each House of Parliament within 12 sitting days after his or her receipt of the report.

31—Regulations

Without limiting section 303, regulations may be made—

- (a) empowering the Authority to require the provision of reports, statements, documents or other forms of information for the purposes of carrying out its functions under this Schedule or otherwise in connection with the administration or operation of this Schedule;
- (b) requiring the Authority to disclose information or provide records to the Minister or the Treasurer or otherwise providing for Ministerial supervision of the operations of the Authority;
- (c) imposing performance obligations on the Authority or requiring the preparation of a charter or performance statements in relation to the operations of the Authority;
- (d) setting out the duties and liabilities of the board of the Authority and members of the board of the Authority;
- (e) making any provision in relation to the financial arrangements or corporate governance of the Authority;
- (f) prescribing penalties (not exceeding a fine of \$20 000) for contravention of a regulation made in accordance with this clause.

Schedule 1B—Building upgrade agreements

1—Interpretation

(1) In this Schedule—

approved methodology means a methodology approved by the Minister by notice in the Gazette from time to time for the purpose of calculating a reasonable estimate of cost savings made or to be made by a lessee of a building as a consequence of upgrade works under a building upgrade agreement relating to the building;

capital value has the same meaning as in section 5(1) of the *Valuation of Land Act 1971*;

environmental upgrade works means works that improve the energy, water or environmental efficiency or sustainability of a building;

Examples—

- 1 Works that increase the efficiency of the energy or water consumption of a building or reduce its energy or water consumption.
- 2 Works that prevent or reduce pollution or eliminate or reduce the discharges of wastes or other substances harmful to the environment.
- 3 Works that reduce the use of materials or enable the recovery or recycling of materials.

late payment fee means an administrative fee that may be retained by a council for late payment of a building upgrade charge;

primary parties to a building upgrade agreement means the parties referred to in clause 2(1);

relevant land means the land on which is situated a building that is, or is intended to be, the subject of a building upgrade agreement;

service fee means a fee that covers any costs incurred by a council in entering into, and administering, a building upgrade agreement;

upgrade works in relation to a building means—

- (a) environmental upgrade works; or
- (b) works of a kind prescribed by the regulations,

but does not include works of a kind excluded from the ambit of this definition by the regulations.

(2) In this schedule—

- (a) **common property, community corporation, community lot, community scheme, lot entitlement, owner** and **strata plan** have the same respective meanings as in the *Community Titles Act 1996*;
- (b) **strata corporation, strata scheme, unit, unit entitlement** and **unit holder** have the same respective meanings as in the *Strata Titles Act 1988*.

(3) In this Schedule, a reference to a **building owner** is—

- (a) in the case of a building that is the subject of a community scheme—

- (i) if the scheme is one under which the land is divided by a strata plan—a reference to the community corporation; or
 - (ii) in any other case—a reference to the owners of the community lots; or
 - (b) in the case of a building that is the subject of a strata scheme—a reference to the strata corporation; or
 - (c) in any other case—subject to subclause (4), a reference to the owner of the relevant land.
- (4) Despite subclause (3)(c), if, in relation to—
- (a) dedicated land or Crown leasehold land (both within the meaning of the *Crown Land Management Act 2009*); or
 - (b) land subject to a licence or Crown condition agreement under the *Crown Land Management Act 2009*,
- the Minister responsible for the administration of that Act delegates to the person or body the subject of the dedication, lease, licence or agreement the power to enter into, or to vary or terminate, a building upgrade agreement on behalf of the Crown in respect of a building on the land, a reference to a **building owner** in this Schedule is a reference to that person or body.
- (5) A delegation under subclause (4)—
- (a) must be by instrument in writing; and
 - (b) may be absolute or conditional; and
 - (c) is revocable at will.
- (6) A power delegated under this section may not be further delegated.

2—Building upgrade agreement

- (1) Subject to this clause, a council may, in relation to a building situated on land within the area of the council, enter into an agreement (a **building upgrade agreement**) under which—
- (a) the building owner agrees to undertake upgrade works in respect of the building; and
 - (b) a finance provider agrees to advance money to the building owner for the purpose of funding those upgrade works; and
 - (c) the council agrees—
 - (i) to levy a charge on the relevant land (a **building upgrade charge**), to be paid by the building owner, for the purpose of recouping the money advanced by the finance provider for the upgrade works (and any interest or other charges payable to the finance provider under the agreement); and
 - (ii) to pay to the finance provider any money paid to the council by way of the building upgrade charge (other than any service fee or late payment fee that the council is permitted by the agreement to deduct and retain).

- (2) A building upgrade agreement may only be made in respect of a building of a prescribed kind, the construction of which was completed at least 2 years before the making of the agreement.
- (3) If a building upgrade agreement includes provision for payment to the finance provider of penalty interest on money advanced by the finance provider under the agreement, the rate of such interest will be—
 - (a) if the regulations provide for the determination of the rate—determined in accordance with the regulations; or
 - (b) if the regulations do not provide for the determination of the rate—determined in accordance with the agreement.
- (4) If the primary parties to a building upgrade agreement agree, the agreement may be entered into by any other persons that the primary parties consider should be parties to the agreement.
- (5) A council must not enter into a building upgrade agreement unless—
 - (a) the total amount of taxes, rates, charges and mortgages owing on the relevant land, when added to the total value of the building upgrade charge as set out in the proposed building upgrade agreement, is an amount not exceeding 80% of the capital value of the relevant land prior to any works that would be undertaken as part of the agreement; and
 - (b) the building owner has complied with subclause (6) and with any additional requirements prescribed by the regulations.
- (6) A building owner who intends to become a primary party to a building upgrade agreement with a council must—
 - (a) give any existing mortgagee in respect of the relevant land written notice—
 - (i) of the building owner's intention to enter into a building upgrade agreement; and
 - (ii) of the particulars of any proposed building upgrade charge that is to be levied by the council under the proposed agreement; and
 - (iii) of any prescribed matters; and
 - (b) provide the council with the following information verified by statutory declaration:
 - (i) particulars of all mortgages (both registered and unregistered) over the relevant land, including—
 - (A) the total amount owing in respect of each mortgage; and
 - (B) if a relevant mortgage is held against 2 or more properties including the relevant land—the proportion of the debt secured by the mortgage that applies to that land calculated in accordance with subclause (7);
 - (ii) particulars of all taxes, rates and charges owing on the relevant land (including the total amount owing in respect of each tax, rate or charge) imposed by or under an Act;
 - (iii) a statement that the building owner has complied with paragraph (a).

- (7) For the purposes of subclause (6)(b)(i)(B), the proportion of the debt secured by the mortgage that applies to the relevant land must be calculated by distributing the debt between all the properties against which the mortgage is held in proportion to the relative capital values of the properties.

3—Agreement to be made on voluntary basis

- (1) Entry into a building upgrade agreement is voluntary.
- (2) A council cannot require any person to enter into a building upgrade agreement, whether as a condition of a development authorisation under the *Development Act 1993* or by any other means.

4—Variation or termination of agreement

A building upgrade agreement may be varied or terminated by further agreement between the primary parties.

5—Contents of agreement

- (1) A building upgrade agreement must be made in writing and specify—
- (a) the upgrade works to be undertaken by or on behalf of the building owner under the agreement; and
 - (b) the amount of money to be advanced by the finance provider under the agreement; and
 - (c) the amount of the building upgrade charge to be levied by the council under the agreement; and
 - (d) the schedule for the payment, by the building owner, of a building upgrade charge to the council; and
 - (e) the amount of, or a method for calculating the amount of, any service fee or late payment fee that the council may deduct and retain; and
 - (f) any prescribed matters.
- (2) A building upgrade agreement may—
- (a) provide for the early repayment of any amount payable under the agreement; and
 - (b) include such other provisions as may be agreed to by the parties to the agreement.
- (3) The regulations may provide that certain matters which must be specified in a building upgrade agreement under subclause (1) are to prevail against other matters provided for in the agreement to the extent of any inconsistency.

6—Declaration of building upgrade charge

- (1) After a council enters into a building upgrade agreement, the council must, in accordance with the terms of the agreement, declare a building upgrade charge in respect of the relevant land (being a charge of the agreed amount specified in the building upgrade agreement).

- (2) If a council declares a building upgrade charge, the council must within 28 days after the declaration give the building owner written notice specifying—
- (a) the name and address of the building owner; and
 - (b) a description of the relevant land in respect of which the building upgrade charge is being levied; and
 - (c) the building upgrade agreement under which the building upgrade charge is being levied; and
 - (d) the amount for which the building owner is liable; and
 - (e) the manner of payment of the amount; and
 - (f) the due date for payment of the amount, in accordance with the schedule for the payment of the building upgrade charge to the council (specified in the building upgrade agreement); and
 - (g) the amount of, or method of calculating, any service fee of the council authorised by the building upgrade agreement and any late payment fee that may be imposed by the council if the building owner fails to pay an amount for which the building owner is liable by the due date; and
 - (h) any prescribed matters.
- (3) A notice under subclause (2) must comply with any requirements prescribed by the regulations.
- (4) A council must, in relation to each payment in respect of a building upgrade charge for which a building owner is liable, give a notice under subclause (2) to the building owner at least 28 days before the date for payment specified in the notice.

7—Payment of building upgrade charge

- (1) An amount for which a building owner is liable in respect of a building upgrade charge is due and must be paid by the date specified in the relevant notice under clause 6.
- (2) On payment of money in respect of a building upgrade charge to a council, the council may deduct and retain any service fee and late payment fee authorised by the building upgrade agreement.
- (3) Money paid to a council in respect of a building upgrade charge, other than any service fee and late payment fee retained by the council, must—
- (a) be held by the council on behalf of the finance provider pending payment to the finance provider; and
 - (b) be paid by the council to the finance provider in accordance with the terms of the building upgrade agreement under which the charge was levied.

8—Building upgrade charge is a charge against land

- (1) A building upgrade charge is, until paid in full, a charge on the relevant land.

- (2) However, if a building upgrade charge relates to the common property, or part of the common property, of a community scheme or strata scheme, the charge is not a charge on the common property but is, instead, a charge on each of—
 - (a) in the case of a community scheme—the community lots of the community scheme in proportion to the lot entitlements of the respective lots; or
 - (b) in the case of a strata scheme—the units of the strata scheme in proportion to the unit entitlements of the unit holders.

9—Sale of land for non-payment of building upgrade charge

- (1) Subject to this clause, if an amount for which a building owner is liable in respect of a building upgrade charge remains unpaid for more than 3 years, the council may sell the relevant land in accordance with the regulations.
- (2) Any money received by the council in respect of the sale of land under this clause will be applied as follows:
 - (a) firstly—in paying the costs of the sale and any other costs incurred in proceeding under this clause;
 - (b) secondly—in discharging any liabilities to the council in respect of the land (other than any building upgrade charge, service fee or late payment fee in relation to a building upgrade charge);
 - (c) thirdly—in discharging any liability to the council for a building upgrade charge, service fee or late payment fee in relation to a building upgrade charge;
 - (d) fourthly—in discharging any liability to the Crown for rates, charges or taxes, or any prescribed liability to the Crown in respect of the land;
 - (e) fifthly—in discharging any liabilities secured by registered mortgages, encumbrances or charges;
 - (f) sixthly—in discharging any other mortgages, encumbrances or charges of which the council has notice;
 - (g) seventhly—in payment to the owner of the land.
- (3) If the owner cannot be found after making reasonable inquiries as to his or her whereabouts, an amount payable to the owner must be dealt with as unclaimed money under the *Unclaimed Moneys Act 1891*.
- (4) If land is sold in pursuance of this clause, an instrument of transfer or conveyance (as appropriate) under the council's common seal will, on registration, operate to vest title to the land in the purchaser.
- (5) The title vested in a purchaser under subclause (4) will be free of—
 - (a) all mortgages and charges; and
 - (b) all leases and licences.
- (6) An instrument of transfer or conveyance in pursuance of a sale under this clause must, when lodged with the Registrar-General for registration, be accompanied by a statutory declaration made by the chief executive officer of the council stating that the requirements of this clause and the regulations in relation to the sale of the land have been observed.

- (8) Despite this clause and clause 1(4), nothing in this Schedule authorises the sale of—
- (a) any estate or interest of the Crown in land; or
 - (b) any interest in Crown land (within the meaning of the *Crown Land Management Act 2009*).

10—Repayment of advances to finance provider

- (1) A council is not liable to repay to a finance provider an amount advanced by the finance provider to a building owner under a building upgrade agreement until the amount has been paid to or recovered by the council by way of the building upgrade charge.
- (2) If a building upgrade agreement is terminated before all the money that the finance provider agreed to advance to the building owner is advanced, the council must—
- (a) adjust the building upgrade charge to reflect the lower amount advanced to the building owner; and
 - (b) give the building owner written notice of the adjustment.
- (3) If, as a result of an adjustment being made to a building upgrade charge under this clause—
- (a) the building owner has made payment in respect of the charge in excess of the adjusted amount; and
 - (b) the excess amount has been paid by the council to the finance provider,
- then—
- (c) the finance provider must repay the excess amount to the council; and
 - (d) the council must refund the building owner the excess amount paid.

11—Liability of council to recover building upgrade charge

- (1) A council must use its best endeavours to recover a building upgrade charge in accordance with the terms of the building upgrade agreement under which the charge is authorised.
- (2) However, a council is not liable for any failure by a building owner to pay a building upgrade charge and any such failure does not make the council liable to pay any outstanding amount to the finance provider.

12—Recovery of contribution towards building upgrade charge from lessee

- (1) Subject to this clause, a provision of a lease may require a lessee to pay to the lessor a contribution towards a building upgrade charge payable under a building upgrade agreement that relates to premises that are the subject of the lease.
- (2) A lessor is not entitled to recover a contribution from a lessee towards a building upgrade charge payable under a building upgrade agreement unless—
- (a) if the lessee requests a copy of the agreement, the lessor has provided the lessee with a copy of the upgrade agreement; and
 - (b) the lessor has given the lessee—
 - (i) written notice of—

- (A) the amount of the contribution that the lessee will be required to pay; and
 - (B) the period within which the contribution will be required to be paid,and the lessee consents to the payment of the contribution; or
- (ii) at least 30 days before payment of the first contribution by the lessee is due, written notice of—
 - (A) the amount of the contribution that the lessee will be required to pay; and
 - (B) the period within which the contribution will be required to be paid; and
 - (C) a reasonable estimate (calculated in accordance with an approved methodology) of cost savings that may be made by the lessee, as a consequence of the upgrade works provided for by the building upgrade agreement, during the period to which the contribution relates (a *reasonable estimate*); and
 - (D) evidence of the calculations made in accordance with the particular approved methodology used to calculate the reasonable estimate,and the contribution specified in the notice does not exceed the reasonable estimate.
- (3) The regulations may make further provision in relation to the recovery under a lease of a contribution from a lessee towards a building upgrade charge payable under a building upgrade agreement (including provisions relating to the entitlement of a lessor to recover such contributions and provisions that impose further requirements on a lessor or lessee in relation to the recovery of such contributions).
- (4) This clause applies subject to the operation of section 73 of the *Residential Tenancies Act 1995* (so that a lessee who is a tenant under a residential tenancy agreement (within the meaning of that Act) cannot be required to pay a contribution under this clause).
- (5) This clause applies despite section 13 of the *Retail and Commercial Leases Act 1995* and, to avoid doubt, a contribution under this clause—
 - (a) is to be taken to be an outgoing for the purposes of that Act; and
 - (b) in the case of a lease to which that Act applies entered into prior to the execution of a building upgrade agreement relating to premises the subject of the lease—may be recovered (despite section 26 of the *Retail and Commercial Leases Act 1995*) whether or not the contribution is disclosed in a disclosure statement given to the lessee in accordance with Part 3 of that Act.

13—Register of building upgrade agreements

- (1) A council must keep a register of building upgrade agreements.
- (2) The register must include the information prescribed by the regulations.

- (3) The register must be available for inspection (without charge) by a member of the public at the principal office of the council during ordinary office hours.
- (4) A person is entitled to an extract from the register (without charge).

14—Minister may require council to report on building upgrade agreements

The Minister may require a council to provide a report containing the information specified by the Minister relating to building upgrade agreements entered into by the council.

15—Regulations

The Governor may, by regulation, make further provision in relation to building upgrade agreements.

Schedule 2—Provisions applicable to subsidiaries

Part 1—Subsidiaries established by one council

1—Application for Ministerial approval

- (1) A council proposing to establish a subsidiary of the council under this Act must apply to the Minister under this Part.
- (2) An application by a council for the approval of the Minister to establish a subsidiary must—
 - (a) be in a form approved by the Minister; and
 - (b) be accompanied by information required by the Minister; and
 - (c) be accompanied by a copy of the proposed charter for the subsidiary (see clause 3).
- (3) A subsidiary comes into existence if or when the Minister, by notice in the Gazette, signifies his or her approval of the establishment of the subsidiary.
- (4) The council must, in conjunction with the publication of a notice under subclause (3), ensure that a copy of the charter of the subsidiary is published in the Gazette.

2—Corporate status

A subsidiary established under this Part—

- (a) is a body corporate; and
- (b) has the name assigned to it by its charter; and
- (c) has the powers, functions and duties specified in its charter; and
- (d) holds its property on behalf of the council.

3—Charter of subsidiary

- (1) A charter must be prepared for a subsidiary by the council.
- (2) The charter must address—
 - (a) the purpose for which the subsidiary is established;
 - (b) the constitution of a board of management as the subsidiary's governing body;

- (c) whether board members will be required to submit returns under ~~Chapter 5, Part 4, Division 2~~ Chapter 5 Part 4 Division 1 Subdivision 2;
 - (d) the powers, functions and duties of the subsidiary;
 - (e) the nature and scope of any activities that will be undertaken outside the area of the council;
 - (f) staffing issues, including whether the subsidiary may employ staff and, if so, the process by which conditions of employment will be determined;
 - (g) whether the subsidiary is intended to be partially or fully self-funding, and other relevant arrangements relating to costs and funding;
 - (h) any special accounting, internal auditing or financial systems or practices to be established or observed by the subsidiary;
 - (i) the acquisition or disposal of assets;
 - (j) the manner in which surplus revenue is to be dealt with by the subsidiary;
 - (k) the nature and scope of any investment which may be undertaken by the subsidiary;
 - (l) the subsidiary's obligations to report on its operations, financial position and other relevant issues;
 - (m) other matters contemplated by this Part or prescribed by the regulations.
- (3) The council may include in the charter other matters that it considers to be appropriate.
- (4) The charter may be reviewed by the council at any time and must be reviewed by the council whenever it is relevant to do so because of a review of the council's strategic management plans.
- (5) The council must, if it amends a charter—
- (a) furnish a copy of the charter, as amended, to the Minister; and
 - (b) ensure that a copy of the charter, as amended, is published on a website determined by the chief executive officer; and
 - (c) ensure that notice of the fact of the amendment and a website address at which the charter is available for inspection is published in the Gazette.

4—Appointment of board of management

- (1) Subject to the charter of the subsidiary, the membership of a board of management of a subsidiary will be determined by the council and may consist of, or include, persons who are not members of the council.
- (2) A board member will be appointed by the council for a term, not exceeding 4 years, specified in the instrument of appointment and, at the expiration of a term of office, is eligible for reappointment.
- (3) The office of board member becomes vacant if the board member—
 - (a) dies; or
 - (b) completes a term of office and is not reappointed; or
 - (c) resigns by written notice to the council; or

- (d) becomes a bankrupt or applies for the benefit of a law for the relief of insolvent debtors; or
 - (e) fails to submit a return for the purposes of a Register of Interests in accordance with this Act if such returns are required by the charter; or
 - (f) is removed from office by the council by written notice.
- (4) A board member must be appointed to chair meetings of the board of management.
- (5) On the office of a board member becoming vacant, a person may be appointed in accordance with this clause to the vacant office.
- (6) The council may appoint a suitable person to be a deputy of a board member during a period of absence of the board member and a reference in this Act to a board member will be taken to include, unless the contrary intention appears, a reference to a deputy while acting as a board member.
- (7) If a member or employee of the council is appointed as a board member, he or she is not to be taken to have vacated his or her office as a member of the council, or of the staff of the council or to have been invalidly appointed to the board of management because—
- (a) the potential exists for the duties of the two offices to be in conflict; or
 - (b) the duties of either office require, by implication, the person's full time attention.
- (8) The council may give directions in relation to an actual or potential conflict of duty and duty between offices held concurrently, or in relation to some other incompatibility between offices held concurrently and, if the person concerned complies with those directions, he or she is excused from any breach that would otherwise have occurred.

5—Proceedings of board of management

- (1) A quorum of a board of management will be determined by the charter of the subsidiary.
- (2) The board member appointed to chair the board of management will preside at meetings of the board of management at which he or she is present and, if that board member is absent from a meeting, another board member chosen by the board members present at the meeting will preside.
- (3) A decision carried by a majority of the votes cast by board members at a meeting is a decision of the board of management.
- (4) Each board member present at a meeting of the board of management has one vote on a question arising for decision and, if the votes are equal, the board member presiding at the meeting may exercise a casting vote.
- (5) A telephone or video conference between board members will, for the purposes of this clause, be taken to be a meeting of the board of management at which the participating board members are present if—
- (a) notice of the conference is given to all board members in the manner determined by the board of management for that purpose; and

- (b) each participating board member is capable of communicating with every other participating board member during the conference.
- (6) A proposed resolution of the board of management becomes a valid decision of the board of management despite the fact that it is not voted on at a meeting if—
 - (a) notice of the proposed resolution is given to all board members in accordance with procedures determined by the board of management; and
 - (b) a majority of the board members express their concurrence in the proposed resolution by letter, ~~telex, facsimile transmission or other written communication, or electronic communication~~ email or other written communication, setting out the terms of the resolution.
- (7) Unless otherwise determined by the charter of the subsidiary, Chapter 6 Part 3 extends to a subsidiary as if—
 - (a) a subsidiary were a council; and
 - (b) the board members of the subsidiary were members of the council.
- (8) A person authorised in writing by the council for the purposes of this clause may attend (but not participate in) a meeting of the board of management and may have access to papers provided to board members for the purpose of the meeting.
- (9) If a board of management considers that a matter dealt with at a meeting attended by a representative of the council should be treated as confidential, the board of management may advise the council of that opinion, giving the reason for the opinion, and the council may, subject to subclause (10), act on that advice as the council thinks fit.
- (10) If the council is satisfied on the basis of the board of management's advice under subclause (9) that the subsidiary owes a duty of confidence in respect of a matter, the council must ensure the observance of that duty in respect of the matter, but this subclause does not prevent a disclosure as required in the proper performance of the functions or duties of the council.
- (11) The board of management must cause accurate minutes to be kept of its proceedings.
- (12) Subject to this clause, and to a direction of the council, the board of management may determine its own procedures.

6—Specific functions of board of management

- (1) The board of management of a subsidiary is responsible for the administration of the affairs of the subsidiary.
- (2) The board of management of a subsidiary must ensure as far as practicable—
 - (a) that the subsidiary observes all plans, targets, structures, systems and practices required or applied to the subsidiary by the council; and
 - (b) that all information furnished to the council is accurate; and
 - (c) that the council is advised, as soon as practicable, of any material development that affects the financial or operating capacity of the subsidiary or gives rise to the expectation that the subsidiary may not be able to meet its debts as and when they fall due.

- (3) Anything done by the board of management in the administration of the affairs of the subsidiary is binding on the subsidiary.

7—Board members' duty of care etc

- (1) A board member must at all times act with reasonable care and diligence in the performance and discharge of official functions and duties, and (without limiting the effect of the foregoing) for that purpose—
 - (a) must take reasonable steps to inform himself or herself about the subsidiary and relevant aspects of the operations and activities of the council; and
 - (b) must take reasonable steps through the processes of the board of management to obtain sufficient information and advice about matters to be decided by the board of management or pursuant to a delegation to enable him or her to make conscientious and informed decisions; and
 - (c) must exercise an active discretion with respect to all matters to be decided by the board of management or pursuant to a delegation.
- (2) A board member is not bound to give continuous attention to the affairs of the subsidiary but is required to exercise reasonable diligence in attendance at and preparation for meetings of the board of management.
- (3) In determining the degree of care and diligence required to be exercised by a board member, regard must be had to the skills, knowledge or acumen possessed by the board member and the degree of risk involved in a particular circumstance.
- (4) A board member does not commit a breach of duty under this clause by acting in accordance with a direction from the council.

8—Business plans

- (1) A subsidiary must, in consultation with the council, prepare and adopt a business plan consistent with its charter.
- (2) A subsidiary and the council must ensure that the first business plan of the subsidiary is prepared within six months after the subsidiary is established.
- (3) A business plan of a subsidiary continues in force for the period specified in the plan or until the earlier adoption by the subsidiary of a new business plan.
- (4) A subsidiary must, in consultation with the council, review its business plan on an annual basis.
- (5) A subsidiary may, after consultation with the council, amend its business plan at any time.
- (6) A business plan must set out or include—
 - (a) the performance targets that the subsidiary is to pursue; and
 - (b) a statement of the financial and other resources, and internal processes, that will be required to achieve the subsidiary's performance targets; and
 - (c) the performance measures that are to be used to monitor and assess performance against targets.

9—Budget

- (1) A subsidiary must have a budget for each financial year.
- (2) Each budget of a subsidiary—
 - (a) must deal with each principal activity of the subsidiary on a separate basis; and
 - (b) must be consistent with its business plan and the council's strategic management plans; and
 - (c) must comply with standards and principles prescribed by the regulations; and
 - (d) must be adopted after 31 May for the ensuing financial year, and before a date fixed by the council; and
 - (e) must be provided to the council in accordance with the regulations.
- (3) A subsidiary may, with the approval of the council, amend its adopted budget for a financial year at any time before the year ends.
- (4) A subsidiary may incur, for a purpose of genuine emergency or hardship, spending that is not authorised by its budget.
- (5) A subsidiary may, in a financial year, after consultation with the council, incur spending before adoption of its budget for the year, but the spending must be provided for in the appropriate budget for the year.

10—Subsidiary subject to direction by council

- (1) A subsidiary is subject to the direction and control of the council.
- (2) A direction given by the council under this clause must be in writing, and a copy of any direction must be available at the principal office of the council.

11—Provision of information

- (1) A subsidiary must, at the request of the council, furnish to the council information or records in the possession or control of the subsidiary as the council may require in such manner and form as the council may require.
- (2) If the board of management of the subsidiary considers that information or a record furnished under this clause contains matters that should be treated as confidential, the board of management may advise the council of that opinion giving the reason for the opinion and the council may, subject to subclause (3), act on that advice as the council thinks fit.
- (3) If the council is satisfied on the basis of the board of management's advice that the subsidiary owes duty of confidence in respect of a matter, the council must ensure the observance of that duty in respect of the matter, but this subclause does not prevent a disclosure as required in the proper performance of the functions or duties of the council.

12—Reporting

- (1) A subsidiary must, at the request of the council, report to the council on any matter, and on any basis, specified by the council.

- (2) A subsidiary must, on or before a day determined by the council, furnish to the council a report on the work and operations of the subsidiary for the preceding financial year.
- (3) A report under subclause (2) must—
 - (a) incorporate the audited financial statements of the subsidiary for the relevant financial year; and
 - (b) contain any other information or report required by the council or prescribed by the regulations.
- (4) A report under subclause (2) must be incorporated into the annual report of the council.

13—Internal audit

- (1) A subsidiary must establish and maintain effective auditing of its operations.
- (2) A subsidiary must establish an audit committee.
- (3) Subject to the regulations, an audit committee will comprise persons determined or approved by the council (and may include persons who are members of the ~~council's audit committee~~ relevant audit and risk committee).
- (4) The functions of an audit committee include—
 - (a) reviewing annual financial statements to ensure that they provide a timely and fair view of the state of affairs of the subsidiary; and
 - (b) liaising with external auditors; and
 - (c) reviewing the adequacy of the accounting, internal auditing, reporting and other financial management systems and practices of the subsidiary on a regular basis.

14—Liabilities

- (1) Liabilities incurred or assumed by a subsidiary are guaranteed by the council.
- (2) A borrowing of a subsidiary requires the approval of the council (which may be absolute or conditional).

15—Principles of competitive neutrality

If a subsidiary is declared by its charter to be involved in a significant business activity, the charter must also specify the extent to which the principles of competitive neutrality¹ are to be applied to the activities of the subsidiary and, to the extent that may be relevant, the reasons for any non-application of these principles.

Note—

- 1 See Part 4 of the *Government Business Enterprises (Competition) Act 1996*.

16—Winding-up

- (1) A subsidiary may be wound up—
 - (a) by the Minister acting at the request of the council; or

- (b) by the Minister on the ground that there has been a failure to comply with a requirement of the Minister under section 275 and that the circumstances are, in the opinion of the Minister, sufficiently serious to justify the taking of action to wind up the subsidiary.
- (2) A subsidiary is wound up by the Minister publishing a notice in the Gazette.
- (3) Any assets or liabilities of the subsidiary at the time of winding-up vest in or attach to the council on the winding-up.

Part 2—Regional subsidiaries established by two or more councils

17—Application for Ministerial approval

- (1) Two or more councils proposing to establish a regional subsidiary under this Act must apply to the Minister under this Part.
- (2) An application by two or more councils for the approval of the Minister to establish a regional subsidiary must—
 - (a) be in a form approved by the Minister; and
 - (b) be accompanied by information required by the Minister; and
 - (c) be accompanied by a copy of the proposed charter for the subsidiary (see clause 19).
- (3) A subsidiary comes into existence if or when the Minister, by notice in the Gazette, signifies his or her approval of the establishment of the subsidiary.
- (4) The constituent councils must, in conjunction with the publication of a notice under subclause (3), ensure that a copy of the charter of the subsidiary is published in the Gazette.

18—Corporate status

A regional subsidiary established under this Part—

- (a) is a body corporate; and
- (b) has the name assigned to it by its charter; and
- (c) has the powers, functions and duties specified in its charter; and
- (d) holds its property on behalf of the constituent councils.

19—Preparation of charter

- (1) A charter must be prepared for a regional subsidiary by the constituent councils.
- (2) The charter must address—
 - (a) the purpose for which the subsidiary is established;
 - (b) the constitution of a board of management as the subsidiary's governing body and, in respect of the board of management—
 - (i) the method by which board members will be appointed, and their terms of office determined;

- (ii) the conditions of appointment, or the method by which those conditions will be determined;
 - (iii) the appointment of a board member to chair meetings;
 - (iv) the appointment of deputies to board members;
 - (c) whether board members will be required to submit returns under ~~Chapter 5, Part 4, Division 2~~ Chapter 5 Part 4 Division 1 Subdivision 2;
 - (d) the powers, functions and duties of the subsidiary;
 - (e) the nature and scope of any activities that will be undertaken outside the area of the constituent councils;
 - (f) staffing issues, including whether the subsidiary may employ staff and, if so, the process by which conditions of employment will be determined;
 - (g) whether the subsidiary is intended to be partially or fully self-funding, or to have the ability to raise revenue, and other relevant arrangements relating to costs and funding, including the financial contributions to be made by the constituent councils;
 - (h) any special accounting, internal auditing or financial systems or practices to be established or observed by the subsidiary;
 - (i) the acquisition or disposal of assets;
 - (j) the manner in which surplus revenue is to be dealt with by the subsidiary;
 - (k) the nature and scope of any investment which may be undertaken by the subsidiary;
 - (l) the subsidiary's obligations to report on its operations, financial position and other relevant issues, and processes for other forms of reporting to the constituent councils;
 - (m) the process or mechanism by which the subsidiary will be subject to direction by the constituent councils;
 - (n) the manner in which disputes between the constituent councils relating to the subsidiary will be resolved;
 - (o) issues surrounding a council becoming a constituent council, or ceasing to be a constituent council;
 - (p) the manner in which the property of the subsidiary is to be distributed in the event of a winding up;
 - (q) the proportions in which the constituent councils are to be responsible for the liabilities of the subsidiary in the event of its insolvency;
 - (r) other matters contemplated by this Part or prescribed by the regulations.
- (3) The constituent councils may include in the charter other matters that the councils consider to be appropriate.
- (4) The charter may be reviewed by the constituent councils at any time but must in any event be reviewed at least once in every 4 years.

- (5) The constituent councils must, if they amend a charter—
- (a) furnish a copy of the charter, as amended, to the Minister; and
 - (b) ensure that a copy of the charter, as amended, is published on a website (or websites) determined by the chief executive officers of the constituent councils; and
 - (c) ensure that a notice of the fact of the amendment and a website address at which the charter is available for inspection is published in the Gazette.

20—Appointment of board of management

- (1) Subject to the charter of the subsidiary, the membership of a board of management of a regional subsidiary will be determined by the constituent councils and may consist of, or include, persons who are not members of a council.
- (2) A board member is, at the expiration of a term of office, eligible for reappointment.
- (3) The office of board member becomes vacant if the board member—
 - (a) dies; or
 - (b) completes a term of office and is not reappointed; or
 - (c) resigns by written notice addressed to the constituent councils and served on any of them; or
 - (d) becomes a bankrupt or applies for the benefit of a law for the relief of insolvent debtors; or
 - (e) fails to submit a return for the purposes of a Register of Interests in accordance with this Act if such returns are required by the charter; or
 - (f) is removed from office by the constituent councils by written notice, or in any other manner specified by the charter.
- (4) On the office of a board member becoming vacant, a person may be appointed in accordance with the charter to the vacant office.
- (5) A reference in this Act to a board member will be taken to include, unless the contrary intention appears, a reference to a deputy while acting as a board member.
- (6) If a member or employee of a constituent council is appointed as a board member, he or she is not taken to have vacated his or her office as a member of the council, or of the staff of the council, or to have been invalidly appointed to the board of management because—
 - (a) the potential exists for the duties of the two offices to conflict; or
 - (b) the duties of either office require, by implication, the person's full time attention.
- (7) A council may give directions in relation to an actual or potential conflict of duty and duty between offices held concurrently, or in relation to some other incompatibility and, if the person concerned complies with those directions, he or she is excused from any breach that would otherwise have occurred.

21—Proceedings of board of management

- (1) A quorum of a board of management will be determined by the charter of the subsidiary.
- (2) The board member appointed to chair the board of management will preside at meetings of the board of management at which he or she is present and, if that board member is absent from a meeting, another board member chosen by the board members present at the meeting will preside.
- (3) A decision carried by a majority of the votes cast by board members at a meeting is a decision of the board of management.
- (4) Each board member present at a meeting of the board of management has one vote on a question arising for decision and, if the votes are equal, the board member presiding at the meeting does not have a second or casting vote.
- (5) A telephone or video conference between board members will, for the purposes of this clause, be taken to be a meeting of the board of management at which the participating board members are present if—
 - (a) notice of the conference is given to all board members in the manner determined by the board of management for that purpose; and
 - (b) each participating board member is capable of communicating with every other participating board member during the conference.
- (6) A proposed resolution of the board of management becomes a valid decision of the board of management despite the fact that it is not voted on at a meeting if—
 - (a) notice of the proposed resolution is given to all board members in accordance with procedures determined by the board of management; and
 - (b) a majority of the board members express their concurrence in the proposed resolution by letter, ~~telex, facsimile transmission or other written communication, or electronic communication~~ email or other written communication, setting out the terms of the resolution.
- (7) Unless otherwise determined by the charter of the subsidiary, Chapter 6 Part 3 extends to a subsidiary as if—
 - (a) a subsidiary were a council; and
 - (b) the board members of the subsidiary were members of the council.
- (8) A person authorised in writing by a constituent council for the purposes of this clause may attend (but not participate in) a meeting of the board of management and may have access to papers provided to board members for the purpose of the meeting.
- (9) If a board of management considers that a matter dealt with at a meeting attended by a representative of a constituent council should be treated as confidential, the board of management may advise the council of that opinion, giving the reason for the opinion, and the council may, subject to subclause (10), act on that advice as the council thinks fit.

- (10) If a council is satisfied on the basis of the board of management's advice under subclause (9) that the subsidiary owes a duty of confidence in respect of a matter, the council must ensure the observance of that duty in respect of the matter, but this subclause does not prevent a disclosure as required in the proper performance of the functions or duties of the council.
- (11) The board of management must cause accurate minutes to be kept of its proceedings.
- (12) Subject to this clause, and to a direction of the constituent councils, the board of management may determine its own procedures.

22—Specific functions of board of management

- (1) The board of management of a regional subsidiary is responsible for the administration of the affairs of the subsidiary.
- (2) The board of management of a regional subsidiary must ensure as far as practicable—
 - (a) that the subsidiary observes all plans, targets, structures, systems and practices required or applied to the subsidiary by the constituent councils; and
 - (b) that all information furnished to a constituent council is accurate; and
 - (c) that the constituent councils are advised, as soon as practicable, of any material development that affects the financial or operating capacity of the subsidiary or gives rise to the expectation that the subsidiary may not be able to meet its debts as and when they fall due.
- (3) Anything done by the board of management in the administration of the affairs of the subsidiary is binding on the subsidiary.

23—Board members' duty of care etc

- (1) A board member must at all times act with reasonable care and diligence in the performance and discharge of official functions and duties, and (without limiting the effect of the foregoing) for that purpose—
 - (a) must take reasonable steps to inform himself or herself about the subsidiary and relevant aspects of the operations and activities of the constituent councils; and
 - (b) must take reasonable steps through the processes of the board of management to obtain sufficient information and advice about matters to be decided by the board of management or pursuant to a delegation to enable him or her to make conscientious and informed decisions; and
 - (c) must exercise an active discretion with respect to all matters to be decided by the board of management or pursuant to a delegation.
- (2) A board member is not bound to give continuous attention to the affairs of the subsidiary but is required to exercise reasonable diligence in attendance at and preparation for meetings of the board of management.
- (3) In determining the degree of care and diligence required to be exercised by a board member, regard must be had to the skills, knowledge or acumen possessed by the board member and the degree of risk involved in a particular circumstance.
- (4) A board member does not commit a breach of duty under this clause by acting in accordance with a direction from the constituent councils.

24—Business plans

- (1) A regional subsidiary must, in consultation with the constituent councils, prepare and adopt a business plan.
- (2) A subsidiary and the constituent councils must ensure that the first business plan of the subsidiary is prepared within six months after the subsidiary is established.
- (3) A business plan of a subsidiary continues in force for the period specified in the plan or until the earlier adoption by the subsidiary of a new business plan.
- (4) A subsidiary must, in consultation with the constituent councils, review its business plan on an annual basis.
- (5) A subsidiary may, after consultation with the constituent councils, amend its business plan at any time.
- (6) A business plan must set out or include—
 - (a) the performance targets that the subsidiary is to pursue; and
 - (b) a statement of the financial and other resources, and internal processes, that will be required to achieve the subsidiary's performance targets; and
 - (c) the performance measures that are to be used to monitor and assess performance against targets.

25—Budget

- (1) A regional subsidiary must have a budget for each financial year.
- (2) Each budget of a subsidiary—
 - (a) must deal with each principal activity of the subsidiary on a separate basis; and
 - (b) must be consistent with its business plan; and
 - (c) must comply with standards and principles prescribed by the regulations; and
 - (d) must be adopted after 31 May for the ensuing financial year, and before a date fixed by the constituent councils; and
 - (e) must be provided to the constituent councils in accordance with the regulations.
- (3) A subsidiary may, with the approval of the constituent councils, amend its adopted budget for a financial year at any time before the year ends.
- (4) A subsidiary may incur, for a purpose of genuine emergency or hardship, spending that is not authorised by its budget.
- (5) A subsidiary may, in a financial year, after consultation with the constituent councils, incur spending before adoption of its budget for the year, but the spending must be provided for in the appropriate budget for the year.

26—Subsidiary subject to direction by councils

A regional subsidiary is subject to the joint direction and control of the constituent councils.

27—Provision of information

- (1) A regional subsidiary must, at the written request of a constituent council, furnish to the council information or records in the possession or control of the subsidiary as the council may require in such manner and form as the council may require.
- (2) If the board of management of the subsidiary considers that information or a record furnished under this clause contains matters that should be treated as confidential, the board of management may advise the council of that opinion giving the reason for the opinion and the council may, subject to subclause (3), act on that advice as the council thinks fit.
- (3) If the council is satisfied on the basis of the board of management's advice that the subsidiary owes a duty of confidence in respect of a matter, the council must ensure the observance of that duty in respect of the matter, but this subclause does not prevent a disclosure as required in the proper performance of the functions or duties of the council.

28—Reporting

- (1) A regional subsidiary must, on or before a day determined by the constituent councils, furnish to the constituent councils a report on the work and operations of the subsidiary for the preceding financial year.
- (2) A report under subclause (1) must—
 - (a) incorporate the audited financial statements of the subsidiary for the relevant financial year; and
 - (b) contain any other information or report required by the council or prescribed by the regulations.
- (3) A report under subclause (1) must be incorporated into the annual report of each constituent council.

29—Council becoming or ceasing as a constituent council

A council may, in accordance with the charter of the subsidiary and with the approval of the Minister—

- (a) become a constituent council of a regional subsidiary;
- (b) cease to be a constituent council of a regional subsidiary.

30—Internal audit

- (1) A regional subsidiary must establish and maintain effective auditing of its operations.
- (2) A regional subsidiary must, unless exempted by regulation, establish an audit committee.
- (3) Subject to the regulations, an audit committee will comprise persons determined or approved by the constituent councils (and may include persons who are members of ~~a constituent council's audit committee~~ a regional audit and risk committee established by any of the constituent councils (with 1 or more other councils, whether constituent councils or otherwise) or a council audit and risk committee established by any of the constituent councils).

- (4) The functions of an audit committee include—
- (a) reviewing annual financial statements to ensure that they provide a timely and fair view of the state of affairs of the subsidiary; and
 - (b) liaising with external auditors; and
 - (c) reviewing the adequacy of the accounting, internal auditing, reporting and other financial management systems and practices of the subsidiary on a regular basis.

31—Liabilities

- (1) Liabilities incurred or assumed by a regional subsidiary are guaranteed by the constituent councils.

32—Principles of competitive neutrality

If a regional subsidiary is declared by its charter to be involved in a significant business activity, the charter must also specify the extent to which the principles of competitive neutrality¹ are to be applied to the activities of the subsidiary and, to the extent that may be relevant, the reasons for any non-application of these principles.

Note—

- 1 See Part 4 of the *Government Business Enterprises (Competition) Act 1996*.

33—Winding-up

- (1) A regional subsidiary may be wound up—
- (a) by the Minister acting at the request of the constituent councils; or
 - (b) by the Minister on the ground that there has been a failure to comply with a requirement of the Minister under section 275 and that the circumstances are, in the opinion of the Minister, sufficiently serious to justify the taking of action to wind up the subsidiary.
- (2) A subsidiary is wound up by the Minister publishing a notice in the Gazette.
- (3) Any assets or liabilities of the subsidiary at the time of winding-up vest in or attach to the constituent councils on the winding-up in accordance with the charter.

Part 3—Common matters

34—Board members' duties of honesty

- (1) A board member of a subsidiary must at all times act honestly in the performance and discharge of official functions and duties.
- (2) A board member or former board member of a subsidiary must not, whether within or outside the State, make improper use of information acquired by virtue of his or her position as a board member to gain, directly or indirectly, an advantage for himself or herself or for another person or to cause detriment to the subsidiary or a council.
- (3) A board member of a subsidiary must not, whether within or outside the State, make improper use of his or her position as a board member to gain, directly or indirectly, an advantage for himself or herself or for another person or to cause detriment to the subsidiary or a council.

35—Disclosure

- (1) If a subsidiary discloses to a person in pursuance of this Schedule a matter in respect of which the subsidiary owes a duty of confidence, the subsidiary must give notice of the disclosure to the person to whom the duty is owed.
- (2) A member of the board of management of a subsidiary does not commit a breach of duty by reporting a matter relating to the affairs of the subsidiary to a council or otherwise in accordance with the provisions of this Act.

36—Power of delegation

- (1) A subsidiary may delegate a power or function vested or conferred under this or another Act.
- (2) A delegation may be made—
 - (a) to a committee; or
 - (b) to an employee of the subsidiary or of the council or of a constituent council; or
 - (c) to a person for the time being occupying a particular office or position.
- (3) A delegation—
 - (a) is subject to conditions and limitations determined by the subsidiary or specified by the regulations; and
 - (b) is revocable at will and does not prevent the subsidiary from acting in a matter.
- (4) This clause does not limit or affect a power of delegation under another Act.

37—Common seal and execution of documents

- (1) The common seal of a subsidiary must not be affixed to a document except in pursuance of a decision of the board of management, and the affixing of the seal must be attested by the signatures of two board members.
- (2) The board of management may, by instrument under the common seal of the subsidiary, authorise a board member, or other person (whether nominated by name or by office or title) to execute documents on behalf of the subsidiary subject and limitations (if any) specified in the instrument of authority.
- (3) Without limiting subclause (2), an authority may be given so as to authorise two or more persons to execute documents jointly on behalf of the subsidiary.
- (4) A document is duly executed by the subsidiary if—
 - (a) the common seal of the subsidiary is affixed to the document in accordance with this clause; or
 - (b) the document is signed on behalf of the subsidiary by a person or persons in accordance with authority conferred under this clause.

38—Protection from liability

- (1) No civil liability attaches to a board member of a subsidiary for an honest act or omission in the exercise, performance or discharge, or purported exercise, performance or discharge, of the member's or subsidiary's powers, functions or duties.

- (2) A liability that would, but for this clause, attach to a board member attaches instead to the subsidiary.

39—Interests in companies

- (1) A subsidiary must not—
- (a) participate in the formation of a company; or
 - (b) acquire shares in a company.
- (2) However, subclause (1) does not limit—
- (a) the investment of money as authorised by the subsidiary's charter; or
 - (b) the ability of a regional subsidiary to participate in the formation of, or to become a member of, a company limited by guarantee established as a national association to promote and advance the interests of an industry in which local government has an interest.

40—Saving provision

No act or proceeding of a subsidiary is invalid by reason of—

- (a) a vacancy or vacancies in the membership of the board of management; or
- (b) a defect in the appointment of a board member.

Schedule 3—Register of Interests—Form of returns

1—Interpretation

- (1) In this Schedule, unless the contrary intention appears—

beneficial interest in property includes a right to re-acquire the property;

designated person or entity, in relation to a member of a council, means—

- (a) a member of the member's family; or
- (b) a family company of the member; or
- (c) a trustee of a family trust of the member.

family, in relation to a member, means—

- (a) a spouse or domestic partner of the member; and
- ~~(b) a child of the member who is under the age of 18 years and normally resides with the member;~~
- (b) a child or stepchild of the member;

family company of a member means a proprietary company—

- (a) in which the member or a member of the member's family is a shareholder; and
- (b) in respect of which the member or a member of the member's family, or any such persons together, are in a position to cast, or control the casting of, more than one-half of the maximum number of votes that might be cast at a general meeting of the company;

family trust of a member means a trust (other than a testamentary trust)—

- (a) of which the member or a member of the member's family is a beneficiary; and
- (b) which is established or administered wholly or substantially in the interests of the member or a member of the member's family, or any such persons together;

financial benefit, in relation to a person, means—

- (a) any remuneration, fee or other pecuniary sum exceeding \$1 000 received by the person in respect of a contract of service entered into, or paid office held by, the person; and
- (b) the total of all remuneration, fees or other pecuniary sums received by the person in respect of a trade, profession, business or vocation engaged in by the person where that total exceeds \$1 000,

but does not include an annual allowance, fees, expenses or other financial benefit payable to the person under this Act;

~~*gift* means a transaction in which a benefit of pecuniary value is conferred without consideration or for less than adequate consideration, but does not include an ordinary commercial transaction or a transaction in the ordinary course of business;~~

income source, in relation to a person, means—

- (a) any person or body of persons with whom the person entered into a contract of service or held any paid office; and
- (b) any trade, vocation, business or profession engaged in by the person;

~~*a person related to a member* means—~~

- ~~—(a) a member of the member's family;~~
- ~~—(b) a family company of the member;~~
- ~~—(c) a trustee of a family trust of the member;~~

~~*return period*, in relation to an ordinary return of a member, means—~~

- ~~—(a) in the case of a member whose last return was a primary return the period between the date of the primary return and 30 June next following; and~~
- ~~—(b) in the case of any other member the period of 12 months expiring on 30 June on or within 60 days after which the ordinary return is required to be submitted.~~

~~*return period*, in relation to a return of a member (other than a return submitted under section 65, means—~~

- ~~(a) in the case of a member whose last return was the return submitted under section 65 —the period between the date of that return and 30 June next following; or~~

- (b) in the case of any other member—the period of 12 months expiring on 30 June on or within 60 days after which the return is required to be submitted;

trade or professional organisation means a body, corporate or unincorporate, of—

- (a) employers or employees; or
 (b) persons engaged in a profession, trade or other occupation,

being a body of which the object, or one of the objects, is the furtherance of its own professional, industrial or economic interests or those of any of its members.

- (2) For the purposes of this Schedule, a person who is an object of a discretionary trust is to be taken to be a beneficiary of that trust.
- (3) For the purpose of this Schedule, a person is an investor in a body if—
- (a) the person has deposited money with, or lent money to, the body that has not been repaid and the amount not repaid equals or exceeds \$10 000; or
- (b) the person holds, or has a beneficial interest in, shares in, or debentures of, the body or a policy of life insurance issued by the body.

~~(4) For the purposes of the Schedule, in relation to a return by a member—~~

- ~~(a) two or more separate contributions made by the same person for or towards the cost of travel undertaken by the member or a member of the member's family during the return period are to be treated as one contribution for or towards the cost of travel undertaken by the member;~~
- ~~(b) two or more separate gifts received by the member or a person related to the member from the same person during the return period are to be treated as one gift received by the member;~~
- ~~(c) two or more separate transactions to which the member or a person related to the member is a party with the same person during the return period under which the member or a person related to the member has had the use of property of the other person (whether or not being the same property) during the return period are to be treated as one transaction under which the member has had the use of property of the other person during the return period.~~

2—Contents of return

- (a1) For the purposes of this Act, a return must be in the form determined by the Minister.
- (1) For the purposes of this Act, a primary return must ~~be in the prescribed form and~~ contain the following information:
- (a) a statement of any income source that the member required to submit the return or a ~~person related to the member~~ designated person or entity in relation to the member has or expects to have in the period of 12 months after the date of the primary return; and
- (b) the name of any company, or other body, corporate or unincorporate, in which the member or a member of his or her family holds any office whether as director or otherwise; and
- (c) the information required by subclause (3).

- (2) For the purposes of this Act, an ordinary return must ~~be in the prescribed form and~~ the following information:
- (a) if the member required to submit the return or a ~~person related to the member designated person or entity in relation to the member~~, or was entitled to receive, a financial benefit during any part of the return period—the income source of the financial benefit; and
 - (b) if the member or a member of his or her family held an office whether as director or otherwise in any company or other body, corporate or unincorporate, during the return period—the name of the company or other body; and
 - ~~(c) the source of any contribution made in cash or in kind of or above the amount or value of \$750 (other than any contribution by the council, by the State, by an employer or by a person related by blood or marriage) for or towards the cost of any travel beyond the limits of South Australia undertaken by the member or a member of his or her family during the return period, and for the purposes of this paragraph *cost of travel* includes accommodation costs and other costs and expenses associated with the travel; and~~
 - ~~(d) particulars (including the name of the donor) of any gift of or above the amount or value of \$750 received by the member or a person related to the member during the return period from a person other than a person related by blood or marriage to the member or to a member of the member's family; and~~
 - ~~(e) if the member or a person related to the member has been a party to a transaction under which the member or person related to the member has had the use of property of the other person during the return period and—~~
 - ~~(i) the use of the property was not acquired for adequate consideration or through an ordinary commercial transaction or in the ordinary course of business; and~~
 - ~~(ii) the market price for acquiring a right to such use of the property would be \$750 or more; and~~
 - ~~(iii) the person granting the use of the property was not related by blood or marriage to the member or to a member of the member's family, the name and address of that person; and~~
 - (f) the information required by subclause (3).
- (3) For the purposes of this Act, a return (whether primary or ordinary) must contain the following information:
- (a) the name or description of any company, partnership, association or other body in which the member required to submit the return or a ~~person related to the member~~ designated person or entity in relation to the member is an investor; and
 - (ab) the name and business address of any employer of the member and, if the member is employed, the name of the office or place where the member works or a concise description of the nature of the member's work; and

- (b) the name of any political party, any body or association formed for political purposes or any trade or professional organisation of which the member is a member; and
 - (c) a concise description of any trust (other than a testamentary trust) of which the member or a ~~person related to the member~~ designated person or entity in relation to the member is a beneficiary or trustee (including the name and address of each trustee); and
 - (d) the address or description of any land in which the member or a ~~person related to the member~~ designated person or entity in relation to the member has any beneficial interest other than by way of security for any debt; and
 - (e) any fund in which the member or a ~~person related to the member~~ designated person or entity in relation to the member has an actual or prospective interest to which contributions are made by a person other than the member or a ~~person related to the member~~ designated person or entity in relation to the member; and
 - (f) if the member or a ~~person related to the member~~ designated person or entity in relation to the member is indebted to another person (not being ~~related by blood or marriage to the member or to a relative of the member~~ or a member of the member's family) in an amount of or exceeding \$7 500—the name and address of that other person; and
 - (g) if the member or a ~~person related to the member~~ designated person or entity in relation to the member is owed money by a natural person (not being ~~related to the member or a member of the member's family by blood or marriage~~ a relative of the member or a member of the member's family) in an amount of or exceeding \$10 000—the name and address of that person; and
 - (h) any other substantial interest whether of a pecuniary nature or not of the member or of a ~~person related to the member~~ designated person or entity in relation to the member of which the member is aware and which he or she considers might appear to raise a material conflict between his or her private interest and the public duty that he or she has or may subsequently have as a member.
- (4) A member is required by this clause only to disclose information that is known to the member or ascertainable by the member by the exercise of reasonable diligence.
 - (5) Nothing in this clause requires a member to disclose information relating to a person as trustee of a trust unless the information relates to the person in the person's capacity as trustee of a trust by reason of which the person is related to the member.
 - (6) A member may include in a return such additional information as the member thinks fit.
 - (7) Nothing in this clause will be taken to prevent a member from disclosing information required by this clause in such a way that no distinction is made between information relating to the member personally and information relating to a ~~person related to the member~~ designated person or entity in relation to the member.
 - (8) Nothing in this clause requires disclosure of the actual amount or extent of a financial benefit, ~~gift~~, contribution or interest.

Schedule 4—Material to be included in ~~the~~ annual report of a council

- 1 The following material must be included in the annual report of a council:
- (a) a copy of the audited financial statements of the council for the relevant financial year;
 - (b) a list of the registers that are required to be kept under this Act or the *Local Government (Elections) Act 1999*;
 - (c) a list of the codes of conduct or practice required under this Act or the *Local Government (Elections) Act 1999*;
 - (d) a report relating to contraventions of Chapter 5 Part 4 Division 2 by members of the council during the relevant financial year containing the information required by the regulations;
 - (f) information on allowances paid to members of the council or a council committee;
 - (g) information on the number of senior executive officers and information on the kinds of allowances, bonuses and benefits that are made available to those officers as part of a salary package;
 - (ga) a report on the use of sections 90(2) and 91(7) by the council and its council committees containing the information required by the regulations;
 - (gb) a report on the applications made to the council under the *Freedom of Information Act 1991* during the relevant financial year containing the information required by the regulations;
 - (h) a statement of—
 - (i) the council's representation quota; and
 - (ii) the average representation quota for councils of a similar size and type (taking into account various factors prescribed by the regulations); and
 - (iii) when the council next intends to conduct a review under Chapter 3 Part 1 Division 2; and
 - (iv) the procedures that are available under Chapter 3 for electors to make submissions on representation under this Act;
 - (ha) the annual report of any subsidiary received by the council under Schedule 2 for the relevant financial year;
 - (i) other material prescribed by the regulations;
 - (j) other information to be included in the annual report under this or another Act.
- 2 The following matters must be reported on in the annual report of a council:
- (a) the council's performance in implementing its strategic management plans during the relevant financial year, and the council's projections and targets under its plans for the next financial year;

- (ab) the council's performance against its annual business plan for the relevant financial year;
- (b) the extent to which activities of the council have been subjected to competitive tender or other measures to ensure services are delivered cost-effectively, and the extent (if any) to which the council has pursued policies for purchasing local goods and services;
- (c) the decision-making structure of the council;
- (ca) the training and development activities for members of the council during the relevant financial year;
- (d) the implementation of equal employment opportunity programs, and other human resource management or development programs, during the relevant financial year;
- (e) the progress of the council in preparing or finalising any management plans for community land required under the Chapter 11;
- (f) other matters prescribed by the regulations.

3 In this Schedule—

representation quota for a council is an amount ascertained by dividing the number of electors for the area of the council (as at the last closing date under the *Local Government (Elections) Act 1999*) by the number of members who constitute the council (ignoring any fractions resulting from the division and expressed as a quota).

Schedule 5—Documents to be made available by councils

Reviews of council constitution, wards and boundaries

- Representation options papers and reports on reviews of council composition or ward structure (Chapter 3 Part 1 Division 2)

Registers and Returns

- Registers required under this Act or the *Local Government (Elections) Act 1999*, other than the Register of Interests kept for the purposes of Chapter 7 Part 4 ~~Division 2~~ **Division 1 Subdivision 2**
- Campaign donations returns under the *Local Government (Elections) Act 1999*

Codes

- Codes ~~of conduct or codes~~ of practice under this Act or the *Local Government (Elections) Act 1999*

Meeting papers

- Notice and agenda for meetings of the council, council committees and electors
- Minutes of meetings
- Documents and reports **(including attachments and any information or material referred to in the documents or reports)** supplied to the council or a council committee that are able to be supplied to members of the public
- Recommendations adopted by resolution of the council

- Schedule of dates, times and places set for meetings of the council or council committee

Information and briefing session papers

- Record made by council or chief executive officer relating to an order under section 90(2) (in accordance with section 90A(4)) made at or in relation to an information or briefing session

Policy and administrative documents

- Record of delegations under this Act (other than delegations made by the Minister)
- Contract and tenders policies
- Policy for the reimbursement of members' expenses
- Strategic management plans
- Annual business plan (after adoption by council) and the summary required under this Act
- Annual budget (after adoption by council)
- Audited financial statements
- Annual report
- Extracts from the council's assessment record
- List of fees and charges
- ~~Public consultation policies~~
- Community engagement policies
- Behavioural management policies
- Behavioural support policies
- Employee behavioural standards
- Management plans for community land
- Policy on the making of orders
- Procedures for the review of council decisions (Chapter 13 Part 2) and any report under section 270(8)
- Charter for subsidiaries established by the council or for which the council is a constituent council
- The most recent information statement of the council under the *Freedom of Information Act 1991*
- Any policy document of the council within the meaning of the *Freedom of Information Act 1991* (if not already referred to above)

By-laws

- By-laws made by the council

Schedule 6—Charges over land

1—Preliminary

- (1) This Schedule applies to a charge on land created by this Act.
- (2) However, this Schedule does not apply to rates, charges, interests or fines recoverable under Chapter 10 or a building upgrade charge under Schedule 1B.

2—Notice of charge to Registrar-General

- (1) For the purposes of imposing a charge over land, a council must deliver to the Registrar-General a notice, in a form determined by the Registrar-General—
 - (a) identifying the land over which the charge is to exist; and
 - (b) declaring the unpaid amount, and the rate of interest; and
 - (c) requesting the Registrar-General to make a note under this section in the Register Book.
- (2) On receipt of a notice under subclause (1), the Registrar-General must enter an appropriate note in the Register Book and, when that entry is made, a charge is created over the land.

3—Effect of charge

- (1) The effect of the charge is as follows:
 - (a) the Registrar-General must not, after entry of the note under clause 2, register an instrument affecting the land over which the charge exists unless—
 - (i) the instrument—
 - (A) was executed before the entry was made; or
 - (B) has been executed under or pursuant to an agreement entered into before the entry was made; or
 - (C) relates to an instrument registered before the entry was made; or
 - (ii) the instrument is an instrument of a prescribed class; or
 - (iii) the instrument is expressed to be subject to the operation of the charge; or
 - (iv) the instrument is a duly stamped conveyance that results from the exercise of a power of sale under a mortgage, charge or encumbrance registered before the entry was made; and
 - (b) the council has the same powers in respect of the land over which the charge exists as are given by the *Real Property Act 1886* to a mortgagee under a mortgage in respect of which default has been made in payment of money secured by the mortgage.
- (2) An instrument registered under subclause (1)(a)(i) or (ii) has effect, in relation to the charge, as if it had been registered before the entry was made.

- (3) If an instrument is registered under subclause (1)(a)(iv), the charge will be taken to be cancelled by the registration of the instrument and the Registrar-General must take whatever action the Registrar-General considers appropriate to give effect to the cancellation.

4—Discharge of charge

- (1) The council in whose favour a charge exists must, if the amount to which the charge relates is paid, by notice in a form determined by the Registrar-General, apply for the discharge of the charge.
- (2) The Registrar-General must then cancel the relevant entry.

Schedule 8—Provisions relating to specific land

6—Beaumont Common

- (1) Beaumont Common is classified as community land and the classification is irrevocable.
- (2) The Corporation of the City of Burnside must continue to maintain Beaumont Common for the benefit of the community as park lands.
- (3) The council must not develop or adapt Beaumont Common, or any part of it, for the purpose of an organised sporting activity.

This requirement must be included in the management plan for Beaumont Common.

- (4) In this clause—

Beaumont Common means the whole of the land comprised in Certificate of Title Register Book Volume 479 Folio 61.

7—Glenelg amusement park

- (1) The Glenelg amusement park is classified as community land and the classification is irrevocable.
- (2) The City of Holdfast Bay—
 - (a) must continue to maintain the park for the benefit of the community as a public park; and
 - (b) may—
 - (i) provide in the park facilities or amenities for public refreshment, recreation or amusement; and
 - (ii) grant, on such terms and conditions as the council thinks fit, leases or licences in respect of land comprised in the park with a view to provision by the lessees or licensees of facilities or amenities for public refreshment, recreation or amusement; and
 - (iii) otherwise deal with land comprised in the park, as the Minister may approve.

These matters must be addressed in the management plan for the park.

(3) Section 32 of the *Development Act 1993* does not apply to the grant of a lease or licence by the council under subclause (2).

(4) In this clause—

Glenelg amusement park or the park means the land designated as Allotment 3 in the plan deposited in the Lands Titles Registration Office No. DP 49075.

8—Klemzig Memorial Garden

(1) The Klemzig Memorial Garden is classified as community land and the classification is irrevocable.

(2) The City of Port Adelaide Enfield must continue to maintain the garden for the benefit of the community as a place of public interest and for use as a public garden.

(3) The council—

(a) must maintain and preserve the granite monument and gateway pillars erected at the garden; and

(b) must develop the garden in a manner that is consistent with its historical significance and its use as a public garden; and

(c) must not develop the garden except after consultation with the Church; and

(d) must, in the maintenance of the garden, have due regard to any representations made by the Church.

These matters must be addressed in the management plan for the garden.

(4) The Church will be entitled to use the garden on at least one occasion in each year for the purpose of conducting a religious ceremony.

(5) In this clause—

the Church means the Lutheran Church of Australia Incorporated;

Klemzig Memorial Garden or the garden means the whole of the land comprised in Certificate of Title Register Book Volume 1701 Folio 180.

9—Levi Park

(1) Levi Park is classified as community land and the classification is irrevocable.

(2) The Corporation of the Town of Walkerville must continue to maintain Levi Park for the benefit of the community as a public park.

(3) The council—

(a) must preserve for as long as possible the Moreton Bay fig tree growing in the park; and

(b) must maintain and preserve Vale House for the benefit of the community; and

(c) must maintain and preserve the caravan park and camping ground in the park; and

(d) must not alter the nature of the use of the park, or of any part of the park, without the approval of the Minister.

These matters must be addressed in the management plan for the park.

- (4) In this clause—

Levi Park or *the park* means the whole of the land comprised in Certificate of Title Register Book Volume 1601 Folio 134 and Volume 2995 Folio 177.

10—Reynella Oval

- (1) Reynella Oval is classified as community land and the classification is irrevocable.
- (2) The City of Onkaparinga must continue to maintain the oval for the benefit of the community as a recreational area.
- (3) In this clause—

Reynella Oval or *the oval* means the whole of the land comprised in Certificate of Title Register Book Volume 4038 Folio 669, 670 and 671, Volume 4142 Folio 706, and Volume 5557 Folio 739.

11—Lochiel Park Lands

- (1) In this clause—

Council means The Corporation of the City of Campbelltown;

LMC means the Land Management Corporation or, if that body ceases to exist, a person or body brought within the ambit of this definition by the regulations;

Lochiel Park Lands means the portions of the land marked "P" and "R" in the plan deposited in the General Registry Office as GRO Plan No 302/2005;

responsible Minister means the Minister to whom the Governor has from time to time, by notice in the Gazette, assigned the functions of responsible Minister for the purposes of this clause.

- (2) On the commencement of this clause, the Lochiel Park Lands will revert to the status of unalienated Crown land.
- (3) The Minister responsible for the administration of the *Crown Lands Act 1929* must, as soon as practicable after the commencement of this clause, grant a licence under the *Crown Lands Act 1929* to LMC to occupy the Lochiel Park Lands for the purpose of carrying out functions under this clause.
- (4) The Minister granting the licence may determine the terms and conditions of the licence and those terms and conditions will have effect despite any provisions of the *Crown Lands Act 1929*.
- (5) The Lochiel Park Lands must be established as park lands and held for the benefit of the community.
- (6) LMC must undertake works to establish the Lochiel Park Lands as park lands for the purposes of subclause (5).
- (7) The works must be undertaken in accordance with a scheme determined by the responsible Minister.
- (8) The responsible Minister must, in establishing the scheme, consult with the Council.
- (9) LMC must, in undertaking the works, consult with the Council on a regular basis.
- (10) LMC must continue to occupy the Lochiel Park Lands—
- (a) while it establishes the Lochiel Park Lands as park lands; and

- (b) for a period of 36 months after practical completion (determined in accordance with subclause (11)).
- (11) Practical completion will be determined by the responsible Minister, by notice in the Gazette, after the responsible Minister is satisfied that the scheme established under subclause (7) has been completed.
- (12) The responsible Minister must consult with the Council before publishing a notice under subclause (11).
- (13) The Governor may, at any time after the expiration of the period of 36 months referred to in subclause (10)(b), by proclamation—
 - (a) cancel the licence granted to LMC in accordance with subclause (3); and
 - (b) place the Lochiel Park Lands under the care, control and management of the Council.
- (14) The responsible Minister must, before a proclamation is made under subclause (13), consult with the Council.
- (15) When the Lochiel Park Lands are placed under the care, control and management of the Council, the Lochiel Park Lands will be taken to be classified as community land and the classification is irrevocable.
- (16) In addition, the Council—
 - (a) must maintain access across the Lochiel Park Lands to the land associated with Lochend House; and
 - (b) must take reasonable steps to maintain and preserve any infrastructure or other facilities existing within the Lochiel Park Lands at the time that the Lochiel Park Lands are placed under the care, control and management of the Council; and
 - (c) must take reasonable steps to preserve any vegetation within the Lochiel Park Lands; and
 - (d) must not develop or adapt any part of the Lochiel Park Lands for an organised sporting activity or for any other purpose that restricts free access and use of the land as park lands; and
 - (e) must not otherwise alter the nature of the use of any part of the Lochiel Park Lands except in accordance with the management plan adopted under subclause (18) (but in any event ensuring that the Lochiel Park Lands remain as park lands that provide free access to the public).
- (17) However, the Council may (as it thinks fit) and must, at the direction of the responsible Minister, allow an authority access to the Lochiel Park Lands in order to allow the construction or maintenance of infrastructure or public services (including storm-water, electricity, gas, water, sewerage or communications infrastructure or services).
- (18) The Council must, with the assistance of LMC, prepare a management plan for the Lochiel Park Lands in accordance with Chapter 11 Part 1 and must adopt the plan within 6 months after the Lochiel Park Lands are placed under the care, control and management of the Council.

- (19) The Council must not grant a lease or licence over any part of the Lochiel Park Lands except in accordance with the management plan, or with the approval of the responsible Minister.

12—Frew Park

- (1) Frew Park is classified as community land and the classification is irrevocable.
- (2) The Frew Park trust is revoked by force of this clause.
- (3) In this clause—

Frew Park means the whole of the land comprised in Certificate of Title Register Book Volume 5638 Folio 340;

Frew Park trust means the declaration of trust dated 4 August 1896 by which Frew Park is held on trust for the inhabitants of the town of Mount Gambier.

13—Gawler Park Lands and Pioneer Park

- (1) The Gawler Park Lands and Pioneer Park are classified as community land and the classification is irrevocable.
- (2) The Town of Gawler must continue to maintain Pioneer Park for the benefit of the community as a place of public interest and for use as a public garden.
- (3) All trusts to which the Gawler Park Lands and Pioneer Park were subject immediately before the commencement of this clause are revoked by force of this clause (and the Registrar-General must, at the request of the Town of Gawler, do such acts and make such amendments to the relevant instrument of title as the Registrar-General thinks are necessary or desirable as a consequence of this clause).
- (4) No transaction entered into by the Town of Gawler before the commencement of this clause in relation to the Gawler Park Lands and Pioneer Park is invalid or constitutes a breach of trust by reason of a provision of the trusts referred to in subclause (3).
- (5) In this clause—

~~***Gawler Park Lands and Pioneer Park*** means the whole of the land comprised in Certificate of Title Register Book Volume 5782 Folio 648.~~

Gawler Park Lands means the whole of the land comprised in Certificate of Title Register Book Volume 6182 Folio 891;

Pioneer Park means the whole of the land comprised in Certificate of Title Register Book Volume 5846 Folio 672 and Volume 5846 Folio 673.

Schedule 9—Suspension of members

1—Suspension of members

- (1) This clause applies to a member of a council who is suspended from the office of member of the council—
 - (a) by SACAT or the Behavioural Standards Panel; or
 - (b) by the council in accordance with a recommendation of the Ombudsman under section 263B; or
 - (c) under section 68, 80A, 80B or 273(8); or
 - (d) under another provision of this Act prescribed by the regulations.
- (2) Subject to this clause, the following provisions apply during the period of suspension of a member of a council to whom this clause applies:
 - (a) the suspension extends to all other offices held in the member's capacity as a member of the council or by virtue of being a member of the council;
 - (b) the member must not use or retain a facility or service provided by the council (not being a facility or service generally provided to members of the public by the council);
 - (c) the member must not carry out any function or duty of the office of member of the council;
 - (d) the member must not be given access by the council to information, documents or materials related to the performance or discharge of the functions or duties of members of the council (not being information, documents or materials generally provided to members of the public by the council);
 - (e) the member is not required—
 - (i) to submit a return for the purposes of the Register of Interests in accordance with Chapter 5 Part 4 Division 1 Subdivision 2; or
 - (ii) if relevant, to notify the chief executive officer of a change or variation of a kind referred to in section 67(1),

provided that, on the cessation of the suspension, the member—

- (iii) submits any return for the purposes of the Register of Interests that the member would, but for the suspension, have been required to submit in accordance with Chapter 5 Part 4 Division 1 Subdivision 2 during the period of suspension; and

- (iv) notifies the chief executive officer of a change or variation of a kind referred to in section 67(1) of which the member would, but for the suspension, have been required to notify the chief executive officer under section 67(1) during the period of suspension;
 - (f) to avoid doubt, section 54(1)(d) does not apply to the member.
- (3) In addition, the regulations may modify the application of a provision of this Act (including this Schedule) in relation to the suspension of a member of a council to whom this clause applies.
- (4) Subclause (2)(e) does not affect the obligation of a member of a council who is suspended from the office of member of the council by operation of section 68(1a) to submit to the chief executive officer the return that the member failed to submit under section 68(1a).
- (5) A member of a council to whom this clause applies must not contravene or fail to comply with subclause (2)(b) or (c).
- (6) Nothing in this clause affects the operation of section 273(8a).

Transitional provisions

- (1) A council (other than a council within the ambit of section 11A(2)(a) of the principal Act (as inserted by this Act)) with more than the number of members that a council may be comprised of under section 11A(1) of the principal Act must conduct a review of its composition under Chapter 3 Part 1 of the principal Act so as to ensure that the reduction in the composition (and changes to wards) of the council required by section 11A (unless the council is granted an exemption certificate under section 12(11b) of the principal Act (as amended by section 9 of this Act)) takes effect on or before the date of the second periodic election of the council after the commencement of section 11A.
- (2) Section 51 of the principal Act (as amended by section 18 of this Act) applies to a council from—
 - (a) in the case of a council that commences a representation review in accordance with section 12 of the principal Act after the commencement of section 18 of this Act and completes the review before 1 January 2022—polling day for the periodic election next due to be held after the commencement of section 18; or
 - (b) in any other case—polling day for the second periodic election due to be held after the commencement of section 18.
- (3) A reference to completing a review under subsection (2)(a) includes (if relevant) publishing any notice or notices in the Gazette under section 12(15)(b) in relation to the review.

- (4) A council (other than a council within the ambit of subsection (2)(a)) constituted on the basis that the principal member is to be chosen by the members of the council from amongst their own number must conduct a review of its composition under Chapter 3 Part 1 of the principal Act so as to ensure that the appointment or election of a mayor required by section 51(1) of that Act (as amended by section 18 of this Act) takes effect on or before the date of the second periodic election of the council after the commencement of this section.
- (5) The remuneration of a chief executive officer holding office on the commencement of section 99A of the principal Act (as inserted by this Act) is not affected during the term of that office by a determination under section 99A.
- (6) The principal Act (as in force immediately before the commencement of this subsection) continues to apply to a contravention of, or failure to comply with, the principal Act constituting grounds for complaint against a member of a council under Chapter 13 Part 1 of the principal Act (as in force immediately before the commencement of this subsection) committed or alleged to have been committed before that commencement.
- (7) Section 110 of the principal Act (as in force immediately before the commencement of this subsection) continues to apply to a contravention of, or failure to comply with, the code of conduct to be observed by employees of councils committed or alleged to have been committed before that commencement.

- (8) In this section—

principal Act means the *Local Government Act 1999*.